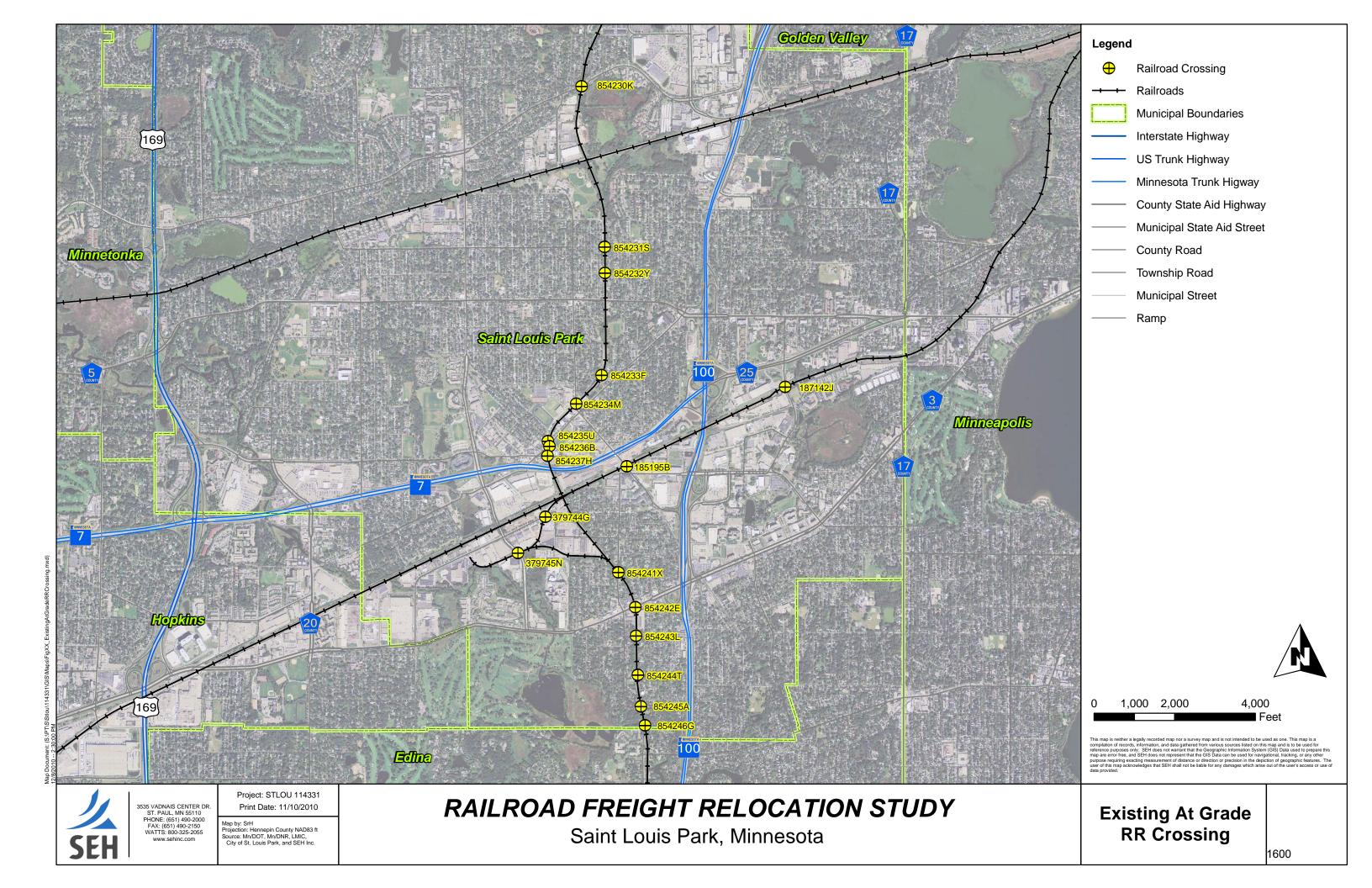
## **Attachment F**

Existing At-Grade Railroad Crossings Map





TO: City Council Members

FROM: Dave McKenzie, P.E.

Samuel Turrentine, AICP

DATE: February 2, 2011

RE: Technical Memorandum #2 revised

SEH No. STLOU 114331

Based on our review of the completed Hennepin County freight rail studies and through coordination with City staff, a recommendation was presented to Council Members at the December 13, 2010 Study Session Meeting to narrow the range of alternative freight routes based upon impacts identified in the respective studies. It is our opinion that additional review is warranted for several alternatives (see shaded cells in Table 1) to determine if the documented impacts could either be avoided/minimized through modifications/adjustments in design or through possible mitigation efforts (e.g., a freight rate subsidy).

Table 1 - Overview of Screening Recommendation

Primary Studies	Alternatives	SEH Recommendation
Freight Rail Study Evaluation of TCWR	WESTERN CONNECTION	Retain Alternative to Evaluate Magnitude of Freight Rate Subsidy
Routing Alternatives,	CHASKA CUT-OFF	Dismiss From Further Consideration
Prepared for HCRRA,	MIDTOWN CORRIDOR	Dismiss From Further Consideration
Prepared by Amfahr Consulting, Nov. 2010.	HIGHWAY 169 CONNECTOR	Dismiss From Further Consideration
	KENILWORTH CORRIDOR	
	Scenario 1: All Three Grade Alignments At-Grade	Retain Alternative to Determine if the Southwest LRT Alignment can be Adjusted to Avoid/Minimize Potential Impacts
Kenilworth Corridor: Analysis of Freight Rail /LRT Coexistence, Prepared for HCRRA,	Scenario 2: Trail Relocated	Retain Alternative to Determine if the Southwest LRT Alignment can be Adjusted to Avoid/Minimize Potential Impacts
Prepared by R. L.	Scenario 3: Bicycle Trail on Structure	Dismiss From Further Consideration
Banks & Associates,	Scenario 4: LRT on Structure	Dismiss From Further Consideration
Inc., Dec. 2010.	Scenario 5: LRT in Tunnel	Dismiss From Further Consideration
	<ul> <li>Scenario 6: Freight and LRT Share Use of Track</li> </ul>	Dismiss From Further Consideration
	Scenario 7: LRT Single Track	Dismiss From Further Consideration
MN&S Freight Rail Study (Underway).	MN&S SUB ALIGNMENT	Currently Under Study (findings anticipated in spring 2011)

The intent of this memorandum is to provide some additional insight regarding our screening recommendation by condensing the impacts identified in the respective studies into a series of "one-pagers."

Attachments: One-Pagers (11)

sbt

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### Attachment A

One-Pagers

### Presented in the Following Order:

- Western Connection Alternative
- Chaska Cut-Off Alternative
- Midtown Corridor Alternative
- Highway 169 Connector Alternative
- Kenilworth Corridor Alternatives
  - o Scenario 1: All Three Grade Alignments At-Grade
  - o Scenario 2: Trail Relocated
  - o Scenario 3: Bicycle Trail on Structure
  - o Scenario 4: LRT on Structure
  - o Scenario 5: LRT in Tunnel
  - o Scenario 6: Freight and LRT Share Use of Track
  - o Scenario 7: LRT Single Track

## **WESTERN CONNECTION ALTERNATIVE**

Description	Reroutes all TC&W traffic west through Granite Falls and/or Appleton on
	the BNSF Railroad tracks.
Conclusion: Altern	native needs further study to determine magnitude of subsidy
Comments	<ul> <li>This alternative would reroute TC&amp;W traffic west to Appleton and back east to the Twin Cities resulting in 122 additional route miles. This route would cause a major disruption to TC&amp;W operations.</li> <li>The TC&amp;W has not shown any interest in pursuing this alternative.</li> <li>The issues are complex and are not easily quantifiable but the some of issues are: <ul> <li>Track upgrade on the west end of both the TC&amp;W and the MPL lines to support the increased traffic.</li> <li>The BNSF track may need capacity increases. (additional sidings)</li> <li>The additional route miles cross 3 different BNSF subdivisions and would add 2 to 3 days per car per trip. This would decrease the TC&amp;W car utilization rate by 10 to 25 percent. This means that their car fleet size would be increased by 10 to 25 per cent.</li> <li>The trackage right fee would need to negotiated with the BNSF which if even possible would be an increase over the existing rates.</li> <li>If the BNSF would allow TC&amp;W train crews to operate, the issue of the crews being located in the wrong positions and additional crews would be required to operate the additional trains.</li> <li>This would be a continuing subside that may not a dependable funding source.</li> </ul> </li> </ul>
	This alternative has many complex issues that need further study to determine a level of magnitude of any potential subside but it would be
	substantial. A limited reroute of the coal trains maybe a viable option.

### WESTERN CONNECTION ALTERNATIVE

<b>Evaluation Criteria</b>	Description of Impacts
Description	Reroutes all TC&W traffic west through Granite Falls and/or Appleton on the BNSF Railroad tracks.
Freight Railroad	
Route Distance	122 additional miles
Trackage Rights	This alternative requires that private freight rail companies enter into a trackage rights agreement over
	which public agencies have no control.
New Construction	• None
Freight Operations	• The Western Connection would not be a practical alternative for the majority of TC&W's traffic; most of the
	traffic either originates or terminates at points to the east or southeast of the Twin Cities.
Ownership &	No Changes
Maintenance Resp.	
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.
At-Grade Crossings	No increase in the number of at-grade crossings.
Separations	Not Applicable
•	existing or Planned Transitways
Transitways	
	xisting or Planned Trails
Trails	No Impact
	e Impacts Upon Critical Environmental Resources
Acquisitions/	Not Applicable
Relocations	
Subgrade/	Not Applicable
Earthworks	
Historic Properties	Not Applicable
Water and Natural	Not Applicable
Resources/	
Groundwater	
Parkland/Section	Not Applicable
4(f) Noise/Vibration	
	Not Applicable  Jost Cost Including Cost in a cost
	ject Cost Including Contingencies
Costs	• Undefined

## **CHASKA CUT-OFF ALTERNATIVE**

Description	Reroutes traffic through Chaska on the Union Pacific (UP) Railroad.
Conclusion: Al	Iternative is not viable
Comments	Represents a challenging and expensive project to complete.
	<ul> <li>This alternative has the potential to provide TC&amp;W with a route to/from the Twin Cities, there are a number of significant drawbacks associated with it:</li> <li>The long grade between Chaska and Cologne make this an unacceptable operating route.</li> </ul>
	The impact on reintroducing freight rail into downtown Chaska. The     City of Chaska has provided comment to this alternative and believes     that the costs and impacts are greatly understated.
	<ul> <li>The TC&amp;W has provided comments that this would eliminate a large part of their existing infrastructure and the UP RR track has inadequate capacity to operate efficiently on.</li> </ul>
	<ul> <li>The lack of capacity on the UP RR track from Shakopee to St Paul would be major operating obstacle and the location of the UP RR connections in St Paul would require the TC&amp;W to climb back up the hill in St Paul to get to their interchange points.</li> </ul>
	<ul> <li>The environmental permitting issues to cross the Minnesota River would be a major hurdle and the chance of obtaining a permit to cross the river and the wildlife area are remote.</li> </ul>
	In our opinion, this alternative is not viable.

## **CHASKA CUT-OFF ALTERNATIVE**

<b>Evaluation Criteria</b>	Description of Impacts
Freight Railroad	
Route Distance	• 102.6 miles
Trackage Rights	• This alternative requires a new trackage rights agreement with UP. This would entail adding TC&W trains to
	an already congested corridor. An economical trackage rights agreement may not be possible.
New Construction	• 10.8 miles of new track
Freight Operations	While this alternative gives the TC&W access into St. Paul, it does not provide an optimal location and
	complicates access into the A Yard. Additional storage capacity may be required that is not in any current
	cost estimates.
Ownership &	Ownership and maintenance of the new track sections would need to be negotiated.
Maintenance Resp.	
Sound Engineering	The new section of track from Chaska to Cologne would be a challenge to maintain a reasonable grade
	(there is a 200' difference in elevation between Chaska and Carver). There are also speed restrictions on
	several sections of the UP track.
Customer(s)	• This alternative provides the possibility for a direct connection to the Port of Savage for grain deliveries via
	UP trackage (subject to a trackage rights agreement). Otherwise, TC&W would continue to reach Savage via
	the existing St. Louis Park connection.
	By restoring service to the route through Chaska, TC&W could serve a new customer (United Sugars) that     has traditionally received sugar by rail. However, this alternative results in the loss of one customer along
	the Cologne to Eden Prairie segment.
At-Grade Crossings	• Total No. of Crossings = 45
	• No. of New Crossings = 5
	• No. of St. Louis Park Crossings = 0
Separations	Requires new crossing over Trunk Highway 212 approximately one mile east of Cologne.
·	Requires construction of a new bridge over a deep creek valley between Carver and Chaska.
	Requires new crossing over County Road (CR) 40 immediately west of Chaska.
	Requires construction of two principal structures to cross the Minnesota River valley between Chaska and
	Shakopee.
	xisting or Planned Transitways
	No impact to existing or planned transitways.
	xisting or Planned Trails
Trails	This alternative is not anticipated to have an impact on any existing or planned trails.
	e Impacts Upon Critical Environmental Resources
Acquisitions/	No. of Structures Displaced = 19
Relocations	
	Value of Properties = \$9.4 million
Subgrade/	• Minor earthwork would be required to restore the 7.65 miles of abandoned right-of-way (from Cologne to
Earthworks	Chaska) to a usable condition. Significant earthwork would be required to construct approaches to the TH
Llistania Duomontino	212 overpass (east of Cologne), span CR 40 (southwest of Chaska) and to cross the Minnesota River Valley.
Historic Properties	Impact on historic properties would need to be assessed.      This work of the standard
Water and Natural	Existence of wetlands and other protected areas (Minnesota River Valley).
Resources Parkland/Section	Impact of Minnesota River Valley crossing would need to be assessed.
4(f)	Impact of Millinesota River Valley crossing would need to be assessed.
Noise/Vibration	Impact of noise/vibration would need to be assessed.
	ject Cost Including Contingencies
Costs	Construction \$122.0 Million
555.5	Right of Way Acquisition \$18.0 Million
	• Total \$129.8 Million
	Table William

## **MIDTOWN CORRIDOR ALTERNATIVE**

Description	Reestablishes freight traffic in the 29th Street (Midtown) corridor.
<b>Conclusion: Alte</b>	rnative is not viable
Comments	<ul> <li>Represents a challenging and expensive project to complete.</li> <li>While it may be possible to reinstall the abandoned freight rail tracks along the Midtown Corridor between West Lake Street and TH 55/Hiawatha Avenue, there are significant barriers to implementation.</li> <li>The complex and complicated juncture of roads, freight rail, trail and LRT in the vicinity of the Highway 55 Corridor, makes this alternative very difficult to build.</li> <li>The need to lower the grade to allow for modern clearance standards in a confined area creates many unknown issues and the cost estimate maybe be low.</li> <li>The corridor has been identified as a transit corridor for a street car system.</li> <li>Many of the overhead bridges have been designated as historic or potential historic that may cause issues with permitting.</li> <li>The CP bridge over the Mississippi River is operational for the limited rail traffic that it currently receives but would need work to allow the TC%W train to operate daily on this line.</li> </ul>
	• It is our opinion that this is not a viable option.

#### MIDTOWN CORRIDOR ALTERNATIVE

<b>Evaluation Criteria</b>	Description of Impacts
Description	Reestablishes freight traffic in the 29th Street (Midtown) corridor.
Freight Railroad	
Route Distance	• 78.0 miles (Cologne to St Paul)
Trackage Rights	• This alternative would require revising the existing Canadian Pacific (CP)/TC&W trackage rights agreement.
New Construction	4.4 miles of new track
Freight Operations	This alternative was used by TC&W prior to 1998 and is considered acceptable with the exception that vertical clearances would need to increase by six feet to comply with current state standards.
Ownership &	• It is assumed that TC&W would be responsible for ownership and maintenance of the newly constructed 4.4
Maintenance Resp.	miles of tracks from West Lake Street to TH 55/Hiawatha Avenue.
Sound Engineering	If it is assumed that sufficient clearance under the Midtown Corridor bridges and a grade-separated connection across TH 55/Hiawatha Avenue can be made, the Midtown Corridor can meet accepted engineering conditions for freight rail operations.
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.
At-Grade Crossings	• Total No. of Crossings = 29; No. of New Crossings = 4 (James, Irving, South 21st and Minnehaha Avenues); No. of St. Louis Park Crossings = 2; No. of Crossing Closures = 2 (South 5th and Humboldt Avenues)
Separations	• Requires a grade separated crossing of the TH 55/Hiawatha Avenue & 28 <sup>th</sup> Street Intersection (this
	represents a significant physical constraint for this alternative).  • Requires the reconstruction of the Dean Parkway and E. Calhoun Parkway bridges in the Chain of Lakes to
	accommodate both freight rail and the Midtown Greenway.
	Requires the modification of four recently constructed bridges along the Midtown Corridor to provide
	adequate overhead clearance.
	The condition of the bridge over the Mississippi River is questionable.
Potential Impact to E	ixisting or Planned Transitways
Transitways	This alternative requires the reconstruction of the Hiawatha LRT from just south of E. 28th Street to a point
,	north of E. 26th Street. This alternative is also in direct conflict with the proposed Midtown Streetcar, which
	is identified in the region's TPP as a potential future transitway.
Potential Impact to E	xisting or Planned Trails
Trails	While the majority of the existing Midtown Greenway commuter bicycle trail would remain in place some
	trail relocation would be necessary. The main impact to the Midtown Greenway commuter bicycle trail is
	the need to remove and reconstruct the recently opened Sabo Bridge.
Potential for Adverse	Impacts Upon Critical Environmental Resources
Acquisition <b>s/</b>	• No. of Structures Displaced = 1
Relocations	• No. of Housing Units Displaced = 0
	Value of Properties = \$2.8 million
Subgrade/	• Excavation of 6 feet of soil along an abandoned freight rail line is highly likely to encounter issues associated with
Earthworks	contamination. If such conditions are encountered, disposal would add to project cost. The segment requiring
	significant construction is from West Lake Street to TH 55/Hiawatha Avenue where the rail bed needs to be
Historia Dranartias	lowered through excavation by approximately six feet.
Historic Properties	Midtown Corridor is on the National Register of Historic Places. It is understood that any changes and/or modifications to the existing corridor must be approved by the State Historic Process at the Office (SHRO).
Water Resources	modifications to the existing corridor must be approved by the State Historic Preservation Office (SHPO).  • No Identified Impacts
Parkland/Section	The land underneath the bridges over Dean Parkway and E. Calhoun Parkway are owned by the Minneapolis
4(f)	Parks and Recreation Board (MPRB) and is classified as parkland subject to federal 4(f) requirements. Any impact
.,''/	to parklands needs to be evaluated closely and coordinated must occur with the MPRB prior to any use of their
	land for a transportation project.
Noise/Vibration	Impact of noise/vibration would need to be assessed.
Estimate of Total Proje	ect Cost Including Contingencies
Costs	Construction: \$189.6 Million
	• Right of Way: \$ 6.0 Million
	• Total: \$195.6 million

## **HIGHWAY 169 CONNECTOR ALTERNATIVE**

Description	Reestablishes freight traffic on the BNSF abandoned track from Hopkins to St. Louis Park.	
Conclusion: Alter	native is not viable	
Comments	<ul> <li>Represents a challenging and expensive project to complete.</li> <li>While it may be possible to reinstall the abandoned freight rail tracks along the TH 169 corridor between Excelsior Boulevard and the BNSF Wayzata Subdivision, there are significant barriers to implementation: <ul> <li>Right-of-way purchases would be significant including purchasing of 65 parcels of land and 34 structures.</li> <li>The Highway 169 interchange with Excelsior Boulevard would need to reconfigured.</li> <li>The North Cedar Lake Trail would need to be relocated.</li> <li>The track ownership and maintenance would need to be determined.</li> </ul> </li> </ul>	
	• It is our opinion that this is not a viable alternative.	

### **HIGHWAY 169 CONNECTOR ALTERNATIVE**

<b>Evaluation Criteria</b>	Description of Impacts
Description	Reestablishes freight traffic on the BNSF abandoned track from Hopkins to St. Louis Park.
Freight Railroad	
Route Distance	• 81.2 miles (from Cologne to St. Paul)
Trackage Rights	• This alternative would require a revision to the existing BNSF/TC&W trackage rights agreement.
New Construction	2.7 miles of new track
Freight Operations	TC&W's connections to points throughout the Twin Cities terminal area would be very much as they are
	today.
	Upwards of 135+ cars of storage will be lost with this option.
Ownership &	To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this alternative TC&W must agree to own and maintain the 2.7 miles of new trackage      To implement this agree to own agree to own and maintain the 2.7 miles of new trackage      To implement this agree to own agree to
Maintenance Resp.	installed to provide the connection between the CP Bass Lake Spur and the BNSF Wayzata Subdivision.
Sound Engineering	• In general, this alternative can be built to freight industry standards for grades, curves, and clearance.
Customer(s)	• This alternative does not provide for a direct connection to the Port of Savage for grain deliveries. TC&W would reach Savage via the existing St. Louis Park connection or via a new BNSF connection to the MN&S
	route.
At-Grade Crossings	• Total No. of Crossings = 27
	• No. of New Crossings = 6 (2 in Hopkins & 4 in St. Louis Park)
	• No. of St. Louis Park Crossings = 4
Separations	Requires reconfiguration of the TH 169/Excelsior Boulevard Interchange.
	Requires replacement of the Minnetonka Boulevard Bridge to accommodate rail traffic.
	• Requires the construction of a new railroad bridge over Minnehaha Creek at a location just north of W. 36 <sup>th</sup>
	Street in St. Louis Park.
Potential Impact to E	xisting or Planned Transitways
	• This alternative would require a grade separated crossing of freight railroad and Southwest LRT in Hopkins.
	xisting or Planned Trails
Trails	This alternative assumes that the North Cedar Lake Trail owned and operated by Three Rivers Park District
	would be relocated to an undetermined location.
	Impacts Upon Critical Environmental Resources
Acquisitions/ Relocations	No. of Structures Displaced = 34     No. of Housing Units Displaced = 131
Relocations	<ul> <li>No. of Housing Units Displaced = 131</li> <li>Value of Properties = \$38.0 million</li> </ul>
	• There is also a cell phone tower located on the right-of-way immediately north of the Hwy 7 overpass in St.
	Louis Park. This cell phone tower would need to be relocated as part of the project.
Subgrade/	• To implement this alternative requires earthwork for the 2.7 miles of abandoned BN line parallel to TH 169.
Earthworks	Construction of the line would require that the roadbed be lowered at certain locations to permit rail
	equipment to pass safely beneath overhead bridges.
Historic Properties	No Identified Impacts
Water and Natural	Impact of bridge over Minnehaha Creek would need to be assessed.
Resources/	
Groundwater	
Parkland/Section	No Identified Impacts.
4(f)	
	Impact of noise/vibration would need to be assessed.
	ject Cost Including Contingencies
Costs	• Construction: \$ 49.0 Million
	<ul> <li>Right of Way: \$72.6 Million</li> <li>Total: \$121.6 Million</li> </ul>
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# SCENARIO #1: ALL THREE ALIGNMENTS AT-GRADE (FREIGHT RAIL, LRT AND BICYCLE TRAIL)

Description	Assumes that all three facilities are at-grade and adjacent to each other through the Kenilworth Corridor.
	This scenario is not viable but with adjustments to the LRT alignment the be minimized.
Comments	<ul> <li>Scenario 1 would be workable only with acquisition of additional right-of-way.         The scenario outlined above assumed the LRT alignment was fixed and the impacts were computed. The assumption is that the townhouse development on the northwest side of the Kenilworth Corridor and Lake Street would be purchased.     </li> <li>There maybe park land impacts that will need to be further studied.</li> </ul>
	<ul> <li>There will need to be design changes in the station to allow for the freight rail track to parallel the LRT tracks.</li> <li>There may be less impact with adjustments to the freight, LRT, and trail alignments. The objective would be to minimize the additional rght of way purchases that would be necessary.</li> <li>This should be the subject of additional studies.</li> </ul>

## SCENARIO #1: ALL THREE ALIGNMENTS AT-GRADE (FREIGHT RAIL, LRT AND BICYCLE TRAIL)

<b>Evaluation Criteria</b>	Description of Impacts
Description	Assumes that all three facilities are at-grade and adjacent to each other through the Kenilworth Corridor.
Freight Railroad (Co	nstructed At-Grade)
Route Distance	Same As Present Route
Trackage Rights	Existing Agreement
New Construction	Approximately 2.5 miles of new track.
Freight Operations	Maintains current freight operations.
Ownership &	No Change
Maintenance Resp.	
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.
Customer(s)	TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.  TO A ST. A
At-Grade Crossings	There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF     There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF
	<ul> <li>main track at Cedar Lake Junction.</li> <li>Current plans call for an at-grade commuter bicycle trail crossing at Wooddale Avenue Station to bring the</li> </ul>
	commuter bicycle trail from the south side of the LRT alignment to the north side.
Separations	Requires construction of an additional bridge to host the freight rail track at Cedar Isles Channel.
	structed through corridor along the LPA alignment)
Existing/Planned	The LRT alignment can be constructed according to accepted engineering practice.
Transitways	Requires construction of an additional LRT bridge west of Wooddale Avenue.
	Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a
	freight train is passing.
	er Bicycle Trail (Remains along existing alignment with adjustments noted in the LPA plans)
Existing Trails	Reintroduction of freight service would mean adding an at-grade crossing of the freight tracks and the
	associated inconvenience to bicyclists of needing to wait for freight trains in addition to LRT trains.
	e Impacts Upon Critical Environmental Resources
Acquisitions/ Relocations	Adding the freight track back to the Kenilworth Corridor following the construction of LRT would require the     Adding the freight track back to the Kenilworth Corridor following the construction of LRT would require the     Adding the freight track back to the Kenilworth Corridor following the construction of LRT would require the
Subgrade/	acquisition of a 33-57 housing units and the disruption of an entire townhouse community.  • No Identified Issues.
Earthworks	• No Identified issues.
Historic Properties	Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated
•	and freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be
	additional impacts to historic properties.
Water and Natural	Reconstruction of the freight track would require the construction of an additional bridge over Cedar-Isles
Resources/	Channel but this would not be expected to negatively affect water quality or stream flow.
Groundwater	• Implementation of this scenario would not generate additional negative impact on groundwater flow when
	compared against the current proposal to construct LRT through the Kenilworth Corridor.
Parkland/Section	Placement of the freight rail track 25 feet from the centerline of the LRT track places the freight rail track
4(f)	into Cedar Lake Park which may constitute a constructive use of that 4f property. If it is determined that this
	is a constructive use, then an evaluation of all reasonable and prudent alternatives must be completed before the project could proceed.
Noise/Vibration	Impact of noise/vibration would need to be assessed.
	ject Cost Including Contingencies
Costs	Construction: \$30-\$38 Million
	• Right of way: \$21 Million
	• Total \$51-59 million
	(Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and School Board on
	November 29, 2010)

# SCENARIO #2: FREIGHT AND LRT AT-GRADE; TRAIL RELOCATED

Description	Envisions that the existing commuter bicycle trail is removed from the corridor and that the freight railroad is constructed in the space vacated by the trail.
Conclusion: T	his scenario is not viable but with adjustments to the LRT alignment the
impacts mayb	e minimized.
Comments	<ul> <li>Scenario 2 would be workable only with acquisition of additional right-ofway. This scenario assumed that the LRT alignment was fixed, so the freight rail is on the east side of the LRT and requires the acquisition of the condo development on the east side of the Corridor.</li> <li>There maybe parkland impacts that will need to be further studied.</li> <li>There will need to be design changes in the station to allow for the freight rail track to parallel the LRT tracks.</li> <li>There may be less impact with adjustments to the freight, LRT, and trail alignments. The objective would be to minimize the additional rght of way purchases that would be necessary.</li> </ul>
	<ul> <li>There needs to be additional work to find an acceptable alignment for the trail. The two alternatives in the Banks' study were located on existing streets, which decreases the functionality of the commuter trail. Additional alignments should be studied.</li> <li>This should be the subject of additional studies.</li> </ul>

### SCENARIO #2: FREIGHT AND LRT AT-GRADE; TRAIL RELOCATED

<b>Evaluation Criteria</b>	Description of Impacts		
Description	Envisions that the existing commuter bicycle trail is removed from the corridor and that the freight railroad is		
	constructed in the space vacated by the trail.		
Freight Railroad (Co	nstructed At-Grade)		
Route Distance	Same As Present Route		
Trackage Rights	• Existing Agreement		
New Construction	Approximately 2.5 miles of new track.		
Freight Operations	Maintains current freight operations.		
Ownership &	No Change		
Maintenance Resp.			
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.		
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.		
At-Grade Crossings	• There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF		
	main track at Cedar Lake Junction.		
Separations	Requires construction of an additional bridge for the freight rail track at Cedar Isles Channel.		
Southwest LRT (Cons	structed through corridor along the LPA alignment)		
Existing/Planned	The LRT alignment can be constructed according to accepted engineering practice.		
Transitways	Requires construction of an additional LRT bridge west of I-394.		
	Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons		
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a		
	freight train is passing.		
	er Bicycle Trail (Relocated)		
Existing Trails	• Rerouted outside of the corridor, at least between the West Lake St. and 21 <sup>st</sup> St. Stations. Two potential re		
	routes exist, one on each side of the corridor. Neither of these alternatives is desirable from the standpoint		
	of continuing to provide the high quality mobility and riding experience provided by the existing trail. The		
	alternate routes may provide connectivity but are a poor replacement for the high-speed, high quality link		
Detectiol for Advance	provided by the Kenilworth Trail. This link in the commuter bicycle network essentially would disappear.		
Acquisitions/	e Impacts Upon Critical Environmental Resources		
Relocations	• Up to 117 housing units would need to be acquired from a condominium development and other properties on the east side of the corridor.		
Subgrade/	No Identified Issues.		
Earthworks	• No identified issues.		
Historic Properties	Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated		
Thistorie Troperties	and freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be		
	additional impacts to historic properties.		
Water and Natural	Reconstruction of the freight track would require the construction of an additional bridge over Cedar-Isles		
Resources/	Channel but this would not be expected to affect water quality or stream flow negatively.		
Groundwater	The freight alignment would not encroach on the prairie grass restoration project on the north end of the		
	corridor.		
	• Implementation of this scenario would not produce additional negative impact on groundwater flow when		
	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Parkland/Section	• Implementation of this scenario would not produce additional negative impact on historic properties when		
4(f)	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Noise/Vibration	• Impact of noise/vibration would need to be assessed.		
Estimate of Total Pro	ject Cost Including Contingencies		
Costs	• Construction: \$44 -55 Million		
	Right of Way: \$65 Million		
	Total\$109-120 million		
	(Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and School Board on		
	November 29, 2010)		

# SCENARIO #3: FREIGHT AND LRT AT-GRADE; BICYCLE TRAIL ON STRUCTURE

Description	Envisions that the existing commuter bicycle trail is removed and placed on an aerial structure through the corridor and that the freight railroad is constructed in the space vacated by the trail.
Conclusion: Tl	his is not a viable option
Comments	<ul> <li>An elevated trail structure is design which would result in operational and safety issues.</li> <li>The elevated trail would loose its full functionality because of the few access points that would be available.</li> <li>The confined space of the trail could cause safety concerns.</li> <li>The location of the structure over the LRT tracks cause s safety issues with the close proximity of the overhead cantanary lines to the trail.</li> <li>The maintenance cost of the structure would be substantial.</li> <li>In our opinion, this is not a viable alternative.</li> </ul>

### SCENARIO #3: FREIGHT AND LRT AT-GRADE; BICYCLE TRAIL ON STRUCTURE

Evaluation Criteria	Description of Impacts		
Description	Envisions that the existing commuter bicycle trail is removed and placed on an aerial structure through the		
	corridor and that the freight railroad is constructed in the space vacated by the trail.		
Freight Railroad (Co	nstructed At-Grade)		
Route Distance	Same As Present Route		
Trackage Rights	Existing Agreement		
New Construction	Approximately 2.5 miles of new track.		
Freight Operations	Maintains current freight operations.		
Ownership &	No Change		
Maintenance Resp.			
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.		
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.		
At-Grade Crossings	• There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF		
	main track at Cedar Lake Junction.		
Separations	• It may be necessary to lengthen the West Lake Street Bridge or to remove the slope paving at the eastern		
	abutment to provide sufficient separation between the NB LRT track, which currently also is assumed to be		
	routed through the easternmost bay, and the freight track.		
	structed through corridor along the LPA alignment)		
Existing/Planned	Situating the freight track on the east side of the LRT tracks through the Kenilworth Corridor, an additional		
Transitways	LRT bridge would need to be constructed to allow the freight rail track to cross underneath the LRT tracks		
	and connect with the BNSF Railway track near Penn Avenue.		
	• Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons		
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a		
Yes illustrations and	freight train is passing.		
Stations)	er Bicycle Trail (Placed on aerial structure through the corridor, at least between the West Lake St. and 21 <sup>st</sup> St.		
Existing Trails	Constructing an aerial structure to host the commuter bicycle trail through the Kenilworth Corridor would		
LAISTING TIGHTS	not be considered accepted engineering practice because of cost, potential environmental impacts and		
	safety/security issues associated with such a structure. Although the connectivity of the commuter bicycle		
	network would be preserved, the full functionality of the existing trail would not be preserved because		
	residents of the adjacent neighborhoods would no longer enjoy convenient access to the trail and the trail		
	experience would be altered irrevocably.		
Potential for Advers	e Impacts Upon Critical Environmental Resources		
Acquisitions/	Up to 117 housing units would need to be acquired.		
Relocations			
Subgrade/	No Identified Issues.		
Earthworks			
Historic Properties	• Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated and		
	freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be additional		
	impacts to historic properties.		
Water and Natural	Reconstruction of the freight track would require the construction of an additional bridge over Cedar-Isles		
Resources/	Channel but this would not be expected to affect water quality or stream flow negatively.		
Groundwater	The freight alignment would not encroach on the prairie grass restoration project on the north end of the		
	<ul> <li>corridor.</li> <li>Implementation of this scenario would not have additional negative impact on groundwater flow when compared</li> </ul>		
	against the current proposal to construct LRT through the Kenilworth Corridor.		
Parkland/Section	Implementation of this scenario would not produce additional negative impact on historic properties when		
4(f)	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Noise/Vibration	Impact of noise/vibration would need to be assessed.		
	ect Cost Including Contingencies		
Costs	Construction: \$71-\$88 Million		
	• Right of Way: \$0		
	• Total\$71-88 million		
	(Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and School Board on		
	November 29, 2010)		

# SCENARIO #4: FREIGHT AND BICYCLE TRAIL AT-GRADE; LRT ON STRUCTURE

Description	Envisions that the LRT alignment is constructed on an aerial structure through the corridor and that the existing freight rail track and commuter bicycle trail remain in their current location.	
Conclusion: Alte	rnative is not viable	
Comments	<ul> <li>The Alternative of an elevated LRT track is undesirable based on:         <ul> <li>Increase construction and maintenance cost.</li> <li>The visual impact of a LRT grade separation over Lake Street.</li> <li>The impact to the LRT station design because fo the elevated structure.</li> </ul> </li> </ul>	
	In our opinion this alternative not viable	

### SCENARIO #4: FREIGHT AND BICYCLE TRAIL AT-GRADE; LRT ON STRUCTURE

Evaluation Criteria	Description of Impacts		
Description	Envisions that the LRT alignment is constructed on an aerial structure through the corridor and that the		
	existing freight rail track and commuter bicycle trail remain in their current location.		
Freight Railroad (Co			
Route Distance	Same As Present Route		
Trackage Rights	Existing Agreement		
New Construction	Approximately 2.5 miles of new track.		
Freight Operations	Maintains current freight operations.		
Ownership &	No Change		
Maintenance Resp. Sound Engineering	a Crades surreture alcoveres and arreads are acceptable		
Customer(s)	<ul> <li>Grades, curvature, clearances, and speeds are acceptable.</li> <li>TC&amp;W would need to continue using the connection at St. Louis Park and the MN&amp;S route to reach Savage.</li> </ul>		
At-Grade Crossings	There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF		
At drade crossings	main track at Cedar Lake Junction.		
Separations	None		
Southwest LRT (Con:	structed through corridor along the LPA horizontal alignment but placed on aerial structure through the corridor		
above freight rail.)			
Existing/Planned	• The construction of an aerial structure through the Kenilworth Corridor presents a significant engineering		
Transitways	challenge. An aerial LRT structure would cross the West Lake Street Bridge at an high elevation, be more expensive than other available alternatives, create noise and aesthetic impacts that could not be mitigated,		
	produce other unpredictable environmental impacts and invite continuing maintenance, safety and security		
	problems.		
	Even with an aerial structure hosting LRT, placing the freight track on the north side of the LRT track still		
	would require an additional LRT bridge west of Wooddale Avenue.		
	Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons		
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a		
	freight train is passing.		
	er Bicycle Trail (Remains along existing alignment with adjustments noted in the LPA plans)		
Existing Trails	Preserves the commuter bicycle trail through the corridor.		
Acquisitions/	e Impacts Upon Critical Environmental Resources		
Relocations	<ul> <li>Requires no additional right-of-way. To accomplish this, an LRT aerial structure would need to be at full height through those sections of the corridor that were too narrow.</li> </ul>		
Subgrade/	No Identified Issues.		
Earthworks	- No Identified 135des.		
Historic Properties	• Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated		
	and freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be		
	additional impacts to historic properties.		
Water and Natural	• Reconstruction of the freight track would require the construction of an additional bridge over Cedar-Isles		
Resources/	Channel if the aerial structure has some back to ground level by this point but this would not be expected to		
Groundwater	affect water quality or stream flow negatively.		
	The freight alignment would not encroach on the prairie grass restoration project on the north end of the		
	corridor.		
	<ul> <li>Implementation of this scenario would not produce additional negative impact on groundwater flow when compared against the current proposal to construct LRT through the Kenilworth Corridor.</li> </ul>		
Parkland/Section	Implementation of this scenario would not produce additional negative impact on historic properties when		
4(f)	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Noise/Vibration	Impact of noise/vibration would need to be assessed.		
	ject Cost Including Contingencies		
Costs	Construction: \$112-\$139 Million		
	• Right of Way: \$0		
	• Total: \$112-139 million		
	(Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and School Board on		
	November 29, 2010) 1618		
	1010		

# SCENARIO #5: FREIGHT AND BICYCLE TRAIL AT-GRADE; LRT IN TUNNEL

Description  Conclusion: Alterna	Envisions that the LRT alignment is constructed in a tunnel through the corridor and that the existing freight rail track and commuter bicycle trail remain in their current location.  ative is not viable	
Comments	: Alternative is not viable	

### SCENARIO #5: FREIGHT AND BICYCLE TRAIL AT-GRADE; LRT IN TUNNEL

Evaluation Criteria	Description of Impacts			
Description	Envisions that the LRT alignment is constructed in a tunnel through the corridor and that the existing freight			
	rail track and commuter bicycle trail remain in their current location.			
	nstructed At-Grade over LRT Alignment)			
Route Distance	Same As Present Route			
Trackage Rights	Existing Agreement			
New Construction	Approximately 2.5 miles of new track.			
Freight Operations	Maintains current freight operations.			
Ownership &	No Change			
Maintenance Resp.				
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.			
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.			
At-Grade Crossings	• There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF			
	main track at Cedar Lake Junction.			
	• None			
	tructed through corridor along the LPA horizontal alignment but placed in tunnel through/under the corridor.)			
Existing/Planned Transitways	• The Kenilworth Corridor is not a location that represents a typical application of a tunnel with respect to			
II alisitways	conventional LRT design purposes. From the standpoint of engineering, constructing a tunnel at this location would not be considered accepted engineering practice because of cost and potential			
	environmental impacts, given the availability of other reasonable alternatives. Another engineering issue			
	with a cut and cover tunnel in this area is that the elevation of the track within the tunnel would be the			
	same as or below the stream bed of the Cedar-Isles Channel, which is clearly undesirable.			
	Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons			
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a			
	freight train is passing.			
Kenilworth Commute	er Bicycle Trail (Remains along existing alignment with adjustments noted in the LPA plans)			
Existing Trails	Preserves the commuter bicycle trail through the corridor.			
	Impacts Upon Critical Environmental Resources			
, ,	• Requires no additional right-of-way. To accomplish this, an LRT tunnel would need to be at full depth			
Relocations	through those sections of the corridor where right-of-way width is restricted. At a minimum, the tunnel			
	would need to extend under Cedar Lake Parkway. But there is the potential that the tunnel may be required			
	the full length of the corridor to prevent right-of-way takings north of Cedar Lake Parkway, particularly in			
C., b d - /	the vicinity of the 21st Street Station.			
Subgrade/ Earthworks	No Identified Issues.			
	Implementation of this scenario would not produce additional negative impacts on historic properties when			
Thistoric Properties	compared against the current proposal to construct LRT through the Kenilworth Corridor.			
Water and Natural	A significant impediment to the construction of a cut and cover tunnel through the Kenilworth Corridor is the presence			
Resources/	of the Cedar Isles Channel. The floor of a cut and cover tunnel would be at or just below the creek bed. It is difficult to			
Groundwater	conceive how this channel could be rerouted or closed without significant impact on the Chain of Lakes.			
	• The most compelling concern with respect to tunneling through the Kenilworth Corridor is the potential disruption to			
	the underground hydrologic system that connects Cedar Lake to the Lake of the Isles and is part of the larger Chain of Lakes system. Absent extensive investigation, it is impossible to predict the exact impact of placing a tunnel across the			
	pathway between the two lakes. It is almost certain that the tunnel would be below ground water level, would require			
	extensive pumping to keep dry and potentially could interrupt groundwater flow with unpredictable results to the water			
	levels and water quality of the lake system.			
Parkland/Section 4(f)	• Implementation of this scenario would not produce additional negative impact on historic properties when compared			
A1-1 /9/11 4*	against the current proposal to construct LRT through the Kenilworth Corridor.			
	Impact of noise/vibration would need to be assessed.  Cort Including Continuousles.			
	Cost Including Contingencies  Construction: \$220 Million			
( Acte )				
	<ul> <li>Right of Way: \$0</li> <li>Total: \$220 Million (Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and</li> </ul>			

# SCENARIO #6: FREIGHT AND LRT SHARE USE OF TRACK; BICYCLE TRAIL AT-GRADE

Description	Envisions that the LRT track and commuter bicycle trail are constructed as shown in the Conceptual Engineering Drawings and that the freight rail operation shares track with the LRT alignment.	
Conclusion: Alternativ	ve is not viable	
Comments	<ul> <li>The impact to LRT and freight operations would make this scenario unworkable. Freight operations would be restricted to 4 hours in the middle of the night when LRT was not operating. TC&amp;W could not operate with such a tight restricted window. (This is an FTA/FRA rule because LRT cars and freight cars are not crash compatible.)</li> <li>The station design would need account for the different clearance standards between LRT and freight rail.</li> <li>The freight rail operations increase the maintenance for the LRT tracks.</li> <li>It is our opinion that this is not a viable alternative.</li> </ul>	

### SCENARIO #6: FREIGHT AND LRT SHARE USE OF TRACK; BICYCLE TRAIL AT-GRADE

Evaluation Criteria	Description of Impacts		
Description	Envisions that the LRT track and commuter bicycle trail are constructed as shown in the Conceptual		
	Engineering Drawings and that the freight rail operation shares track with the LRT alignment.		
Freight Railroad (Sh	ares Track with the LRT Alignment through the Corridor)		
Route Distance	Same As Present Route		
Trackage Rights	Existing Agreement		
New Construction	Approximately 2.5 miles of new track.		
Freight Operations	Sharing track between the TC&W and the LRT line is an unworkable solution because the freight service		
	would be restricted to a time period insufficient to provide rail freight service and continue as a viable		
	economic enterprise.		
Ownership &	No Change		
Maintenance Resp.			
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.		
Customer(s)	• TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.		
At-Grade Crossings	• There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF		
	main track at Cedar Lake Junction.		
Separations	• None		
	structed through corridor along the LPA alignment)		
Existing/Planned	• Transit vehicles, such as the LRT vehicles used in Hiawatha service and the planned Southwest LRT service,		
Transitways	could share track with freight operations only by means of an FRA waiver based on strict temporal		
	separation (i.e., most often freight operations are restricted to hours of no passenger service).		
	• The design of the LRT system would need to be modified to accommodate a shared use section.		
	• Even with a shared use section, placing the freight track on the north side of the LRT track would still		
	require an additional LRT bridge west of Wooddale Avenue.		
	• Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons experience safe and secure access to the station platforms from both sides of the LRT tracks even when a		
	freight train is passing.		
Kenilworth Commut	er Bicycle Trail (Remains along existing alignment with adjustments noted in the LPA plans)		
Existing Trails	Preserves the commuter bicycle trail through the corridor.		
	Impacts Upon Critical Environmental Resources		
Acquisitions/	Requires no additional right-of-way.		
Relocations			
Subgrade/	No Identified Issues.		
Earthworks			
Historic Properties	• Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated		
	and freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be		
	additional impacts to historic properties.		
Water and Natural	Reconstruction of the freight track may require the construction of an additional bridge over Cedar-Isles		
Resources/	Channel depending upon the exact extent of the shared use section but this would not be expected to affect		
Groundwater			
	<ul> <li>Implementation of this scenario would not have additional negative impact on groundwater flow when</li> </ul>		
	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Parkland/Section	• Implementation of this scenario would not produce additional negative impact on historic properties when		
4(f)	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Noise/Vibration	Impact of noise/vibration would need to be assessed.		
	ject Cost Including Contingencies		
Costs	• Construction:\$35-43 million		
	• Right of Way: \$0		
	• Total: \$35-45 Million		
	(Preliminary Estimate as Presented at the Special Joint Study Session of the City Council and School Board on		
	November 29, 2010)		

# SCENARIO #7: FREIGHT, LRT AND BICYCLE TRAIL AT-GRADE; LRT SINGLE TRACK

Description  Envisions that LRT track and the commuter bicycle trail are constructed as shown in the Conceptual Engineering Drawings with the except that a portion of the LRT alignment would be constructed as single through the corridor and that the freight rail track is constructed the alignment presently anticipated to host a second LRT track where existing right-of-way is too narrow to accommodate a double track line and single track freight line.			
Conclusion: Alternative is not viable			
Comments	<ul> <li>This scenario would provide the only single track LRT corridor in the system making operations complex and it would probably not be acceptable to the system or the Federal Transit Administration (FTA).</li> <li>The LRT stations would require additional design consideration to accommodate freight rail operations close by.</li> <li>It is our opinion that this is not a viable alternative.</li> </ul>		

### SCENARIO #7: FREIGHT, LRT AND BICYCLE TRAIL AT-GRADE; LRT SINGLE TRACK

<b>Evaluation Criteria</b>	Description of Impacts		
Description	Envisions that LRT track and the commuter bicycle trail are constructed as shown in the Conceptual		
	Engineering Drawings with the exception that a portion of the LRT alignment would be constructed as single		
	track through the corridor and that the freight rail track is constructed using the alignment presently		
	anticipated to host a second LRT track where the existing right-of-way is too narrow to accommodate a		
	double track LRT line and single track freight line.		
Freight Railroad (Co			
Route Distance	Same As Present Route		
Trackage Rights	Existing Agreement		
New Construction	Approximately 2.5 miles of new track.		
Freight Operations	Maintains current freight operations.		
Ownership &	No Change		
Maintenance Resp.			
Sound Engineering	Grades, curvature, clearances, and speeds are acceptable.		
Customer(s)	TC&W would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.		
At-Grade Crossings	• There are four (4) at-grade crossings located between Louisiana Avenue and where TC&W joins the BNSF		
C+:	main track at Cedar Lake Junction.		
Separations	• None		
	structed through corridor along the LPA alignment but with only one track through the corridor)		
Existing/Planned Transitways	• Inserting a single track segment into the otherwise double-track Southwest Corridor LRT system would		
Transitways	create a pinch point that would imperil efficient operations at anticipated headways and forestall operating on closer headways in the future.		
	<ul> <li>Considerable redesign of five (5) Southwest LRT stations will be necessary to ensure that transit patrons</li> </ul>		
	The state of the s		
	experience safe and secure access to the station platforms from both sides of the LRT tracks even when a freight train is passing.		
Kenilworth Commut	er Bicycle Trail (Remains along existing alignment with adjustments noted in the LPA plans)		
Existing Trails	Preserves the commuter bicycle trail through the corridor.		
_	e Impacts Upon Critical Environmental Resources		
Acquisitions/	Requires additional right-of-way. The greater distance required by freight rail means that the minimum		
Relocations	right-of-way requirement for the freight rail track, the single LRT line, and the trail would be 82 feet. The		
	ROW width between West Lake Street and Cedar Lake Parkway is 62 feet at its most narrow.		
Subgrade/	No Identified Issues.		
Earthworks			
Historic Properties	• Implementation of this scenario may generate an adverse impact on Cedar Lake Parkway with LRT elevated		
	and freight rail at-grade. Due to the placement of the freight rail tracks west of the LRT there may be		
	additional impacts to historic properties.		
Water and Natural	Reconstruction of the freight track may require the construction of an additional bridge over Cedar-Isles		
Resources/	Channel, depending upon the exact location of the single track segment but this would not be expected to		
Groundwater	affect water quality or stream flow negatively.		
	l a luxulousoutation of this assumption, and mat have additional morative insurat on aroundy stor flow when		
	Implementation of this scenario would not have additional negative impact on groundwater flow when		
	compared against the current proposal to construct LRT through the Kenilworth Corridor.		
Parkland/Section	compared against the current proposal to construct LRT through the Kenilworth Corridor.  • Implementation of this scenario would not have additional negative impact on historic properties when		
4(f)	compared against the current proposal to construct LRT through the Kenilworth Corridor.  • Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.		
4(f) Noise/Vibration	<ul> <li>compared against the current proposal to construct LRT through the Kenilworth Corridor.</li> <li>Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.</li> <li>Impact of noise/vibration would need to be assessed.</li> </ul>		
4(f) Noise/Vibration Estimate of Total Pro	<ul> <li>compared against the current proposal to construct LRT through the Kenilworth Corridor.</li> <li>Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.</li> <li>Impact of noise/vibration would need to be assessed.</li> <li>ject Cost Including Contingencies</li> </ul>		
4(f) Noise/Vibration	compared against the current proposal to construct LRT through the Kenilworth Corridor.  Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.  Impact of noise/vibration would need to be assessed.  Construction: \$31-38 million		
4(f) Noise/Vibration Estimate of Total Pro	compared against the current proposal to construct LRT through the Kenilworth Corridor.  Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.  Impact of noise/vibration would need to be assessed.  Construction: \$31-38 million  Right of Way: \$0		
4(f) Noise/Vibration Estimate of Total Pro	compared against the current proposal to construct LRT through the Kenilworth Corridor.  Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.  Impact of noise/vibration would need to be assessed.  Icc Cost Including Contingencies  Construction: \$31-38 million  Right of Way: \$0  Total: \$31-38 Million		
4(f) Noise/Vibration Estimate of Total Pro	compared against the current proposal to construct LRT through the Kenilworth Corridor.  Implementation of this scenario would not have additional negative impact on historic properties when compared against the current proposal to construct LRT through the Kenilworth Corridor.  Impact of noise/vibration would need to be assessed.  Construction: \$31-38 million  Right of Way: \$0		



TO:

City Council Members

FROM:

Dave McKenzie, P.E.

DATE:

February 9, 2011 revised

RE:

Technical Memorandum #3 SEH No. STLOU 114331

Based on our review of the completed Hennepin County freight rail studies and through coordination with City staff, a recommendation was presented to Council Members at the December 13, 2010 Study Session Meeting to narrow the range of alternative freight routes based upon impacts identified in the respective studies. This memo contains updated information on the four alternatives that were identified for additional review.

A summary of the four alternatives are in Table 1. Additional details are discussed later in the memo.

Table 1

Alternative	Description	Comment
MN&S Sub Alignment Study	Reroute of freight rail out of Kenilworth	Currently Under Study
	Corridor and onto the MN&S in St Louis	(findings anticipated in spring 2011)
	Park.	
Western Connection	Reroute of all TC&W traffic westerly	Does not appear feasible
	through Appleton MN and onto the BNSF	
	RR into the Twin Cities	
Kenilworth Corridor	Allow the freight, LRT and the bike trail	Additional right of way is needed and
Scenario 1: All Three Grade	to coexist at grade in the corridor	will require cooperation with many
Alignments At-Grade		agencies outside of St Louis Park to
		achieve.
Kenilworth Corridor	Allow the freight and LRT to coexist in	Additional right of way is needed and
Scenario 2: Trail Relocated	the corridor and relocate the bike trail	will require cooperation with many
		agencies outside of St Louis Park to
		achieve. This is less intrusive than
		Scenario 1.

## MN&S Sub Alignment Study

Hennepin County is currently conducting a Environmental Assessment Worksheet for the MN&S alternative. Results from that analysis will be known in the Spring of 2011. It is expected that impacts and potential mitigation measures will be discussed at the Project Management Team (PMT) meeting on February 24, 2011.

### **Western Connection**

The western connection alternative identified in the Amfahr Study originally suggested only rerouting coal trains out of St Louis Park. In Amfahr's proposal other TC&W trains would continue to travel through St. Louis Park. Transporting coal is only one of four primary components of TC&W trains passing through St. Louis Park. The other three elements are the local mixed-freight trains that operate daily between Glencoe and St. Paul; ethanol trains; and, grain trains.

The SEH suggestion was to explore more fully the possibility that all of TC&W traffic be diverted through this route, not just the coal trains. That is a much more difficult question to answer since much of the TC&W's freight originates or is delivered to eastern markets. To reroute this traffic on the BNSF would add about 120 miles and 2 or 3 days to each train trip. The additional travel time would require TC&W to increase the size of their fleet of train cars, increase their car hire costs, increase their labor costs, and increase power costs. The BNSF would also charge a trackage right fee for use of their track.

#### Coal Trains

The coal trains that pass through St. Louis Park originate in Wyoming and Montana and bring coal to a sugar plant in Renville, west of the Twin Cities. Currently trains come from Wyoming and Montana travel all the way into Minneapolis using the BNSF tracks before back tracking through the Kenilworth corridor and St. Louis Park west to the sugar plant. The empty coal trains return to Wyoming and Montana without passing through St. Louis Park or Minneapolis. They go directly west from the sugar plant to Appleton MN and interchange back to the BNSF line.

The loaded coals trains do not use the Appleton interchange because of track conditions on the west end of the TC&W. A track rehabilitation project to replace cross ties on the western part of the TC&W could allow for the reroute of the loaded coal trains and eliminate the need for the coal trains to pass through Minneapolis and St. Louis Park. TC&W has estimated that this project would cost about two million dollars.

#### Non Coal Trains

A reroute of all of TC&W's current trains to the west would mean all TC&W trains would use the BNSF's Wayzata subdivision, the existing east-west tracks which pass through St Louis Park roughly parallel to and south of Cedar Lake Road. The BNSF does not currently have a connection to the MN&S tracks however. Therefore TC&W would not have access to the grain terminals in Savage unless the existing wye in St Louis Park remained in place; or a new interconnection between the BNSF and the MN&S tracks was built. TC&W has not accessed the Savage terminals in recent years but would if market conditions change in the future. They would need to maintain their ability to access the Savage grain terminals.

The other unit train operating in St Louis Park is the unit ethanol train that is destined for markets in the eastern United States. Going west to connect with the BNSF before heading east on the BNSF tracks to reach their destination does not make sense with this train. This route has the negative operational, time and cost consequences noted above for other TC&W trains serving markets to the east.

#### Conclusion

The TC&W has stated that the Western Connection alternative would devastate their business and would not be workable.

There are many unknown cost variables that cannot be determined precisely at this time but could easily increase TC&W costs by millions of dollars every year. An annual freight rate subsidy would be costly to implement and an on-going expense without any identified source of ongoing funding.

We do not believe that this is a viable alternative except for the possibility of rerouting the coal trains. The City, County and MnDOT should explore with TC&W ways to fund a track rehabilitation project, if the community would like to pursue rerouting of all coal trains away from St Louis Park.

### **Kenilworth Corridor**

Two of the four options for how to accommodate TC&W freight traffic identified for further study involve the Kenilworth corridor. This is the current temporary home for TC&W freight rail traffic. Both of the Kenilworth alternatives explore making it the permanent home for TC&W traffic. One option includes just freight rail and LRT; the other option also accommodates the regional trail. The concept plans and analysis of the Kenilworth alternatives undertaken by SEH builds on the base information from the HDR SWLRT concept plans and the RL Banks study. The analysis of the Kenilworth corridor alternatives is described below.

### **Corridor Description**

The Kenilworth Corridor is currently being used by the CP/TC&W railroads and the Kenilworth bike trail in a shared corridor. The HCRRA owns the right of way. It varies in width from 44 feet to over 150 feet. The narrow portions of the HCRRA right of way have been identified in the past as "pinch points" with regards to accommodating freight rail and light rail in the Kenilworth Corridor. There is a 750' long area just south of the Cedar Lake Channel that is 44' wide, but has an adjacent publicly owned parcel that is 50' wide that is owned by the City of Minneapolis. There is also another narrow parcel from Lake Street to Cedar Lake Parkway (about 2,300') that is 62' wide with development on both sides. These are the two pinch points in the corridor that are of greatest concern. While there may be other spots along the Kenilworth corridor where small encroachments onto publicly owned parcels owned by entities other than HCRRA maybe needed for the freight rail alternatives to work, the two "pinch points" identified above are the most critical areas. There is very little excess right of way adjacent to the east side of the existing corridor. The west side has several parcels that are owned by either Minneapolis Public Works or the Minneapolis Park Board.

#### RL Banks Study

Hennepin County hired RL Banks to conduct a study in the Fall of 2010 that addressed seven different scenarios. Five have been previously discounted as not feasible. The two remaining scenarios are:

- 1. LRT, freight rail and the trail all at grade in the corridor;
- 2. LRT and freight rail at grade in the corridor and the trail relocated to outside of the corridor.

<u>Scenario 1</u> allowed the freight, LRT and bike trail to coexist on an at grade alignment. This assumption kept the trail in the same location and shifted the freight railroad to the north and west of the LRT. This alignment required the acquisition of most, if not all of the Cedar Lakeshore townhomes development.

The RL Banks' cost estimate for this alternative was about \$55 million dollars, including about \$21 million for acquisition of right of way.

<u>Scenario 2</u> allowed for the freight tracks to be relocated onto the existing trail location and the trail relocated onto the street system south of 21<sup>st</sup> Street. Because of wider setbacks needed for the freight rail, under this scenario, the condominium development on the east side of the Kenilworth corridor, just north of the Mid-town Greenway would need to be acquired. The RL Banks cost estimate of this scenario was approximately \$110 million, about double the cost estimate of scenario 1. The higher cost estimate reflects the acquisition of the condominiums on the east side of the corridor.

### **Design Assumptions**

Analyzing the potential to accommodate LRT, freight rail and potentially the regional trail in the Kenilworth corridor requires establishing basic design standards for each of the corridor uses. Minimum spacing and right of way requirements are particularly key factors. This is especially true because the adequacy of the width of the corridor has been a key concern regarding accommodating both freight rail and LRT in the Kenilworth corridor. The question has been, is the Kenilworth corridor wide enough to safely accommodate freight rail, LRT and the regional trail; and if not, how much additional right of way would be needed. The analysis of the fit of these elements within the corridor is complicated by a varying corridor width, curving right of way, location of bridge structures, grades and location of LRT stations among many factors. Based on discussions with Hennepin County, Met Council, their consultants and industry standards basic design assumption were developed. The following minimum spacings standards were used for all alignments:

- (1) 25' from edge of right of way to center of freight rail track
- (2) 25' from center of freight rail track to center of nearest LRT track
- (3) 14' between the centers of the LRT tracks
- (4) 12' from center of second LRT track to edge of paved trail
- (5) 16' of paved trail
- (6) 2' between paved trail and edge of right-of-way.

Essentially these spacing assumptions mean you need a minimum corridor width, without accommodating for any special circumstances, of 84 feet to accommodate LRT, freight rail and the regional trail at grade.

If only LRT and freight rail are accommodated in the corridor, a minimum width of 76 feet is needed.

#### **SEH Analysis**

In our analysis we explored 3 potential refinements to the RL Banks' Kenilworth scenarios. They are:

- 1) The designing the LRT around the existing freight alignment. Essentially leaving the freight track in its existing position.
- 2) Revise the LRT, freight tracks and the trail alignments to best fit all in the Corridor
- 3) Revise the LRT and freight track alignments and relocate the trail off of the Corridor.

We also assumed that the revised LRT track alignment would need to match the LRT alignments at the Lake Street bridge and at the I-394 bridge. We also tried to minimize the impact to the proposed station locations.

The SEH refinements are detailed below:

Retaining the Current Rail Alignment. The first concept explored was to leave the freight rail track on the existing alignment, and adjust the LRT and trail alignments around it. The RL Banks analysis had done the reverse. It assumed the proposed LRT alignment as a given and located the freight rail in accommodation of LRT. Our approach, was intended to explore if there was any benefit from designing a corridor alignment starting with the current freight rail alignment as fixed. The current freight rail location is very close to the west right of way line and the Cedar Lake Townhomes in the 62 foot "pinch point" immediately north of the Midtown Greenway connection to Kenilworth. The thought was that starting with the existing freight rail alignment as a given may result in a very efficient use of the limited space at this point in the corridor. This did not turn out to be the case. This approach resulted in the LRT tracks being shifted into the high rise condominium located on the east side of the track, at the Midtown Greenway. This is one of the most intensely developed parcels along the corridor. This was determined to be an unreasonable alignment.

<u>Scenario 1A</u> - The second concept explored assumed the alignments of all three elements in the corridor, the LRT, freight rail and the regional trail were flexible. The alignment of each element could be adjusted to minimize the additional right of way required. The results of the analysis (Scenario 1A) were similar to the results for scenario 1 of the RL Banks study. To accommodate all three corridor components at grade requires extensive right of way acquisition. Roughly half the Cedar Shores Townhome structures would be affected. The design also indicates that the apartment building at 2601 Sunset Boulevard will be impacted. Burnham Road north of Cedar Lake Parkway will also need to be realigned and there is a high potential that partial acquisition from some parcels on the west side of Burnham Road would be needed. Our preliminary estimates is \$60 to \$65 million dollars. If all of the Cedar Lakeshore townhome development is acquired, the cost estimate would increase by another \$13 million dollars.

<u>Scenario 24</u> - This alignment concept, similar to RL Banks Scenario 2, assumed only the LRT and freight rail are in the corridor. The trail would be relocated outside the corridor. Our analysis (See Appendix A) assumed that the freight railroad stays on the north and west sides of the corridor. The deletion of the trail allows enough space for the freight and LRT tracks to fit in the corridor and meet the minimum design standards if some property is acquired from the Cedar Lakeshore townhomes development. This concept uses the green space between the Cedar Lake Shores town houses and their property line shared with the HCRRA property as part of the setback requirement for the freight rail tracks. The minimum design standards could be met without the acquisition of any Cedar Lake Shore structures.

While technically, the 25' spacing from the edge of right of way to the center line of track can be met by acquiring property from the Cedar Lake Townhomes, the result is a loss of setback area and greenspace for the townhomes. The resulting setback would be as little as 2 feet and would vary from 2 to 24 feet. Most setbacks would be less than 10 feet. The train tracks themselves would move closer for 2/3's of the 13 townhomes adjacent to the property line, most by 12 feet or more.

Currently the freight rail tracks are as close as 25 feet from the Cedar Lake Shores structures already. Today the townhomes are from 25 ft to 57 ft from the center line of the railroad tracks. However the rail location was never intended to be permanent. Under Scenario 2A, alignment the tracks would be mostly closer than they are now; and vary from 27 to 49 feet from the townhomes. SEH believes the Scenario 2A freight track alignment would be uncomfortably close to the townhome structures. (See Appendix B).

Regarding the regional trail, it could remain in the corridor in place from the Penn Street LRT station to just south of the Burnham Road overpass. At that point the HCRRA right of way narrows and the trail would need to leave the Kenilworth corridor unless additional right of way was acquired. The trail could be routed onto the local streets at Burnham road. Additional study would be needed to determine the preferred location of the trail.

Our estimated cost for this scenario would be about \$30 million plus right of way which depending upon the Cedar Lakeshore townhome development and the purchase of parcels from the City of Minneapolis and the Minneapolis Park Board, would add between \$5 million and \$35 million.

#### **Unresolved Issues**

There are several issues unrelated to literally the alignment or fit of freight, LRT and the trail in the Kenilworth corridor that would need to be evaluated and resolved before a final determination can be made if freight, LRT and trails can coexist in the Kenilworth Corridor. They include:

- 1. The environmental impact to parkland property including the Cedar Lake Channel, Cedar Lake Parkway crossing, of adding freight rail into the corridor as a permanent element.
- 2. Where the LRT tracks will cross the freight rail within the SW corridor.
- 3. How does the freight rail and LRT impact the Highway 100 bridge design?
- 4. What is the best location for the relocated trail? Right now the SWLRT plans show the regional trail is on the north side of the LRT west of Wooddale and the south side east of Wooddale.
- 5. The impact to the draft SW LRT EIS and would it need to be amended.
- 6. How much of the Cedar Lakeshore townhome development will be acquired.
- 7. How does the freight rail adjacent to the LRT affect the operation, design and success of the LRT stations
- 8. How would the freight rail in Kenilworth affect the opportunity to for trolley service on the Midtown Greenway?

## **Conclusions/Next Steps**

A final evaluation of the Kenilworth Corridor issues would need to be done relative to the MN&S sub alignment study. Understanding the impacts and costs, mitigation and actual concept plan proposed for MN&S will be needed to evaluate the relative merits for community of each of the alternative resolutions to the TC&W freight rail question.

The intent of this memorandum is to provide some additional information as SEH has examined the remaining four alternatives. SEH will provide future updates as more information is developed and refined.

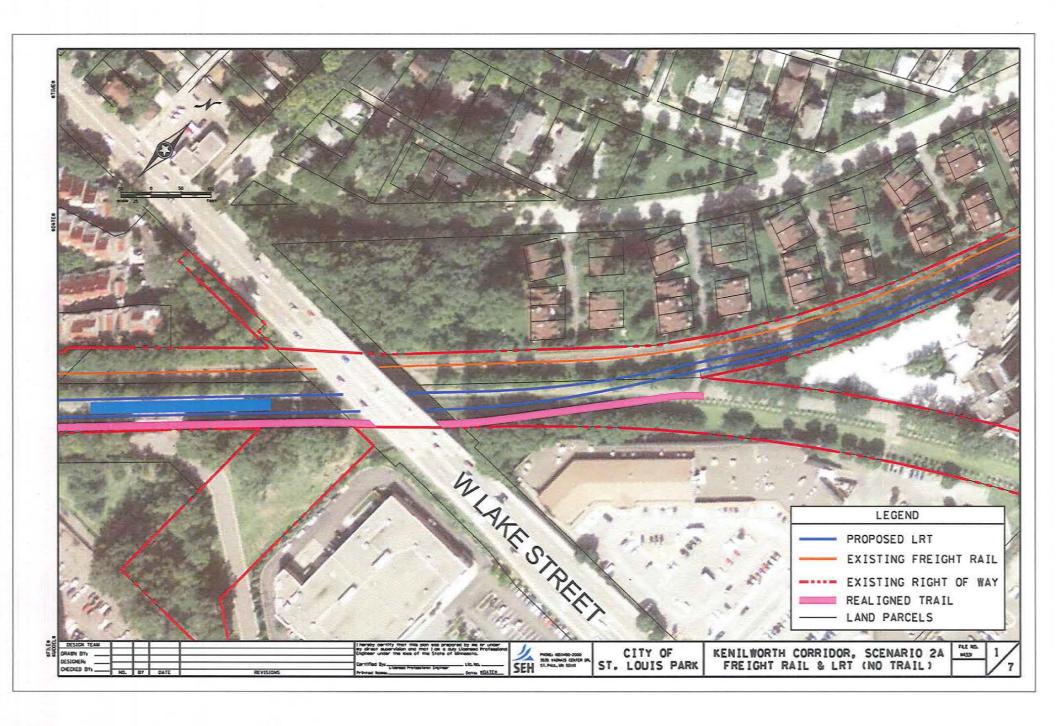
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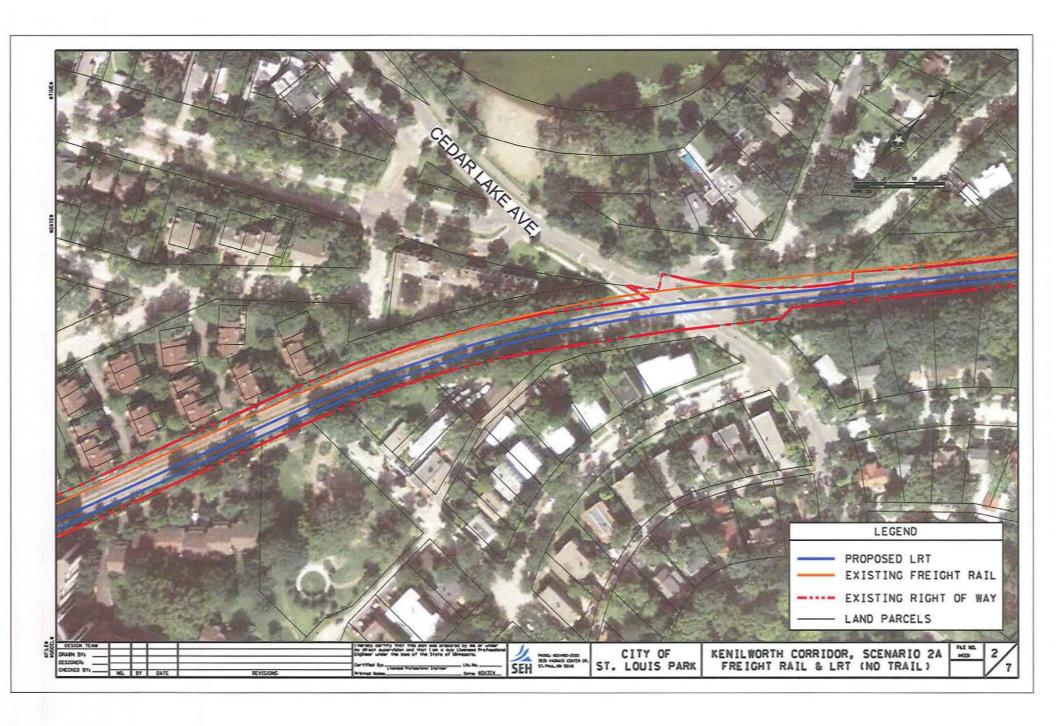
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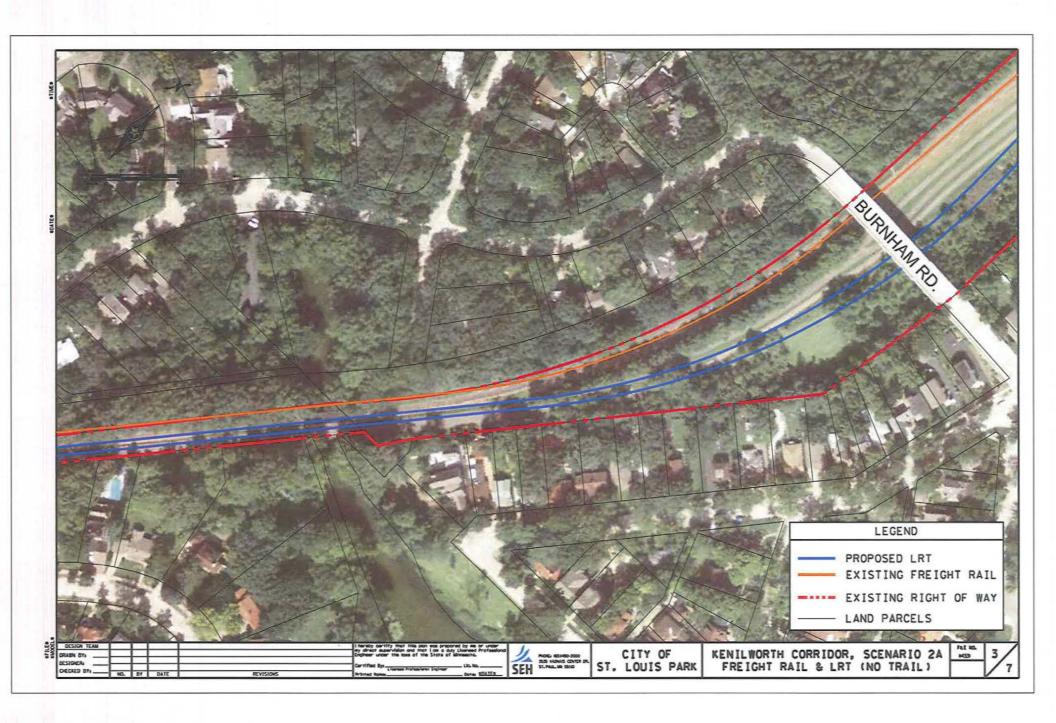
## Appendix A

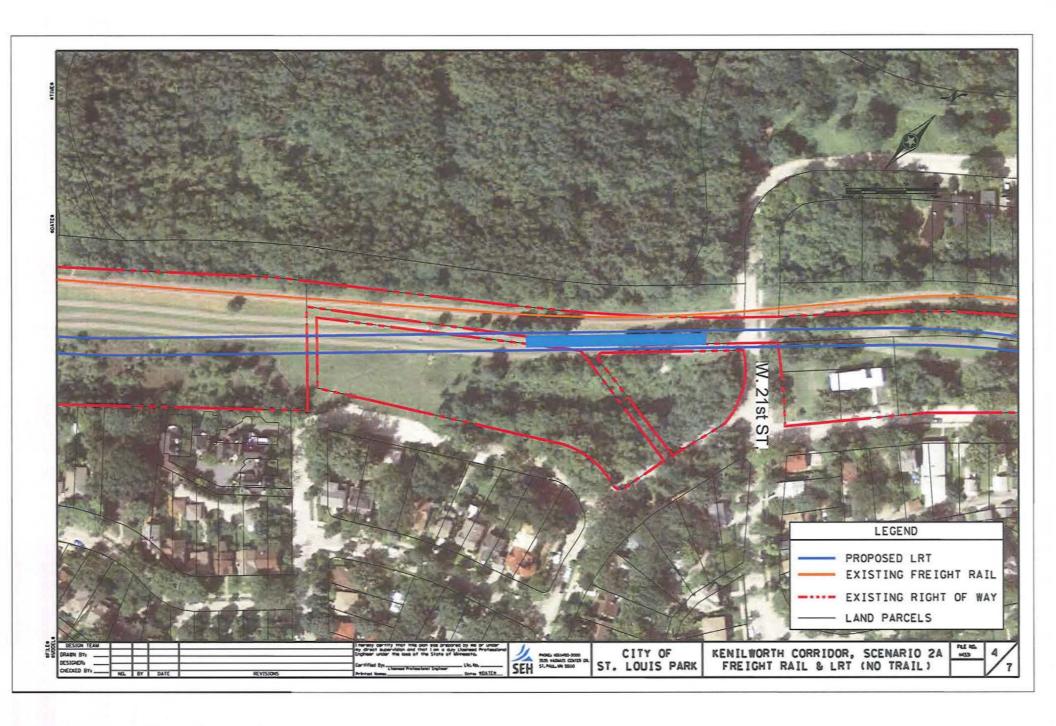
## Alignment 2A

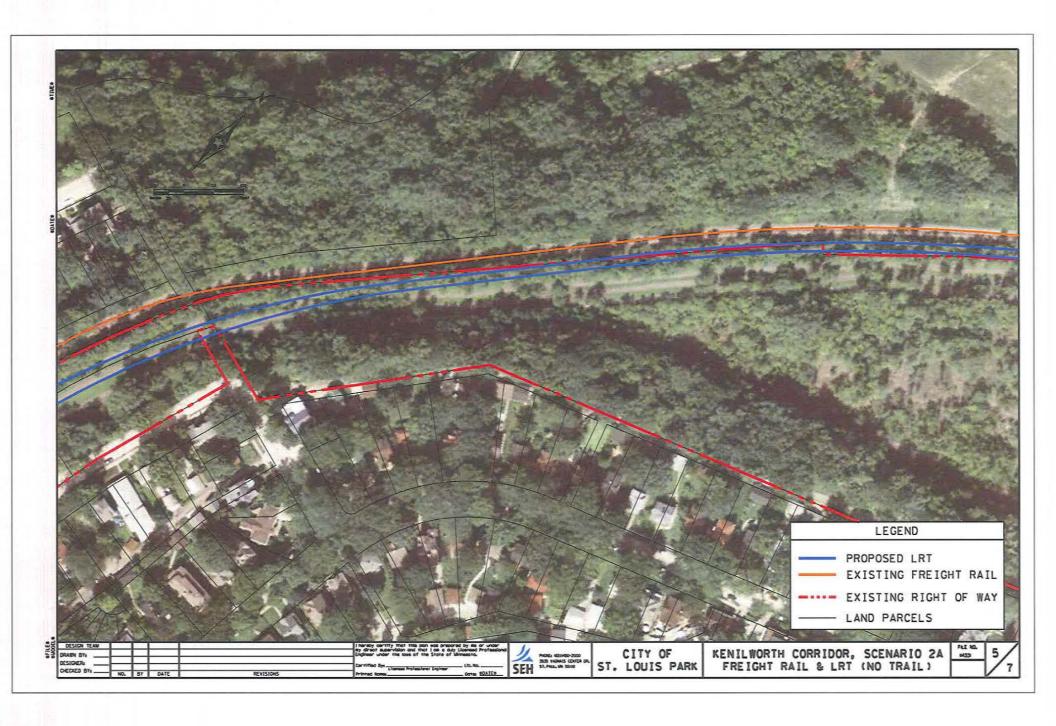
Freight Rail and LRT with no trail

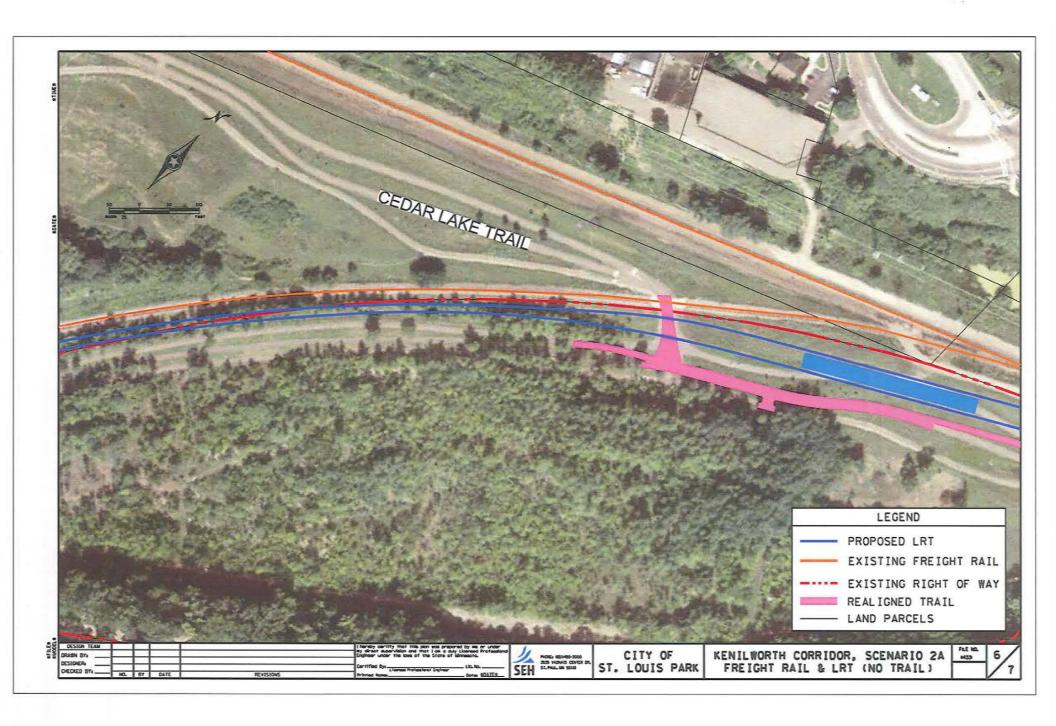


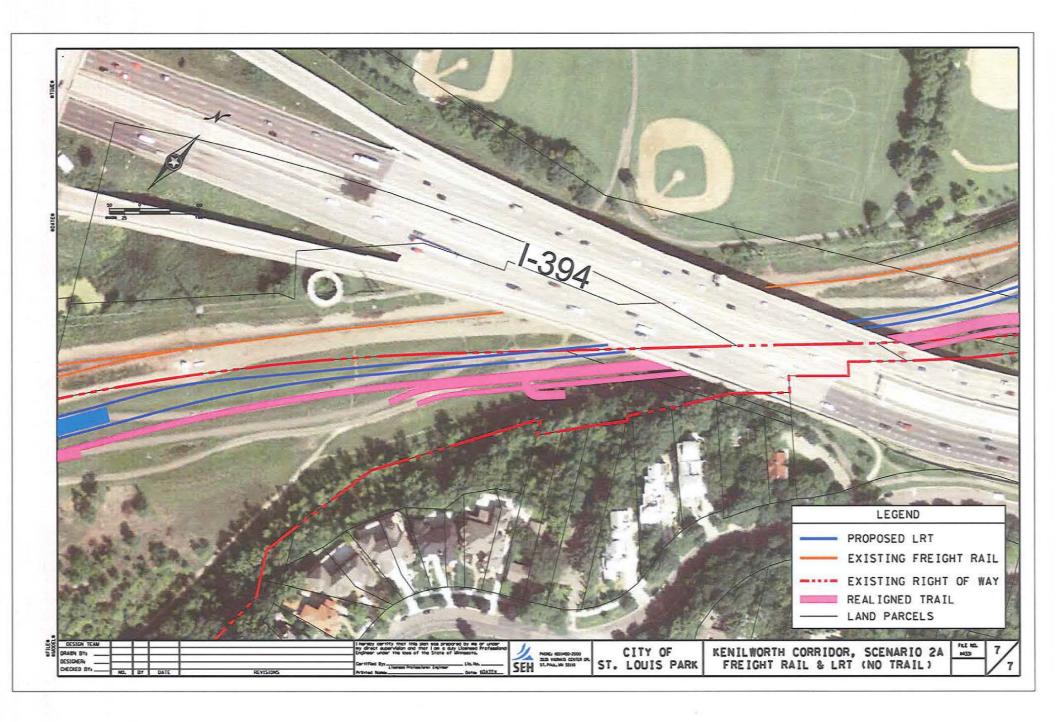






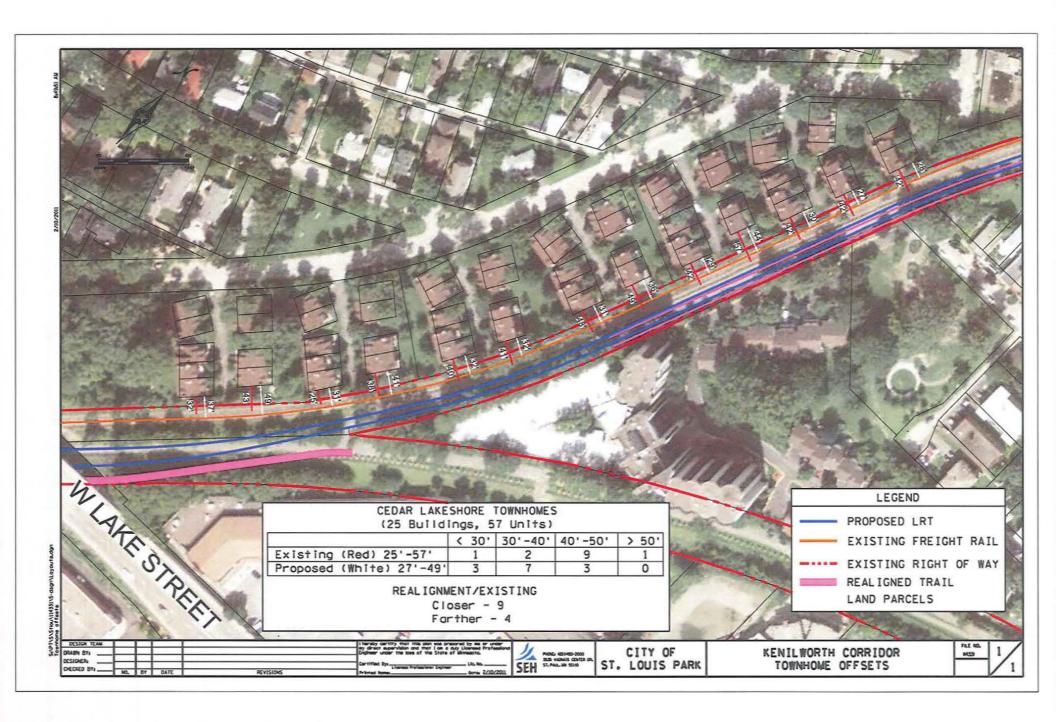






# Appendix B

Cedar Lakeshore Townhome Set backs





Experience LIFE in the Park

June 15, 2011

Frank Pafko Director, Office of Environmental Services Minnesota Department of Transportation 395 John Ireland Boulevard, MS 620 St. Paul. MN 55155-1899

Subject: MN&S Freight Rail Study EAW

Dear Mr. Pafko:

On behalf of the City of St. Louis Park enclosed are materials submitted as comments on the MN&S Freight Rail Study Environmental Assessment Worksheet, proposed by Hennepin County Regional Railroad Authority.

The St. Louis Park City Council approved and authorized submittal of the attached materials by council action at its June 6, 2011 City Council meeting. Enclosed are three documents.

- 1. Specific comments on the EAW;
- 2. A list of mitigation measures the City believes are necessary at a minimum to address the potential adverse impacts of the proposed project; and,
- 3. Tech Memo #4, a comparison of alternative routes for TC&W and a source of technical information for the City's EAW comments and mitigation measures; and,
- 4. Alternative Route Cost Comparison Table

The comments were prepared after extensive community input, careful technical review and thorough discussion of the EAW and the potential impacts of the proposed project on the City of St. Louis Park. We ask that you carefully consider our comments in your review of the MN&S Freight Rail Study EAW in your role as Responsible Governmental Unit.

Thank you for your attention to this important issue. If you have any questions regarding the materials submitted, please contact Kevin Locke, Community Development Director (952-924-2580).

Sincerely,

Tom Harmening

City Manager

Enclosures:

MN&S EAW Comments

Mitigation Measures

Tech Memo #4

Alternative Route Cost Comparison Table

cc: City Council, School Board, Superintendent Debra Bowers

# Comments on MN&S EAW from City of St Louis Park

#### **General Comments:**

- 1) The original goal for the City was to minimize the time, noise and disruption that freight trains have in the City of St Louis Park. The stated purpose of the proposed action is inconsistent with the City's goals as stated in Resolution 10-070 (see attached); and, the purpose of the proposed action ignores the fact that a key purpose for the reroute of freight rail trains off of the Kenilworth alignment is to accommodate SW LRT.: However, SLP has determined that SWLRT and freight rail can both be accommodated within the Kenilworth corridor, with certain modifications, at considerably less expense.
  - a) As stated on Page 2, the purpose of the Proposed Action is tied to the State Rail Plan:

"The purpose of the Proposed Action is to study how to provide the TC&W railway with a relocated connection for operational and available freight movement to St. Paul, while minimizing adverse impacts to the surrounding community, and providing a system that is consistent with the State Rail Plan."

And yet, there is very little reference in the EAW as to how the MN&S Freight Rail Study fits into the broader system described in the State Rail Plan; nor is there any explanation as to how the proposed reroute of TC&W trains furthers the implementation of the State Rail Plan.

- b) If the MN&S EAW is to be consistent with the State Rail Plan, then the analyses and calculations of impacts in the EAW should be based on projected train activity levels consistent with the State Rail Plan's 2030 planning horizon. The MN&S EAW calculations and projections are based only on existing train traffic levels and make no provision for any increased train activity, even though the State Rail plans projects a 25% overall increase. The MN&S EAW also does not take into account in its calculations, any increased train traffic resulting from the impact of the MN&S track improvements on the overall State Rail system. The improved connectivity and the upgrading of tracks identified in the State Rail plan as part of a potential CP bypass of the bottlenecks like University Junction could result in increased train traffic. The fact that these factors have not been considered could mean that the EAW's calculations under estimate the potential impacts of improvements to the MN&S tracks.
- c) Page 15 details that the proposed action does not include elimination of the wye (Skunk Hollow) track even though it is a major goal of the City.
- d) Another goal of the city was the idea of rerouting coal trains west of the metro area and this is also not a part of the proposed action,

- 2) There is reference to meeting with the three affected railroads but there is no documentation on those meetings or the official position of the railroad on the design assumptions.
- 3) There are no track profiles shown in the EAW. There are three major concerns about the lack of information about the profiles:
  - a) The City is concerned that the track profiles match the existing road crossings to minimize roadway work or the project would be required to pay for the extensive street work. The Lake/Library area drainage is very sensitive to any grade changes.
  - b) The analysis assumes 25 mph for the trains. The profile is a critical component of speed and noise. The grades will not allow a consistent 25 mph speed, how the varying train speeds affect noise and vibrations is not explained.
  - c) The grades exceed mainline standards, and the EAW states that the grades over 1 percent are relatively short and match the current track profile. The longer trains may have difficulty with these grades. The City had requested earlier in the study for a speed profile analysis on how the longer trains will be affected by these grades. No speed profile analysis has been provided.
- 4) The EAW states that the track design will meet current CP standards, but the typical cross sections do not reflect the wider sub grade standard.
- 5) There is no discussion on how this EAW meshes with the DEIS being conducted for the SW LRT. The primary purpose of any MN&S reroute project is to gain space in the Kenilworth Corridor for the SW LRT tracks. There are inconsistencies in the design factors in these environmental studies such as whether freight rail tracks east of Wooddale remain in place. These two environmental documents should match each other.
- 6) There is no discussion about ownership and maintenance of the track and other improvements. The CP and TC&W railroads have indicated to the City that they do not want to own the new structures. In addition to the tracks themselves, who and how landscaping and the right of way will be landscaped and maintained should be addressed.
- 7) The traffic analysis uses inadequate assumptions:
  - a) Railroad crossing signals are activated before the train arrives at the crossing and remain down after the train exits the crossing. The time is normally about 30 seconds before the train enters plus 5 seconds after the train exits the crossings. There is no reference in the blockage computations that this time has been accounted for, and it appears this has not been included. This will change the traffic analysis.
  - b) The length of the rail car varies by the type and commodity. The EAW used 85 foot length for all cars. Coal cars are 55 to 60 feet long. Ethanol cars are about 60 feet. Grain cars are 65 to 70 feet long. Generally the length of trains is overstated.

- c) The peak hour traffic near the high school is not the normal peak hour. Bus schedules are sensitive to time and a train at the school's peak hour would be a major disruption to the bus system.
- 8) There is no discussion about potential derailments and how emergency personnel would develop an evacuation plan.
- 9) There is only a 20'6" clearance between the bottom of the new bridge over the Bass Lake Spur track and the Bass Lake Spur tracks; this does not meet the minimum State requirements.
- 10) Pages 19-21: Remediation of the Golden Auto National Lead site involved extensive processing of a large volume of lead contaminated soils and concrete, much of which has been safely contained on the site. A 10-18 inch impervious cap covers the bulk of the site. Excavation on this site has the potential to encounter areas of contaminated soils and areas of crushed concrete. The construction proposes to pierce the cap. Great care will need to be taken to ensure the integrity of the impervious cap is maintained and any contaminated soils that must be removed are handled properly. Geo-technical challenges may also be encountered due to the significant deposits of crushed concrete on the site. The distribution of contained contaminated soils and crushed concrete is not evenly distributed nor is it of a uniform thickness throughout the site. Further analysis is needed to establish the extent of capped contaminated soils and crushed concrete that will be encountered for construction of footings and foundations, or other earthwork on the Golden Auto National Lead site. The EAW minimizes and does not fully address these potential construction issues.
- 11) Page 77: In the Louisiana SW LRT station area it is noted the SW DEIS plans a facility for 250 cars this is not the amount in the DEIS. It also states that this project will provide "optimal developable land" for development in the station area, however there will be property taken property off the tax rolls, and impacted greatly by the proposed rail bridge, leaving land remnants that are not "optimal." There would also be impact on the local road system.

# **Specific Comments:**

- 12) Page 2: The proposed action statement makes no reference to the SW LRT project.
- 13) Page 8: Closure of 29<sup>th</sup> Street is a City decision. The closure is proposed because the proposed track profile would be about 4 feet higher than the existing crossing making it difficult to construct a roadway approach that works. There are no details on how much of 29<sup>th</sup> Street is proposed to be removed or how the dead end streets resulting from closure of 29<sup>th</sup> Street's rail crossing will be handled. No cul de sacs or other means for vehicles, including street maintenance vehicles and emergency vehicles, to turn around is provided.
- 14) Page 12- track grade erroneously stated as .80%; should be .86% which exceeds TCW's stated acceptable maximum incline. If MNDOT, County or other entity has

- agreed or intends to provide compensation to railroad due to operational difficulties, such compensation must be publicly and promptly disclosed.
- 15) Page 16: No timeline explaining how and when this project will proceed is provided. This uncertainty adversely impacts residents, businesses and property owners within the MN&S area.
- 16) Page 16: The list of permits is incomplete. There needs to be a series of agreements with the three railroads and Hennepin County as well as between the railroads; these may not easily be achieved. Approvals are also needed from Three Rivers Park District for the trail revisions.
- 17) Page 20 There is no discussion of the potential impacts or mitigation regarding the impacts of construction or increased train traffic on vapor intrusion in the MN&S Section.
- 18) Page 24-25 Net loss of wetlands, no replacement identified.
- 19) Page 28- More detail is needed regarding the changes to the floodplain and whether nearby property owners will be affected. What is impact to Sungate West townhomes on Alabama Ave, which I believe are in floodplain?
- 20) Page 30-70,400 cubic yards of material will be moved in the MN&S Section of the project area and 14,050 cubic yards will be moved in the BNSF Section. The EAW does not specify how they plan to move such massive amounts of soil, particularly given the lack of road access into the Iron Triangle. What will be the erosion impact?
- 21) Page 32-33 Existing soil and groundwater contamination may limit how stormwater ponds are constructed and where they are located.
- 22) Page 30 It should be noted that today the short trains on the MN&S occasionally stop to get food at McDonalds; if this practice were to occur with the longer rerouted TC&W trains, severe traffic congestion and safety issues could occur.
- 23) Page 39 Only the St. Louis Park High School and Park Spanish Immersion schools are noted as within close proximity to the MN&S tracks. Metropolitan Open School, Holy Family School and Dakota School are equally as close to the tracks as the Park Spanish Immersion school and should be referenced as well. Also, only the school bus movements at the schools are noted and analyzed. Parents dropping off and picking up children will also be affected by increased train activity on the MN&S tracks.
- 24)Page 40: 28<sup>th</sup> and 29<sup>th</sup> Streets are classified as local streets. The 2011 traffic count for 29<sup>th</sup> is 190 ADT. The impact on Minnetonka Blvd from closing 29<sup>th</sup> street is not discussed. This is especially important because it is anticipated that the 27<sup>th</sup> street access on to Hwy 100 is expected to be closed in the future meaning neighborhood traffic seeking to go south of Hwy 100 will need to access Minnetonka Blvd to access Hwy 100 in addition to traffic diverted to Minnetonka Blvd because 29<sup>th</sup> Street is closed.
- 25) Page 40-41; Page 47 Blockage of intersections by trains will cause diversion of traffic into the Bronx Park, Birchwood, Lenox and Sorenson neighborhoods. These impacts are not considered, nor are the air quality impacts of this delayed and diverted traffic.

- 26)Page 42 At-grade crossing times table, shows the length of time single and multiple intersections would be blocked by trains. It shows the time 5 intersections could be blocked by the longest trains (80 and 100 car trains), however it does not show how long 3 intersections could be blocked by these longer trains. This under represents the potential disruption, traffic diversion and delay impacts of rerouting trains to the MN&S; these impacts should be identified and analyzed.
- 27) Page 54 References Table 4, it appears it should really reference Table 14.
- 28) Page 56 Under represents the potential severity of noise impacts do to coal night trains (long trains) passing through residential neighborhoods. It is assumed that coal trains will be traveling at 25 mph. In reality trains may much more likely be traveling at 10 to 15 mph. The nighttime trains should be considered to be a severe noise event for St. Louis Park's residential areas.
- 29) Page 57 Table 15 shows Dakota Park as 510 feet, Roxbury Park as 155 feet and Keystone Park 130 feet from the MN&S tracks. All three of these City Parks are immediately adjacent to the MN&S rail right of way and much closer to the rail tracks than represented in Table 15. This table should be revised and potential impacts on these parks re-evaluated.
- 30) Page 58 Implementation of Whistle Quiet Zones at Library Lane and Dakota Avenue will need to accommodate important access ways to the St. Louis Park High School. This will be a design challenge. Costs for these improvements need to be included in the project costs for the MN&S reroute and should not be the responsibility of the City of St. Louis Park or the St. Louis Park School District.
- 31) Page 48-64 The noise section does not address noise created by the addition of locomotives needed to pull trains up the interconnect incline, it does not account for noise due to squealing wheels on tight curves, braking as westbound trains go down the interconnect and bells on crossing arms installed per WQZ.
- 32) Page 64: There were two field locations for the vibration. The nearest site was 60 feet, yet the analysis assumes that there is no impact past 40 feet from the track. The City has heard from the School District and the businesses that they have vibration disruptions now, without the reroute. The vibration analysis does not accurately reflect the existing and proposed rail operations. The field work is based on the existing slow, short trains. No mitigation is proposed despite the potential for significant disruptions at the Lake Street businesses and the High School. The potential for vibration issues on the BNSF area due to trains idling on a new BNSF siding is not addressed.
- 33) Page 71: The proposed Cedar Lake Trail Bridge over the new Iron triangle track will also be 30 feet above the surrounding ground surface and will have a significant visual impact.
- 34)Page 72 It is noted that St. Louis Park residents were represented on the MN&S Study Project Management Team. It should also be noted that many of the neighborhood representatives on the PMT were dissatisfied with the process and felt their mitigation recommendations were disregarded.

- 35) Page 77: It is stated that the SWLRT DEIS is "currently being prepared" whereas it is under review by the Federal Transit Administration (FTA) at this time.
- 36)Page 81-83 Sufficient property should be acquired to create a minimum separation between residential properties and the center line of the MN&S tracks of 50 ft. This could be achieved by acquiring approximately 40 properties on the east side of the MN&S tracks from Minnetonka Blvd North to 27th Street; and, shifting the tracks to the east from its proposed alignment.
- 37) Page 81: Section 30b deals with right of way and relocations. The EAW comments that only one parcel is required and 13 partial takings. Table 19 understates the impacts.
  - a) There are two residential units that have been proposed to be taken that are not listed in Table 19.
  - b) There is extensive construction work in the iron triangle area but there is not access into the construction site. The area is surrounded by wetlands, flood plains, parks, railroads and private developed property. The EAW should provide a construction access plan to this area and provide an evaluation of the environmental impacts of this access.
  - c) Parcels 108,109 and 110 will have a bridge within 25 feet of their building edges and for parcels 108 and 109 their parking lots and driveways will be impacted.
  - d) Parcels 97, 98, 100 and 101 are underdeveloped lots used primarily for outdoor storage of construction materials. Table 19 has inaccurate areas of impact.
- 38) Page 86 The EAW acknowledges that the MN&S tracks separate the otherwise adjacent Roxbury and Keystone Parks. With increased train traffic on the MN&S, the tracks will become an increasingly severe barrier and pedestrian safety hazard. A pedestrian tunnel or bridge inter-connecting these parks should be provided.
- 39) Page 87 Insufficient analysis is provided of the potential extent and impact of a derailment of a train carrying hazardous substances.
- 40) Page 87 Crossing gates are needed at all crossings and fencing between the railroad tracks and adjacent properties should occur along the full MN&S route.
- 41) Page 89 Property value analysis includes only a portion of the properties along the MN&S tracks. The value of the properties north of Minnetonka should be included in the EAW analysis.
- 42)Page 90 Impacts of potential disruption of businesses during construction needs to be more fully addressed, including the possibility of one or more businesses needing to be relocated.
- 43)Page 90 Page 93: The proposed improvements will be constructed between City maintained monitoring wells near the Golden Auto site that may be impacted by construction or vibration. There is no reference on how the project will affect these wells and how they will be protected.
- 44) Page 93: Table 20 estimates that 2 acres of wetlands will be impacted. The City would prefer that the wetland replacement be located within St Louis Park and the EAW should address possible mitigation sites.

- 45) Page 94: There is a reference to constructing 3 storm water runoff ponds. The City has had difficulty locating drainage facilities in this area because of development and contamination. The EAW does not describe in any detail where these ponds would be located and what properties will be affected.
- 46) Page 97: Commitment to include welded rail in the project should be an Area, since the CP and BNSF standards for mainline tracks is welded rail.
- 47) EAW fails to include any analysis of aesthetic impacts of new interconnect and other constructions.
- 48) EAW fails to include a plan to replace trees and other vegetation after construction is completed, and to maintain same thereafter.

# **MN&S Mitigation Measures**

Track improvements

- Replace and upgrade the MN&S track with 136# seamless tracks reducing noise and vibrations
- Install rail lubricators
- Tie and road bed construction to minimize train vibrations

Mandatory environmental requirements such as wetland, floodplain, hazardous materials handling, wildlife habitat, etc.

Whistle Quiet Zones to upgrade rail crossings safety measures to eliminate the need to blow whistles or horns as trains approach intersections.

Provide fencing and signing along the length of the railroad r-o-w to discourage people intruding unsafely on the MN&S tracks.

Create grade separated frontage road on north side of Hwy 7 by lengthening the MN&S bridge over Hwy 7 to provide space to create a frontage road on the north side.

Build a pedestrian overpass near High School and Dakota Avenue to connect the High School to the Lake Street area and football field.

Create pedestrian and non-vehicle access under MN&S tracks at Dakota Park by building an under pass at 27<sup>th</sup> St. to connect to the N. Cedar Lake regional trail from the east.

Expansion of MN&S r-o-w in residential area by acquiring homes immediately east of MN&S tracks north of approximately the intersection of MN&S tracks with Brunswick Avenue to 27<sup>th</sup> Street on the north.

Reroute coal trains west of metro area.

Elimination of sidings as well as through tracks east of Wooddale on Bass Lake spur to eliminate the possibility of cars being stored in this area or trains blocking Wooddale or Beltline.

Completely remove the Oxford industrial area switching wye tracks, abandon the rail r-o-w, and build a southern connection to MN&S.

Funding and construction of Louisiana & Hwy 7 Interchange.

Structure Improvement Program – Create a grant program to provide technical assistance and financial help for property owners to make noise and/or vibration mitigation improvements.

Sound and vibration mitigation improvements for all schools, businesses and homes adjacent to the MN&S line.

Pedestrian bridge over Hwy 7 close to the MN&S bridge to provide access for pedestrians.

Eliminate blind curves in the Lake Street/High School area.

The freight rail should only be rerouted if firm commitments are in place for implementation of SWLRT.

Property owners should be compensated for loss of property value due to rerouting of TCW trains to the MN&S tracks.

Any disruption of businesses due to construction of the MNS improvements must be appropriately mitigated.

Special care must be taken to protect and ensure no damage occurs to monitoring water wells as a result of the MN&S project.

Housing Buyout Program – Create a program to purchase homes on the west side of the MN&S tracks from willing sellers and remove, remodel or resell them.

Provide a pedestrian tunnel or bridge inter-connecting Roxbury and Keystone parks.

Mitigation for noise and vibration impacts on the neighborhoods surrounding the proposed BNSF siding.

Mitigation of blocking and switching activities if these activities are not being relocated to a Glencoe switchyard.

Mitigation of the MN&S tracks and crossings south of Bass Lake Spur including mitigation of the at grade crossings most notably Excelsior blvd.



TO: St Louis Park City Council

FROM: Dave McKenzie, P.E.

DATE: April 18, 2011

Rev 5/31/2011

RE: Tech Memo # 4

Comparison of the MN&S Route and the Kenilworth Route

SEH No. 114331

## Introduction

This draft memorandum summarizes background information to assist the City of St. Louis Park with updating its freight rail policy. The memorandum consists of four sections.

- 1) Background information on Railroad Operations.
- 2) Comparison of the Kenilworth Corridor and the MN&S Corridor
- 3) Impacts to the City of St Louis Park
- 4) Potential Mitigation Measures, if the MN&S corridor is chosen

The analysis and information provided in this report focuses on two potential permanent routes for TC&W trains that pass through St. Louis Park and the Cedar Lake area of Minneapolis as they move between Southwestern Minnesota and rail destinations in Minneapolis and St. Paul. The two potential TC&W routes are highlighted on Map 1, which shows the general study area for this memorandum.

# **Railroad Operations**

There are three railroads operating within the area of study on railroad rights of way and track that are owned by either BNSF or CP railroads. TC&W has rights to operate on at least portions of both rail systems. Today they operate primarily on the CP. Table 1 outlines the existing train operations within St Louis Park by segment of track.

## **Future Rail Operations**

Over the past decade train operations within St Louis Park have been relatively stable. Changes have occurred however the total level of train traffic has changed very little. For the near future total train activity in St. Louis Park is not anticipated to change. Even if TC&W trains are routed onto the MN&S tracks overall train activity is not expected to change. Train traffic on MN&S would be increased and train traffic on the CP's Bass Lake Spur east of Wooddale Avenue would be eliminated.

Projecting future train operation is difficult because many variables are involved. Some of them are:

- World and national economy
- Capacity of the railroad network
- New plants or products being shipped (ethanol, distilled grains, containers)

- New destinations
- Oil prices
- World food supplies
- Capacity of other transportation systems(highways, truck, barges, ships, ports)
- Government policies
- Future of passenger rail system
- Railroad ownership changes
- Railroad Regulations

Making different assumptions for these various factors will produce widely different projections. Even the future rail activity of a regional railroad, like TC&W, is subject to so many factors that it is impractical to attempt to predict future train car volumes. Recent activity is as good a predictor of future activity as any at this time. As a result this memorandum focuses on the impacts associated with the level TC&W train activity occurring today.

It is important to note that even if TC&W's basic freight business were to increase, it would be accommodated by adding cars to the existing trains rather than adding more trains. The existing daily trains have the capacity to pull more cars if the demand for freight transport were to increase. Even today, the precise number of cars in each of the daily trains varies based on market demand.

Unit trains such as ethanol or coal trains are not daily occurrences and due to their size have less capacity to accommodate increased demand by simply adding cars to existing trains. If market conditions increase the need to transport unit train commodities, the increased demand would be handled by adding trains. TC&W currently handles about 10 unit trains per month.

The State Rail Plan projected that total train activity in Minnesota would increase by approximately 25 percent over the next 20 years. However that projection does not mean every rail operation will see a 25% increase. Some will increase, some will stay the same and some will decrease and predicting which railroad in which location will experience an increase is a different and exceedingly difficult question.

As was stated above, if the TC&W were to experience a 25% increase in general freight demand, it would probably mean its two existing trains would increase the number of cars pulled. Unit train demand could increase the number of unit trains by one or two trains per week.

CP RR and BNSF RR projections would be influenced more by world and national activities than TC&W. However the CP daily train on the MN&S is serving only a few customers at this time and is pulling very few cars. If demand increased the CP daily train has capacity to easily triple the number of cars pulled without adding another train. The MN&S track capacity is a constraint for increases in future train activity both because of the limited places for trains to meet and the slow speed.

**Table 1 – Existing Train Operations** 

Rail Segments of Interest	Description Description
CP Rail MN&S Sub	<ul> <li>CP Railway</li> <li>Operates one local train, round trip, 5 days per week (approximately 10-30 cars).</li> <li>TC&amp;W (Trackage Rights)</li> <li>TC&amp;W is currently not running trains on the MN&amp;S line.</li> <li>TC&amp;W currently has the right to operate on the MN&amp;S corridor, both north to get to the Camden river terminal in north Minneapolis as well as south to get to the Savage river terminals.</li> <li>TC&amp;W also has the option of running north on the MN&amp;S Sub to CP's Humboldt yard to get into Minneapolis and St. Paul.</li> </ul>
CP Rail Bass Lake Spur	<ul> <li>CP Railway <ul> <li>N/A</li> </ul> </li> <li>TC&amp;W (Trackage Rights)</li> <li>Regular Operations (5 days/week and 6 days/week) <ul> <li>1 eastbound train (&lt; 80 cars) bound for CP's St. Paul Yard during the AM.</li> <li>1 eastbound train (~ 30 cars) bound for Minnesota Commercial's Main Rail Yard in the Midway and Union Pacific's Western Avenue Yard during the AM.</li> <li>2 westbound trains bound for Hopkins during the PM.</li> <li>Longer "Unit" Trains (full trainloads of one commodity)</li> <li>Ethanol = approximately 1 loaded and 1 empty ethanol unit train per week (typically 80 cars in length).</li> <li>Coal = approximately 2 loaded coal trains per month (typically 123 cars in length).</li> </ul> </li> </ul>
CP Rail Interchange Track (Interconnect or Switching Wye)	<ul> <li>CP Railway         <ul> <li>Serves one industrial customer.</li> </ul> </li> <li>TC&amp;W (Trackage Rights)         <ul> <li>TC&amp;W uses this interchange point to reach the Camden river terminal in north Minneapolis (to the north) as well as the Savage river terminals (to the south). Due to current market conditions, this movement is not currently occurring but could resume if market conditions favoring movement of grain by barge develop.</li> <li>TC&amp;W also has the option of running north on the MN&amp;S Sub to CP's Humboldt yard to get into Minneapolis and St. Paul.</li> <li>TC&amp;W uses this interchange point for locomotive maintenance movements and to interchange with Progressive Rail Incorporated.</li> </ul> </li> </ul>
BNSF Wayzata Subdivision	<ul> <li>BNSF Railroad</li> <li>BNSF operates approximately 15 trains per day at speeds up to 60 mph</li> <li>The TC&amp;W and CP have trackage rights beginning at Cedar Lake Junction near I-394 extending into St Paul.</li> </ul>

# Kenilworth / MN&S Comparison

The analysis of the Kenilworth and MN&S corridors provided below includes:

- 1. A base line comparison of the characteristics as they exist today; and,
- 2. A comparison of the two potential permanent routes for TC&W trains.

This comparison of the Kenilworth and MN&S corridors is a compilation of the existing land use and traffic data. It is intended to be a base line statistical comparison of the corridors as they exist today. It is intended to help evaluate the two corridors. Map 1 shows the general study area. There is no attempt to rate or weight the various categories. The comparison should not be considered to be at the level of detail of an EAW. The data used for this memorandum was taken from various sources including the MN&S Study, the SWLRT environmental documentation and City sources.

The MN&S Rail Study and EAW prepared by Hennepin County on the MN&S corridor is out for public comment. Information used from that study is based on the studies and background materials generated during the Project Management Team (PMT) process and meetings held during its study; and the MN&S EAW.

# The Alternative TC&W Routes

For comparison purposes the west end of the two alternative TC&W route alignments begin on the CP tracks just east of Minnehaha Creek about 2,800 feet west of Louisiana Avenue. This where the new track needed to connect the CP tracks to MN&S would begin. Cedar Lake Junction, just west of the I-394 bridge over the BNSF tracks approaching downtown Minneapolis serves as the eastern end of both alternative TC&W routes for this analysis. These points provide a Point A to Point B comparison for the two alignments. The two corridors are both about 5 miles long with the MN&S corridor slightly longer.

#### Kenilworth Route

The Kenilworth alignment would generally follow the existing CP freight track but to accommodate the SWLRT, the track would shift to the north side of the HCRRA right of way just west of Wooddale Avenue and continue shifted to the northwest edge of the right of way until near 21<sup>st</sup> Street, where it would return to the existing freight track alignment. This is the alignment identified as Alternative 2a in SEH Tech Memo #3. This alternative accommodates both freight rail and LRT in the Kenilworth corridor and requires a partial relocation of the existing regional trail.

#### MN&S Route

The MN&S alignment creates a new freight track to the south of the existing CP track beginning near Minnehaha Creek. The new track ascends over the existing Bass Lake spur track and LRT track east of Louisiana, curves to the north connecting to the existing MN&S at Hwy 7 and continues north more or less following the existing MN&S alignment. The track shifts slightly to the east near Minnetonka Boulevard. The alignment connects to the BNSF tracks by reconstructing the wye track in the "iron triangle" area east of Dakota Park. The MN&S route also includes constructing a new 12,500' siding on the BNSF right of way. Creating the new CP to MN&S to BNSF interconnections means trains would no longer travel the existing Bass Lake spur track through the Kenilworth Corridor. It was assumed that the Bass Lake Spur to Wooddale from the west and the "Skunk Hollow" wye tracks would remain in place. The existing Bass Lake spur east of Wooddale through the Kenilworth corridor would be removed.

## Comparison of the Corridors for Rail Operational Suitability

Trains generally like flat, straight alignments. Neither one of these corridors fit that description. Both routes feature long relatively steep grades and multiple curves.

#### **Grades** and Elevations

The net elevation change from Cedar Lake Junction (east terminus of both routes) to Minnehaha Creek (west end of both routes) is about 60 feet. However both routes have hills between these common points that add to the difficulty of operating trains. The proposed MN&S route requires construction of a railroad bridge up and over the existing CP railroad's Bass Lake Spur. This creates the high point on the MN&S route at roughly 93 feet above the Cedar Lake Junction on the east end of the route. The high point on the Kenilworth route is about 71 feet above Cedar Lake Junction. Table 2 and Table 3 illustrate

the elevations of the MN&S and Kenilworth routes respectively. They also show the relative steepness of the grades. The maximum grade on the MN&S is 1.5% and the Kenilworth is .77%. The Kenilworth .77% grade is an existing condition and is the grade between Lake Street and Wooddale Avenue, the high point on the Kenilworth route.

#### Curves

There are multiple curves on both routes. Generally the curves on the MN&S route are tighter. The new connection between the Bass Lake Spur and the MN&S would be the tightest curve, an 8 degree curve.

# Railroad Right of Way

Railroad right-of-way is defined as property owned or controlled by a railroad. The needed right-of-way width is determined by the number of tracks, drainage requirements, embankment width, and available land. Typical railroad right-of-way is 100 feet, but could vary between 20 and 300 feet. Table 4 identifies the existing railroad right-of-way characteristics for the rail segments of interest within the City. Map 2 shows the current railroad ownership.

The MN&S right of way is very irregular and reflects the fact that it was acquired after land had been split into lots. The right of way varies from 34 ft to 145 ft with much of it 66 ft or 100 ft wide.

The Kenilworth with the existing freight rail tracks is 44 ft to 200 ft wide. However adjacent to the HCRRA right of way is right of way owned by other public entities in some cases. The City of Minneapolis and the Minneapolis Park Board own property in the corridor.

#### At Grade Crossings

Both routes have significant stretches of track uninterrupted by at grade crossings. West of Wooddale Avenue there are no at grade crossings on the east-west CP line in the Study Area. On the MN&S route, from the connection to the BNSF tracks and on the BNSF itself, there are no at grade crossings. The MN&S route has more at grade crossings than the Kenilworth route. Most notably they are concentrated in the Walker to Dakota Avenue stretch of track from Hwy 7 to the High School. The Kenilworth at grade crossings are on higher traffic streets. Dakota and Lake Street are the highest volume streets on the MN&S route with 4500 and 3850 Average Daily Trips (ADT) respectively. The Kenilworth route has two streets with ADT over 10,000; Beltline Blvd with 14,100 ADT and Wooddale Avenue with 11,300 ADT. Tables 6 and 7 provide more details on the road crossings.

#### Freight Rail Route Alternatives Comparison Tables

A list of specific data comparing the alternative routes is provided in Table 5 and Table 9. Both tables show existing conditions (TC&W trains traveling through Kenilworth); and the future conditions for each corridor. The data is different depending on which alternative is chosen as the permanent route for TC&W trains.

Table 5 shows the existing and future conditions for both full five mile routes. Data in Table 5 covers both the St. Louis Park and the Minneapolis portions of the two alternative corridors. Table 9 data is for only the St. Louis Park portion of each corridor.

Table 4 – Existing Railroad Right-of-Way for the Rail Segments of Interest

Rail Segments of Interest		Right-of-Way Description
CP Rail MN&S	Between CP Rail Bass Lake Spur and BNSF Wayzata Subdivision Mainline	<ul> <li>North of 27<sup>th</sup> Street width varies from 280 feet to include triangle shaped parcel formerly used for interconnect to BNSF mainline.</li> <li>Right-of-way is 66 feet between 27<sup>th</sup> Street and Minnetonka Blvd, south of Minnetonka Blvd.</li> <li>Right-of-way consists of several parcels varying in width from 34 feet to 145 feet with a typical width of approximately 100 feet.</li> </ul>
Sub	South of CP Rail Bass Lake Spur	<ul> <li>North of 39<sup>th</sup> Street right-of-way is composed of several parcels varying in width from 80 to 153 feet.</li> <li>Between 39<sup>th</sup> Street and Excelsior Blvd, right-of-way width is 66 feet constant.</li> <li>South of Excelsior, right-of-way varies from 66 to approximately 164 feet.</li> </ul>
CP Rail	East of CP Rail MN&S Sub	<ul> <li>The right-of-way over this segment is divided into two parallel parcels.</li> <li>CP owns the south half (about 70 feet), and HCRRA owns the north half of this right-of-way (about 100 feet).</li> <li>The total right-of-way width varies from 75 feet to 235 feet.</li> </ul>
Bass Lake Spur Rail MN&S Sub		<ul> <li>The right-of-way over this segment is divided into two parallel parcels.</li> <li>CP owns the south half (about 70 feet), and HCRRA owns the north half of this right-of-way (about 100 feet).</li> <li>The total right-of-way width is constant, measuring between 164 and 170 feet over this entire segment.</li> </ul>
Track (	nil Interchange (Interconnect or tching Wye)	<ul> <li>There are only a few right-of-way parcels owned by the CP over the length of the switching wye.</li> <li>Much of the segment is located within easements on private property.</li> <li>The right-of-way that remains varies in width from 31 to 90 feet.</li> </ul>
Kenilworth Corridor		<ul> <li>The Kenilworth corridor is owned by HCRRA and varies in width from 44 feet and 200 feet. There are various publicly owned parcels adjoining the HCRRA.</li> <li>The Kenilworth corridor was purchased by HCRRA from the CNW Railroad for the purposes of transit. The existing corridor has a freight track and trail and has been identified as the preferred SW LRT alignment.</li> </ul>
BN	SF Railroad	BNSF right of way varies between 100' and 150' wide but does have the Cedar Lake trail on an easement within their property.

Source: St. Louis Park Railroad Report, 1999. SEH, Inc.

Table 5
Freight Rail Route Options – Comparison Table
Entire Route

		Existing C	onditions	Condit		Conditions if MN&S is chosen		
		Kenilworth	MN&S	Kenilworth	MN&S	Kenilworth	MN&S	
Frain Operations		Corridor	Corridor	Corridor	Corridor	Corridor	Corridor	
# of trains/day - now		4-5	2	4-5	2	0	6-7	
# of trains/day - future (2)	030)	5-6	2-4	5-6	2-4	0	7-10	
Train Speed (mph)		10-25	10	10-25	10	10-25	10-25	
Track								
Route Length (FT)	T 1 T.	24,600	N/A	24,600	N/A	N/A	26,400	
Minnehaha Creek to Cedar Track new & upgraded (F)		0	0	18,800	0	0	27,610	
Track Removed (FT)	1)	N/A	N/A	0	0	18,800	0	
RR Bridge constructed (F1	Γ)	N/A	N/A	240	0	0	3490	
RR Bridge rebuilt (FT)		N/A	N/A	280	0	0	245	
Frack Grade Maximum Frack Curvature Maximun	n (degree)	0.77% 4	1.90% 6	0.77% 4	1.90% 6	N/A N/A	1.50% 8	
Γurnouts (No)	(308100)	1	5	1	0	0	5	
Road Crossings								
of At-grade Crossings		4	6	4	6	0	5	
# of Crossing with ADT <		1	3	1	3	0	2	
# of Crossings with ADT >		1 2	3	1 2	3	0	3	
# of Crossing with ADT > # of Crossings closed	2,000	N/A	0 N/A	0	0	0	U 1	
of Crossings with rr sign	als	3	1N/A 4	2	4	0	5	
# of Crossings with it sign # of Crossings s Quiet Zon		2	0	4	0	0	5	
Residential Impacts								
Single Family								
# of homes	Home	0	0	0	0	0	0	
< 25'	Parcel	0	16	0	16	0	16	
of homes	Home	0	2	0	2	0	0	
26'-50'	Parcel	0	69	1	69	1	69	
f of homes	Home	13	53	11	53	0	53	
51-100'	Parcel	20	30	11	30	7	30	
# of homes	Home	35	127	35	127	35	127	
101-200'	Parcel	57	148	57	148	57	148	
Multi Family								
# of units < 25'	Units	3	0	3	0	0	0	
# of units 26'-50'	Units	30	0	52	0	0	0	
# of units 51'-100'	Units	154	4	135	4	0	0	
# of units 101'-200'	Units	294	96	175	96	60	160	
Total Housing Units Affe	ected							
# of units < 25'	Units	3	0	3	0	0	0	
# of units 26'-50'	Units	30	2	52	2	0	2	
# of units 51'-100'	Units	167	57	63	57	7	53	
# of units 101'-200'	Units	329	223	210	223	95	287	
Institutional Impacts Schools within 1/8 mile (	#\	0	5	0	5	0	5	
Parks within 1/8 mile (# )	" <i>)</i>	2	3 7	2	3 7	2	<i>3</i> 7	
<b>Business Impacts</b> # of Industrial Building w	ithin 500'	58	66	58	66	58	66	
of Commercial Building		10	15	38 10	15	10	15	
Right of Way								
# of Residential Property a	acquired	N/A	N/A	34	0	0	2	
of Business Property Ac	=	N/A	N/A	0	0	0	1	
of partial parcel takes		N/A	N/A	0	0	0	12	
of Institutional Property	Acquired	N/A	N/A	0	0	0	0	
W LRT Issues								
of Stations next to frt rai		0	0	6	0	0	4	
of grade separation over	frt rail	0	0	1	1	1	1	
Costs								
Construction costs				\$30,000,000 \$5 -			\$71,172,00	
Property acquisition				\$5 - \$40,000,000			\$5,500,000	
Гotal				\$35 -			\$76,672,00	
				\$70,000,000				
		· · · · · · · · · · · · · · · · · · ·						

Table 6 – At-Grade Crossing Summary for the Rail Segments of Interest

Rail Segments of Interest		Crossing #	Location	24-Hour Traffic Count	Existing Control	Recent or Planned Improvements
	North of BNSF Wayzata Subdivision Mainline	#854230K	Cedar Lake Road	12,207 (2009)	Overhead Flashers	None
		#854231S	W. 28 <sup>th</sup> Street	1,200 (2009)	Stop Signs with Crossbucks	New signals with gates
		#854232Y	W. 29 <sup>th</sup> Street	190 (2011)	Stop Signs with Crossbucks	Close
	Between CP Rail Bass Lake Spur	#854233F	Brunswick Avenue (North)	N/A (Pedestrians Only)	None	Roadway Crossing Closed 2005. Pedestrian Crossing Constructed 2006.
	and BNSF Wayzata Subdivision	#854234M	Dakota Avenue	4,500 (2009)	Flashers and Gates	Gates and New Concrete Surface Constructed 2005.
CD Deil	Mainline	#854235U	Library Lane	1958 (2011)	Flashers	Programmed for Gate Installation in
		#854236B	Lake Street	3,850 (2009)	Overhead Flashers	2011/2012.
CP Rail MN&S		#854237H	Walker Street	2,905 (2009)	Flashers	New signals with gates
Sub	South of CP Rail Bass Lake Spur	#379742T	Brunswick Avenue (South)	N/A (Pedestrians Only)	None	Roadway Crossing Closed 2003. Pedestrian Crossing Constructed 2004.
		#854241X	Alabama Avenue	3,025 (2009)	Flashers	Programmed for Gate Installation in 2011/2012.
		#854242E	Excelsior Boulevard	25,500 (2007)	Overhead Flashers and Gates	None
		#854243L	W. 41 <sup>st</sup> Street	976 (unknown)	Stop Signs with Crossbucks	None
		#854244T	W. 42 <sup>nd</sup> Street	258 (unknown)	Stop Signs with Crossbucks	None
		#854245A	Brookside Avenue North	1,160 (unknown)	Flashing Lights	None
		#854246G	Brookside Avenue South	1,160 (unknown)	Flashing Lights	None
CP Rail	East of CP Rail	#397741L & #185195B	Wooddale Avenue	11,300 (2009)	Overhead Flashers and Gates	None
Bass Lake Spur	MN&S Sub	#187142J	Beltline/ Ottawa Ave	14,100 (2009)	Overhead Flashers and Gates	None
	West of CP Rail MN&S Sub	None	N/A	N/A	N/A	N/A
	nterchange Track	#379744G	Oxford Street	3,300 (unknown)	Crossbucks	None
(Interconnec	et or Switching Wye)	#379745N	Louisiana Avenue	10,500 (2007)	Overhead Flashers	None

Table 7 Railroad Grade Crossing Analysis St Louis Park MN

Rail Segme	nts of Interest	Crossing #	Location	ADT	Year	Functional Class	# of Trains per day Existing	Existing Exposure	# of Trains per day MN&S reroute	
	Between CP Rail Bass Lake	#8542315	W. 28 <sup>th</sup> Street	1,200	2,009	Local	2	2,400	7	8,400
	Spur and BNSF Wayzata	#854232Y	W. 29th Street	190	2011	Local	2	380	7	1,330
	Subdivision Mainline	#854233F	Brunswick		N/A (Pedestrians Only)	None	1	0	y y	
		#854234M	Dakota Avenue	4,500	2009	Major Collector	2	9,000	7	31,500
		#8\$4235U	Library Lane	Library Lane 1,958 2011 Local 2	3,916	17	13,700			
		#854236B	Lake Street	3,850	2009	Major Collector	2	7,700	7	26,950
		#854207H	Walker Street	2,950	2009	Local	2	5,900	7	20,650
	North of BNSF Wayzata Subdivision Mainline	#854230K	Cedar Lake Road	12,207	2009	Major Collector	2	24,414	2	Exposure  8,400  1,330  0  31,500  13,796  20,950  24,414  0  6,050  51,000  1,950  2,320  0  825  2,475
	South of CP Rail Bass Lake	#379742T	Brunswick.		N/A (Pedestrians Only)	Local	2	0	2	0
	Spur	#854241X	Alabama Avenue	3,025	2009	Local	2	6,050	2	6,050
		#854242E	Excelsior Boulevard	25,500	2007	Major Collector	2	51,000	2	51,000
		#R542431,	W. 41 <sup>st</sup> Street	975		Local	2	1,950	2	1,950
		#854244T	W. 42 <sup>nd</sup> Street	258		Local	2	516	2	516
		#854245A	Brookside Avenue North	1,160		Local	2	2,320	2	
		#854246G	Brookside Avenue South	1,160		Local	2	2,320	2	2,320
CP Rail Bass Lake Spur	East of CP Rail MN&S Sub	#397341L /185195B	Wooddale Avenue	11,300	2009	Major Collector	5	56,500	0_	0
		#1871423	Beltline Blvd/Ottawa	14,100	2009	Major Collector		70,500	0	0
	West of CP Rail MN&S Sub	Nose								
P Rail Interchange Track		#379744G	Oxford Street	3,300		Local	0.25	825	0.25	825
nterconnect or Switching Wye)		#379745N	Louisiana Avenue	9,900	2009	Major Collector	0.25	2,475	0.25	2,475
		,	***************************************		City of St Louis Park	Total Exposure		248,166		194,40
inneapolis										
inneapolis Kenilworth		#185192F	Parkway	2650	2008	Major Collector		13,250	0	0
		#185190S	21st Street	824	2008 -	Local	5	4,120	0	-0
			VIIII VIII	4.1.	City of Minneapolis	Total Exposurre		17,370		0
N&S Crossings nilworth Crossings						Total Exposure		265,536		194,4
and the desired						MN&S Exposure Kenilworth Exposu		29,29 144,37		102,

#### Land Use

The land use between the two alignments varies. The MN&S Section passes through a variety of land uses, including primarily industrial and commercial on the south end; residential, parkland, and community uses along the stretch between Highway 7 and 27th Street; and residential/green space on the northern end. The Kenilworth Section passes through primarily industrial and commercial on the west end, transitioning into a mix of multifamily and industrial in the middle and a mix of high density residential, single family and parkland on the northeast end. The MN&S has more single family and school related uses, while the Kenilworth has more parkland and multifamily.

#### Residential Properties

There are a significant number of residents living along both routes. However residents along the MN&S tend to be closer to the tracks than the residents along the Kenilworth route and the MN&S route is mostly single family homes. Within 50 ft of the center line of the MN&S tracks there are 85 single family lots and 2 single family homes, all of them in St. Louis Park. Along the Kenilworth route there are none that close today. There are 33 multi-family parcels and 13 townhomes within 50 ft of the centerline of railroad tracks in Kenilworth in Minneapolis if the freight rail tracks are re-aligned to accommodate both freight rail and LRT. No multi-family structures are within 50 feet of the center line of the proposed MN&S route, however three garages in the Sungate Townhome complex at the "iron triangle would be.

#### **Institutional Uses**

There are no institutional uses identified along the Kenilworth route within  $1/8^{th}$  mile of the freight rail tracks and five along the MN&S. Most notably St. Louis Park High School is located adjacent to the MN&S tracks between Dakota Avenue and Library Lane.

#### **Business Uses**

Business uses range from industrial plants, warehouses, big box stores and local retail and restaurants along both corridors. The MN&S corridor businesses are located on the southern end with a concentration around the Lake/Walker area. The MN&S businesses on Oxford Road will be affected by the proposed bridge to connect from the Bass Lake Spur to the MN&S tracks, northbound. Partial easements would be required from all but one parcel in this area.. It appears that one business/property (9600 Oxford Road) will be taken in full since the building would be under the proposed bridge.

Several of the businesses along Lake Street have expressed concerns about existing noise and vibration issues and are concerned that the proposed project will make conditions worse.

The Kenilworth Corridor businesses are located further away from the track and are more industrial in nature. The corridor north of Lake Street is residential and parkland.

#### Right of Way

The MN&S right of way is very irregular and reflects the fact that it was acquired after land had been split into lots. The right of way varies from 34 ft to 145 ft with much of it 66 ft or 100 ft wide.

The Kenilworth with the existing freight rail tracks is 44 ft to 200 ft wide. However adjacent to the HCRRA right of way is right of way owned by other public entities including the City of Minneapolis and the Minneapolis Park Board.

#### **Impacts to the City of St Louis Park**

The SW LRT project is a driving force for the need to address the issue of finding a permanent home TC&W train traffic in the short term. A permanent location for TC&W traffic is needed before the

SWLRT line can be constructed. While separate questions and projects, the freight rail issue and SWLRT project are intertwined and influence one another. The decision between choosing the Kenilworth Corridor and MN&S Corridor has significant impacts to the City, some positive and some negative. Some of the key impacts on St. Louis Park are highlighted below.

# SWLRT Project and Station Planning

The existing concept plan for the SWLRT line assumes that freight traffic no longer exists in the Kenilworth corridor. It assumes that the TC&W trains now operating in Kenilworth will be rerouted to the MN&S and that the improvements necessary for that rerouting will have been completed by the time the SWLRT is constructed.

If TC&W trains continue to operate in Kenilworth route design modifications to the SWLRT line would be needed. Key factors include the following:

- 1. A new LRT bridge over CP Bass Lake Spur tracks near Wooddale Avenue. If freight rail and LRT both operate in the Kenilworth corridor, the position of the freight rail and LRT tracks relative to one another needs to be switched to put the freight rail tracks north of the LRT tracks. This would be most easily accomplished by constructing an LRT bridge over the freight tracks near Wooddale Avenue.
- 2. *Regional Trail*. Freight rail and LRT both in the Kenilworth corridor requires at least partial relocation of the regional trail that exists now in the Kenilworth corridor.
- 3. Additional right of way will need to be acquired in the Kenilworth Corridor. Primarily this means acquisition of property and likely relocation of residents at the Cedar Shores Townhomes. It also means working with the City of Minneapolis and Minneapolis Park Boards regarding the use of property they own in the Kenilworth corridor that has been planned to be used for the SWLRT line and now would also be necessary for freight rail use.
- 4. Additional "4f" parkland review issues. The SWLRT concept plan currently raises environmental review issues due to the traversing of park/parkway properties by the proposed SWLRT tracks and trains. To the extent that these crossings are consider minimal or de minimis intrusions they can be allowed, the addition of freight rail tracks could complicate reaching that finding.

All of the above factors complicate and add costs to the implementation of the SWLRT project. The consequences of that added complexity on the timing, funding, cost and odds of successful implementation of the SWLRT project in the near future are difficult if not impossible to ascertain with any certainty. Potential impacts on the SWLRT project potentially affect St. Louis Park as well since the City supports the implementation of the SWLRT project and believes it is important and beneficial for the community. Clearly any increase in the complexity of the SWLRT project is a hindrance to moving forward successfully. How much of a hindrance and its exact impact is hard to say.

For St. Louis Park itself, the most significant potential impact of TC&W traffic continuing in the Kenilworth corridor is the potential impacts on the Wooddale and Beltline station areas. Kenilworth freight rail would also affect the three stations in Minneapolis.

Freight rail in Kenilworth corridor will affect the operation of the LRT stations as well as development in the area surrounding the stations. It is difficult to quantify the precise impacts freight rail will have on the stations and development. To help understand this issue as it relates to station area planning, we have asked assistance from SRF Consulting Group, who has already been working on LRT station area planning at the Beltline area. Their role is to help identify issues and principles that could help the City evaluate the potential impacts from freight rail on the station areas and to assist in arriving upon planning principles. They have compiled a list of issues assuming freight railroad and LRT share the same corridor. It is worthwhile to note that even if the MN&S route is chosen for TC&W trains, the Blake

Road station in Hopkins and the Louisiana Avenue station in St. Louis Park will need to address issues generated by the presence of freight trains at the LRT stations. The Louisiana Avenue station would have the advantage of grade separation which would simplify the access problems created by the presence of freight trains at LRT stations.

Key issues identified so far stem largely from the barrier to access that at grade freight rail tracks present to pedestrians, people on bikes and vehicles; and, the impact on the character of the area. The impact of the barriers to access is heightened since the level of traffic of all kinds is expected to increase due to the LRT stations. The inclusion of freight rail within the SW LRT corridor would:

- 1. Creates a barrier for pedestrian, bicycle, and transit access from the north side of the transit corridor
- 2. Creates increased vehicle queues along Wooddale Avenue and Beltline Boulevard
- 3. Creates additional design challenges for the possibility of Beltline Boulevard grade separation
- 4. Will tend to create a more industrial or utilitarian setting than that of an exclusive transit way corridor; thereby making the corridor somewhat less attractive for development
- 5. Presents increased safety concerns with increased traffic congestion and queues

A total of six future LRT stations are planned along the Kenilworth route, three in St. Louis Park and three more in Minneapolis. The Kenilworth stations are

- 1. Louisiana Avenue St. Louis Park
- 2. Wooddale Avenue St. Louis Park
- 3. Beltline Blvd St. Louis Park
- 4. West Lake Street Minneapolis
- 5. W 21st Street Minneapolis
- 6. Penn Avenue Minneapolis

One station, the Louisiana Avenue Station is along the MN&S route in addition to being along the Kenilworth.

Each of the St. Louis Park stations is located on a major north-south collector or connector street with adjoining trail or sidewalk in order to provide access to the LRT stations from a ½ mile walking radius, potential feeder bus services, "kiss and ride" patrons; and, in the case of the Louisiana and Beltline Stations, "park & ride" patrons. The stations were also chosen and planned to support future development that would in turn support the transit system. The projected ridership for the stations is provided in Table 8.

Table 8
SWLRT Projected Boardings (Alternative 3A)

Station	Daily Boardings	Park & Ride
Blake Road	1,600	Yes
Louisiana Avenue	1,200	Yes
Wooddale Avenue	1,200	Yes
Beltline Road	1,400	Yes
West Lake	2,850	No
21st Street	1,050	Yes
Penn Avenue	600	No

#### Roadway System

The MN&S EAW addressed impacts to the City roadways, and shows some impact to the intersections of Walker, Library, Lake, and Dakota especially at certain critical times of the day; specifically rush hour and school dismissal. Trains on the MN&S tracks at these times of day will block traffic at these street crossings, creating congestion and delays. The impacts should be relatively short but even a few minutes disruption when school buses are operating their system will be affected.

The two highest volume roads (Beltline and Wooddale) in the study area are cross the Bass Lake spur and are the location of SW LRT stations. With the opening of the LRT stations traffic will increase on these roads and will become difficult to manage. The traffic analysis in the DEIS for SWLRT anticipates that Beltline will not function well without improvements once LRT operating, much less if freight trains are also operating. The SW LRT approved plan does not show a grade separation at Belt Line but it may need to be added to address the traffic issues anticipated at this location. Beltline already has traffic congestion issues under current conditions. The addition of LRT station traffic and retention of freight rail tracks will add to the challenges. The freight rail track across Belt Line makes it a real challenge to construct a grade separation. The SW LRT station planning effort is studying those options.

#### Pedestrian System

Pedestrians near freight rail tracks are a conflict that sometimes is difficult to measure or control. The closeness of the schools to the MN&S tracks has highlighted the pedestrian issues associated with the MN&S route. The two major regional trails in St Louis Park that are close to freight rail tracks are also areas for concern. In particular the access points to the SWLRT trail at Beltline and Wooddale

are heavily used by pedestrians and bicyclists. Selection of the Kenilworth route would continue train traffic at these busy pad/bike access points. Selection of the MN&S route would remove trains not only from the Beltline and Wooddale trail access points, but from three miles of regional trail right of way.

Primary hubs of pedestrian and bicycle activities in the vicinity of the alternative rail routes include St. Louis Park High School, Central Community Center/Park Spanish Immersion School, Hobart School, the commercial areas along Lake Street and W.36<sup>th</sup> Street; three future LRT stations and, a series of parks and two regional trails. There is little or no actual pedestrian or bicycle traffic volume information available for any locations near either of the freight rail routes. Clearly four areas with significant pedestrian and biking activity along the routes in St. Louis Park stand out. They are

- 1. The High School, its football field, adjacent commercial area on Lake Street, and the connection with the Spanish Immersion/Community Center via Dakota Avenue;
- 2. The regional trail access point and future LRT station location at Beltline Blvd;
- 3. The regional trail access point and future LRT station location at Wooddale Avenue;
- 4. The Dakota Park/dog park and Hobart School
- 5. Both the MN&S and the Kenilworth routes parallel regional trails for extended distances.

In addition much of the MN&S route between Walker Street and Dakota Park passes through a pedestrian scaled retail/service area and residential neighborhoods that are served by a grid system of streets and sidewalks that create a very walkable community.

Despite the heavy use of the regional trails in the study area including the Kenilworth Trail, the record provides some history of safety. Cedar Lake Parkway in Kenilworth corridor is a significant at grade crossing with TC&W trains, a mixture of pedestrians, vehicles and bicyclists use this skewed crossing which is also within a quiet zone. A recent search of the FRA database shows no record of any incidents involving trains and pedestrians or vehicles.

## Noise and Vibration

The EAW has concluded that noise will be a major conflict primarily the train horns. Their mitigation plan is to institute a quiet zone. This will reduce the high level but noise will still be apparent.

The vibration tests that were run for the EAW indicated that train vibration with about 40 feet of the tracks needs to be mitigated, even though many residents and business people have indicated that it is bothersome further away. The high school has indicated that some of their equipment has problems with adjustment because of the vibration. There are two homes within that 40-50' impact range. The strips of businesses along Lake Street also are in this range.

# Switching Wye

The system of tracks in the Oxford Street industrial area (Skunk Hollow) is the switching/interchange wye which provides access to potential rail customers in the Oxford industrial area and a means for connecting the CP Bass Lake Spur to the MN&S tracks. The wye makes it possible even today for trains on the Bass Lake Spur to connect to the MN&S tracks and proceed south or north. The wye is also being used by CP to access one customer who is located on Oxford Street west of Louisiana Avenue. The wye tracks are not included as part of either alternative TC&W route. The MN&S route would eliminate the need to use the wye to connect from the Bass Lake Spur to the northbound MN&S tracks. It could also be used as an alternative means for connecting from the Bass Lake Spur to the MN&S

southbound tracks. Neither alternative route would eliminate the need to service the lone rail customer in the Oxford Street area.

Train activity on the wye to move trains to the south is minimal because of lack of activity at the Savage ports. This could change depending upon the market conditions. A direct connection to the south would benefit the railroad operations and minimize the switching activity in the Oxford industrial area. In Appendix A, there is a conceptual drawing of a direct south connection.

Table 9 St. Louis Park Only

			t. Louis Parl		• • • • • •	C I			
		Existing Conditions Conditions if Kenilworth is chosen					Conditions if MN&S is chosen		
			MN&S Corridor	Kenilworth Corridor	MN&S Corridor	Kenilworth Corridor	MN&S Corridor		
Frain Operations		Corridor	Corridor	Corridor	Corridor	Corridor	Corridor		
# of trains/day - now		4-5	2	4-5	2	0	6-7		
# of trains/day - future (2 Train Speed (mph)	2030)	5-6 10-25	2-4 10	5-6 10-25	2-4 10	0 10-25	7-10 10-25		
			10	10 23		10 20	10 23		
<b>Frack</b> Route Length (FT)		24,600	N/A	24,600	N/A	N/A	26,400		
Minnehaha Creek to Ceda									
Γrack new & upgraded (F Γrack Removed (FT)	T)	0 N/A	0 N/A	18,800	0	0	27,610		
RR Bridge constructed (F	Γ)	180	2450						
RR Bridge rebuilt (FT)	,	340	395						
Гrack Grade Maximum		0.77%	1.90%	0.77%	1.90%	N/A	1.50%		
Гrack Curvature Maximur	n (degree)	4	6	4	6	N/A	8		
Γurnouts (No)		1	5	1	0	0	5		
Road Crossings		2		2		0	5		
t of At-grade Crossings	< 2.500	2	6	2	6	0	5		
of Crossing with ADT	< 4,500	0	3	0	3	0	2		
of Crossings with ADT	2,500-9,000	0	3	0	3	0	3		
of Crossing with ADT	> 9,000	2	0	2	0	0	0		
# of Crossings closed # of Crossings with rr sign	nals	N/A 2	N/A 4	$0 \\ 2$	0 4	0	1 5		
of Crossings in Quiet Zo		0	0	2	0	0	5		
Residential Impacts									
Single Family	П	0	0	0	0	0	0		
f of homes	Home	0	0	0	0	0	0		
< 25'	Parcel	0	16	0	16	0	16		
f of homes	Home	0	2	0	2	0	2		
26'-50'	Parcel	0	69	0	69	0	69		
# of homes	Home	0	53	0	53	0	53		
51-100'	Parcel	0	30	0	30	0	30		
# of homes	Home	11	127	11	127	0	127		
101-200'	Parcel	11	148	11	148	0	148		
Multi Family	Unito	0	0	0	0	0	0		
# of units < 25'	Units	0	0	0	0	0	0		
# of units 26'-50'	Units	0	0	0	0	0	0		
# of units 51'-100'	Units	0	4	0	4	0	0		
# of units 101'-200'	Units	60	96	216	96	60	160		
Fotal Housing Units Affe									
# of units < 25'	Units	0	0	0	0	0	0		
# of units 26'-50'	Units	0	2	0	2	0	2		
# of units 51'-100'	Units	0	57	0	57	0	53		
# of units 101'-200'	Units	71	223	227	223	71	287		
Institutional Impacts									
Schools within 1/8 mile	(#)	0	5	0	5	0	5		
Parks within 1/8 mile (#)		2	7	2	7	2	7		
Business Impacts									
of Industrial Building		50	66	50	66	50	66		
within 500'	505-		<b>.</b> -						
# of Commercial Building	; within 500'	10	15	10	15	10	15		
Right of Way f of Residential Property a	neguired	0	0	0	^	0	2		
f of Residential Property a	-	0	0	0	0	0	2 1		
• •	equired								
of partial parcel takes of Institutional Property	Acquired	0	0	0	0	0	12 0		
	* **		-	-	-	-	-		
SW LRT Issues  of Stations next to frt rai	1	0	0	3	1	1	1		
of grade separation over		0	0	1	1	1	1		
Costs		1	T	<u> </u>		<del>                                     </del>			
Construction costs				\$30,000,000			\$71,172,000		
Property acquisition				\$40,000,000			\$5,500,000		
roperty acquisition				\$70,000,000			\$76,672,000		

# Mitigation of the MN&S

Railroad traffic brings with it a variety of impacts many of which have been highlighted earlier in this memorandum. At least some of the negative impacts can be ameliorated through mitigation measures. Table 10 below outlines potential mitigation measures that could be considered to address negative rail traffic impacts within the MN&S corridor. It may be appropriate to implement many of the items listed. In some cases a range of potential solutions to a particular impact are listed. In that case implementation of a more comprehensive mitigation item may eliminate the need for one or more of the other items on the list. It is assumed the cost to implement the measures noted below would not be borne by the City of St. Louis Park

A similar table of potential mitigation measures could also be created to address negative impacts associated with permanently routing TC&W freight traffic on the Kenilworth route. However the mitigation focus in this memorandum is on the MN&S route since this is the route evaluated in the MN&S Freight Rail Study and for which an EAW was prepared and the most detailed information is available.

# Table 10 MN&S Mitigation Measures

# Track improvements

- Replace and upgrade the MN&S track with 136# seamless tracks reducing noise and vibrations
- Install rail lubricators
- Tie and road bed construction to minimize train vibrations

Mandatory environmental requirements such as wetland, floodplain, hazardous materials handling, wildlife habitat, etc.

Whistle Quiet Zones to upgrade rail crossings safety measures to eliminate the need to blow whistles or horns as trains approach intersections.

Provide fencing and signing along the length of the railroad r-o-w to discourage people intruding unsafely on the MN&S tracks.

Create grade separated frontage road on north side of Hwy 7 by lengthening the MN&S bridge over Hwy 7 to provide space to create a frontage road on the north side.

Build a pedestrian overpass near High School and Dakota Avenue to connect the High School to the Lake Street area and football field.

Create pedestrian and non-vehicle access under MN&S tracks at Dakota Park by building an under pass at 27<sup>th</sup> St. to connect to the N. Cedar Lake regional trail from the east.

Expansion of MN&S r-o-w in residential area by acquiring homes immediately east of MN&S tracks north of approximately the intersection of MN&S tracks with Brunswick Avenue to 27<sup>th</sup> Street on the north.

Reroute coal trains west of metro area.

Elimination of sidings as well as through tracks east of Wooddale on Bass Lake spur to eliminate the possibility of cars being stored in this area or trains blocking Wooddale or Beltline.

Completely remove the Oxford industrial area switching wye tracks, abandon the rail r-o-w, and build a southern connection to MN&S.

Funding and construction of Louisiana & Hwy 7 Interchange.

Structure Improvement Program – Create a grant program to provide technical assistance and financial help for property owners to make noise and/or vibration mitigation improvements.

Sound and vibration mitigation improvements for all schools, businesses and homes adjacent to the MN&S line. Pedestrian bridge over Hwy 7 close to the MN&S bridge to provide access for pedestrians. Eliminate blind curves in the Lake Street/High School area. The freight rail should only be rerouted if firm commitments are in place for implementation of SWLRT. Property owners should be compensated for loss of property value due to rerouting of TCW trains to the MN&S tracks. Any disruption of businesses due to construction of the MNS improvements must be appropriately mitigated. Special care must be taken to protect and ensure no damage occurs to monitoring water wells as a result of the MN&S project. Housing Buyout Program – Create a program to purchase homes on the west side of the MN&S tracks from willing sellers and remove, remodel or resell them. Provide a pedestrian tunnel or bridge inter-connecting Roxbury and Keystone parks. Mitigation for noise and vibration impacts on the neighborhoods surrounding the proposed BNSF siding Mitigation of blocking and switching activities if these activities are not being relocated to a Glencoe switchyard.

Mitigation of the MN&S tracks and crossings south of Bass Lake Spur including mitigation at grade

crossings most notably Excelsior Blvd.

21 1671

#### **Appendix**

#### Tech Memo # 4

#### St Louis Park Freight Railroad Analysis

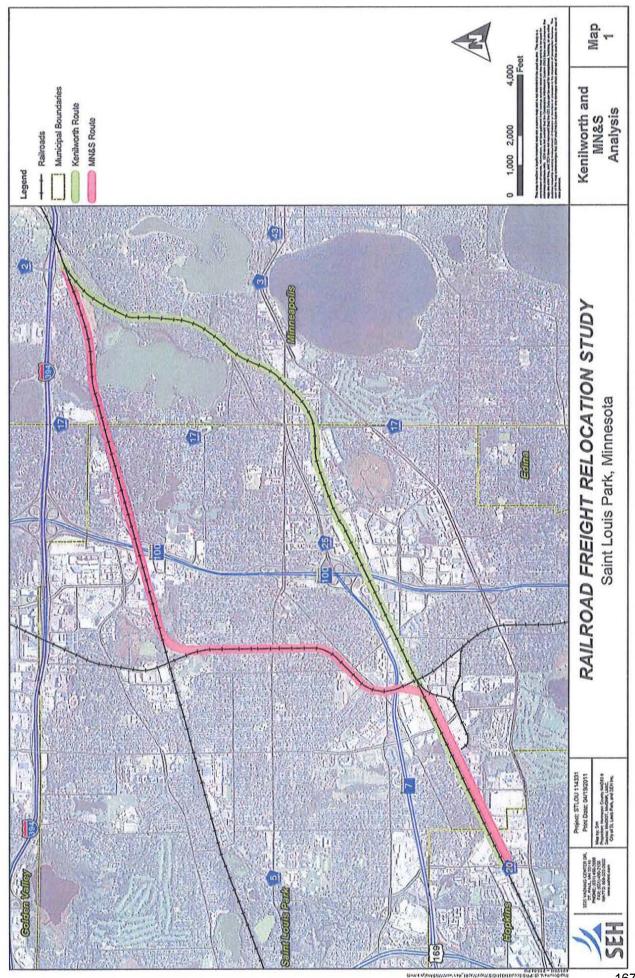
Map 1 Kenilworth and MN&S Analysis Map

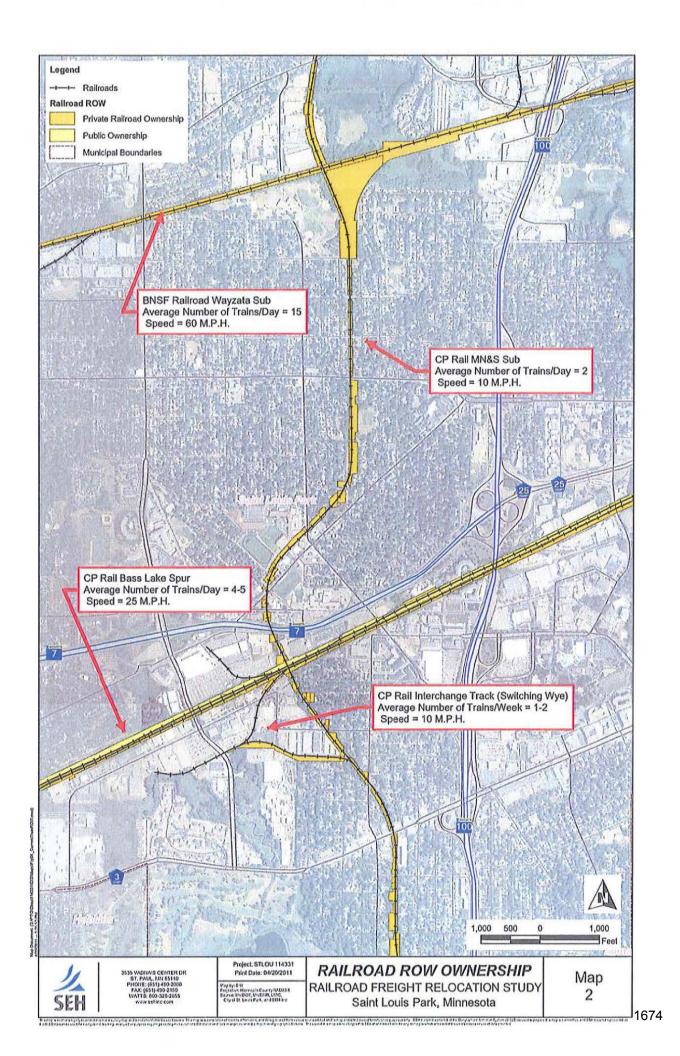
Map 2 Railroad Ownership Map

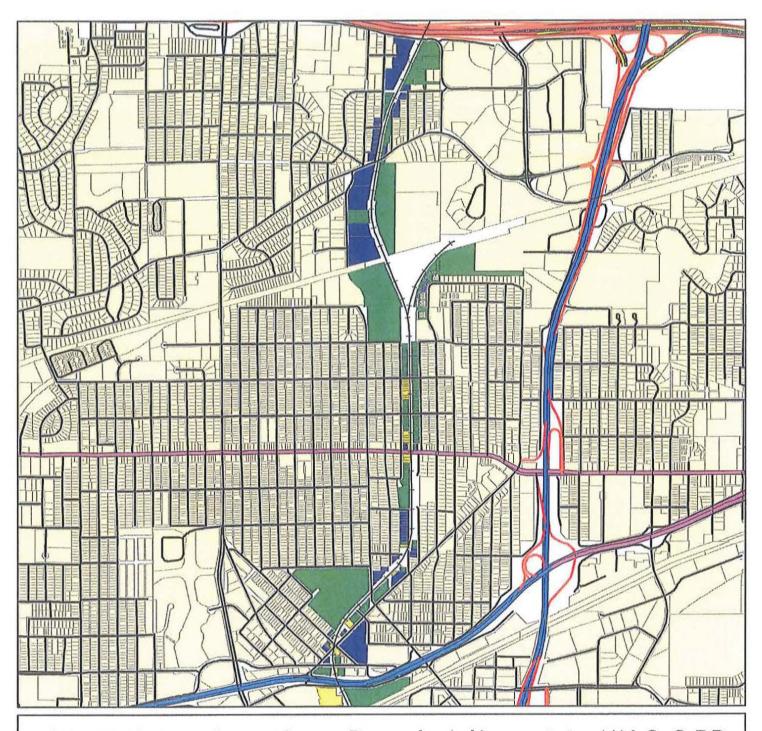
Parcel Data Maps for St Louis Park and Minneapolis

South Wye Connection Concept Layout

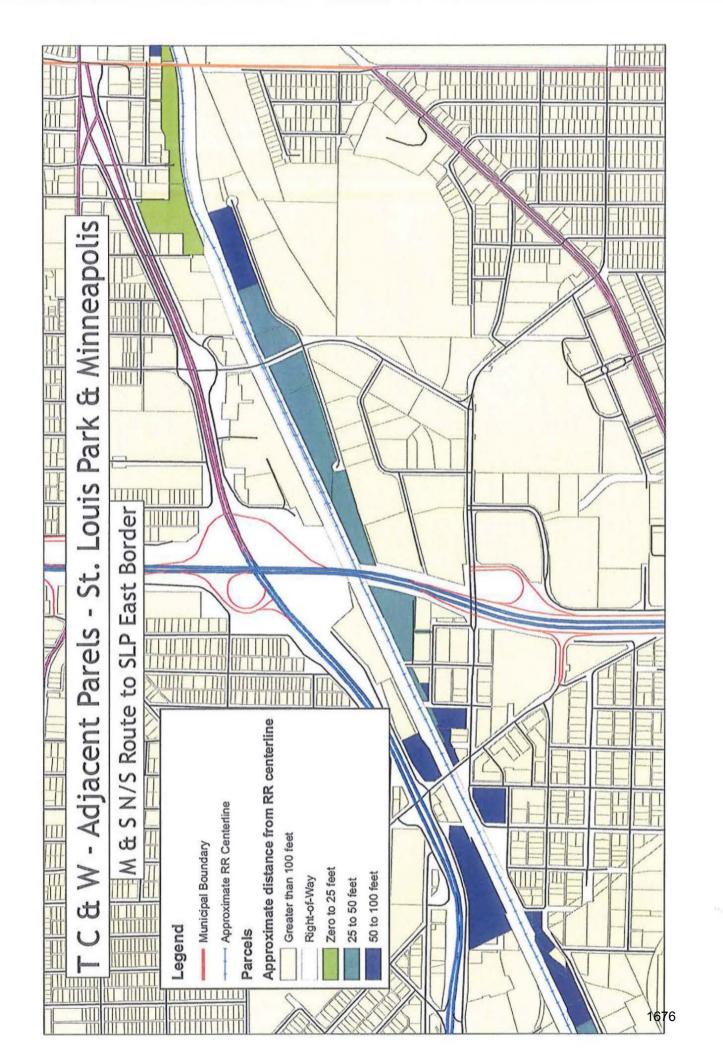
Expanded Right of Way Concept Layout

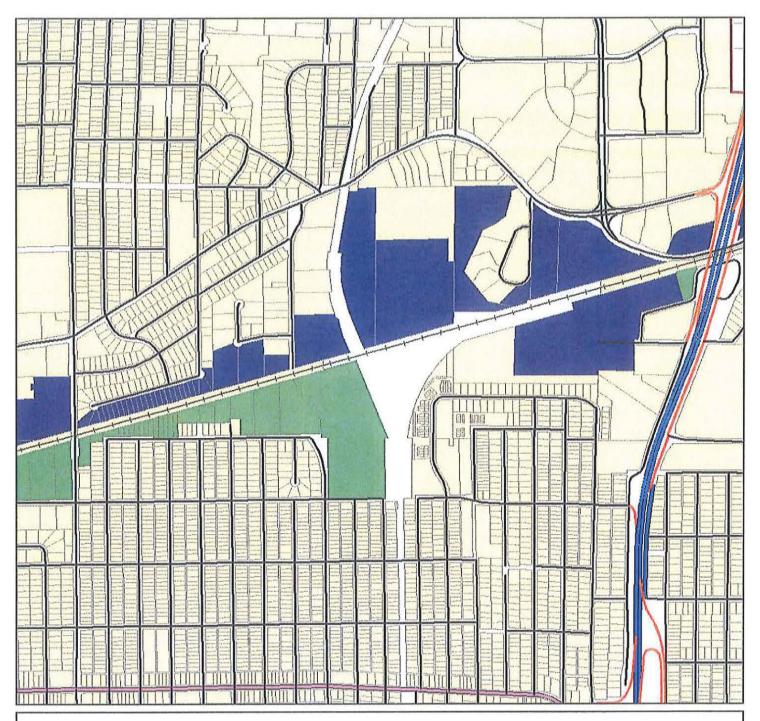






# Approximate Location - Parcels Adjacent to MN & SRR Highway 7 to 1-394 Legend Approximate RR centerline Approx. Distance from RR centerline Greater than 100 feet Zero to 25 feet MINNESOTA MINNESOTA





#### Approximate Location - Parcels Adjacent to BNSF RR Louisiana Ave. to Hwy 100 Legend

1 in = 965 ftDate: December 17, 2010

Created by: St. Louis Park Community Development Department



----- Approximate BNSF RR Centerline

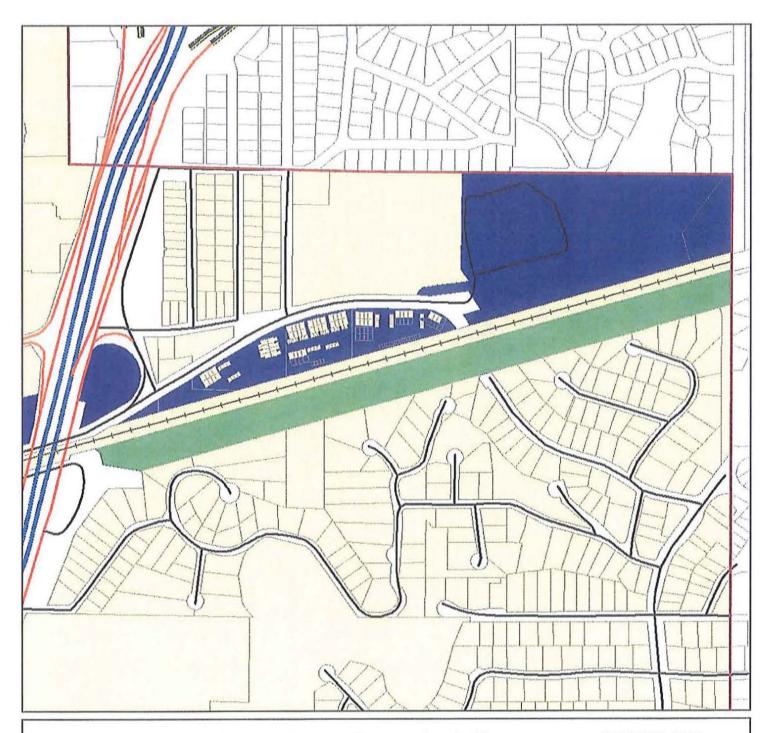
**Parcels** 

Approx. Distance from RR centerline

Greater than 100 feet

Zero to 25 feet

25 to 50 feet 50 to 100 feet



### Approximate Location - Parcels Adjacent to BNSF RR

Hwy 100 to Mpls Border Legend -+---- Approximate BNSF RR Centerline 1,000 1 in = 542 ft**Parcels** Date: December 17, 2010 Approx. Distance from RR centerline Created by: St. Louis Park Community Development Department Greater than 100 feet Zero to 25 feet St. Louis Park 25 to 50 feet 50 to 100 feet MINNESOTA



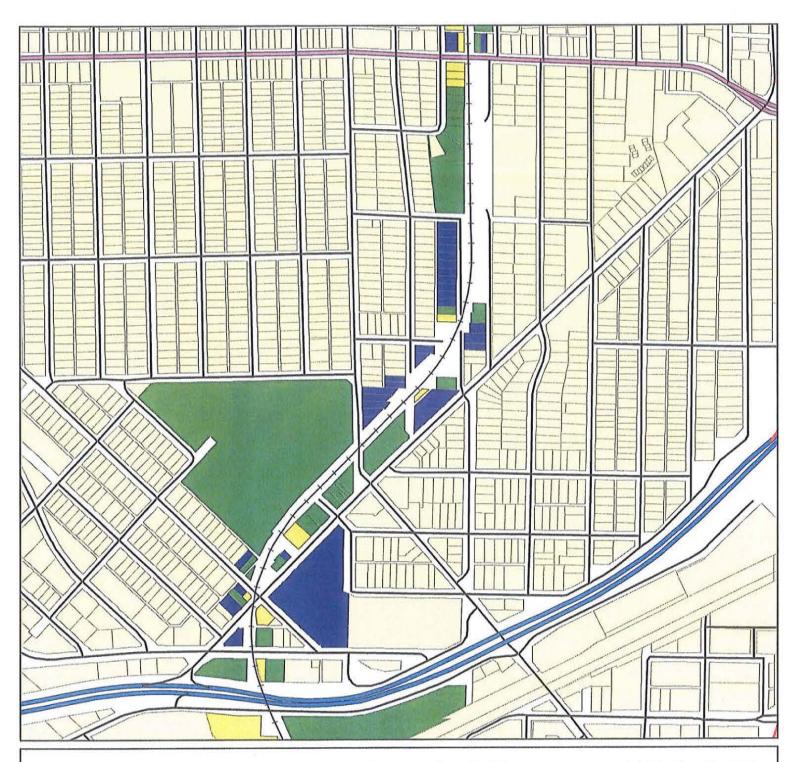
Approximate Location - Parcels Adjacent to MN & S RR

Minnetonka Blvd. to W. 26th St.	Legend		
1,200 N			
Feet 1 in = 620 ft	Approximate RR centerline		
Date: January 5, 2011	Approx. Distance from RR centerline		
Created by: St. Louis Park Community Development Department	Greater than 100 feet		
	Zero to 25 feet		
St. Louis Park	25 to 50 feet		



1679

50 to 100 feet



### Approximate Location - Parcels Adjacent to MN & S RR

Highway 7 to Minnetonka Blvd.

Date: January 5, 2011

Created by: St. Louis Park Community Development Department



#### Legend

→ → Approximate RR centerline

Approx. Distance from RR centerline

Cuestanthan 100 feet

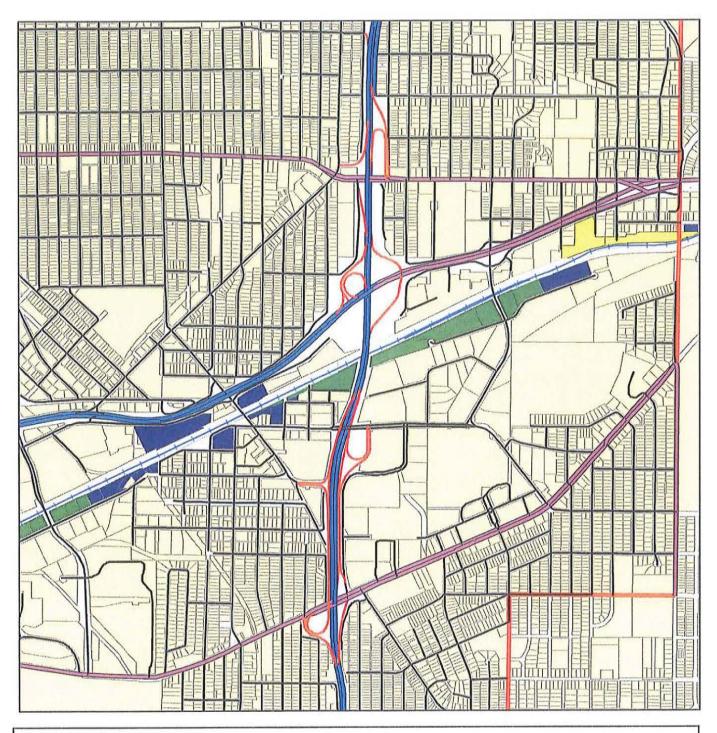
Greater than 100 feet

Zero to 25 feet

25 to 50 feet

50 to 100 feet

1680



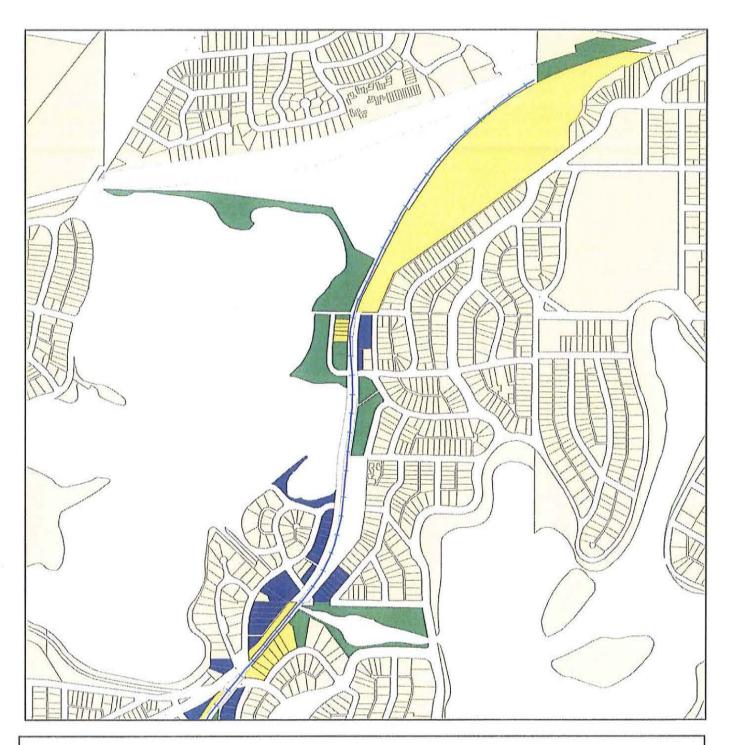
## Approximate Location - Parcels Adjacent to TC & W RR TC&W RR from Louisiana Ave. to Mpls border Date: December 17, 2010 Created by: St. Louis Park Community Development Department St. Louis Park Louis Park

MINNESOTA

50 to 100 feet



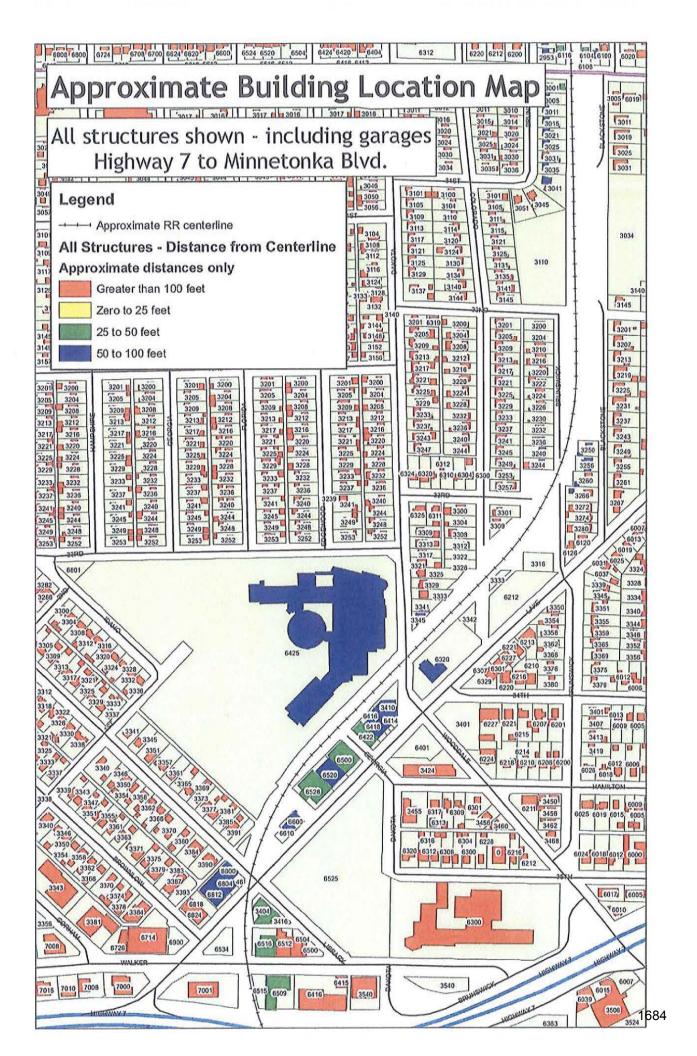
# Approximate Location - Parcels Adjacent to TC & W RR TC&W RR from Mpls border to Cedar Lk. Rd. Legend Municipal Boundary Approximate RR Centerline Parcels Approximate distance from RR centerline Created by: St. Louis Park Community Development Department St. Louis Park MINNESOTA Legend Approximate RR Centerline Parcels Approximate distance from RR centerline Right-of-Way Zero to 25 feet 25 to 50 feet 50 to 100 feet

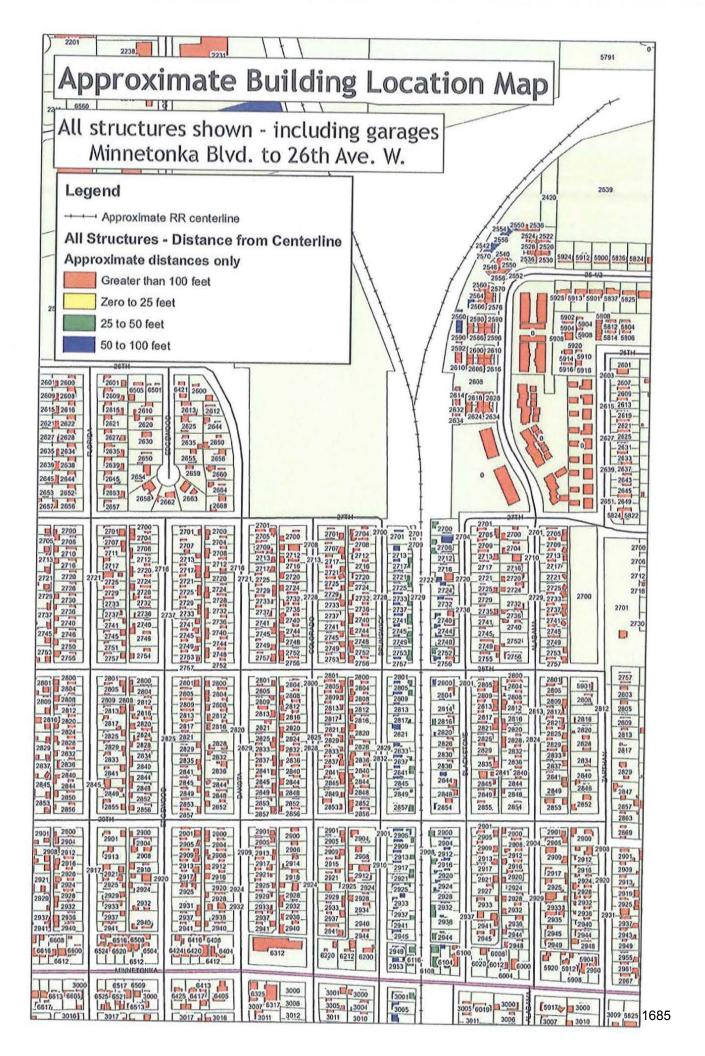


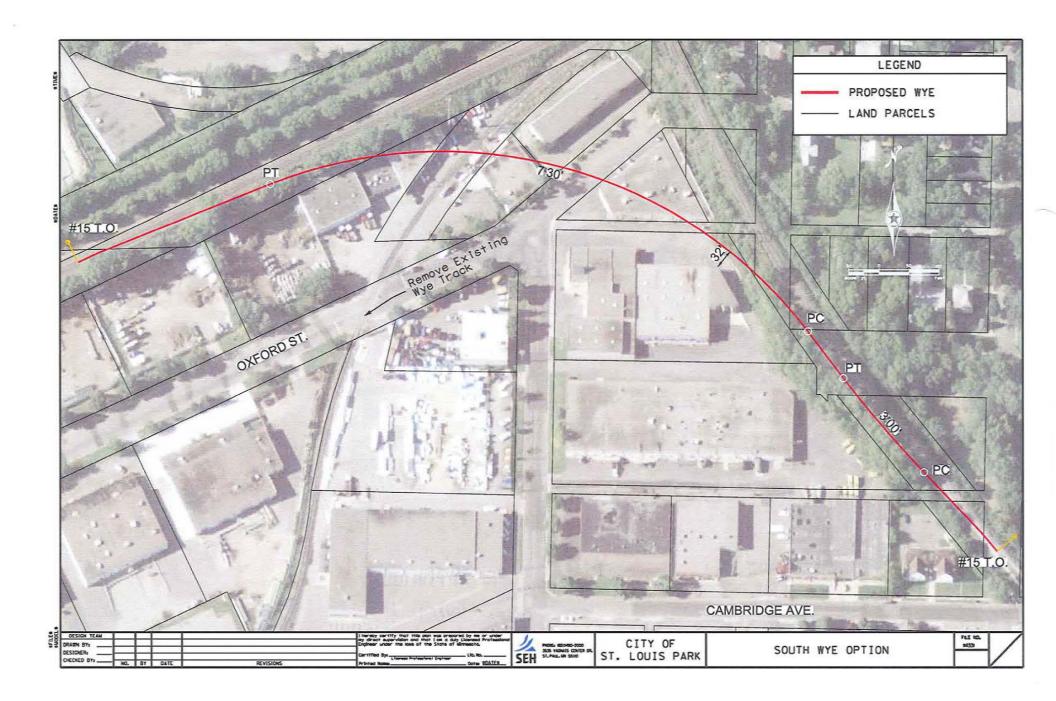
## Approximate Location - Parcels Adjacent to TC & W RR TC&W RR from Cedar Lk. Rd. to BNSF RR Legend Municipal Boundary Approximate RR Centerline Parcels Approximate distance from RR centerline Created by: St. Louis Park Community Development Department St. Louis Park Tero to 25 feet 25 to 50 feet

MINNESOTA

50 to 100 feet

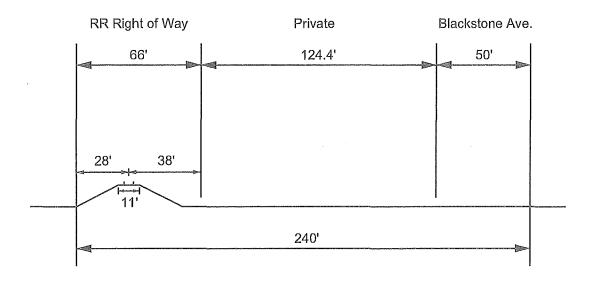




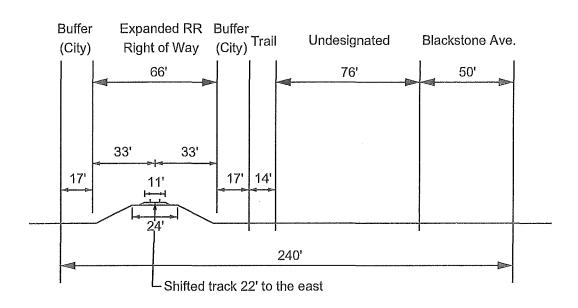




#### **EXISTING**

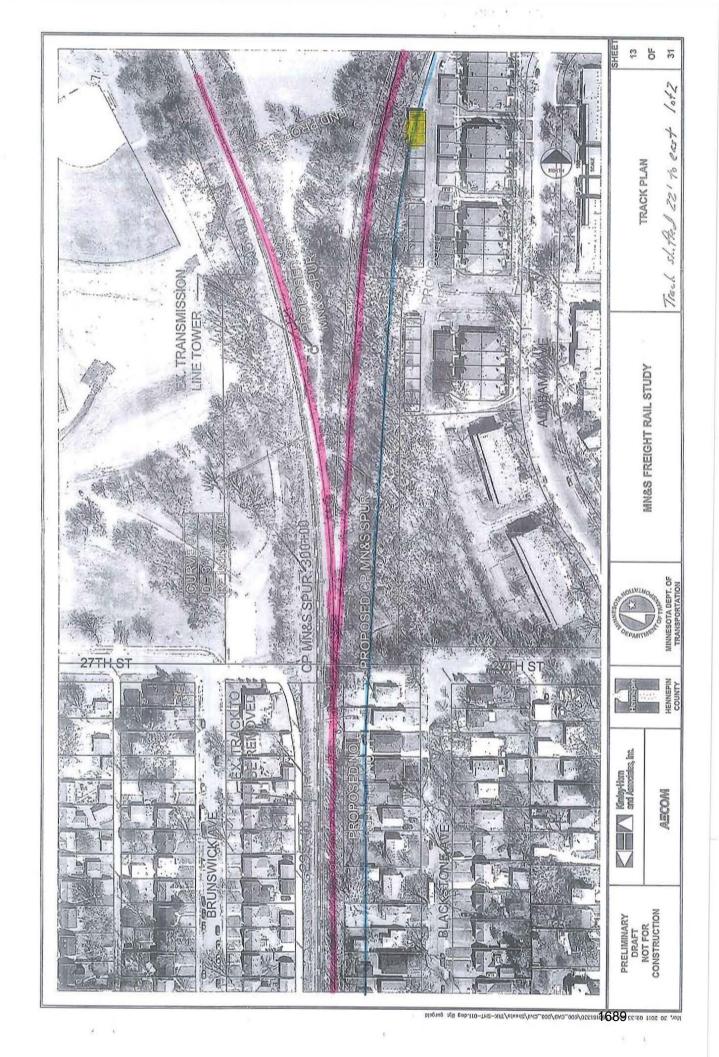


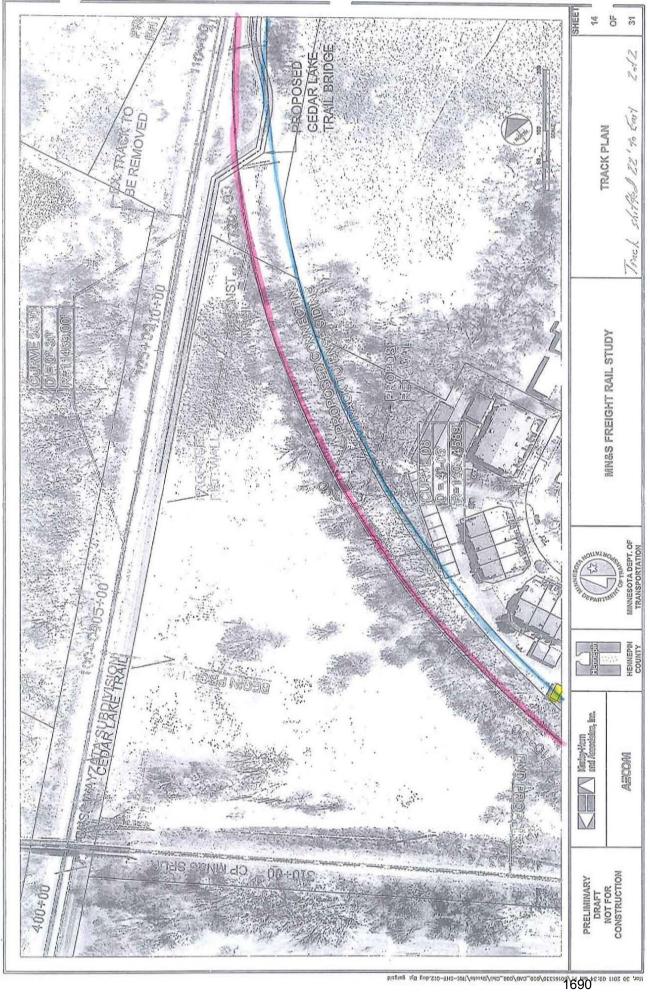
#### **PROPOSED**



NOT DRAWN TO SCALE





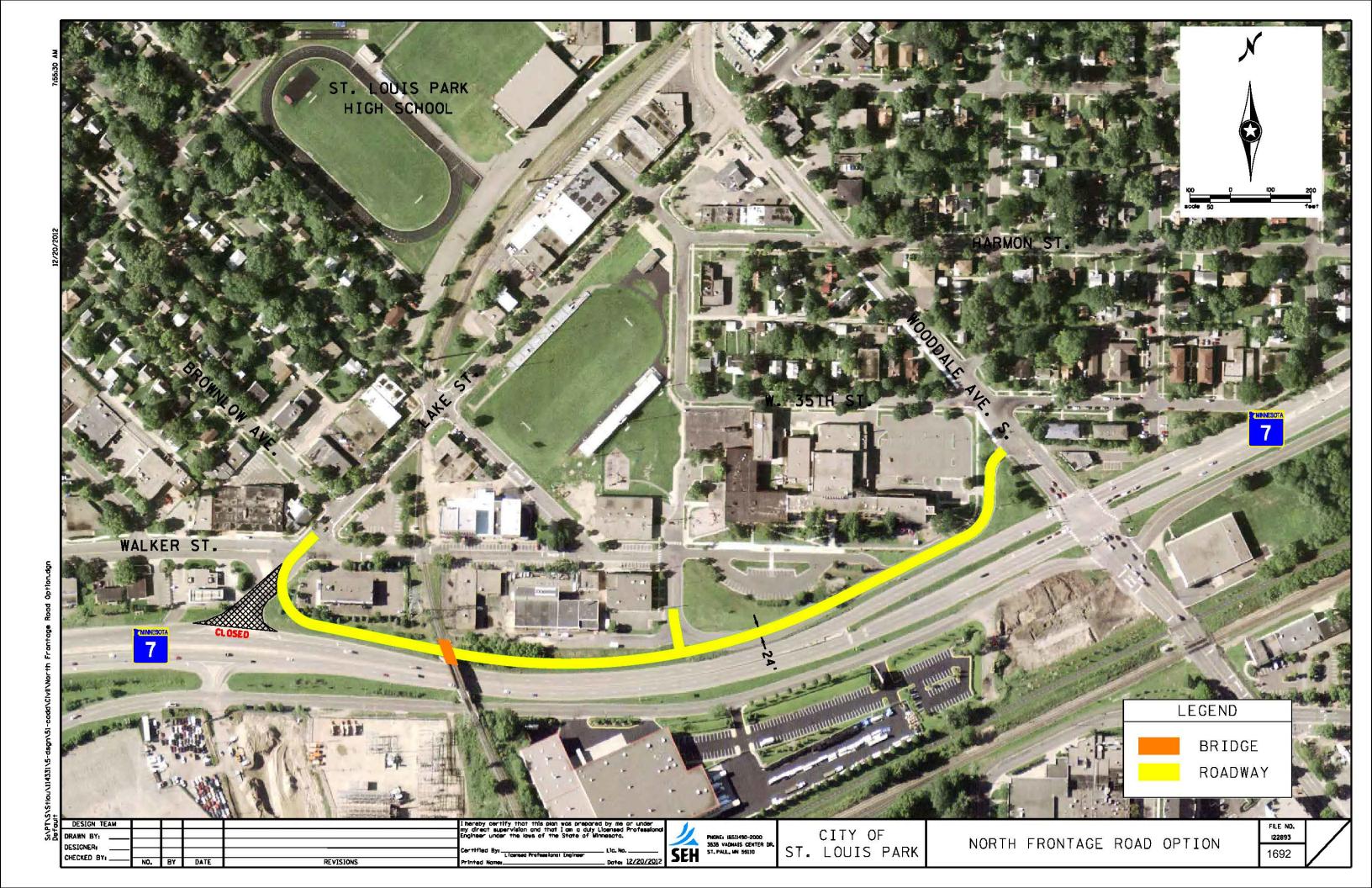


#### Freight Rail Alternatives Cost Comparison Table

	MNS Base plan	Kenilworth Base plan	MNS - Robust Mitigation	Kenilworth Robust Mitigation
Base	\$ 76,672,000	\$ 55,000,000	\$ 76,672,000	\$ 55,000,000
Construction property acquisition (1)	\$ 71,172,000 \$ 5,500,000	\$ 30,000,000 \$ 25,000,000	\$ 71,172,000 \$ 5,500,000	\$ 30,000,000 \$ 25,000,000
mitigation Level 1	included in base	included in base	included in base	included in base
a - track improvements/upgrades b - mandatory environmental req'ts c - WQZ d - Fencing & signage e - Elimination of CP tracks east of Wooddale	included in base included in base included in base included in base included in SWLRT	included in base included in base included in base included in base included in SWLRT	included in base included in base included in base included in base included in SWLRT	included in base included in base included in base included in base included in SWLRT
mitigation  Level 2  f - Improvements to reroute coal trains (2) g - Removal of switching wye (3) h - Connection to MN&S south (4) i - rail lubricators j - concrete ties (vibration reduction) k - grade separated Hwy 7 frontage rd l - Create 100 ft min. width corridor in SF area (5) m - Pedestrian overpass at Dakota avenue (6) n - Pedestrian underpass to Dakota Park (27th) o - Louisiana/Hwy 7 Interchange p - mitigation for sound and vibration at SLP HS q - Pedestrian bridge over Hwy 7 at MN&S (7) r Roxbury Park underpass s - grade separated Beltline Blvd (8) t - pedestrian overpass at Wooddale avenue (9)	not included	not included not included not included not included NA	\$ 49,125,000 \$ 2,500,000 \$ 2,500,000 \$ 7,000,000 \$ 45,000 \$ 30,000 \$ 800,000 \$ 18,000,000 \$ 2,500,000 \$ 10,500,000 \$ 50,000 \$ 5,000,000 \$ 100,000	\$ 25,060,000 \$ 2,500,000 \$ 2,500,000 \$ 7,000,000 NA NA NA NA NA NA NA NA NA NA NA NA NA
SWLRT Cost Adjustments	NA	to be determined	NA	to be determined
Relocation of regional trail     Modifications to LRT stations to accommodate freight rail     Crash walls where LRT and freight rail are tightly spaced Grade separation of LRT at Wooddale	NA NA NA NA	to be determined to be determined to be determined to be determined	NA NA NA NA	to be determined to be determined to be determined to be determined
Total cost	\$ 76,672,000	\$ 55,000,000	\$ 125,797,000	\$ 80,060,000

Notes:

- 1) Acquisition costs for the Kenilworth alternative estimated to be between \$5,000,000 and \$40,000,000. Partial acquisition of \$20,000,000 is used for purposes of this table.
- 2) Range of costs for coal train rerouting is \$1,500,000 2,500,000
- 3) range of costs for way removal is \$1,500,000 to 2,500,000
- 4) cost estimates for the connection south assume wye removed completely
- 5) range of costs for widening corridor estimated to be \$15-18,000,000
- 6) Range of costs for ped bridge estimated to be \$1,500,000 2,500,000
- 7) Range of costs for ped bridge over Hwy 7 estimated to be \$2,500,000 5,000,000
- 8) Range of costs for grade separated crossing at Beltline is \$8,640,000 to 10,560,000
- 9) Range of costs for a ped bridge over the freight rail tracks at Wooddale Avenue estimated to be \$1,500,000 -\$2,500,000.





December 20, 2011

To Whom It May Concern:

#### RESOLUTION

WHEREAS, a project consisting of track improvements to the existing Canadian Pacific (CP) Bass Lake Spur, CP Minneapolis, Northfield & Southern (MN&S) Spur, and the Burlington Northern Santa Fe (BNSF) Wayzata Subdivision in the City of St. Louis Park was proposed to accommodate the relocation of the Twin Cities and Western (TC&W) freight rail traffic currently operating in the Kenilworth Corridor in Minneapolis (Proposed Freight Project); and

WHEREAS, the Hennepin County Regional Railroad Authority (HCRRA) was the Proposer of the Proposed Freight Project, as the term "Proposer" is defined by Minn. R. 4410.0200, subp. 68 (2011); and

WHEREAS, the Minnesota Department of Transportation (MnDOT) was the Responsible Governmental Unit (RGU) for the Proposed Freight Project pursuant to Minn. R. 4410.0500, subp. 2 (2011), and as the term "RGU" is defined by Minn. R. 4410.0200, subp. 76 (2011); and

WHEREAS, MnDOT prepared an Environmental Assessment Worksheet (EAW) for the Proposed Freight Project pursuant to Minn. R. 4410.1400 (2011), and as the term "Environmental Assessment Worksheet" is defined by Minn. Stat. § 116D.04, subd. 1a(c) (2011) and Minn. R. 4410.0200, subp. 17 (2011); and

WHEREAS, MnDOT published notice of the completion of the EAW for the Proposed Freight Project and provided copies of the EAW to the Minnesota Environmental Quality Board and its member agencies, and received and responded to comments on the need for an Environmental Impact Statement (EIS) following publication pursuant to the requirements of Minn. Stat. § 116D.04, subd. 2a(b) (2011), Minn. R. 4410.1500 (2011); Minn. R. 4410.1600 (2011); and

WHEREAS, MnDOT determined that the Proposed Freight Project does not have the potential for significant environmental impact pursuant to Minn. R. 4410.1700 (2011); and

An Equal Opportunity Employer

















WHEREAS, MnDOT determined that an Environmental Impact Statement (EIS) was not required pursuant to the Minnesota Environmental Protection Act, Minn. Stat. § 116D.01, et seq. (MEPA), and accordingly issued and distributed a Negative Declaration on June 30, 2011, pursuant to Minn. R. 4410.1700 (2011); and

WHEREAS, on December 19, 2011, the HCRRA Board passed a resolution determining that the Proposed Freight Project no longer warrants separate environmental analysis under state law as a standalone project and is no longer being pursued as a standalone project;

NOW THEREFORE, MnDOT hereby vacates the EAW for the Proposed Freight Project; and

NOW THEREFORE, MnDOT hereby vacates its Negative Declaration for the Proposed Freight Project; and

NOW THEREFORE, because the Proposed Freight Project is no longer being pursued as a standalone project by the Proposer, environmental review as a standalone project is no longer required; and

NOW THEREFORE, if any other project is proposed in the future, the need for a new environmental review will be evaluated in accordance with the provisions of the Minnesota Environmental Policy Act.

Frank Pafko

Chief Environmental Officer

Minnesota Department of Transportation



















October 14, 2008

Ms. Katie Walker, AICP
Transit Project Manager
Hennepin County Housing, Community Works & Transit
417 North 5th Street, Suite 320
Minneapolis, MN 55401

RE: Scoping for the Draft Environmental Impact Statement (DEIS) for the Southwest Transitway Project

Dear Ms. Walker,

The City of St. Louis Park supports the work of the HCRRA and the development of LRT within the Southwest corridor at the earliest possible date. Improved transit service in the region and Hennepin County and, especially LRT in the Southwest corridor, is vital to future health and prosperity of our area. We applied the County's leadership and steadfast commitment to bringing LRT service to Southwest Hennepin County.

A project of this magnitude and importance deserves careful planning and evaluation at each step of the process. We look forward to eagerly participating in the Draft Environmental Impact Statement (DEIS) process for the Southwest Transitway. We expect that a careful analysis of the potential impacts will be prepared; and, that potential mitigating measures (and necessary funding) to address any negative impacts will be identified for the corridor.

For St. Louis Park the potential impacts of the Southwest Transitway Project extend beyond the immediate Southwest Corridor itself. They include impacts associated with the potential relocation of freight rail from the trail corridor south of TH7 to the Canadian Pacific (CP) and Burlington Northern Santa Fe (BNSF) rail alignments which pass through the heart of St. Louis Park's residential areas. While we have issues that we have listed below that concern the proposed transitway itself, we especially ask that you make sure issues associated with the potentially rerouted freight rail are completely and comprehensively addressed.

Rerouted freight rail traffic is a big change with the potential to negatively affect many residents and businesses. It is an important issue that the community has anticipated for many years. In 1997 the City of St. Louis Park initiated the Railroad Task Force to study the impact of freight rail traffic on our community and the impact on our neighborhoods if freight rail would be rerouted from its

Ms. Katie Walker, AICP Page 2 October 14, 2008

present tracks along Highway 7/25 to the north-south tracks in St. Louis Park. Such diversion would add significant train traffic to our neighborhoods, which include many homes within 50 ft. of the tracks, sometimes even closer. It would also result in a substantial increase of freight rail traffic immediately adjacent to St. Louis Park High School, and would significantly interfere with vehicle traffic on many already-congested streets, including Excelsior Blvd.

The Task Force expressed a strong preference that freight rail traffic not be rerouted through St. Louis Park, but acknowledged that such rerouting maybe necessary. It reached consensus on principles that should guide the relocation. St. Louis Park requests that the DEIS also use these principles to guide its evaluation of the impacts of the freight rail rerouting and the design of mitigating measures. The principles are:

- Rail traffic should run smoothly, entering and leaving St. Louis Park as efficiently and safely as possible;
- No de-coupling or switching of rail cars should take place in St. Louis Park;
- Noise, vibration, and other adverse impacts on adjacent neighborhoods must be minimized to the extent feasible;
- Safety of at-grade rail/street intersections must be improved for pedestrians, motorists and bicyclists;
- Freight rail traffic coming from the west or east must be split, with half diverted north and half south along the CP tracks

Funding must be made available to accomplish these principles, as part of the development of the SWLRT.

The City of St. Louis Park (SLP) submits the following comments and requests several items be included into the Draft Environmental Impact Statement (DEIS) for the Southwest Transitway Project.

#### Elimination of Current "Bottleneck"

Two of the potential SWLRT routes (# 1A and 3A) would include a short segment (less than ¼ mile) near W. Lake St. where freight trains currently travel, that is currently too narrow to accommodate the SWLRT parallel to the existing freight rail tracks and bike trail. If either of these routes is selected and the narrow "bottleneck" is not widened or other steps are not taken to accommodate all three modes of transportation, the freight rail would have to be diverted elsewhere. Due to the scarcity of north-south tracks within Hennepin County, that diversion could likely be through St. Louis Park, on the Canadian Pacific and Burlington Northern Santa Fe rail alignments.

Ms. Katie Walker, AICP Page 3 October 14, 2008

St. Louis Park recognizes that the costs and regulatory requirements necessary to implement the mitigation measures associated with freight rail diversion (please see below) will be significant. We therefore urge that the DEIS fully explore the feasibility and costs of alternatives that would eliminate the diversion of freight rail traffic through St. Louis Park.

We request consideration of the following alternatives:

- Purchase sufficient right-of-way adjacent to the "bottleneck" near W Lake St. to accommodate SWLRT, freight rail, and the bike trail.
- Reroute or elevate the bike trail to permit SWLRT and freight rail within the "bottleneck" at West Lake Street.

The costs of one or more of these alternatives, if adopted, likely could be significantly cheaper than the costs of mitigation for freight rail relocation, and would eliminate the extensive disruption to St. Louis Park neighborhoods that would be caused by freight rail diversion.

#### DEIS study requirements - Freight Rail Rerouting

Freight rail relocation would result in a major increase in freight traffic in residential neighborhoods within St. Louis Park, and many impacts need to be evaluated with the DEIS prior to any decision to affect this potential change. St. Louis Park requests that Hennepin County Regional Rail Authority (HCRRA) address and mitigate impacts on neighbors and neighborhoods adjacent to the CP and BNSF railways in the event that the freight rail is rerouted. The following items need to be evaluated as part of the DEIS process:

- Determine the amount of increased rail traffic that would occur from rerouting trains to the north and east.
- Analyze the need for upgraded tracks and railroad bridges to permit trains to safely and efficiently travel through St. Louis Park.
- Assess the noise, vibration, visual and aesthetic impacts on residences and businesses and determine how to mitigate, in consultation with adjacent neighbors and businesses them.
- Evaluate the specific impacts on St. Louis Park High School with regard to traffic, pedestrian
  crossings, noise impacts, and the disruption to the learning process from additional rail
  traffic.
- Evaluate all at-grade rail/street intersections to be improved for the safety of pedestrians, motorists and bicyclists, including the need for signalized crossings. Evaluate using the proper railroad protective devices and the increased noise from additional train traffic.
- Evaluate noise walls, landscaped berms, soundproofing insulation and/or other measures to
  mitigate negative impacts of rail traffic on the many hundreds of homes and the St. Louis
  Park Senior High School that are located immediately adjacent to the freight rail tracks.

Ms. Katie Walker, AICP Page 4 October 14, 2008

- Determine if there is a need to purchase more property to accommodate and mitigate the
  impacts of more rail traffic. Consider purchase of adjacent homes within the usual and
  customary distance to the rail lines, to create a green buffer for other nearby homes and to
  provide adequate space to construct noise barriers.
- Evaluate the impacts of building two new bridge connections at the Golden Auto site and an additional rail interconnection at the "iron triangle" site (which must be done prior to the rerouting of any rail traffic).
- Consider that Three Rivers Park District is conducting a feasibility study for a north-south bike/walking trail. Any freight rail diversion should be examined for issues concerning mitigation with trail location, construction, and usage, including the safety impacts of these two adjacent uses.
- Consider the extent which freight rail cars contain hazardous substances as they travel through St. Louis Park, and the impact on our community of any potential derailment.
- Assess elimination of the rail "wye" in the Elmwood/Oxford neighborhood, on which trains
  are backed up, de-coupled and reconfigured. This is a lengthy and noisy process that
  adversely affects the neighborhood all hours of the day and night.
- Evaluate the possibility of moving the current rail switching and blocking operations (which occur in SLP, Hopkins, and Minnetonka) to Glencoe.

The potential diversion of freight rail traffic through St. Louis Park would not be necessary but for the potential construction of the SWLRT along Route Nos. 1A or 3A and the potential decision by HCRRA to decline to fix the "bottleneck". Absent such decisions, freight rail traffic could continue indefinitely on its present alignment through the Kenilworth corridor. We believe it is critical that funding be made available to evaluate these impacts on St. Louis Park, as part of the development of the SWLRT. Additionally, the costs of these required measures must be considered, and be transparent to the public, as an integral element of the overall costs of Route Nos. 1A and 3A, when the final route is selected.

#### DEIS Study Requirements – Additional Transit Impacts

There are a number of issues that need additional attention beyond the typical required DEIS items, due to associated transportation issues. To address these issues, St. Louis Park requests that HCRRA address the following items to be evaluated as part of the DEIS process:

- Address the need to grade separate the light rail line and trail at both Beltline Boulevard and Wooddale Avenue.
- Evaluate the impacts of access, circulation and traffic issues in the station areas.
- Determine the need for parking in the station areas, and determine the demand versus supply and the spillover impacts to neighborhoods.

Ms. Katie Walker, AICP Page 5 October 14, 2008

• Determine the need for a circulating feeder bus system to serve the transit stations; and resolve how that will be provided.

#### Conclusion

The full costs of rerouting freight rail traffic through St. Louis Park must be evaluated as part of route selection for SWLRT. The above suggests the types of improvements which will be necessary, and which require analysis as part of the DEIS process. We expect that these issues would be reviewed as part of this process and it is our request that the DEIS process incorporate all of our concerns as listed above. We additionally request that the DEIS process include at least one meeting within St. Louis Park to discuss these unique issues.

Thank you for your attention to these concerns.

Sincerely,

Nancy/Gohman

Deputy City Manager

CC: Mayor Jeff Jacobs

Councilmember John Basill

Councilmember C. Paul Carver

Councilmember Phil Finkelstein

Councilmember Paul Omodt

Councilmember Loran Paprocki

Councilmember Sue Sanger

City Manager Tom Harmening

Jim Brimeyer, PAC Member

Lisa Miller, CAC Member

Bob Tift, CAC Member

Bill James, CAC Member

Shawn Klein, CAC Member

#### St. Louis Park SWLRT Station Area Planning Principles

SRF is currently assisting the City with the development of high-level SWLRT station area planning principles. In addition, the station areas at Wooddale Avenue and Beltline Boulevard are being studied to understand the implications of the regional trail, Southwest Light Rail Transit (LRT) and freight rail crossings.

The traffic implications for regional trail, LRT and freight rail crossings are illustrated in the attached "Sketch-Up" 3 dimensional figures. Assumptions for each of the scenarios are summarized below.

#### **Beltline Station**

#### 1A Existing Conditions with Freight Rail and Trail at grade

- Vehicle queues due to freight rail are calculated based on recent on site traffic counts during the morning (a.m.) peak hour
- This assumes traffic on Beltline Boulevard was blocked for 10 minutes for the freight rail to cross

#### 1B LRT and Trail at grade, no Freight Rail

- Vehicle queues due to LRT are calculated based on recent on site traffic counts during the morning (a.m.) peak hour
- This assumes that traffic on Beltline Boulevard was blocked for 45 seconds for LRT to cross

#### 1C LRT, Freight Rail and Trail at grade

- Vehicles queues are shown for a freight rail crossing, based on recent on site traffic counts during the morning (a.m.) peak hour
- This assumes traffic on Beltline Boulevard was blocked for 10 minutes for the freight rail to cross

#### 1D Grade Separated Trail, LRT and Freight Rail at grade

- Vehicle queues due to LRT are calculated based on recent on site traffic counts during the morning (a.m.) peak hour
- This assumes traffic on Beltline Boulevard was blocked for 10 minutes for the freight rail to cross

#### 1E Grade Separated LRT and Trail, no Freight Rail

• No vehicle queues expected along Beltline Boulevard

#### 1F Grade Separated LRT, Freight Rail and Trail

• No vehicle queues expected along Beltline Boulevard

#### **Wooddale Station**

#### 1A Existing Conditions with Freight Rail and Trail at grade

- Vehicle queues due to freight rail are based on actual observations on April 28, 2011 during the morning (a.m.) peak hour
- Traffic on Wooddale Avenue was blocked for 10 minutes for the freight rail to cross

#### 1B LRT and Trail at grade, no Freight Rail

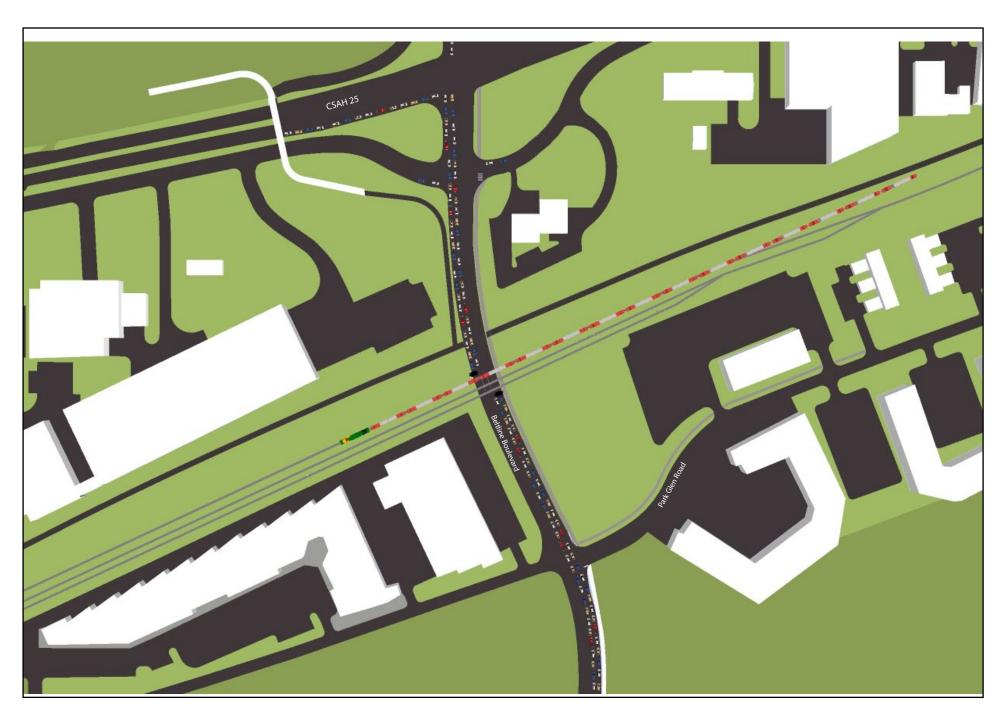
- Vehicle queues due to LRT are calculated based on recent traffic counts during the morning (a.m.) peak hour
- This assumes that traffic on Wooddale Avenue was blocked for 45 seconds for LRT to cross

#### 1C LRT, Freight Rail and Trail at grade

- Vehicles queues are shown for a freight rail crossing, based on actual observations on April 28,
   2011 during the morning (a.m.) peak hour
- Traffic on Wooddale Avenue was blocked for 10 minutes for the freight rail to cross

#### **Additional Notes**

- For freight rail implications at the Beltline station, calculated queues may be longer than actual queues, since vehicles were seen rerouting away from the freight rail crossing during the April observation on Wooddale Avenue.
- All traffic implications related to freight rail assume travel speeds of 10 mph. If freight rail travel speeds increase to 25 mph, delays and queues may decrease.
- All traffic implications related to LRT, freight rail and trail were identified for the morning (a.m.)
  peak hour. Evening (p.m.) peak hour traffic volumes for Beltline Boulevard and Wooddale
  Avenue are higher than the morning peak hour. Therefore, delays and queues may be greater
  during the evening peak hour.



1A Beltline Station Existing Conditions



1A Beltline Station Existing Conditions



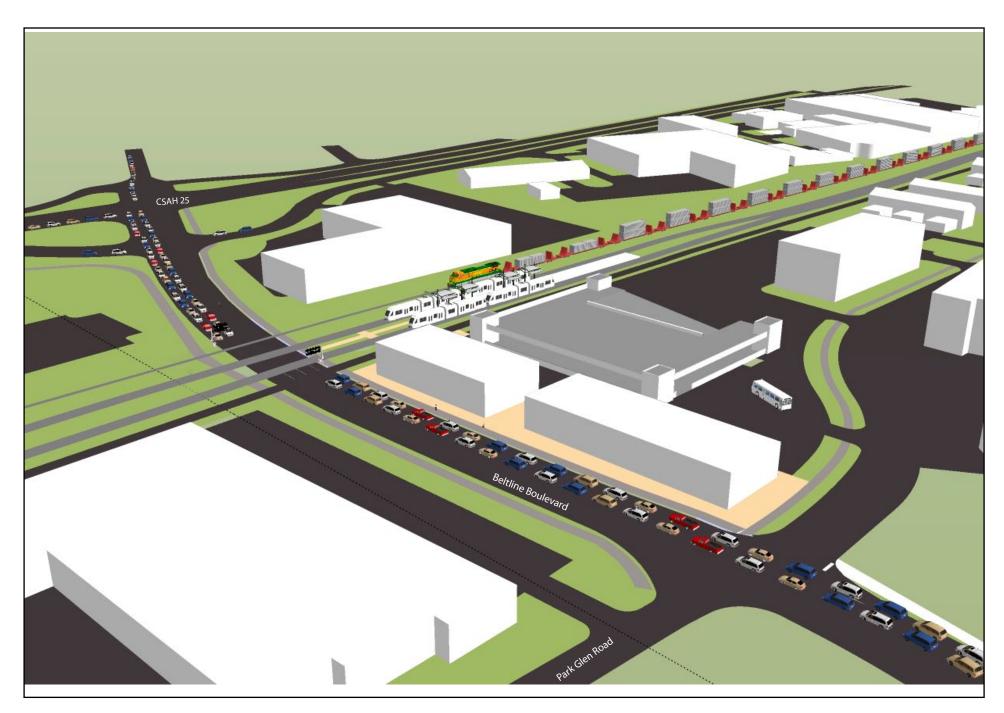
1B Beltline Station- LRT and Trail at grade, no Freight Rail



1B Beltline Station- LRT and Trail at grade, no Freight Rail



1C Beltline Station- LRT, Freight Rail and Trail at grade



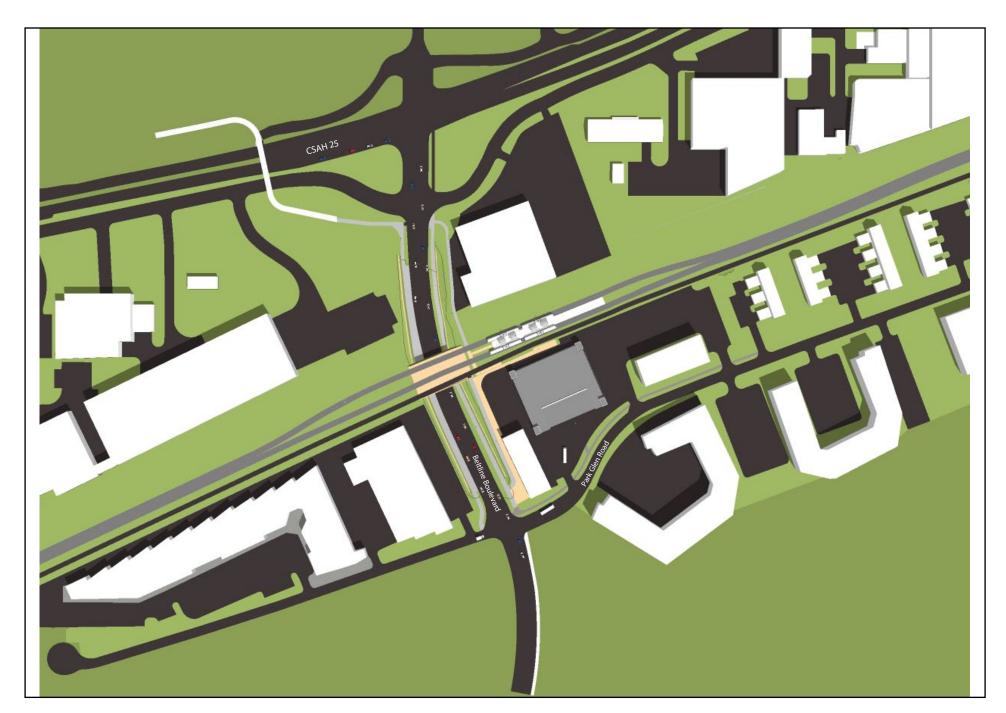
1C Beltline Station- LRT, Freight Rail and Trail at grade



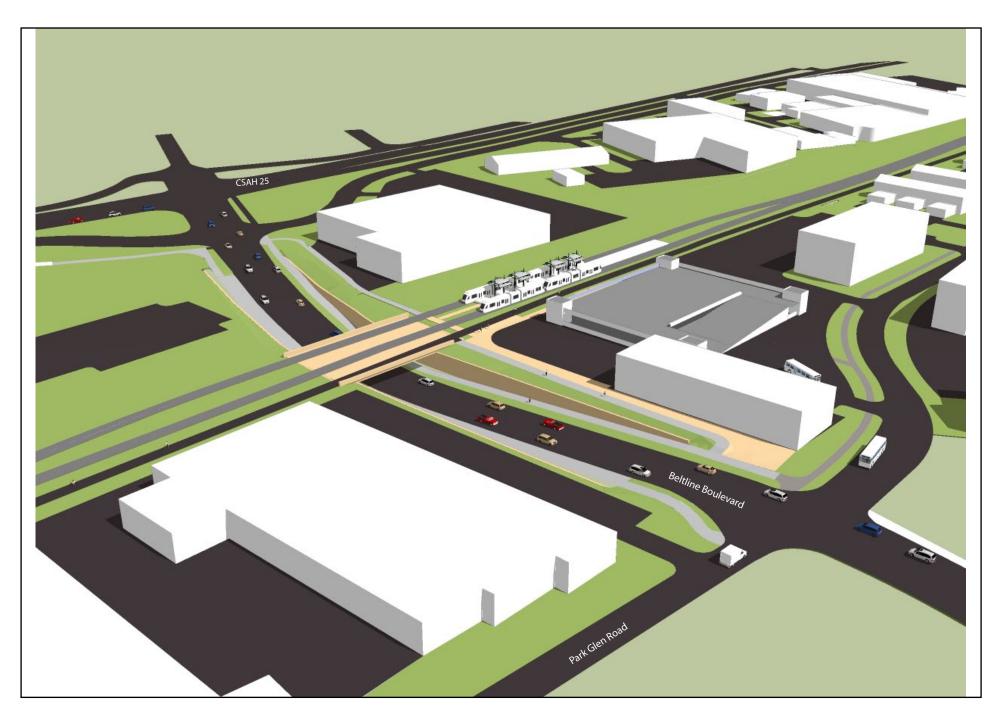
1D Beltline Station- Grade Separated Trail, LRT and Freight Rail at grade



1D Beltline Station- Grade Separated Trail, LRT and Freight Rail at grade



1E Beltline Station- Grade Separated LRT and Trail, no Freight Rail



1E Beltline Station- Grade Separated LRT and Trail, no Freight Rail



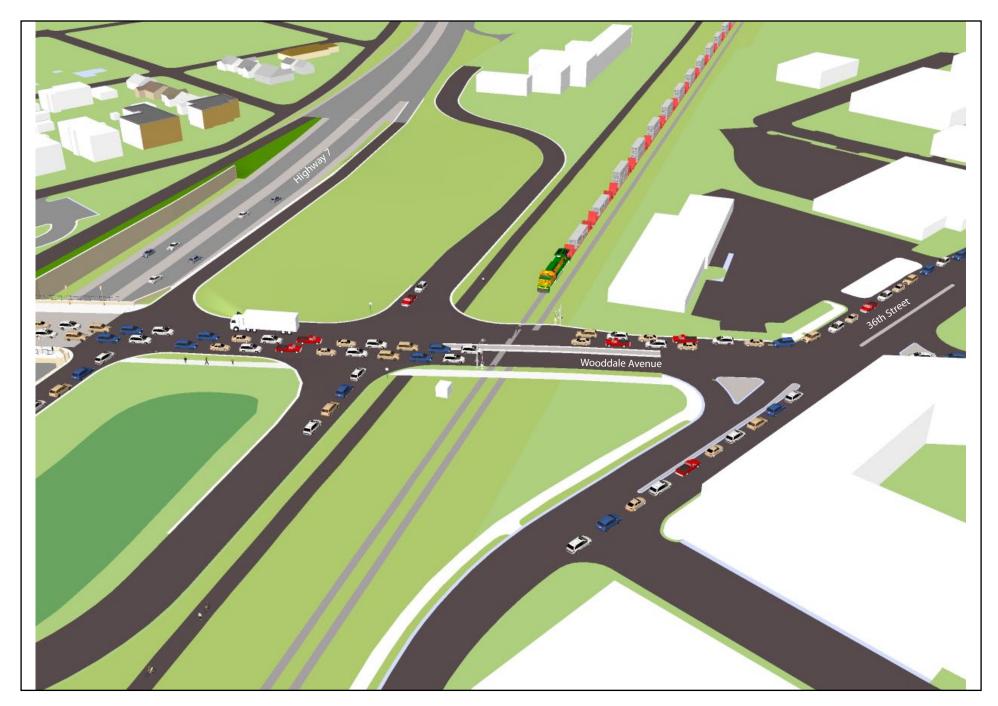
1F Beltline Station- Grade Separated LRT, Freight Rail and Trail



1F Beltline Station- Grade Separated LRT, Freight Rail and Trail



2A Wooddale Station- Existing Conditions



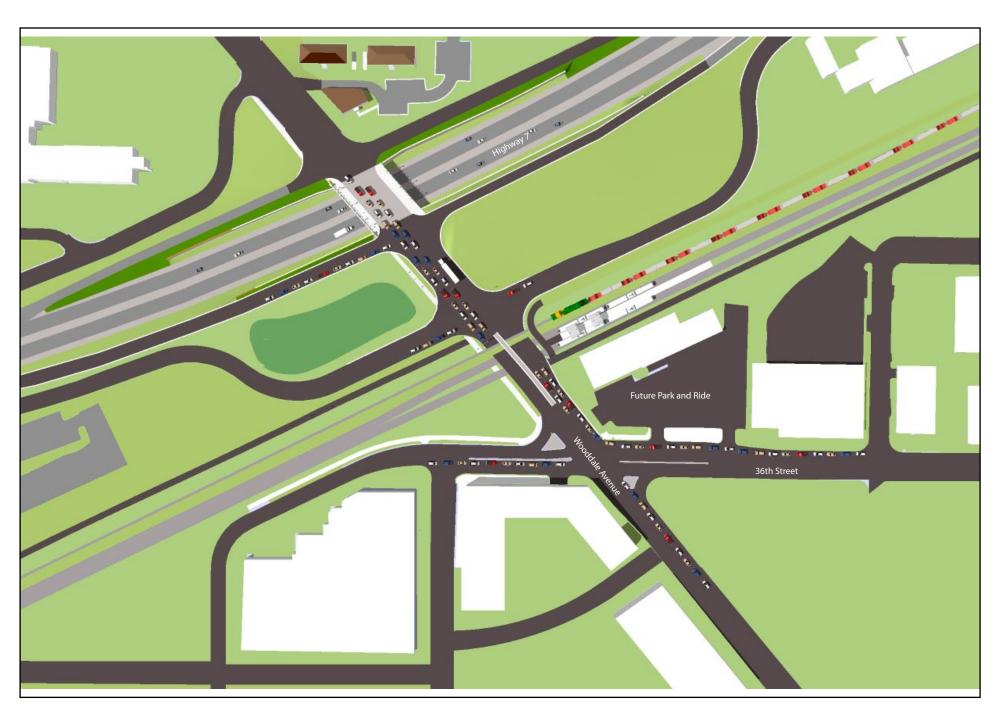
2A Wooddale Station- Existing Conditions



2B Wooddale Station- LRT and Trail at grade, no Freight Rail



2B Wooddale Station- LRT and Trail at grade, no Freight Rail



2C Wooddale Station- LRT, Freight Rail and Trail at grade



2C Wooddale Station- LRT, Freight Rail and Trail at grade



Doc No 4543033 11/06/2008 12:00 PM
Certified filed and or recorded on above date:
 Office of the Registrar of Titles
 Hennepin County, Minnesota
Michael H. Cunniff, Registrar of Titles
 TransID 453672

New cert

Cert 1195585 Deputy 45 Fees \$1.50 AF \$10.50 STATEFEE \$34.00 TDOCFEE \$0.00 TSUR \$46.00 Total

CONTRACT NO

141-06

#### RAILROAD EASEMENT AGREEMENT

CITY OF ST LOUIS PARK

THIS AGREEMENT is made this **20<sup>th</sup>** day of November 2006 by HIGHWAY 7 BUSINESS CENTER LLC, a Minnesota limited liability company ("Grantor"), in favor of CITY OF ST. LOUIS PARK, MINNESOTA, a Minnesota municipal corporation ("Grantee").

#### Recitals

A. The Grantor, Grantee and the St. Louis Park Economic Development Authority ("Authority") entered into that certain Contract for Private Redevelopment dated as of May 15, 2006 (the "Contract"), providing for the redevelopment of certain property in the City described as follows (hereafter the "Redevelopment Property"):

#### Lots 1 and 2, Block 1, RER Addition

- B. Grantor and Grantee acknowledge that a portion of the Redevelopment Property was acquired with proceeds of an Environmental Response Fund grant from Hennepin County (the "ERF Grant"), pursuant to Minnesota Statutes, Section 383B.81 (the "ERF Act").
- C. Pursuant to the Contract and Subdivision 6 of the ERF Act, the Grantor agreed to grant to Grantee an easement on a portion of the Redevelopment Property for railroad right of way purposes, all as further described herein.

#### Terms of Easement

1. <u>Grant of Easement</u>. For good and valuable consideration, receipt of which is acknowledged by Grantor, Grantor grants and conveys to the Grantee the following easement:

A perpetual easement for railroad right of way purposes over, under and across a part of the Redevelopment Property, such area being described on Exhibit A hereto (the "Easement Area").

- 2. <u>Conditions of Easement.</u> (a) Prior to the Use Commencement Date described in paragraph (b) of this Section, Grantor may occupy, improve and use the Easement Area for surface parking in accordance with the terms of the Contract. Grantor may not construct any other improvements during such period without prior written approval of Grantee. Grantor shall maintain the Easement Area during such period at its cost.
- (b) Grantee or its assigns must provide 180 days' written notice to Grantor that Grantee or its assigns intends to exercise its rights in the Easement Area. Expiration of such 180-day period is hereinafter referred to as the Use Commencement Date. From and after

the Use Commencement Date, Grantee or its assigns may occupy and use the Easement Area for any railroad or rail transit purposes, specifically including (but not limited to) any rail or transit uses set forth in Subdivision 6 of the ERF Act. At all times after the Use Commencement Date, Grantor's occupation and use of the Easement Area is subject to Grantee's use of the Easement Area for the purposes described in this Agreement. Upon request by Grantee, Grantor at its cost shall remove any improvements constructed prior to the Use Commencement Date that, in Grantee's judgment, interferes with or impairs Grantee's use of the Easement Area for the purposes described in this Agreement. From and after the Use Commencement Date, Grantor shall have no obligation to maintain or pay the costs to maintain the Easement Area, except as Grantor and Grantee may otherwise mutually agree in writing.

- 3. <u>Assignment</u>. Grantee may at any time assign its rights and obligations under this Agreement to any entity, public or private, with the powers under Minnesota law to own, operate, regulate, or provide financing for railway or transit facilities of any kind, including without limitation Hennepin County and the Hennepin County Regional Railroad Authority.
- 4. <u>Warranty of Title</u>. The Grantor warrants that it is the owner of the Redevelopment Property and has the right, title and capacity to convey to the Grantee the easement herein.
- 5. <u>Binding Effect</u>. The terms and conditions of this instrument shall run with the land and be binding on the Grantor, its heirs, successors and assigns.

IN WITNESS WHEREOF, the Grantor has caused this Agreement to be duly executed in its name and behalf and its seal to be hereunto duly affixed and the Grantee has caused this Agreement to be duly executed in its name and behalf as of the date first above written.

7 And
HIGHWAY & BUSINESS CENTER LLC
By A
Paul Hyde, Chief Executive Officer

STATE OF MINNESOTA	)	
	)	SS
COUNTY OF HENNEPIN	)	

The foregoing instrument was acknowledged before me this 20<sup>th</sup> day of 20 06, by Paul Hyde, the Chief Executive Officer of Highway 7 Business Center LLC, a Minnesota limited liability company, on behalf of the company.



#### CITY OF ST. LOUIS PARK

By City Manager

STATE OF MINNESOTA ) SS. COUNTY OF HENNEPIN

The foregoing instrument was acknowledged before me this 27 day of November, 2006 by Self Sacolos and Tom War mening, the Mayor and City Manager, respectively, of the of the City of St. Louis Park, on behalf of the City.

Hyster A. hue delle Notary Public

STATE DEED TAX DUE HEREON: NONE



THIS INSTRUMENT DRAFTED BY: Kennedy & Graven, Chartered 470 U.S. Bank Plaza 200 South Sixth Street Minneapolis, MN 55402

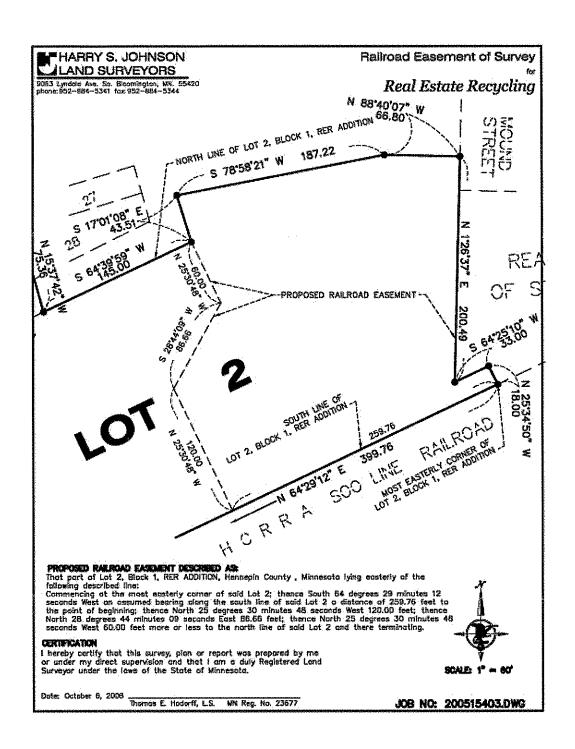
### EXHIBIT A TO RAILROAD EASEMENT AGREEMENT

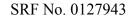
#### **Description of Easement Area**

That part of Lot 2, Block 1, RER ADDITION, Hennepin County, Minnesota lying easterly of the following described line:

Commencing at the most easterly corner of said Lot 2; thence South 64 degrees 29 minutes 12 seconds West an assumed bearing along the south line of said Lot 2 a distance of 259.76 feet to the point of beginning; thence North 25 degrees 30 minutes 48 seconds West 120.00 feet; thence North 28 degrees 44 minutes 09 seconds East 86.66 feet; thence North 25 degrees 30 minutes 48 seconds West 60.00 feet more or less to the north line of said Lot 2 and there terminating.

GP:2014360 v2







#### **MEMORANDUM**

TO: Meg McMonigal, AICP, Planning and Zoning Supervisor

City of St. Louis Park

FROM: Marie Cote, PE, Principal

DATE: November 7, 2012

SUBJECT: SOUTHWEST TRANSITWAY DEIS – TRAFFIC ANALYSIS REVIEW

As requested, we have completed a review of the SW LRT DEIS Chapter 6: Transportation Effects (October 2012). This includes the review of additional information related to a new alternative named 3A-1 (co-location), which includes freight trains running parallel to LRT in the Kenilworth corridor. Based on our review, we offer the following comments for your consideration:

#### **Transit Effects**

• The transit ridership was prepared using standard, accepted methods available at the time the draft was prepared. Station boardings are provided for each station in Appendix H, but no conclusions can be drawn specific to the reasonableness of those estimates. It is our understanding that the transit ridership will be updated as part of the design phase using newly available information for the FEIS, such as the 2010 Transit On Board Survey.

#### **Effects on Roadways**

• The initial comment regarding a single growth factor was <u>not</u> addressed in the revised DEIS. The year 2030 traffic forecasts were developed by applying a growth factor to the existing (year 2010) traffic volumes. The regional model was used to determine growth, but a single 1.12 factor continues to be applied along the entire corridor. Generally, it can be expected that this approach would understate developing area growth and overstate fully developed area growth, but specific roadways may be differently affected. A "risk assessment" approach could be used at intersections with failing or near-failing levels of service to determine the extent to which a higher growth assumption would affect the conclusions of the analysis.

 An existing and future intersection operations analysis was completed using the Synchro/SimTraffic software. It is stated that Synchro/SimTraffic does not have the direct capacity to model LRT. The Southwest Transitway DEIS – Traffic Analysis Update in Appendix H also states that each station and the impacts on operations and circulation will be addressed in a detailed analysis as part of the FEIS. It is our understanding that VISSIM will be used to better assess LRT operations in the design phase of the SW LRT.

- The operations analysis completed for year 2017 and 2030 build conditions identified intersections that are expected to operate at an unacceptable level of service. Further analysis of the potential mitigation measures will be addressed in the FEIS.
- The Southwest Transitway DEIS Traffic Analysis Update in Appendix H includes assumptions related to future LRT and freight trains operating in the Kenilworth corridor. The operations analysis assumes a freight train with 30 cars at 60 feet each, traveling at 10 mph. This results in 150 seconds for a freight train to cross an intersection. According to field observations conducted for the City in 2011, a freight train traveling across Wooddale Avenue and Beltline Boulevard required 10 minutes of vehicular delay during the morning peak hour. The significant difference between the observed delay and assumed delay for a freight train crossing could have a measurable impact on the operations analysis results for 2018 and 2030. In addition, the Southwest Transitway DEIS Traffic Analysis Update results state that "these queues are not anticipated to impact the signal operations at the high volume intersection of CSAH 25 and Beltline Boulevard". Further analysis of this issue should be addressed as part of the FEIS.
- The At-Grade Queue Analysis in Appendix H includes the details of the queuing impacts related to various freight train lengths. This technical memorandum dated May 31, 2012 was completed after the Southwest Transitway DEIS Traffic Analysis Update (March 21, 2012). This analysis further evaluated the 30-car train at 10 mph, in addition to a 120-car train at 10 mph. The results of the 2010 and 2030 analysis identified significant queues impacting adjacent intersections along the Wooddale Avenue and Beltline Boulevard corridors for the 30-car and 120-car scenarios. The general note summarizing the analysis states that "a scenario in which a train arrives during this relatively short timeframe is possible, but would likely be a relatively rare occurrence". As previously stated, further analysis of this issue should be addressed as part of the FEIS.
- The Operational Impacts at Intersections section describes the analysis conducted to identify LRT impacts on intersection operations to determine "how well intersections function to move traffic and pedestrians". However, this section is limited to vehicular and freight rail traffic. The Southwest Transitway DEIS Traffic Analysis Update in Appendix H states that pedestrians were not modeled due to low pedestrian counts. The impacts on pedestrians and bicyclists traveling through the intersections and roadways near the LRT stations should be considered in the FEIS. This should also include impacts on the regional trail at-grade crossing in close proximity to the future LRT alignment.

# November, 2009

## TCWR Freight Rail Realignment Study



**Hennepin County Regional Railroad Authority** 

11/18/09

With assistance from TKDA

#### **BACKGROUND**

Prior to the Hiawatha/TH55 upgrades in South Minneapolis, Canadian Pacific Railway's (CPR) Bass Lake Subdivision (east-west trackage through St. Louis Park and Minneapolis) crossed Hiawatha Avenue at grade (see Exhibit 1). During the design process for the Hiawatha/TH55 project, Mn/DOT and FHWA determined that neither an at-grade freight rail crossing nor a grade separation was viable and the decision was made to sever the freight rail line and relocate freight rail service to St. Paul. An at-grade crossing posed problems due to the high traffic levels on Hiawatha/TH55 and a grade separation was problematic due to limited grades and geometry. An analysis was conducted to determine the preferred route for the relocated freight rail service. The conclusion was that the MNS Sub was the preferred route. Shortly after this was concluded it was discovered that the Golden Auto site over which the freight rail connection would be constructed was a superfund site. Until the Golden Auto site was cleaned up and delisted, a temporary route needed to be found or the federal funding for Hiawatha/TH55 project would be lost.

The main carrier on the Bass Lake Sub from St. Louis Park, through the Midtown Trench along 29<sup>th</sup> Street, and on to St. Paul is the Twin Cities and Western Railroad (TCWR). TCWR has trackage rights on CPR's Bass Lake Sub and also BNSF Railway (BNSF) track once they got to St. Paul to continue on to the Pigs Eye Yard in St. Paul and to Minnesota Commercial Railway's (MNNR) A Yard. To sever the Midtown Trench tracks at Hiawatha Avenue, an alternate route was needed to get TCWR on to St. Paul where they have connections with BNSF, CPR, MNNR, and Union Pacific Railroad (UP).

Hennepin County Regional Railroad Authority (HCRRA) owns the old CNW line known as the Kenilworth Corridor through the Kenwood area in Minneapolis. To facilitate the connection of TCWR to the east, HCRRA rehabbed the Kenilworth Corridor as a temporary route and facilitated an agreement between BNSF, CPR, and TCWR to provide trackage rights into and through St. Paul. In order to allow trains back on this old CNW line, the neighborhoods were told that this alignment was going to be temporary to preserve it for future transit use. The temporary route was rehabbed and was to be used for 1-6 years until a permanent relocation could be developed. This 1-6 year fix has now become more than a 10 year fix and is currently in the need of another rehab to safely and consistently carry rail traffic into the future.

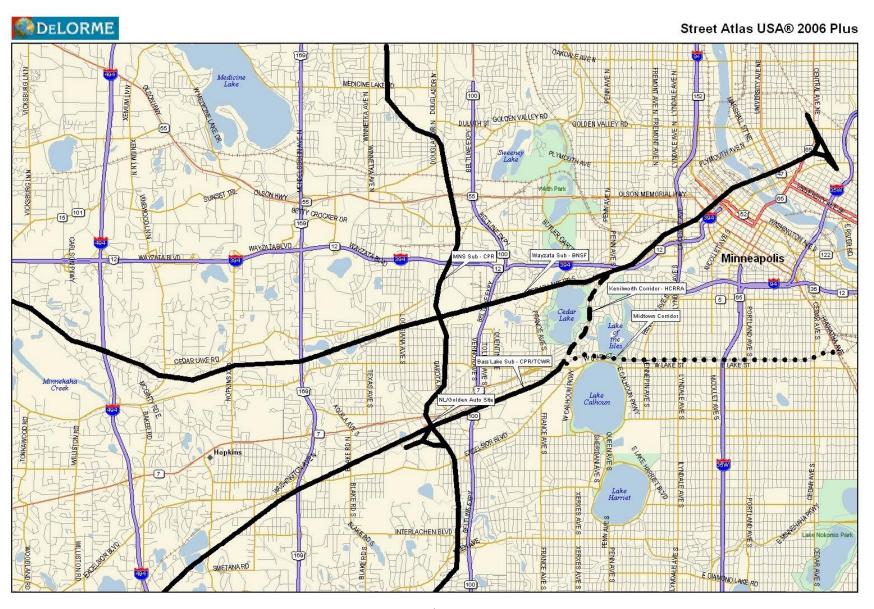
#### ST. LOUIS PARK RAILROAD REPORT, 1999

Shortly after the decision was made to reroute freight rail traffic on a temporary basis through the Kenilworth Corridor in Minneapolis, a study was conducted to examine the short-term and long-term freight rail options to determine solutions that allow freight to move efficiently and effectively through St. Louis Park while reducing impacts to the greatest extent possible for St. Louis Park. A Neighborhood Task Force was assembled to provide guidance and input during the study.

#### **STUDY PURPOSE**

The purpose of the analysis contained in this report is to evaluate all potential options for a permanent location for freight rail operations. To determine a permanent home for freight service consideration must be given to both the short-term and the long-term. Any solution must work for both the short-term as well as the long-term.

#### **EXHIBIT 1**



For this report, care has been taken to avoid repeating the information in the St. Louis Park Railroad Study prepared by RLK Associates, Ltd. in March 1999. Most of the information contained in this study is based on the technical data from the St. Louis Park Railroad Study. That data was used as a starting point for background information on potential alignments. However, the railroads, Mn/DOT, the City of St. Louis Park, and Hennepin County have all been interviewed again to get updated information that would affect finding a permanent track alignment for TCWR. Using past and present information, Hennepin County is pursuing feasible alignment scenarios for a permanent home for TCWR freight traffic.

To provide project direction, a discussion group was formed and is composed of staff from Hennepin County, Mn/DOT, Twin Cities and Western (TCW) Rail Company, Minneapolis, and St. Louis Park. The discussion group met periodically during the course of the study to provide input and to review technical materials produced by TKDA.

#### CHANGES SINCE ST. LOUIS PARK RAILROAD STUDY, 1999

While most information in the St. Louis Park Railroad Study is still pertinent, changes have taken place in the metro area that need to be accounted for while finding a permanent home for TCWR. The current Twins Ballpark (Target Field) is nearly complete as is the Northstar Commuter Rail and Hiawatha Light Rail Transit extension. Additional passenger rail and light rail corridors are also being explored that will terminate at the Minneapolis Transportation Interchange, near the new Target Field site. In addition to all the developments surrounding the Twins Ballpark area, railroad priorities and shipping movements have changed since 2000 when the St. Louis Park Freight Rail Task Force Report was completed.

#### TWINS BALLPARK SITE (Target Field)

The design of the Twins Ballpark (Target Field) required reconfiguring railroad tracks in the area. With the addition of the Twins Ballpark to the west side of downtown Minneapolis, additional rail complications have been introduced. BNSF's Wayzata Sub runs adjacent to the Twins Ballpark site. This is already a busy section of track for BNSF with up to 15 trains per day traveling through the area. This includes intermodal trains with double-stacked shipping containers that are now able to pass under the Main Street bridge in northeast Minneapolis which was just replaced this year. The inclusion of the Twins Ballpark near BNSF's track required extensive realignment to permit the trackage and ballpark to coexist in the same area. The realignment for the Twins Ballpark works as required, but it hinders future track alignment modifications and limits capacity expansion through the area. On its current right of way, BNSF is relegated to one track through this entire corridor to the northwest of the new Twins Ballpark (Target Field). Adding additional tracks through this area to expand freight rail operations would require significant property acquisitions and reconstruction of bridges. The area to the northwest of the Twins Ballpark (Target Field) is a historic district covering some of the properties that would be required to construct additional tracks through the area.

#### MINNEAPOLIS TRANSPORTATION INTERCHANGE

As part of the Twins Ballpark (Target Field) site, a two-level intermodal passenger rail hub is being completed at the north corner of the Twin Ballpark. This includes Northstar Commuter Rail at the same level as BNSF's freight tracks and Light Rail Transit (LRT) at the street level above.

The Northstar Commuter Rail station has been built with two tracks for train storage and passenger loading and unloading. This trackage is built at the same level as BNSF's track as the Northstar passenger train will be utilizing BNSF tracks. Located between the Twins Ballpark to the southwest and BNSF's mainline and buildings to the northwest, most usable space through this area has already been utilized.

The LRT station and trackage is out of the way of freight rail through the area. However, this is another factor that impedes expansion of freight or passenger rail through the area. The LRT extension to the Twins Ballpark is built at the same level as 5<sup>th</sup> Street on a bridge over the Wayzata Sub and Northstar Commuter Rail tracks. If additional freight rail tracks are constructed in the area, the 5<sup>th</sup> Street LRT bridge would need to be lengthened and LRT service would be suspended during construction.

Combined, the Twins Ballpark (Target Field) and the intermodal station connecting Northstar Commuter Rail and Hiawatha/Central LRT restrict if not preclude the ability to expand BNSF's track through the area. For expansion to be possible, bridges over BNSF's track will need to be lengthened, buildings to the west located within a historic district will need to be taken, or possibly both.

#### PASSENGER AND LIGHT RAIL PROJECTS

Passenger and light rail projects are currently being considered throughout the Twin Cities Metro area. At full build out the Minneapolis Transportation Interchange (intermodal station) could be served by up to five (5) commuter rail lines, up to four (4) LRT lines, intercity passenger rail service, and high speed rail from Chicago. The implementation of the future vision for an integrated system of rail lines and bus routes converging in downtown Minneapolis at the Minneapolis Transportation Interchange has a significant impact on the ability of freight rail to expand operations through this area.

While the passenger and LRT corridors have varying degrees of potential implementation in the near future, the list does highlight the number of passenger rail projects being looked at in the area. That means there is a strong possibility that the area around the Twins Ballpark, and BNSF's Wayzata Sub specifically, will see additional rail traffic increases that need to be accounted for while looking for a permanent route for TCWR's trains. If all of the projects are built as envisioned by Hennepin County, up to 80 commuter and passenger rail trains per day and 500 LRT trains per day will converge at the Minneapolis Transportation Interchange in addition to any freight rail traffic.

#### **RAIL TRAFFIC**

Rail traffic varies from day to day and year to year. Although it's impossible to precisely forecast future rail traffic, we can use current rail traffic as a starting point for analysis. The one bit of traffic that has changed significantly is TCWR's southbound traffic to the port of Savage. Due to market changes in grain, this move by TCWR has not run in the past two years. However, that traffic could turn around during any given harvest season. TCWR purchased the bridge over the Mississippi River in Savage to protect that shipping option and is counting on that market for growth in their future traffic projections.

BNSF and CPR rail traffic has gone up and down through the area, but none of the changes suggest a major change in traffic to the point where current routes aren't needed. If anything, the changes (specifically the addition of passenger rail and double-stack intermodal trains on the Wayzata Sub) will necessitate increases in capacity and infrastructure.

Moving commodities along freight rail lines rather than by semi trucks on the roadway system has a significant effect upon the region's mobility. TCWR reports that an average train load equates to 40 semi trucks on the roadway system. Maintaining freight rail connections as a viable method for transporting goods to, from, and within the Twin Cities region contributes to the healthy economy of this region. As the roadway network continues to become more and more congested, moving commodities by freight rail will become more competitive.

#### **ALTERNATE ROUTE ANALYSIS**

After reviewing the history of freight rail operations and discussing the future of freight rail operations with the private freight rail companies, TKDA developed an inventory of all possible routes for long-term permanent freight rail operations. The options for alternative routes were presented in small group meetings with the private freight rail companies. Through this process the following alternatives were identified:

- Kenilworth Corridor
- Midtown Corridor
- MNS Sub
- Chaska Cut-Off
- Former Railroad Alignment Hwy 169
- Western MN Connection with BNSF

The routing alternatives were then evaluated to determine which one would provide the best long-term permanent home for freight rail. Considerations included impact to freight rail operations (short-term and long-term), impacts to the transportation system, potential property acquisitions/relocations, and construction costs.

#### KENILWORTH CORRIDOR – EXISTING TEMPORARY ALIGNMENT

The temporary route for TCW routes them along their own track to the west which turns into CPR owned track before turning into HCRRA track between the Midtown Corridor turnoff and the Cedar Lake Junction at BNSF's Wayzata Sub (see Exhibit 2). TCWR runs on the Bass Lake Spur before veering northeast where the old Midtown Corridor started heading straight east along 29<sup>th</sup> Street. From here TCWR runs on the Kenilworth Corridor up to Cedar Lake Junction where it turns east onto BNSF's Wayzata Sub and heads into downtown through the Twins Ballpark site and on to St. Paul. As stated previously, this route was meant to be a temporary route for TCWR. The line was rebuilt to temporarily allow trains to connect to St. Paul while the National Lead/Golden Auto site was to be cleaned up to accommodate a connection between Bass Lake Sub to MNS Sub for TCWR to run through St. Louis Park. The HCRRA acquired the Kenilworth Corridor to preserve it for future transit use. HCRRA allowed temporary use of the Kenilworth Corridor for TCWR operations to allow the Hiawatha/TH55 Project to move forward with the understanding that freight rail was only a temporary use and would vacate the corridor.

According to State Statute 383B.81, an Environmental Response Fund was created to sufficiently clean up the National Lead/Golden Auto site in St. Louis Park. This property was to be used to build the

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connection between Bass Lake Sub to MNS Sub for TCWR to run through St. Louis Park before making its way east to St. Paul. The funds were to be made available to St. Louis Park if they entered into an agreement with Hennepin County to acquire the contaminated site and to provide a rail right-of-way to replace the 29<sup>th</sup> Street Corridor. Kenilworth was never to be a permanent alignment and was rehabilitated accordingly. The lifespan of this rehabilitated track is coming to an end and a long-term permanent location for freight rail must be provided.

Mn/DOT is also interested in the relocation of the freight rail through this area. They are interested in knowing whether TCWR will continue to run on this corridor before performing their Hwy 100 widening project under Hwy 7 and the Bass Lake Sub. Mn/DOT acknowledges that if SWLRT is constructed, a new LRT bridge will need to go over Hwy 100. However the necessity to build a freight rail bridge over Hwy 100 is determined by whether or not freight rail continues through the Kenilworth Corridor or if it's relocated elsewhere. Building a freight bridge will add significant costs to the Hwy 100 widening project. They would have to build a longer bridge than currently exists to accommodate a wider Hwy 100.

Building a longer bridge also means a taller depth of structure which inevitably will lead to having to lower Hwy 100 further to get the necessary clearances for vehicular traffic below the freight railroad bridge. And pushing the roadway down creates drainage issues that also need to be accounted for. All of these issues and expenditures would be eliminated if TCWR freight traffic is relocated to the MNS Sub.

During the course of this study, St. Louis Park staff requested an evaluation of freight rail and LRT coexistence in the Kenilworth Corridor. The purpose was to inform elected officials and the public of the implications. Coexistence of the freight rail lines would require acquisitions in excess of \$100 million and a potential additional crossing of freight rail and LRT. Based upon this analysis, it was concluded that it is not viable for freight rail and LRT to coexist in the Kenilworth Corridor.

#### **Summary**

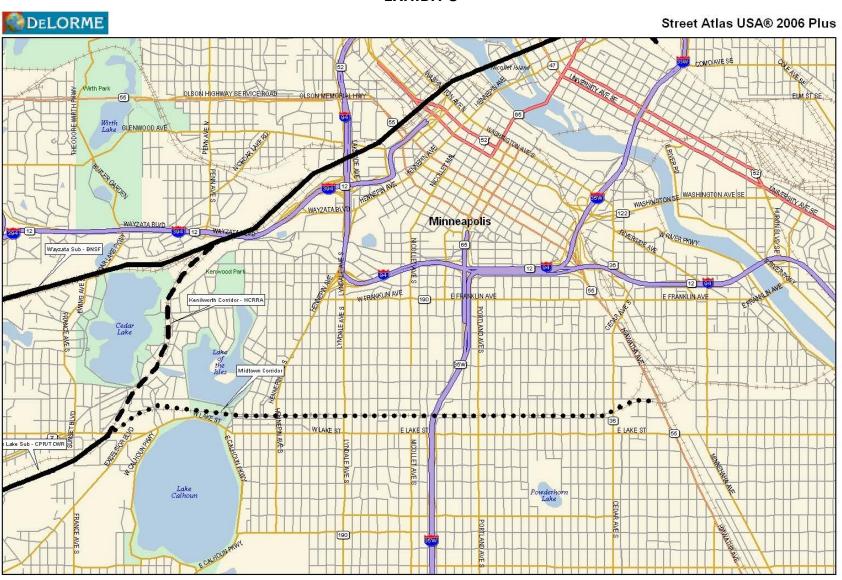
The Kenilworth Corridor has significant constraints for the long-term permanent location for freight rail due to:

- future rail capacity constraints near the Twins Ballpark (Target Field)
- negative impacts to the Hwy 100 project
- traffic management issues related to at-grade crossings of Wooddale Avenue and Beltline Boulevard in St. Louis Park
- funding needed for rehabilitation

#### MIDTOWN CORRIDOR

Although TCWR was relocated from the Midtown Corridor due to the Hwy 55/Hiawatha Avenue project, it was reevaluated as a potential alignment. The TCWR would follow its current alignment on the Bass Lake Sub through St. Louis Park and onto what is the Midtown Corridor through the trench (see Exhibit 3). It would then approach Hwy 55/Hiawatha Avenue and would be grade-separated as an overpass of the roadway. It would connect to the CPR tracks on the east side of Hwy 55/Hiawatha Avenue that are currently leased and run on by MNNR. This alignment would reinstate freight rail as it existed prior to the Hwy 55/Hiawatha Avenue project and track severing.

#### **EXHIBIT 3**



Extensive work would be necessary to make the railroad connection from the west side to the east side of Hwy 55/Hiawatha Avenue. The Hiawatha LRT bridge would need to be reconstructed to provide ample clearance for a freight train on a structure underneath it. A new freight rail bridge would need to be built to span Hwy 55/Hiawatha Avenue. Hwy 55/Hiawatha Avenue would need to be lowered to provide clearance underneath the freight rail bridge. The profile change on Hwy 55/Hiawatha Avenue would most certainly affect the Lake Street overpass and approaches to that bridge. The intersection at 26<sup>th</sup> and 28<sup>th</sup> Streets would need to be reconfigured and the new Sabo pedestrian bridge north of 28<sup>th</sup> Street would need to be reconstructed. Roadway and LRT traffic through the area would largely be delayed or stopped for this alternative to be constructed. In addition, this construction would require various permits from federal and state agencies as well as agreements with the private freight rail companies.

The Midtown Corridor was acquired by the HCRRA to preserve it for future transit use. The corridor has been considered for LRT, streetcar, and bus rapid transit (BRT) implementation. The Midtown Corridor is included in the Metropolitan Council's TPP as a future project. Reinstatement of freight rail service would preclude transit use of the corridor.

#### **Summary**

The Midtown Corridor has significant constraints for the long-term permanent location for freight rail operations due to:

- the estimated capital costs to reconstruct Hwy 55, the Hiawatha LRT line, and the Sabo pedestrian bridge would exceed \$136 million (2008)
- the complexity of engineering to retain vehicle flows on Hwy 55 as well as Lake Street, LRT operations, bicycle and pedestrian movements

#### MNS SUB ALIGNMENT THROUGH ST. LOUIS PARK

The MNS Subdivision alignment (see Exhibit 4) was the preferred alignment when Hwy 55/Hiawatha Avenue was upgraded and freight rail service in the Midtown Corridor was severed. In 2001, the St. Louis Park Railroad Advisory Task Force developed a position statement that included language agreeing to accept freight rail relocation along the MNS line at such time as the freight rail was displaced from the Kenilworth Corridor by mass transit.

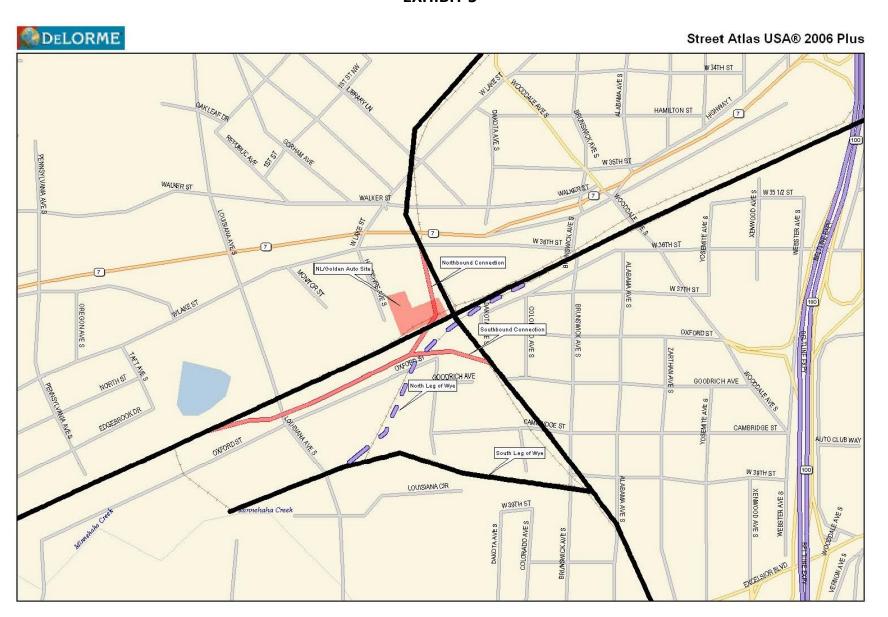
Coming from the west, TCWR would operate on their own tracks before passing onto the CPR owned tracks of the Bass Lake Sub, then heading north on to CPR's MNS Sub through St. Louis Park and then onto BNSF's Wayzata Sub heading east into downtown Minneapolis toward the Twins Ballpark site. For this alignment, a connection between the Bass Lake Sub and the MNS Sub is needed on the south side of St. Louis Park (see Exhibit 5) and a connection between the MNS Sub and Wayzata Sub is needed on the north side (formerly existed and was known as the Iron Triangle; see Exhibit 6). For TCWR's southbound move onto the MNS Sub to the Port of Savage, a new south connection would be made from the Bass Lake Sub to the MNS Sub.

TCWR would be able to operate on this alignment in a very similar fashion to how they currently run through the Kenilworth Corridor. They would have the same connections with other railroads except for the more efficient southbound move onto CPR's MNS Sub. The major change would be the elimination

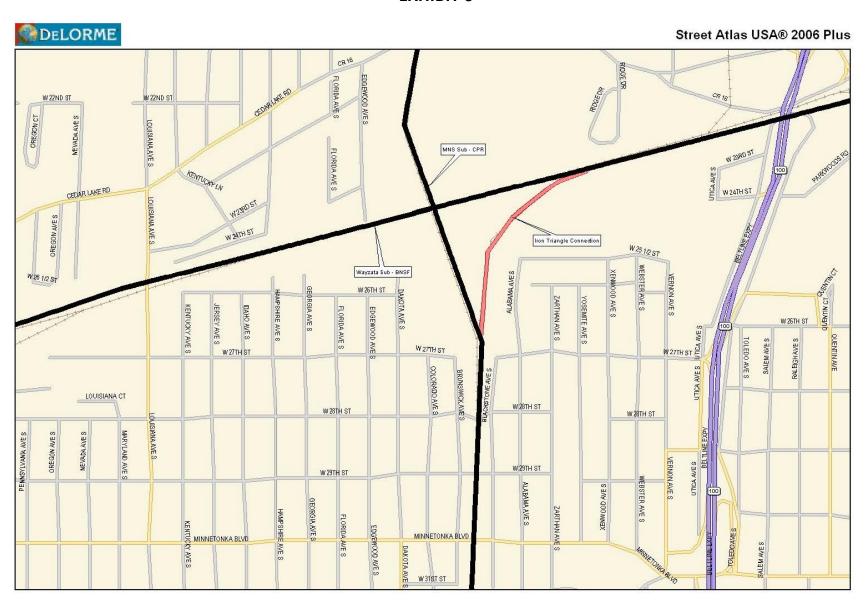
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**EXHIBIT 4** 

#### **EXHIBIT 5**



**EXHIBIT 6** 



of the north connection to the switching wye in the Skunk Hollow area while leaving the south end of the wye in place to serve one customer at the end of the track west of Louisiana Blvd. This would eliminate all blocking operations for the southbound move with the only necessary stoppage of trains being needed for the switch into the one customer west of Louisiana Blvd. This through movement southbound would eliminate the banging cars, screeching wheels, and whistle blowing from the switching operations needed for their current move southbound (which has been slow for a couple of years but could pick up at any time).

CPR currently runs through St. Louis Park on the MNS Sub with two trains per day on jointed track. With this alignment, additional TCWR trains would be running on the MNS Sub. However, due to the condition of the track on the MNS Sub, it would need to be upgraded to welded rail to accommodate TCWR's heavier trains. The welded rail would eliminate the wheel clatter when wheels pass over the rail joints. It would provide a smooth ride and thus eliminate much of the wheel noise associated with the current jointed rail.

Through discussions with TCW staff it was determined that to minimize construction costs, maintenance requirements, and operational requirements for this alignment, a maximum grade of 0.8%, a maximum curvature for the northbound Bass Lake Sub to MNS Sub connection of 8.0 degrees, and a maximum curvature of 9.5 degrees for the southbound connection were chosen. These grades and curves will allow TCWR to run its existing trains using its existing power to accomplish its movements. This alignment is approximately 0.4 miles longer than the route through the Kenilworth Corridor. These grades, curves, and added length will present additional maintenance requirements and great operating costs compared to straight track, but it can be operated on similar to the way it is today.

The MNS Sub will connect with the Wayzata Sub at a point approximately 2.5 miles west of Cedar Lake Junction. Cedar Lake Junction is where the Bass Lake Sub (and the Kenilworth Corridor) connects with BNSF's Wayzata Sub. In the short term TCWR will run as it currently does and continue on east past the Twins Ballpark site and on to St. Paul. However, as mentioned earlier, if additional passenger rail projects continue to compete for track capacity in the area of the Twins Ballpark, TCWR has the option of running north on the MNS Sub to CPR's Humboldt Yard to get into Minneapolis and St. Paul. This route presents flexibility that can be taken advantage of in the future.

In addition to the work involved with the construction of the new alignment, due to the removal of the storage track in the Skunk Hollow area, a new siding would need to be built for TCWR west of the Twin Cities area. TCWR has some locations in mind and would choose a location if this alignment was chosen. The cost of this storage track is included in the cost estimate.

#### Summary

The MNS Sub has fewer constraints than the other alternatives and is therefore a feasible alignment for the long-term permanent location for freight rail operations:

- provision for short-term operations and flexibility for freight rail expansion in the long-term if rerouting freight trains through Humboldt Yard is necessary
- opportunity to mitigate an existing freight rail corridor to minimize noise and vibration impacts to adjacent uses
- previous findings that the MNS line provides the preferred alternative for freight rail
- greater operating costs and increased maintenance for TCWR due to grade and curve
- funding needed for relocation and mitigation

#### **CHASKA CUT-OFF**

The Chaska Cut-Off was a route that existed in the past when the line was under ownership of the Milwaukee Road. The alternate route that was looked at started just east of Cologne and followed Hwy 212 for 4 miles before veering southeast and then turning northeast back into town and paralleling where the current Hwy 212 exists in town. It then turned back southeast, crossed the existing Hwy 212 and cut through the neighborhood southeast of downtown Chaska. After passing the Carver County Courthouse and Mini Park it continues southeast before crossing the Minnesota River and paralleling the bluff to the east until it met UP's tracks in Shakopee.

The new Chaska Cut-Off alternative would cross over Hwy 212 and parallel the highway until it was northeast of downtown. Once out of town, it would swing back to the southeast where it would cross the river and then tie into UP's tracks on the east side of the Minnesota River (see Exhibit 7)

There are a number of issues that need to be accounted for in this alternative. Firstly, there is a need for a railroad bridge over the Minnesota River and therefore a new one would need to be constructed. Secondly, between Hwy 212 and the Minnesota River, a number of small bridges and or embankment would need to be constructed through a wetland area. Mn/DOT is trying to eliminate at-grade crossings from its Trunk Highway system, therefore the crossing of Hwy 212 would need to be a grade separation which would impact the downtown Chaska area.

## Summary

The Chaska Cut-Off has significant constraints for the long-term permanent location for freight rail due to:

- major operational deficiencies for TCWR
- lack of ability to interchange with BNSF, MNNR, CPR, UP, and have access to the Port of Savage and the Port of Camden in Minneapolis.
- complicated alignment and connections to existing railroads

### FORMER RAILROAD ALIGNMENT ALONG HWY 169 IN ST. LOUIS PARK AND HOPKINS

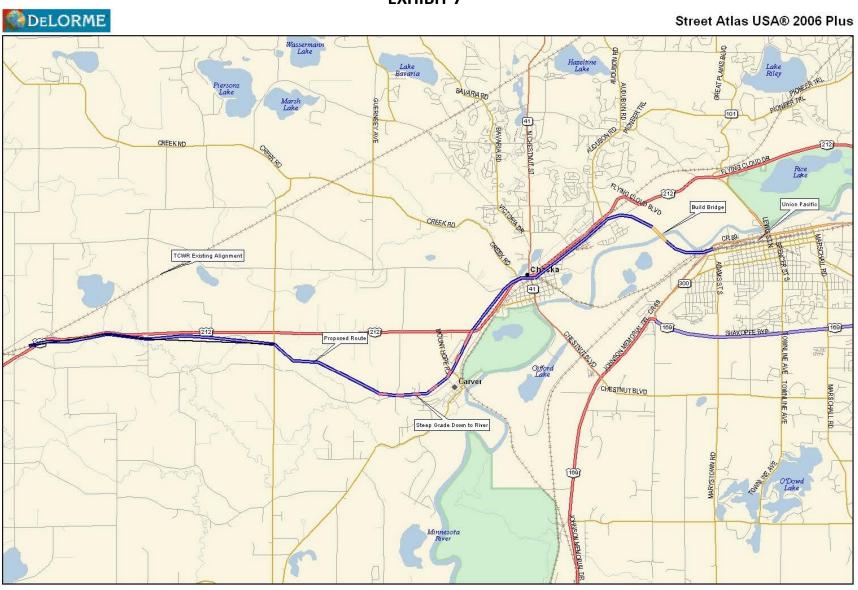
There exists an old railroad bed that is faintly visible on aerial photographs of St. Louis Park and Hopkins along TH 169 (see Exhibit 8). This was an old BNSF track that has been developed into housing and a pedestrian trail. This alignment would require the removal of 11 residences and one apartment building on the former right of way and would require reconfiguring the grade separation at TH 169 and Excelsior Blvd. Additionally it would create additional traffic issues on Excelsior Blvd due to a new at-grade crossing. The TH 5/Minnetonka Blvd bridge over the old right of way has been replaced and no longer has the clearance underneath to accommodate a train. The existing pedestrian trail would need to be relocated if new track is installed.

### Summary

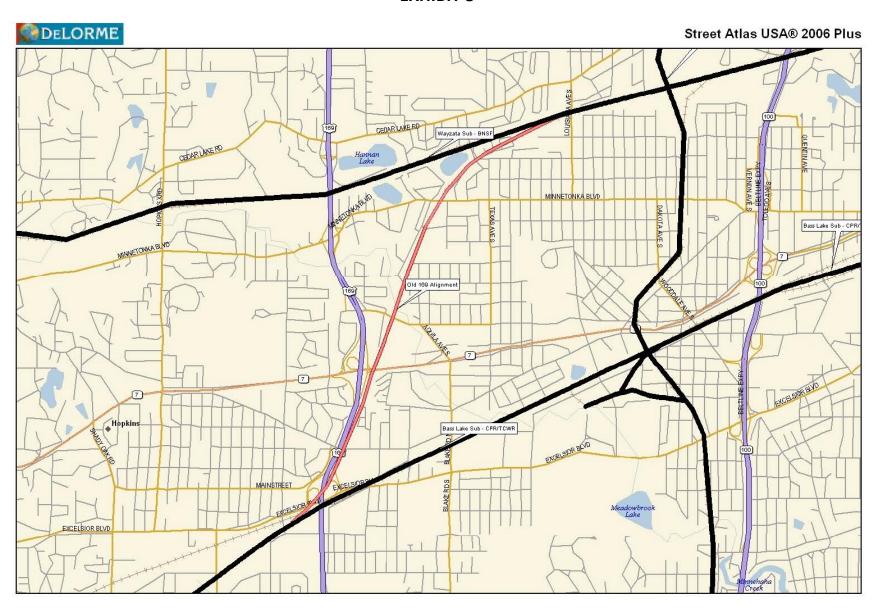
The Former Railroad Alignment Along Hwy 169 has significant constraints for the long-term permanent location for freight rail due to:

- the number and type of property acquisitions/displacements required
- potential impacts to the transportation system for both roads and trails construction costs of \$120 million (2008)

**EXHIBIT 7** 



# **EXHIBIT 8**



#### WESTERN MN CONNECTION WITH BNSF

TCWR connects with BNSF in Appleton, MN on the west end of its system (see Exhibit 9). It is feasible that TCWR could run all of its rail traffic out the west end of its system and back to the cities via BNSF. However, that severely limits TCWR's competitive advantage of being able to connect with BNSF and CPR essentially holding them to BNSF rates. TCWR was purchased from CPR with the intention of being able to serve the river terminals at Camden and Savage and interchange with CPR, MNNR and UP.

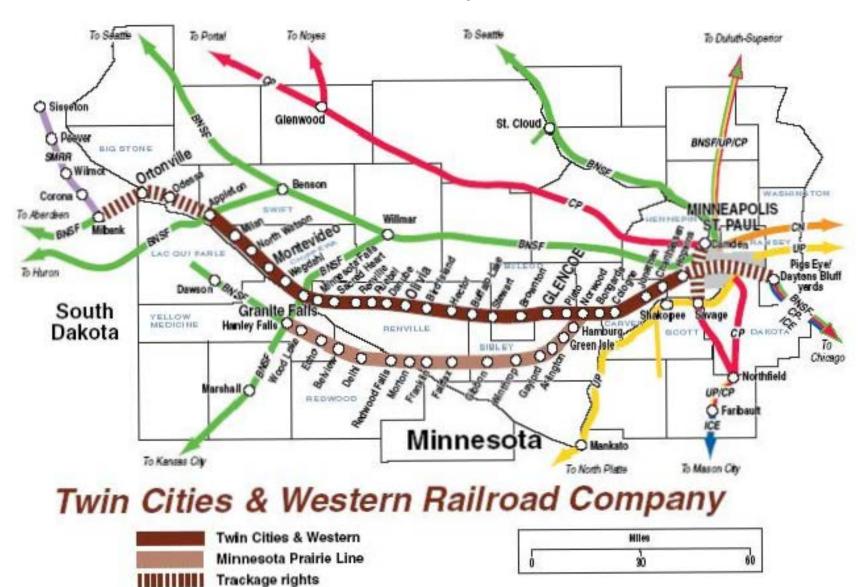
Running all of their traffic to the west also complicates traffic that they currently run on the Minnesota Prairie Line (MPLI) just south of TCWR's mainline in central Minnesota. They would need to run all of their traffic east to Norwood before running the locomotive power around them and pulling them out to the west before heading back east again. This essentially doubles the miles they are hauled on their system and adds additional time getting to the Twin Cities markets. Their short turnaround times of rail cars to the Twin Cities market is a big competitive advantage that would no longer exist for them.

At the moment, the track west of Granite Falls isn't in good enough condition to be able to handle the heavy coal train and ethanol traffic that would need to come in and go out to the west. That stretch of track would have to be upgraded to accommodate the heavier loads it would be hauling.

### Summary

The Western MN Connection with BNSF creates operating inefficiencies for TCWR.

## **EXHIBIT 9**



7-12-04

# **SUMMARY OF POTENTIAL ALIGNMENTS**

#### **KENILWORTH CORRIDOR**

## Benefits

Current alignment used by freight rail today

### **Considerations**

- Alignment was intended to be temporary, past its planned lifespan
- Potential future transit use of the corridor
- Requires construction of a freight rail bridge over Hwy 100 in St. Louis Park, increasing costs and creating environmental issues for that project
- Compounds future congestion issues in the Target Field area
- Limits freight rail expansion through the Minneapolis Transportation Interchange area

## **MIDTOWN CORRIDOR**

### Benefits

Former freight rail alignment used prior to Hwy 55/Hiawatha Avenue reconstruction

#### **Considerations**

- Significant construction impacts including reconstruction of the new Hiawatha LRT bridge, construction of a new freight rail bridge, lowering of Hwy 55/Hiawatha Avenue and reconstruction of the new Sabo pedestrian bridge north of 28<sup>th</sup> Street
- Construction is highly complex and would require numerous permits from federal and state agencies as well as agreements from the private freight rail companies

### MNS SUB ALIGNMENT through St. Louis Park

# Benefits

- Was the planned permanent alignment for freight rail when the Midtown Corridor connection was severed
- Would allow TCWR the same connections they have today
- Track upgrades would eliminate wheel noise
- Would eliminate the need for blocking operations for the southbound move
- Allows for future flexibility to make northern connections and bypass the Minneapolis
   Transportation Interchange should that area become too congested
- St. Louis Park received Environmental Response funds to clean up the National Lead/Golden Auto site in order to reserve property for the freight connection
- Removes at-grade freight rail crossing at Wooddale Avenue, Beltline Boulevard, and Cedar Lake Parkway

### **Considerations**

- Commercial/Industrial property in St. Louis Park would be needed to build connection
- Requires the closure of 29<sup>th</sup> Street railroad crossing
- Would require a new siding to be built for TCWR west of the Twin Cities
- Retains future congestion issues in the Target Field area while on BNSF's Wayzata Sub
- Limits freight rail expansion through the Minneapolis Transportation Interchange area

### CHASKA CUT-OFF

### Benefits

Takes rail traffic out of Minneapolis Transportation Interchange area

#### **Considerations**

- Requires construction of a railroad bridge over the Minnesota River and a number of small bridges or embankment through a wetland area.
- Does not allow access to the Port of Camden or the ability to interchange with lines other than
- TCWR is unwilling to accept the major operating deficiencies that this route would create.
- Requires property acquisitions/displacements in Chaska.
- Requires a new rail bridge over the river

## FORMER RAILROAD ALIGNMENT along Hwy 169

### **Benefits**

Relatively flat grade through area

### **Considerations**

- Requires the removal of new housing developments and a pedestrian trail that have replaced the track.
- Requires reconfiguring the grade separation at Hwy 169 and Excelsior Blvd., creating a new atgrade crossing at Excelsior Blvd.
- Requires replacing the Hwy 5/Minnetonka Blvd. bridge to allow clearance underneath to accommodate trains.

#### **WESTERN MN CONNECTION with BNSF**

### Benefits

Takes rail traffic out of Minneapolis Transportation Interchange area

### **Considerations**

- Limits TCWR's competitive advantage of being able to connect with BNSF and CPR
- Complicates traffic that TCWR currently runs on the Minnesota Prairie Line, doubling the miles that are hauled on the system and adding additional time to get to Twin Cities Markets
- Requires upgraded track west of Granite Falls

# **COST ESTIMATES**

The costs estimates associated with the alternatives can be seen in Exhibit 10. These costs are planning level estimates only. The Kenilworth Corridor and MNS Sub routes used in the St. Louis Park Railroad Study served as the basis for the cost estimates. Cost estimates for the Midtown Corridor, Chaska Cut-Off, Old Railroad Alignment along Hwy 169 and the Western Connection were developed by TKDA as part of this study.

The rehab costs associated with Kenilworth Corridor include upgrading it to a condition in which it can be considered a permanent home for TCWR and CPR, including new track and structures from Louisiana Avenue in St. Louis Park to Cedar Lake Junction. The TH 100 freight railroad bridge is also included in the costs of the Kenilworth Corridor option. The estimated cost was provided by Mn/DOT and is said to include the bridge and the additional costs for the TH 100 project that are associated with constructing the freight railroad bridge. These are Mn/DOT's costs, but are included due to being an additional alignment cost. If the MNS Sub alignment is chosen, Mn/DOT has committed to use funds intended for the freight rail bridge for rail relocation and mitigation in St. Louis Park.

The MNS Corridor's estimate was meant to provide an estimate of what was needed to perform only the construction as it was discussed with TCWR. Costs associated with noise or other mitigation were not included in the estimates, aside from the 30% contingency.

## **EXHIBIT 10**

Alignment		Cost*
1	Kenilworth Corridor - Existing Alignment	\$20,000,000 - \$120,000,000^
2	Midtown Corridor	\$136,000,000
3	MNS Sub Alignment through St. Louis Park	\$48,000,000
4	Chaska Cut-Off	\$105,000,000
5	Old Railroad Alignment along Hwy 169	\$120,000,000
6	Western MN Connection with BNSF	\$60,000,000

<sup>\*</sup>costs include 30% contingency to account for unknown factors and mitigation of issues ^\$120,000,000 includes property takings associated with a shared Kenilworth Corridor according to analysis performed by HDR and SWLRT Group.

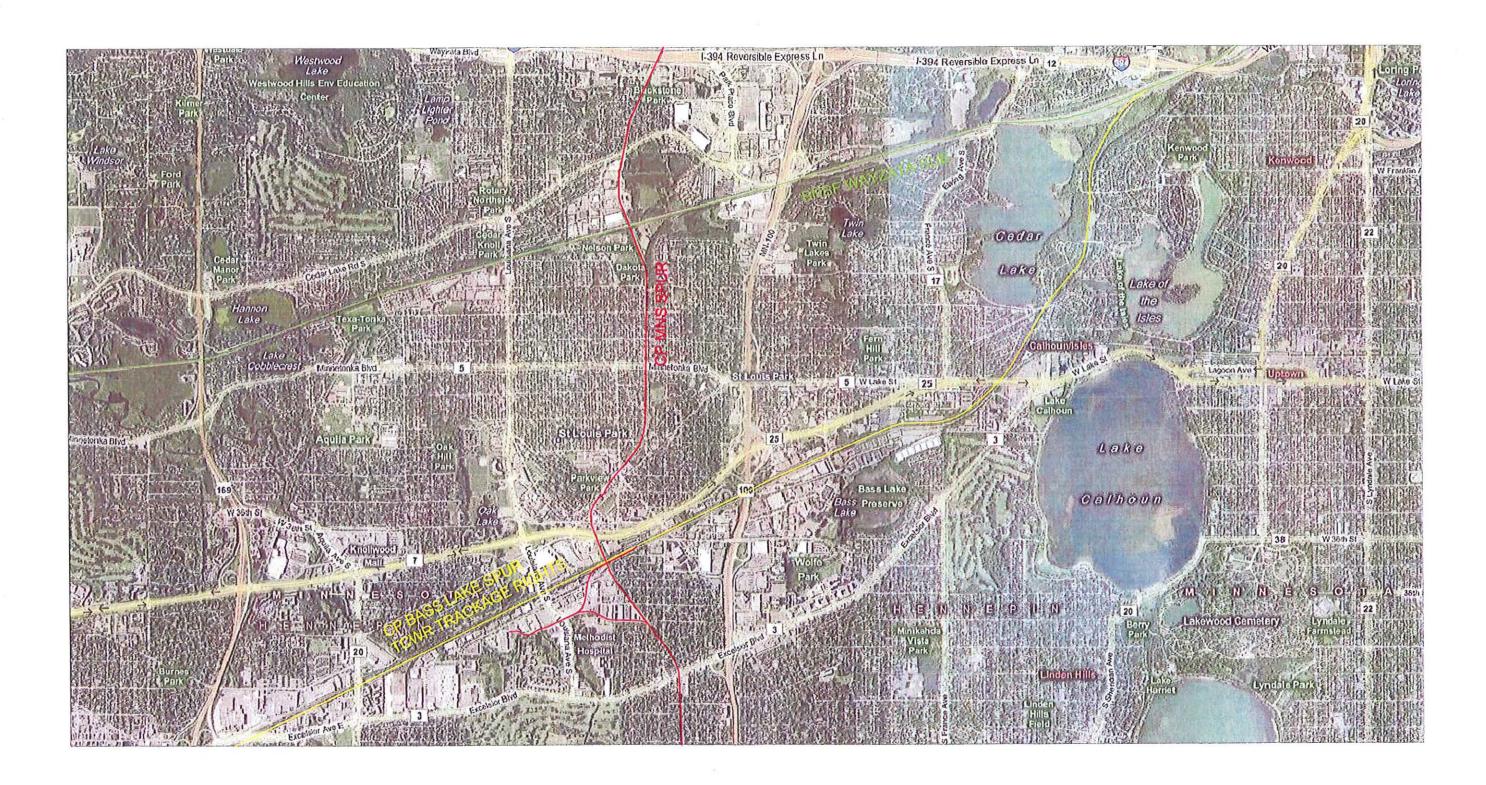
# **NEXT STEPS**

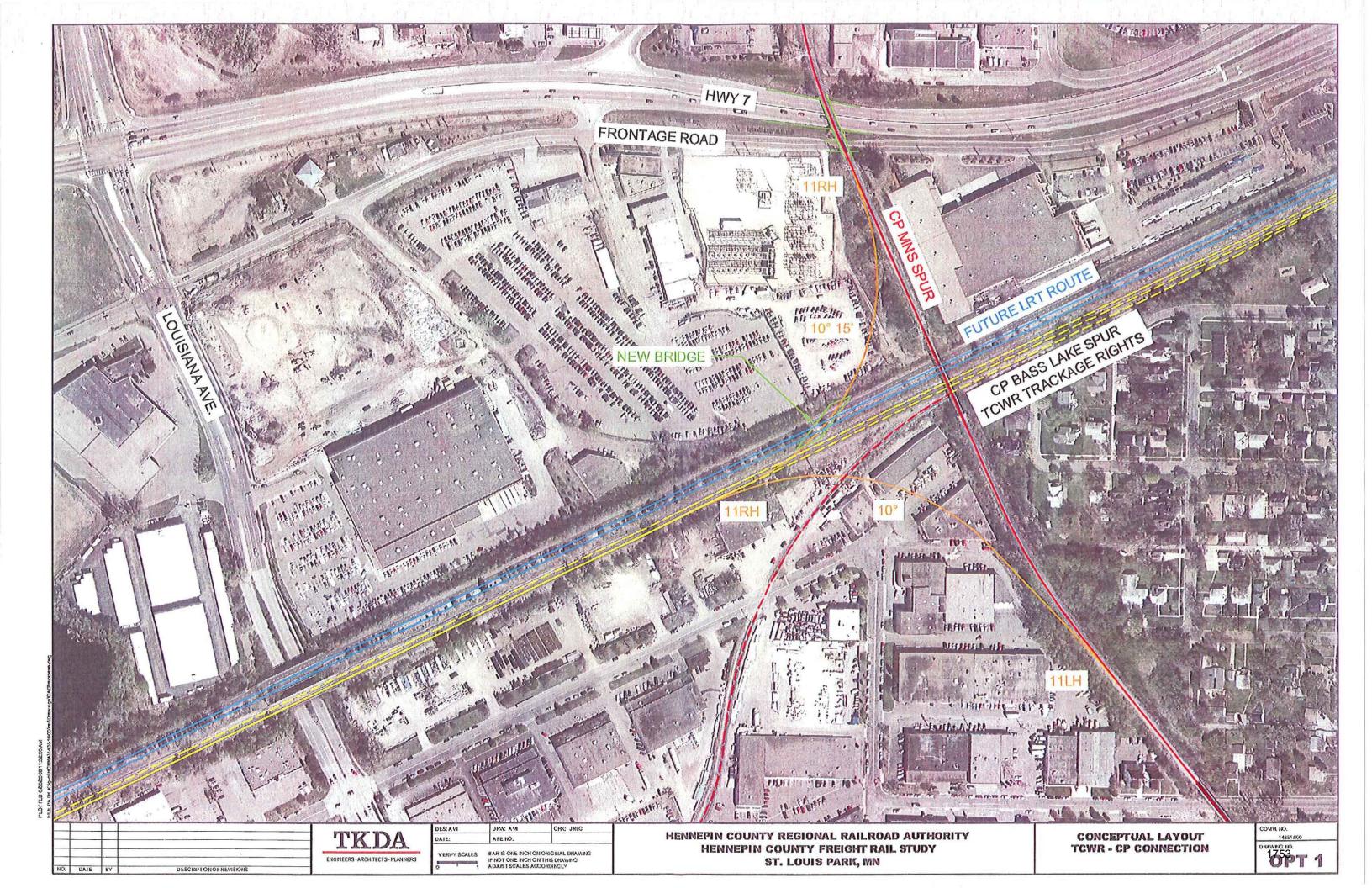
The discussion group will forward this report to Mn/DOT, with a recommendation for a preferred freight rail alignment, for inclusion in the Statewide Freight Rail Study Plan. Additional engineering work and public outreach will need to be done on the preferred alignment to determine impacts in need of mitigation and to identify mitigation options. Hennepin County will work with the discussion group to identify funding options for further study of the preferred alignment and for future construction and mitigation costs.

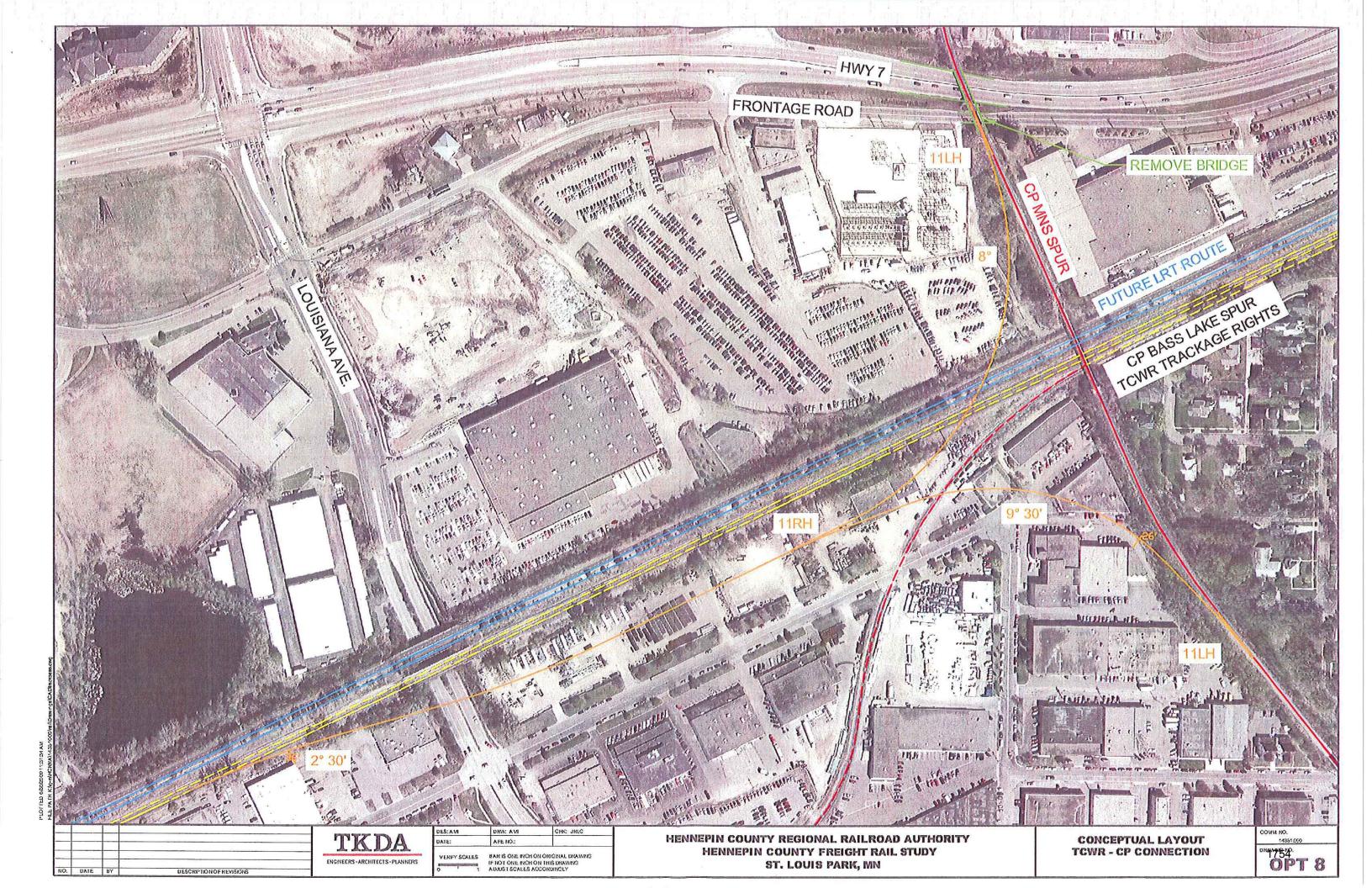
Going forward, in early 2010, the preferred alignment will be chosen and an environmental analysis and preliminary engineering will be performed. Once public involvement and impact mitigation is compete, final design can commence with construction to begin shortly thereafter.

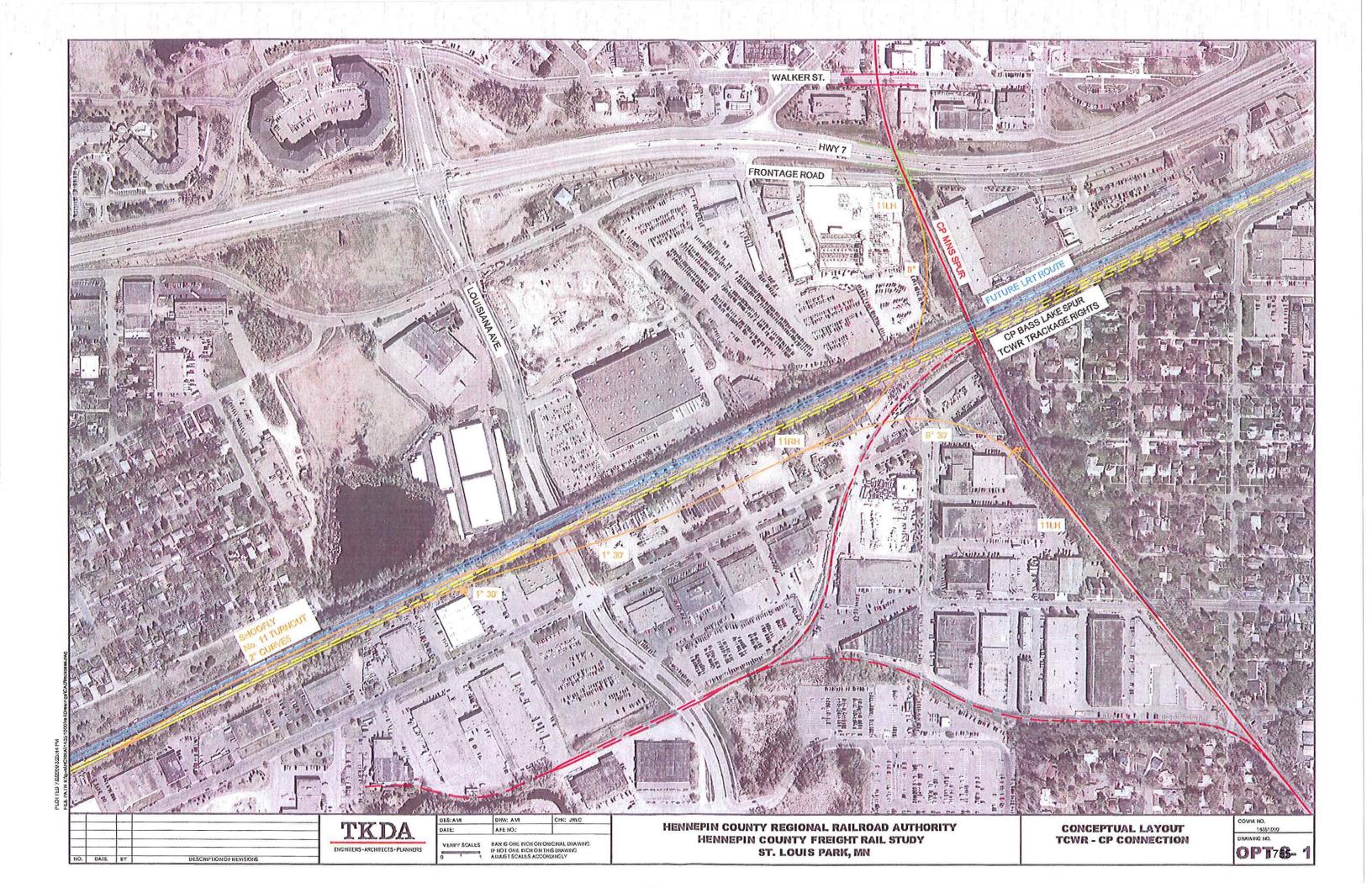
# **RECOMMENDATION**

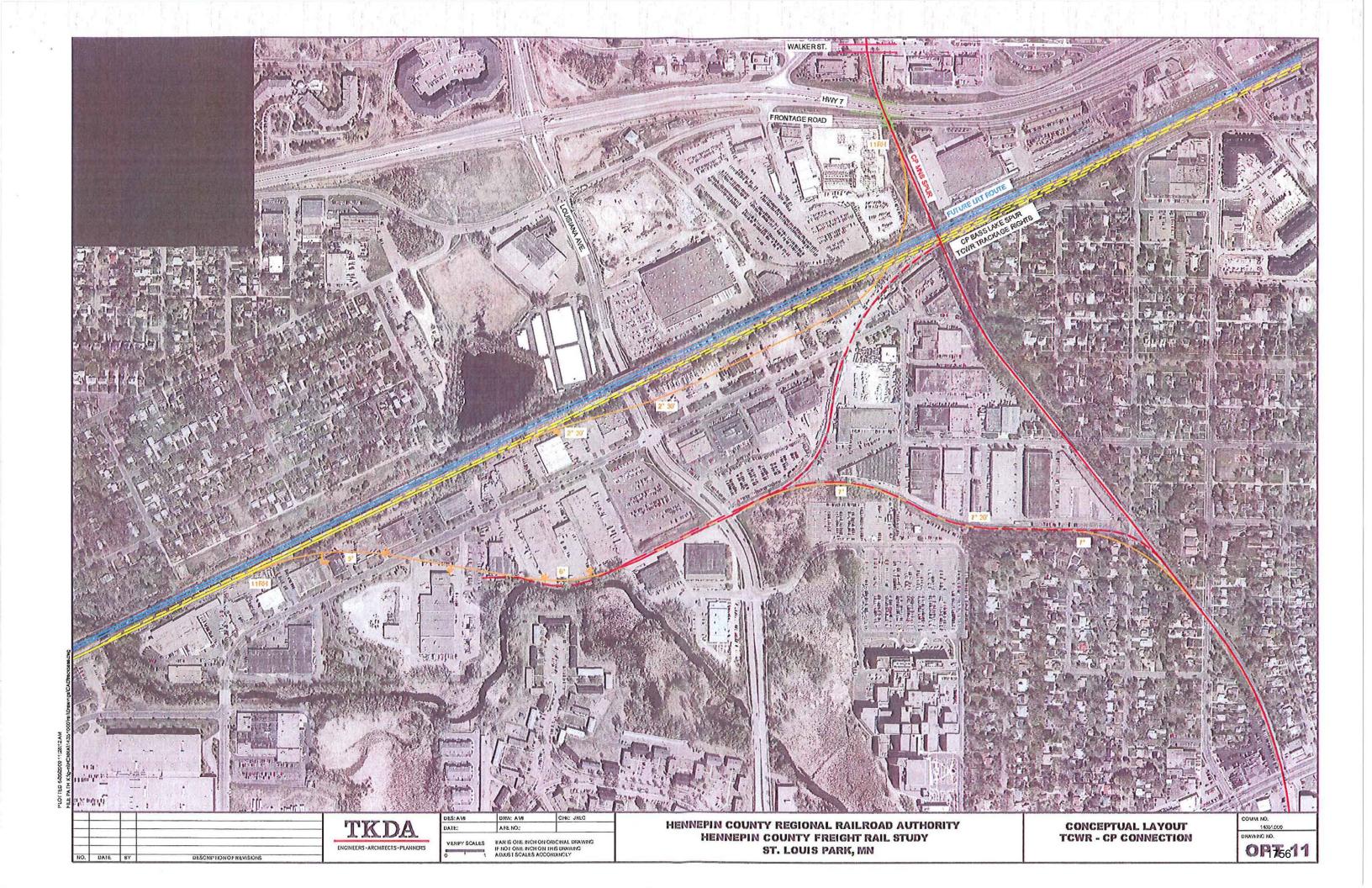
The Hennepin County Staff would like to recommend to the Hennepin County Regional Railroad Authority to conduct the environmental and preliminary engineering analysis for the preferred option along the MNS Sub through St. Louis Park.

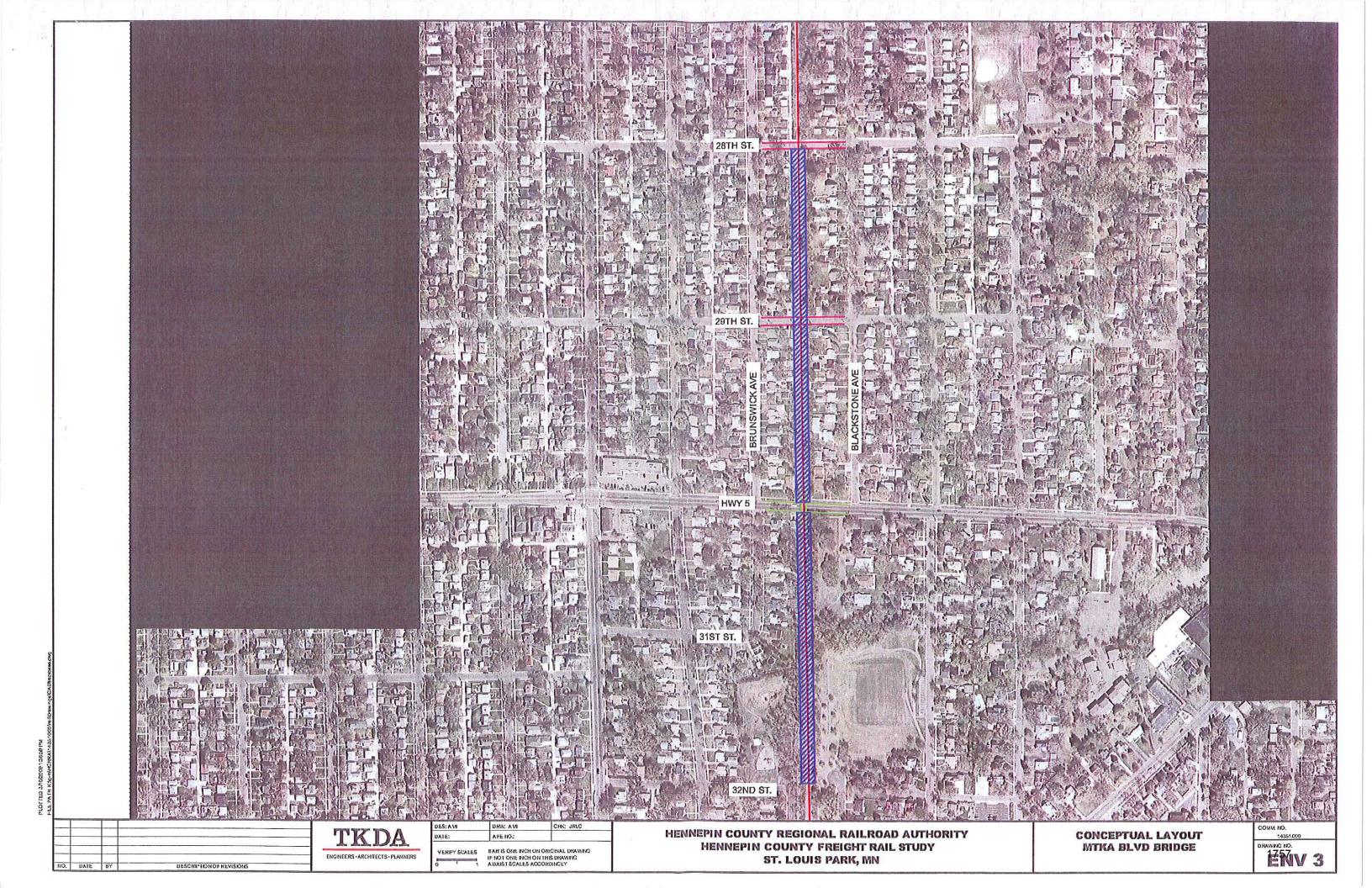


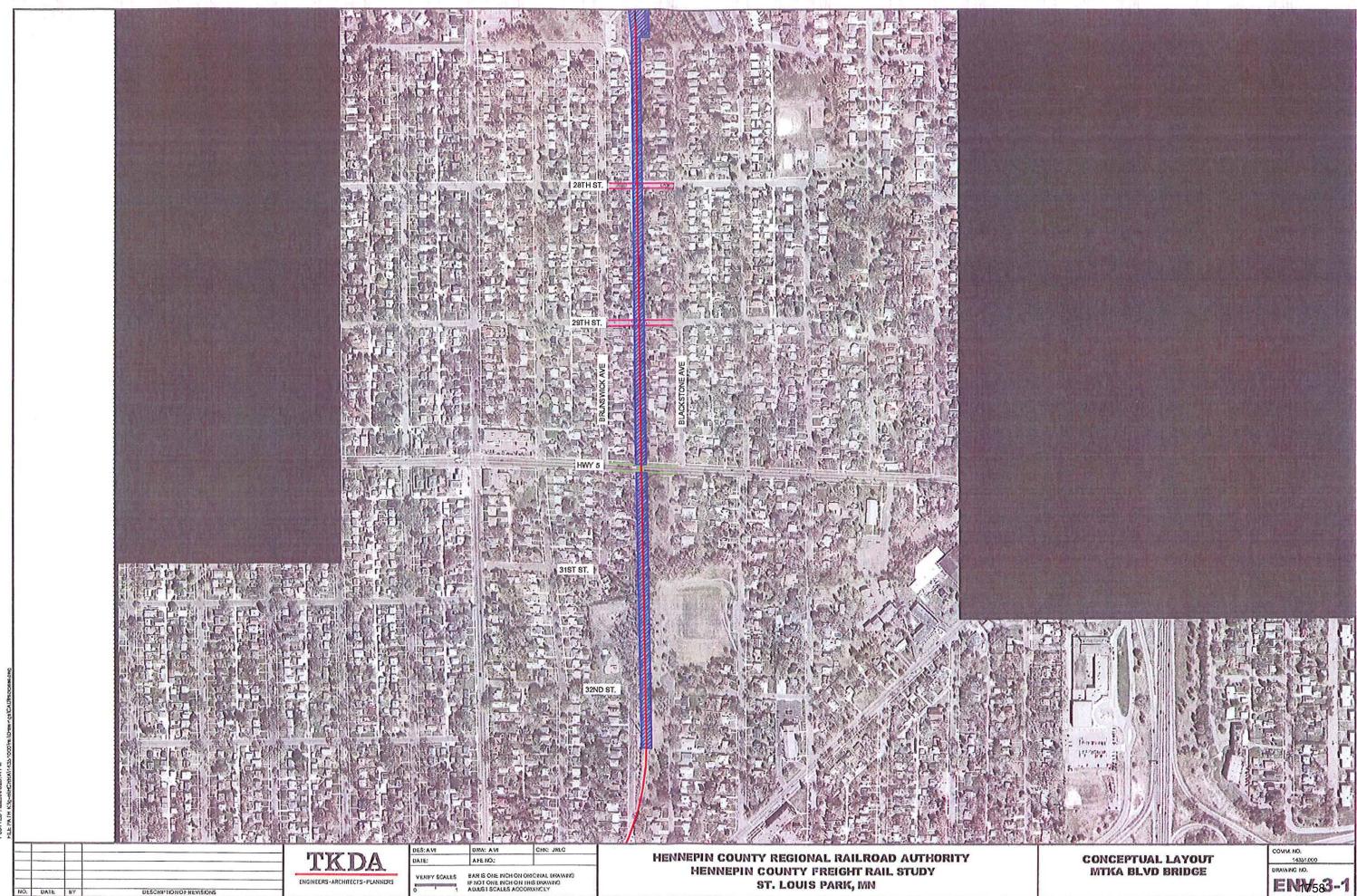




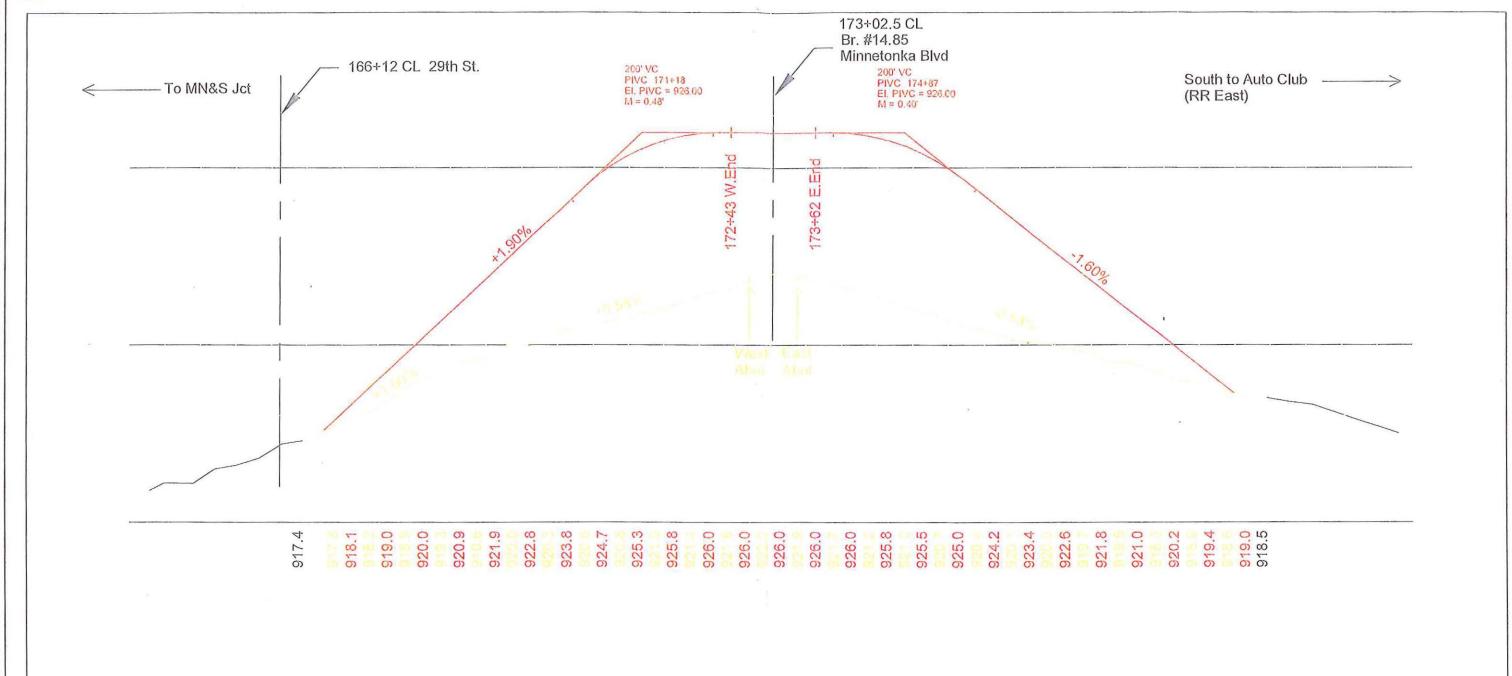












Information from survey done by Sunde Surveying, Spring, 2007

Red - Proposed Top/Tie

# TOP/TIE PROFILE

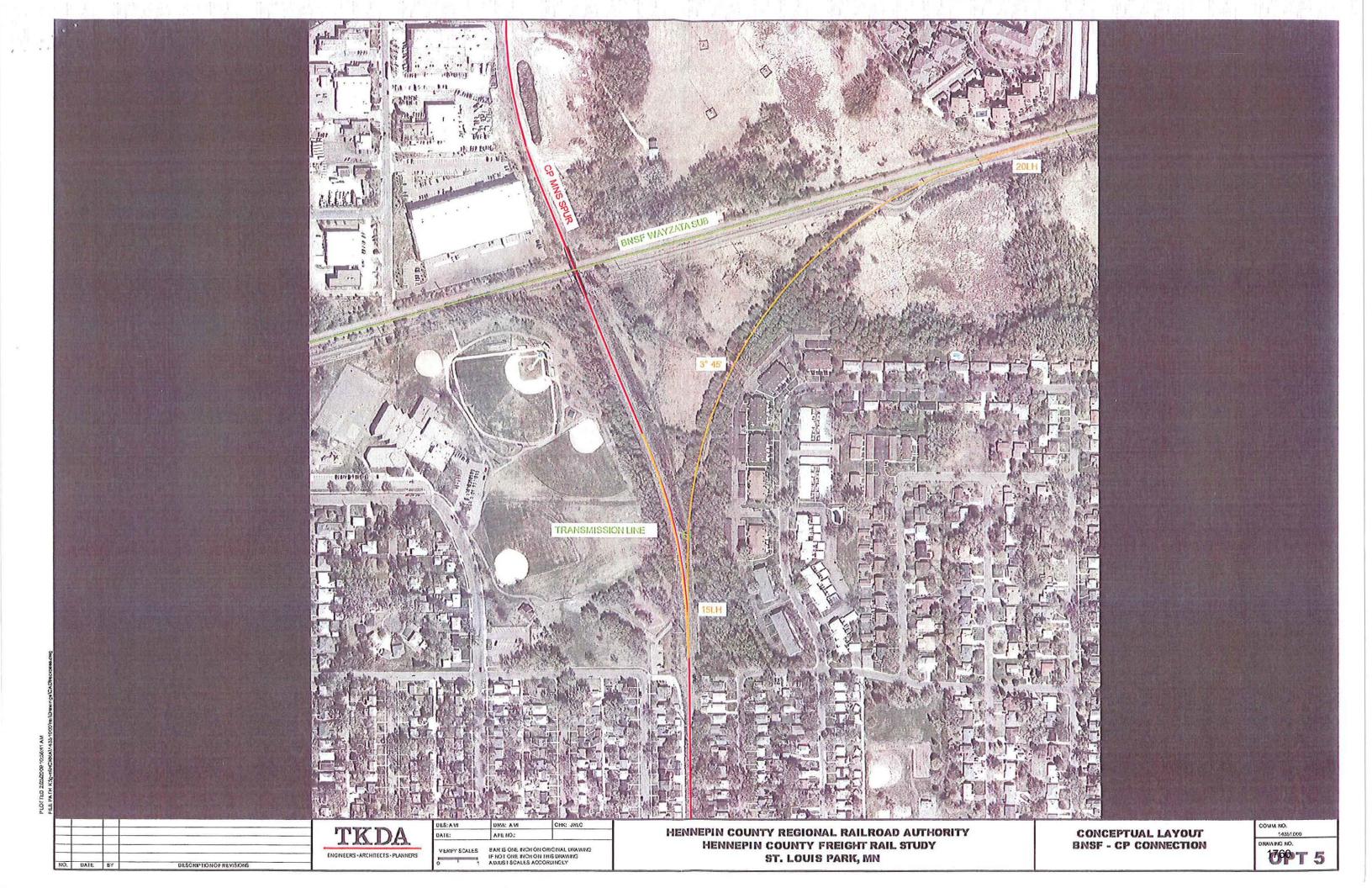
BRIDGE MN&S 14.85 St. Louis Park, MN

Jan. 30, 2008

July 7, 2008 revise east grade RTS

Cilland Projects 2005\ER 14.85 HitS\deg\profile-rev.deg 7/8/2009 22144 FH CDT





# Kenilworth Corridor: Analysis of Freight Rail / LRT / Commuter Bicycle Trail Coexistence

Prepared for:

Hennepin County Regional Rail Authority



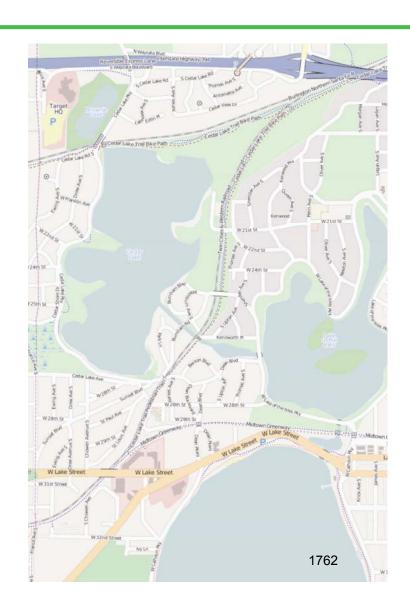
Prepared By:

R.L. BANKS & ASSOCIATES, INC.

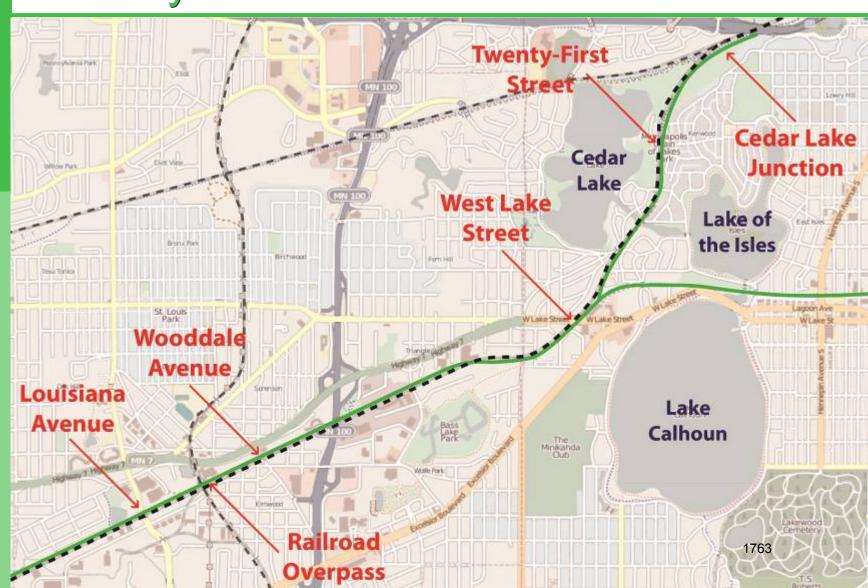
# Study Purpose

 This study was undertaken in direct response to requests by the St. Louis Park City Council and School Board.

Is there a design that would allow freight rail to stay in the Kenilworth Corridor?



# Study Area



# Seven Scenarios

- 1. All three alignments at-grade
- 2. Bicycle Trail relocated
- 3. Bicycle Trail elevated
- 4. LRT elevated
- 5. LRT in tunnel
- 6. LRT/Freight Rail share track
- 7. LRT single track

# **Presentation Outline**

- Guidelines for evaluating scenarios.
- Existing conditions
- Design Criteria
- Evaluation of Scenarios
  - Scenario 1 All alignments at-grade
  - Scenario 2 Bicycle Trail relocated
  - Scenario 3 Bicycle Trail elevated
  - Scenario 4 LRT elevated
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  - Scenario 7 LRT single track
- Summary

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  - Scenario 7 LRT single track
- Summary

# **Evaluation Measures**

- Sound Engineering
  - Are the engineering solutions reasonable?
- Freight rail operations
  - Will TC&W continue to have a safe, efficient, economical connection to Saint Paul?
- LRT operations
  - Can the LRT line function as it is intended?
- Other Transportation system impacts
  - What are the potential impacts to roads and commuter bicycle trails?

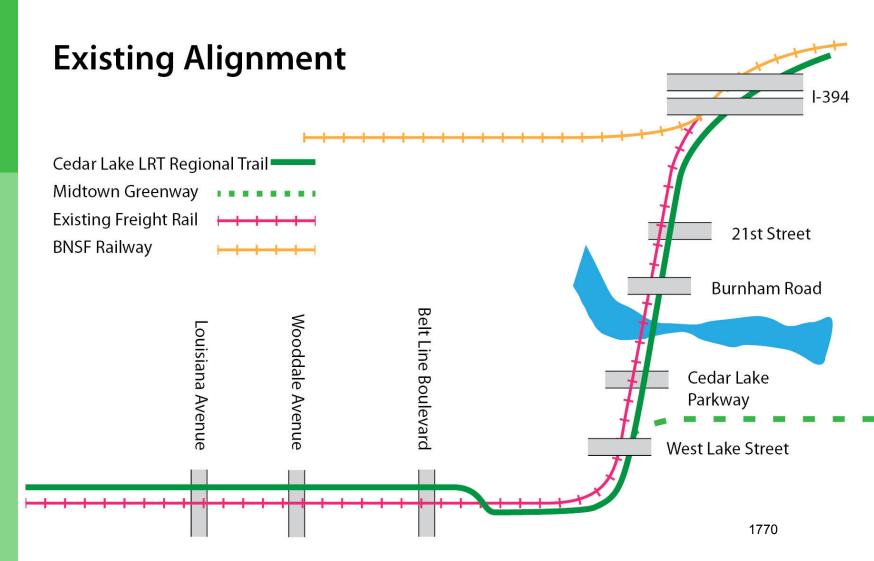
# **Evaluation Measures (cont.)**

- Acquisitions/Displacements
  - How many housing units need to be acquired?
- Potential Environmental Risk
  - Parkland (4f)
  - Historic Properties (6f)
  - Water Quality
  - Aesthetics
- Implementation Factors
- Estimated Cost

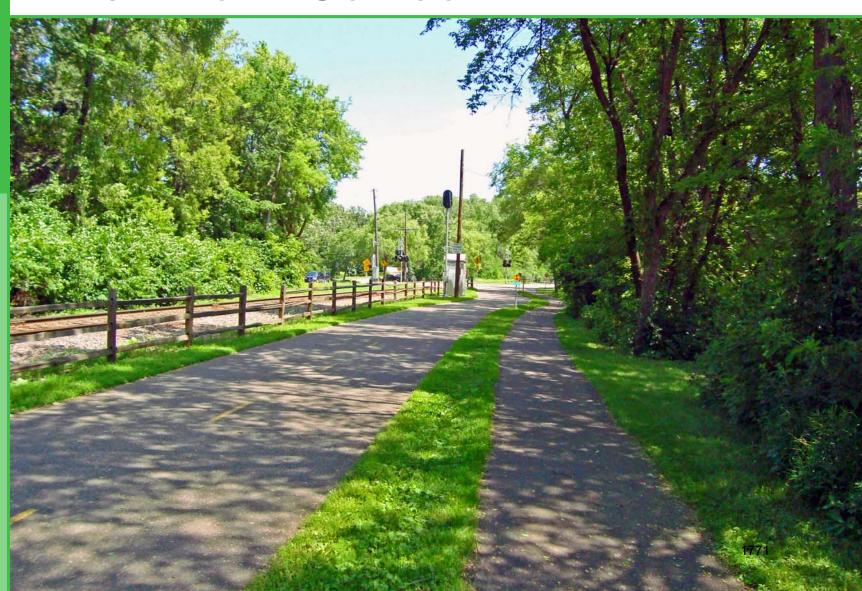
# **Presentation Outline**

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- Summary

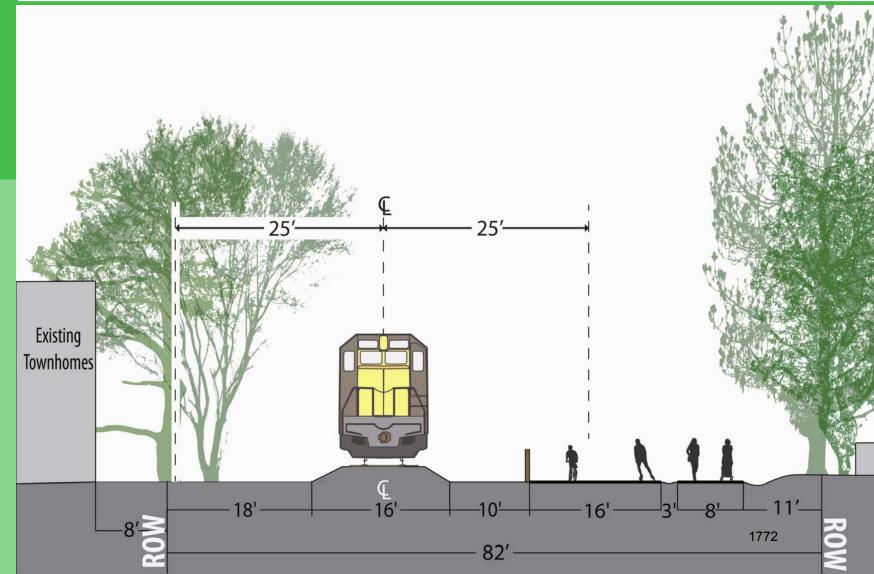
# Existing Alignments in Corridor



# Kenilworth Corridor



# **Existing Alignments in Corridor**

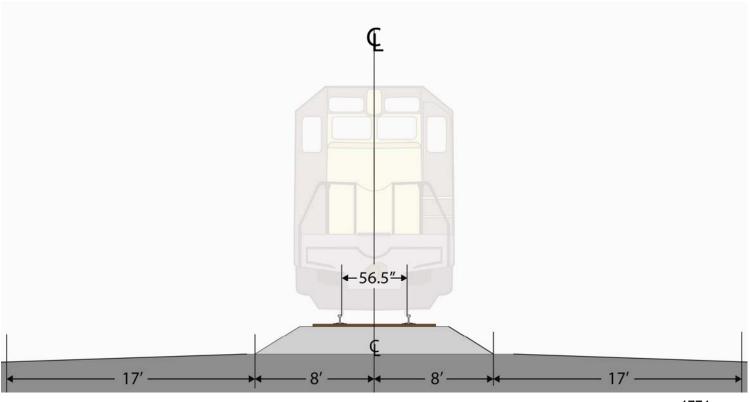


# **Presentation Outline**

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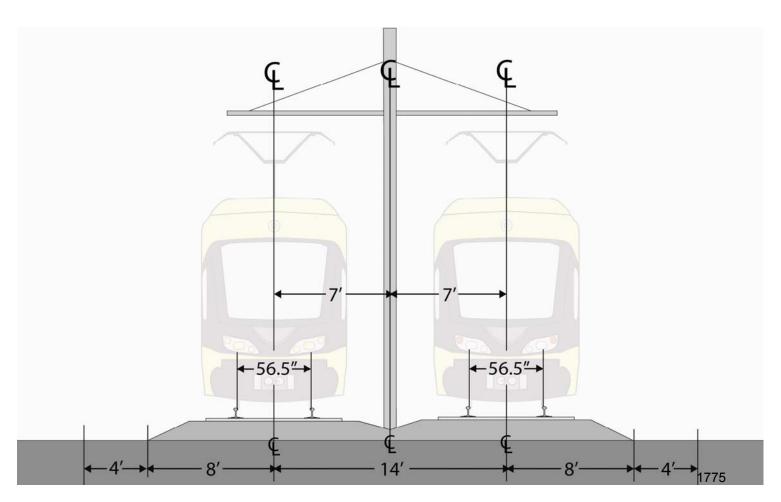
# Freight Rail Cross Section



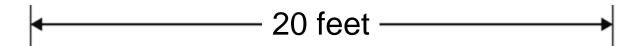


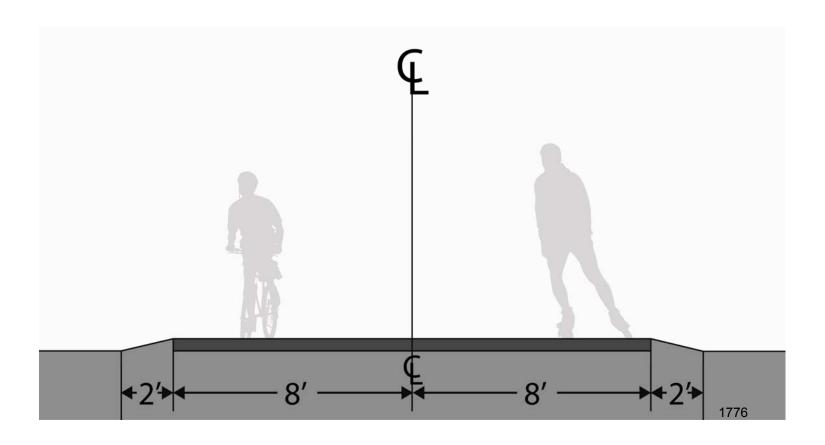
# **LRT Cross Section**





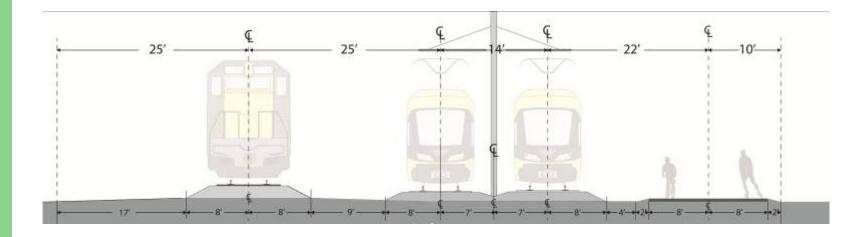
# **Bicycle Trail Cross-section**





# **Total Width Required**

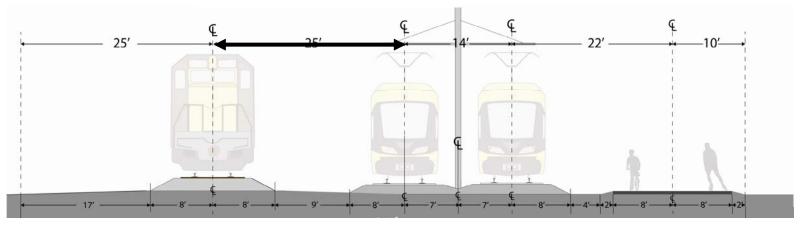




# **Total Width Required**



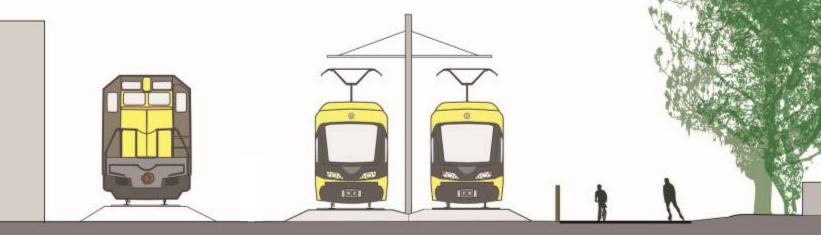
# 25 feet, minimum



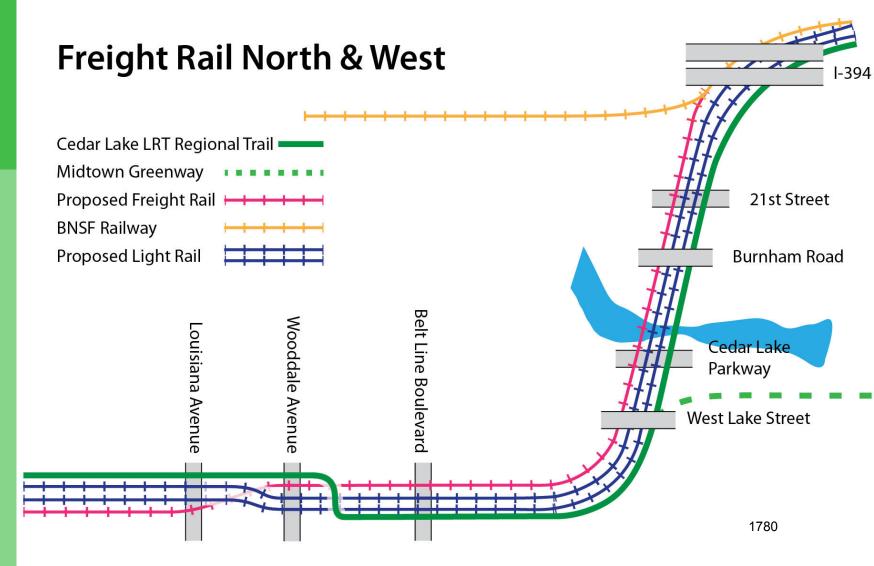
## Scenario # 1 – All Three At-grade

#### All three alignments at-grade

- Bicycle Trail Remains.
- Light Rail Transit Constructed at-grade.
- Freight Railroad Constructed at-grade.



## Scenario # 1 – All Three At-grade



## Kenilworth Corridor





#### Potential Environmental Risk

- Identify any parks, recreation areas, wildlife and waterfowl refuges, or historic sites, districts or archeological sites in the project area.
- Is there a feasible and prudent avoidance alternative?
- Consult with officials and include all possible planning to minimize harm to 4(f) resource.

#### Potential Environmental Risk

- Properties owned by the Minneapolis Park Board that may fall under 4(f) protection.
  - Cedar Lake Park
  - Cedar-Isles Channel
  - Cedar Lake Parkway
  - Park Siding Park

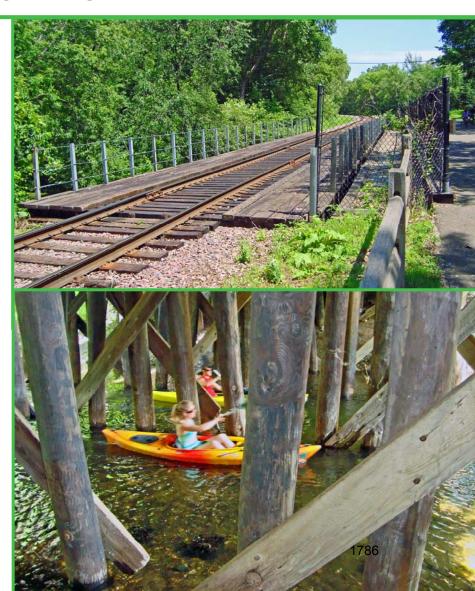
## Potential Parkland 4(f) Impacts



#### Cedar-Isles Channel

 The existing railroad and trail cross Cedar-Isles Channel on two pre-existing timber trestle railroad bridges.

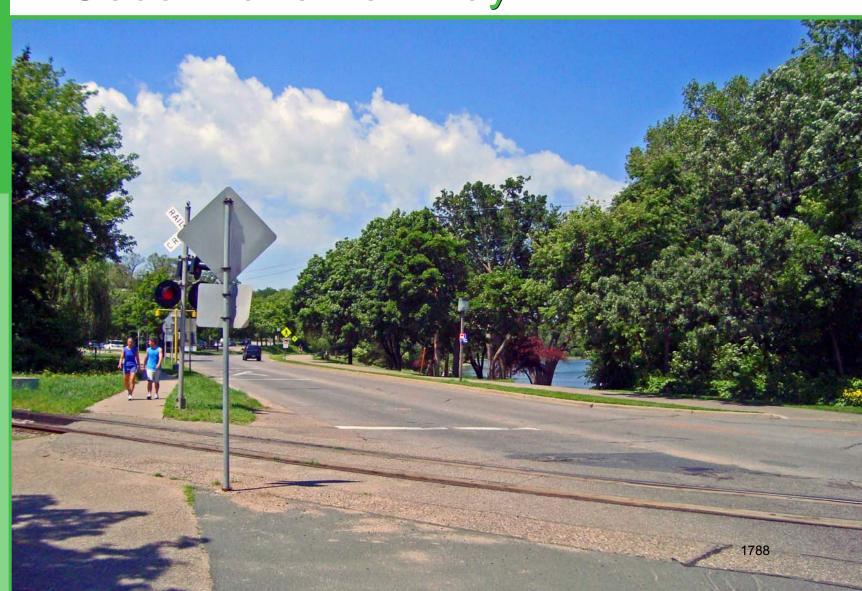
 The channel flows from Cedar Lake to Lake of the Isles.



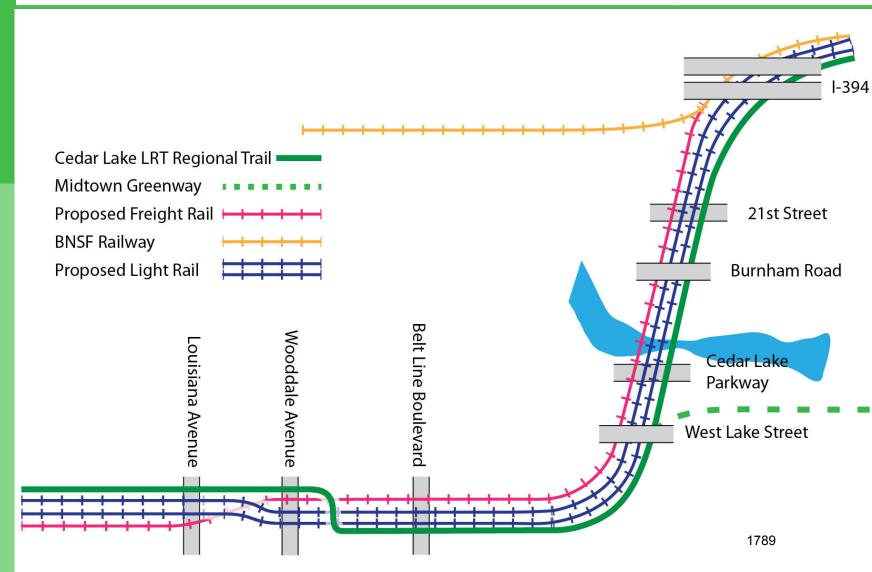
## Cedar-Isles Crossing



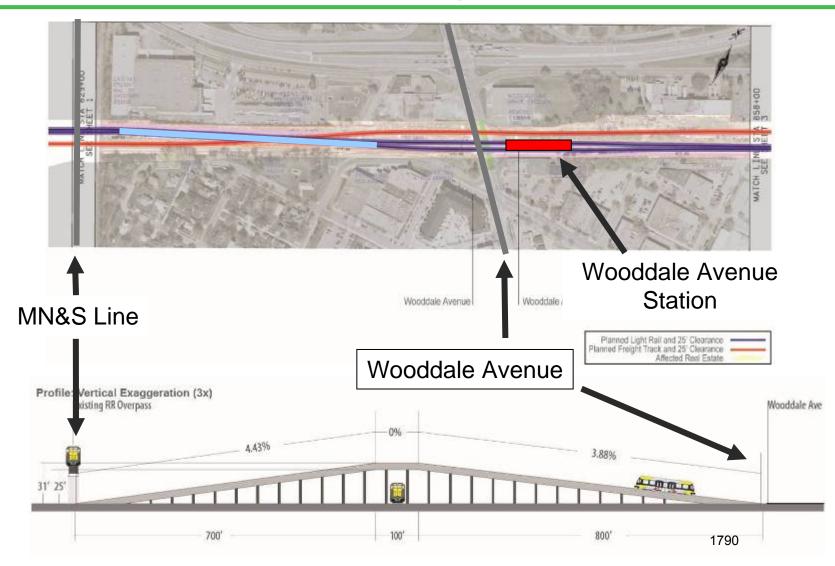
# Cedar Lake Parkway



# Scenario # 1 – All Three At-grade



## West End LRT Bridge



## Scenario # 1 – Summary All Three Alignments At-grade

- Sound Engineering
  - Engineering solution is reasonable.

- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations are maintained but with increased operating costs.

## Scenario # 1 – Summary All Three Alignments At-grade

- Transportation system impacts
  - Functionality of Commuter Bicycle trail maintained.
- Property acquisition
  - 33-57 housing units acquired.
  - Disruption of townhouse development.
- Environmental Issues
  - Likely parkland (4f) impacts to:
    - Park Board property
  - Potential parkland (4f) impacts to:
    - Cedar-Isles channel
    - Cedar Lake Parkway

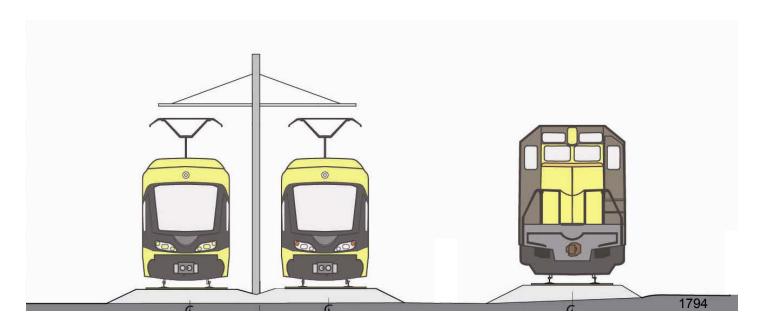
#### **Presentation Outline**

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  - Scenario 4 LRT elevated
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  - Scenario 6 LRT/Freight Rail share track
  - Scenario 7 LRT single track
- Summary

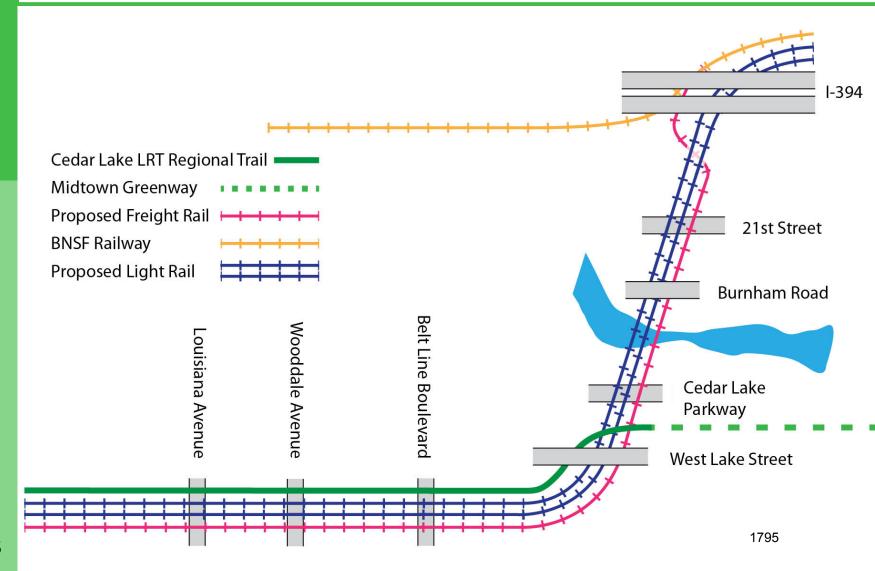
#### Scenario #2 - Trail Relocated

#### Trail moved to another location

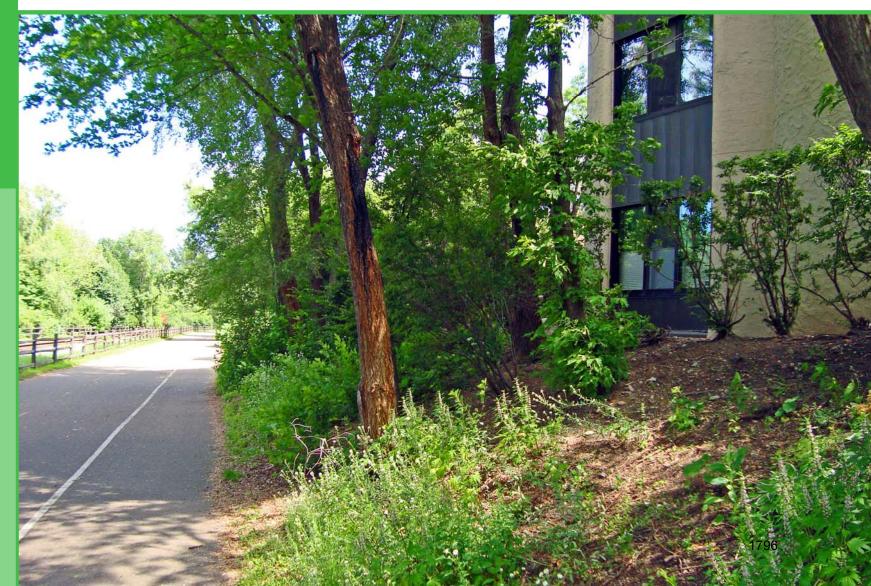
- Bicycle Trail Relocated out of corridor
- Light Rail Transit Constructed at-grade
- Freight Railroad Constructed at-grade



#### Scenario # 2 - Trail Relocated



## **East Side of Corridor**

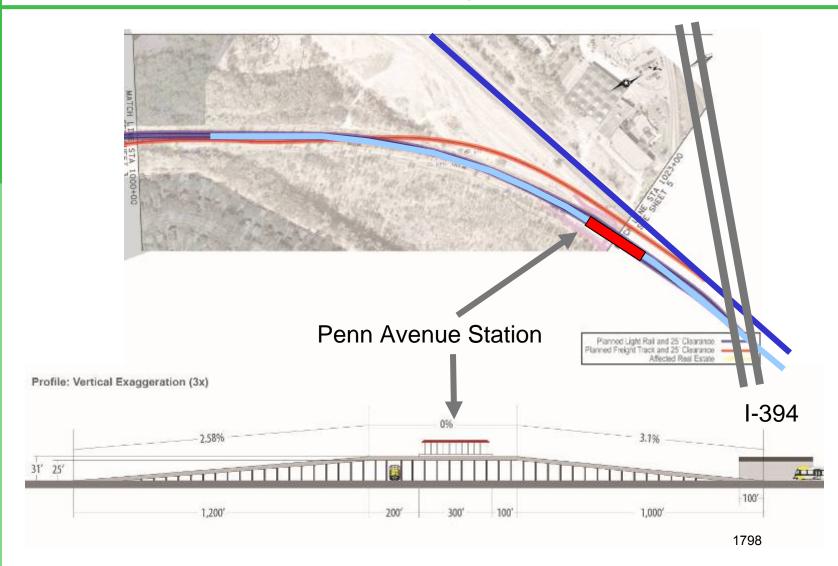




• 117 Total Housing Units

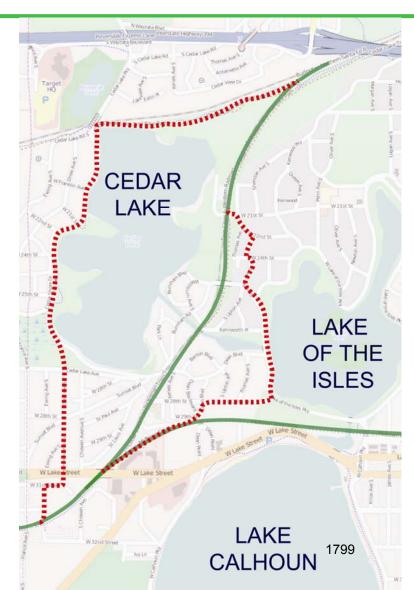
## **Potential Property Impacts**

## East End LRT Bridge



#### Scenario # 2 - Trail Relocated

- Existing trail functions as a transportation trail.
- Exclusive alignment allows direct, easy and fast access to downtown Minneapolis.
- An alternative that provides similar accessibility is not readily apparent.



#### Scenario # 2 – Summary Trail Relocated

- Sound Engineering
  - Engineering solution is reasonable.

- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations are maintained but with increased operating costs.

## Scenario # 2 – Summary Trail Relocated

- Transportation system impacts
  - Commuter bicycle trail is removed from corridor.
- Property acquisition
  - 117 Housing Units acquired
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway

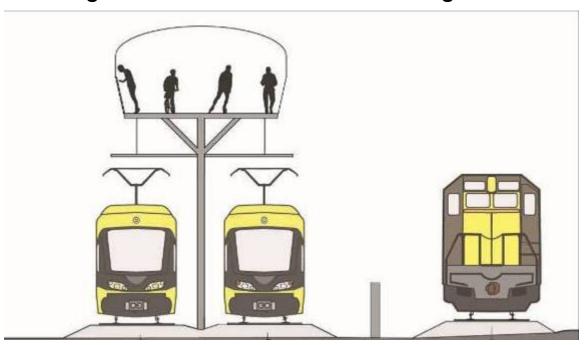
#### **Presentation Outline**

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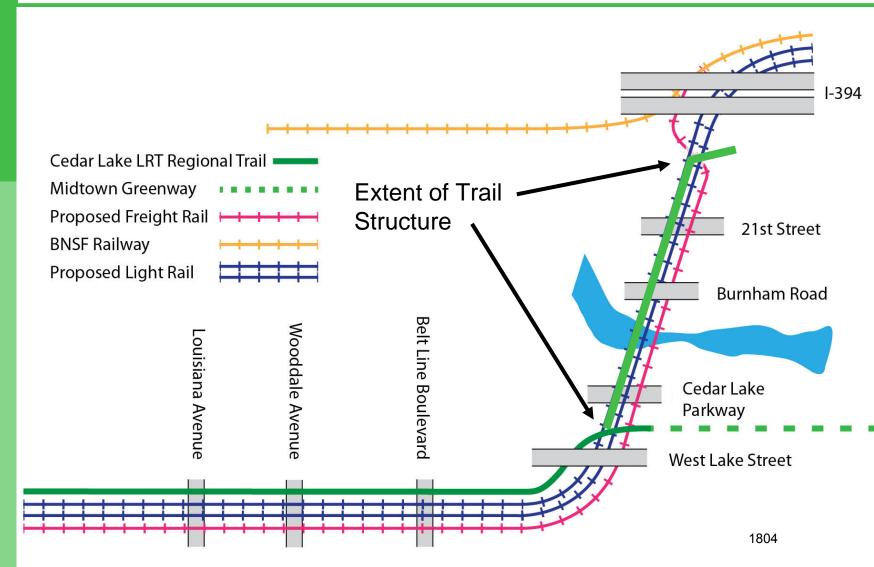
## Scenario #3 – Trail Over LRT

#### Trail on structure

- Bicycle Trail Placed on structure through the corridor
- Light Rail Transit Constructed at-grade
- Freight Railroad Constructed at-grade

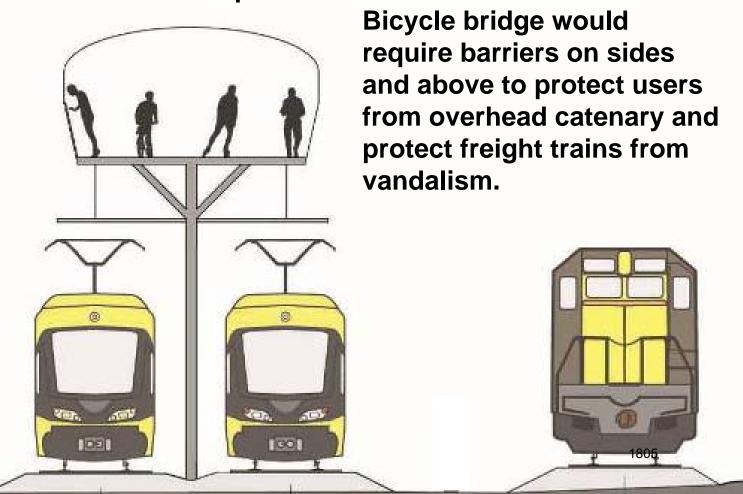


## Scenario #3 - Trail Over LRT

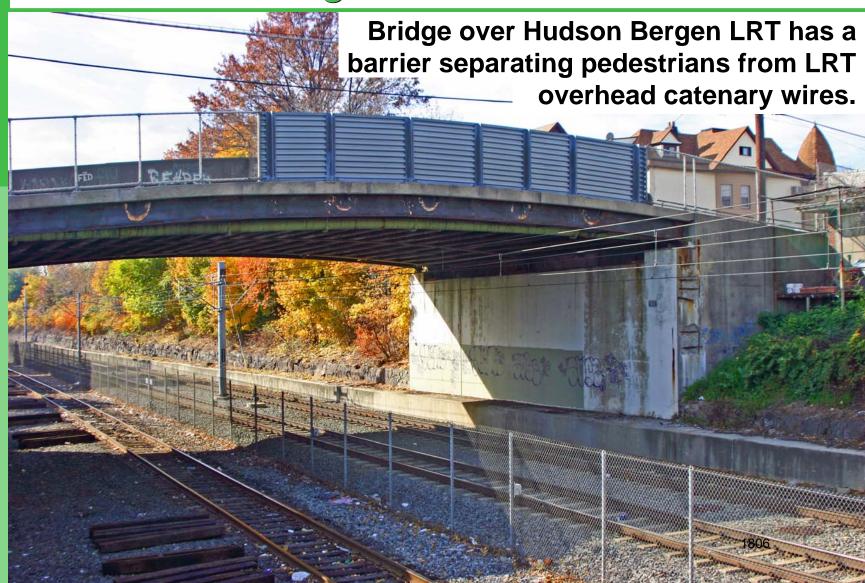


## Scenario #3 – Trail Over LRT

Bicycle bridge could be integrated with LRT OCS poles.



## Hudson Bergen LRT



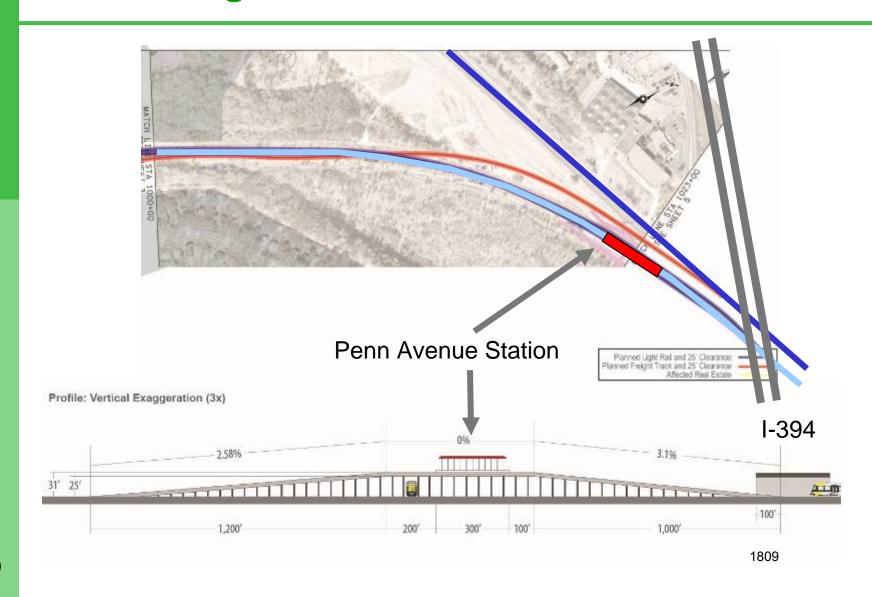
## Kansas City Passenger Station



## Scenario #3 – Trail Over LRT



# Scenario #3 still requires an additional LRT bridge near the Penn Avenue station.



## Scenario # 3 – Summary Trail Over LRT

- Sound Engineering
  - Engineering solution is not reasonable.
  - Creates unique or unusual problems.
- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations are maintained but with increased operating costs.

## Scenario # 3 – Summary Trail Over LRT

- Transportation system impacts
  - Functionality of Commuter Bicycle trail impaired.
- Property acquisition
  - 117 Housing Units acquired
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway

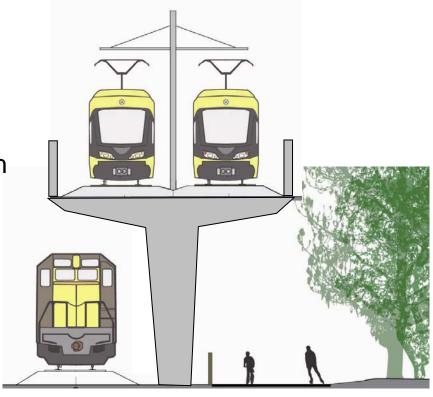
#### **Presentation Outline**

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#### Scenario # 4 – LRT on Structure

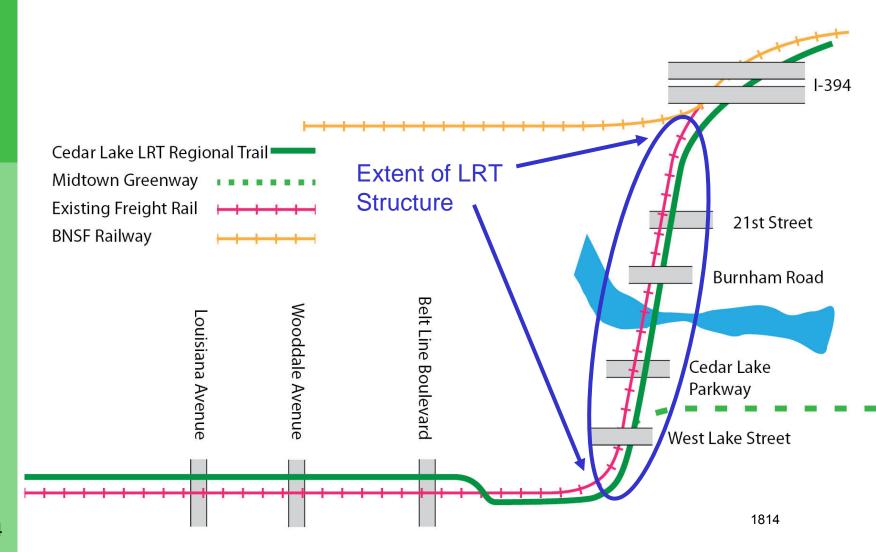
#### LRT on structure

- Freight Railroad Remains
- Bicycle Trail –Remains
- Light Rail Transit –
   Constructed through
   corridor on aerial
   structure.



**Looking North** 

## Scenario # 4 – LRT on Structure

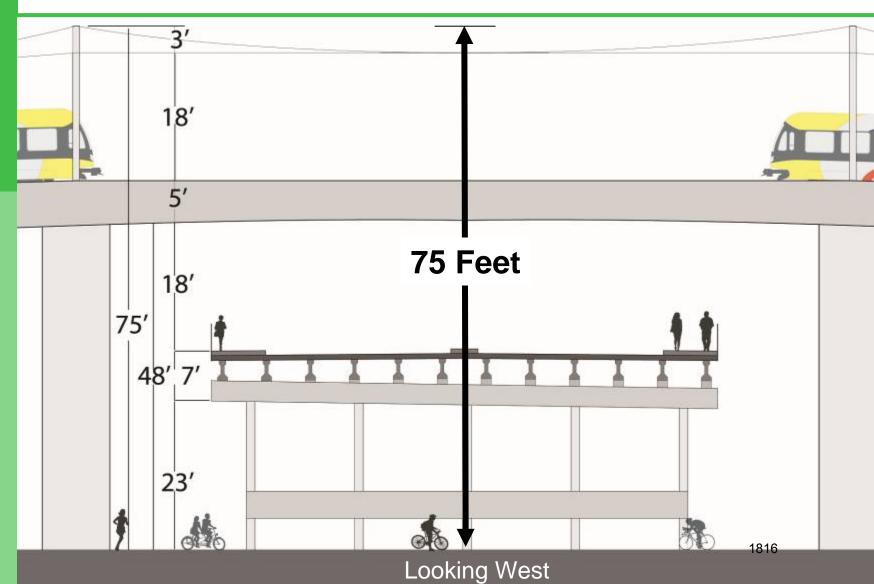


#### Scenario # 4 – LRT on Structure

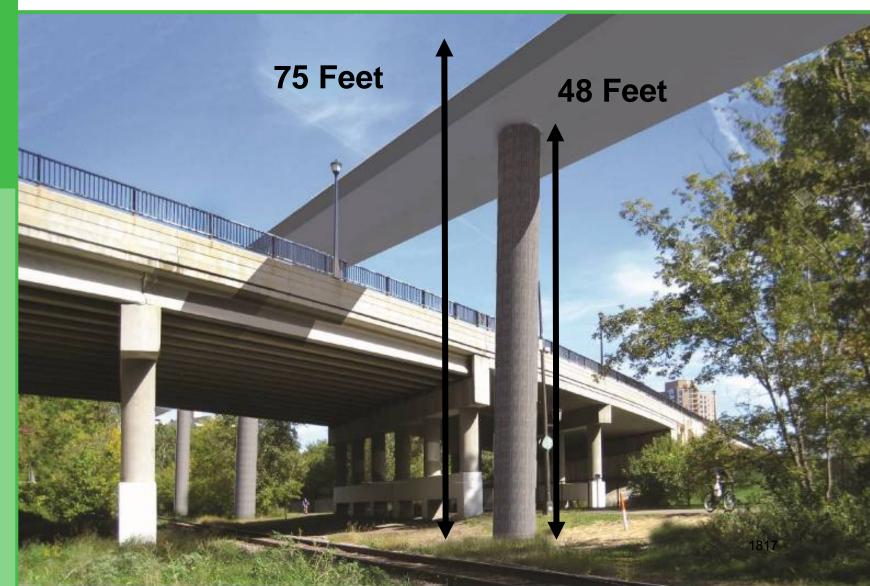
 There is insufficient room north of the West Lake Street Bridge for LRT to rise from ground level to full height before reaching the narrow part of the corridor.

 An aerial structure for LRT would need to be at full height before crossing the West Lake Street Bridge.

## Scenario # 4 - LRT on Structure



## Scenario # 4 - LRT on Structure



## Scenario # 4 – Summary LRT on Structure

- Sound Engineering
  - Engineering solution is not reasonable.
  - Creates additional construction, maintenance or operational costs of an extraordinary magnitude.
- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations are maintained but with increased operating costs.

## Scenario # 4 – Summary LRT on Structure

- Transportation system impacts
  - Functionality of Commuter Bicycle trail maintained.
- Property acquisition
  - No housing units acquired.
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway

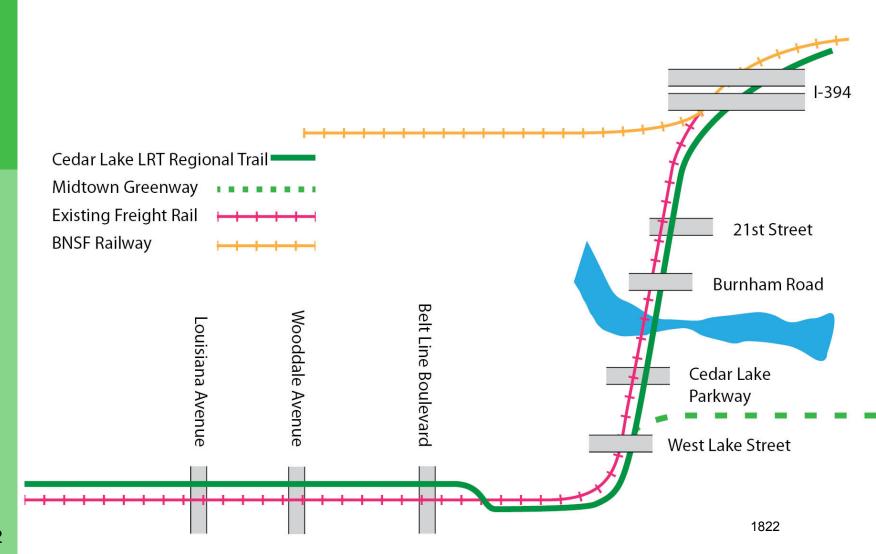
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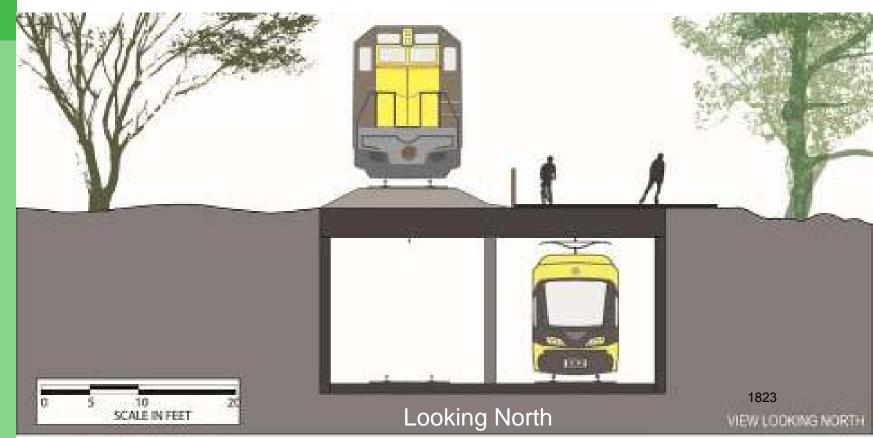
#### LRT in tunnel

- Bicycle Trail Remains
- Light Rail Transit Constructed through corridor with portions in tunnel
- Freight Railroad Constructed at-grade

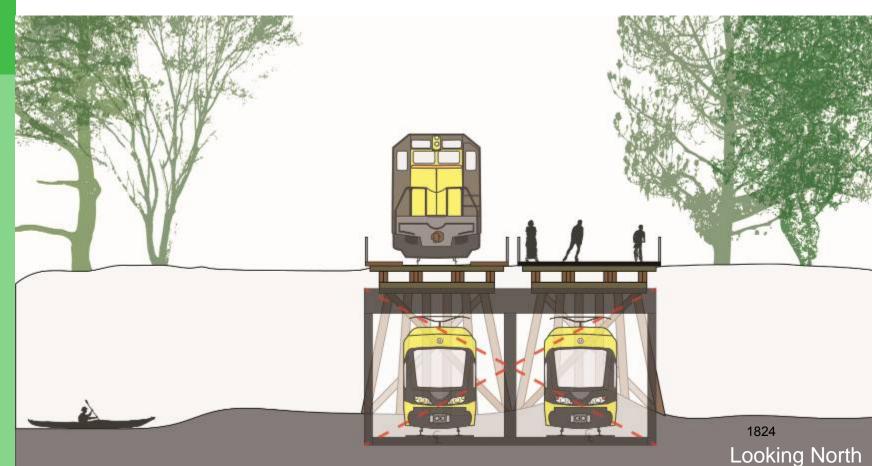




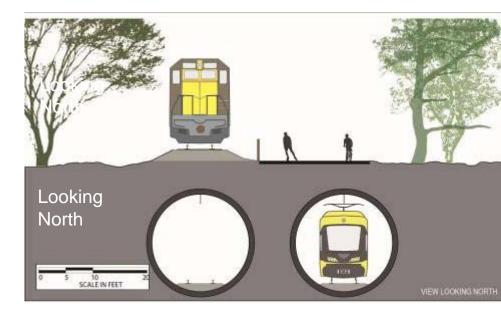
 Cut and Cover alternative impractical because of the weight of freight trains.



 Cut and Cover alternative also impractical because of Cedar-Isles channel.



- A deep tunnel has an unpredictable effect on groundwater.
- Invites continuing maintenance, safety and security problems.
- Vastly more expensive than other available alternatives.



## Scenario # 5 – Summary LRT in Tunnel

- Sound Engineering
  - Engineering solution is not reasonable.
  - Creates additional construction, maintenance or operational costs of an extraordinary magnitude.
- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations are maintained but with increased operating costs.

# Scenario # 5 – Summary LRT in Tunnel

- Transportation system impacts
  - Functionality of Commuter Bicycle trail maintained.
- Property acquisition
  - No housing units acquired.
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway
  - Potential negative impacts on groundwater flow and water quality.

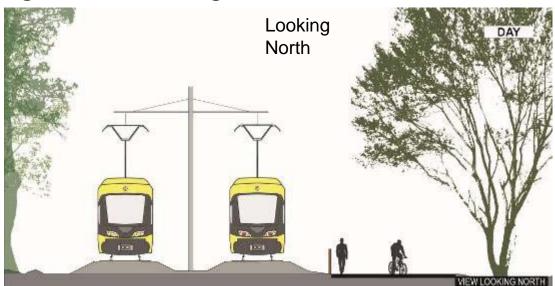
#### **Presentation Outline**

- Guidelines for evaluating scenarios.
- Existing conditions
- Design Criteria
- Evaluation of Scenarios
  - Scenario 1 All alignments at-grade
  - Scenario 2 Bicycle Trail relocated
  - Scenario 3 Bicycle Trail elevated
  - Scenario 4 LRT elevated
  - Scenario 5 LRT in tunnel
  - Scenario 6 LRT/Freight Rail share track
  - Scenario 7 LRT single track
- Summary

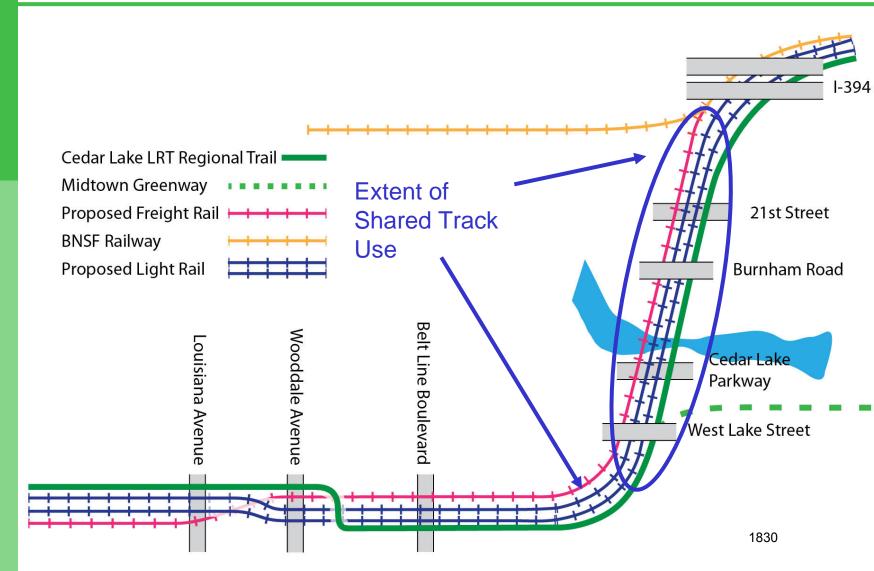
#### Scenario # 6 – Shared Track Use

#### Freight Rail and LRT share track

- Bicycle Trail Remains
- Light Rail Transit Constructed at-grade
- Freight Railroad Shares track with the LRT alignment through the corridor

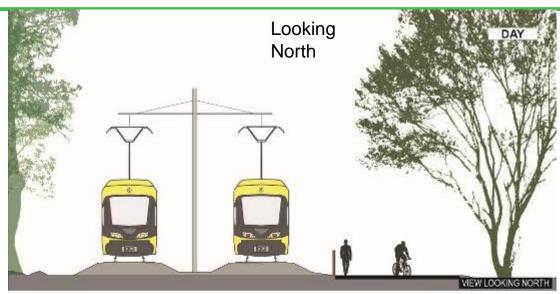


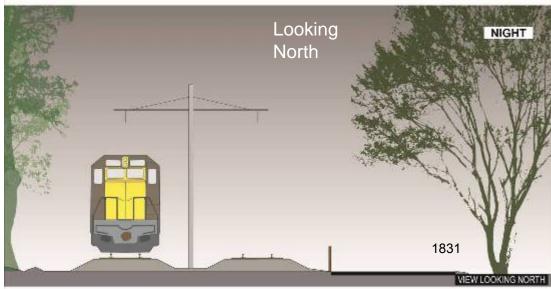
### Scenario # 6 - Shared Track Use



### Scenario #6 - Shared Track Use

- FRA requires temporal separation of freight and LRT operations.
- LRT operates from 3:30 am to 12:30 am.
- The time period available to TC&W would be too restrictive.





### Scenario # 6 - Shared Track Use

- Adjustment of station platform height would be necessary to allow sufficient clearance for freight train equipment.
  - Elimination of level loading at these stations.
  - Redesign of new LRT vehicles and retrofitting of existing LRT vehicles to provide bridge plates.



### Scenario #6 – Summary Shared Track Use

- Sound Engineering
  - Engineering solution is not reasonable.
  - Represents a severe economic impact to freight railroad.
- Freight rail operations
  - Freight rail operations impaired.
- LRT
  - LRT operations are maintained but with increased operating costs.
  - Potential for modification of new LRVs and retrofitting existing LRVs

### Scenario #6 – Summary Shared Track Use

- Transportation system impacts
  - Functionality of Commuter Bicycle trail maintained.
- Property acquisition
  - No housing units acquired.
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway

#### **Presentation Outline**

- Guidelines for evaluating scenarios.
- Existing conditions
- Design Criteria
- Evaluation of Scenarios
  - Scenario 1 All alignments at-grade
  - Scenario 2 Bicycle Trail relocated
  - Scenario 3 Bicycle Trail elevated
  - Scenario 4 LRT elevated
  - Scenario 5 LRT in tunnel
  - Scenario 6 LRT/Freight Rail share track
  - Scenario 7 LRT single track
- Summary

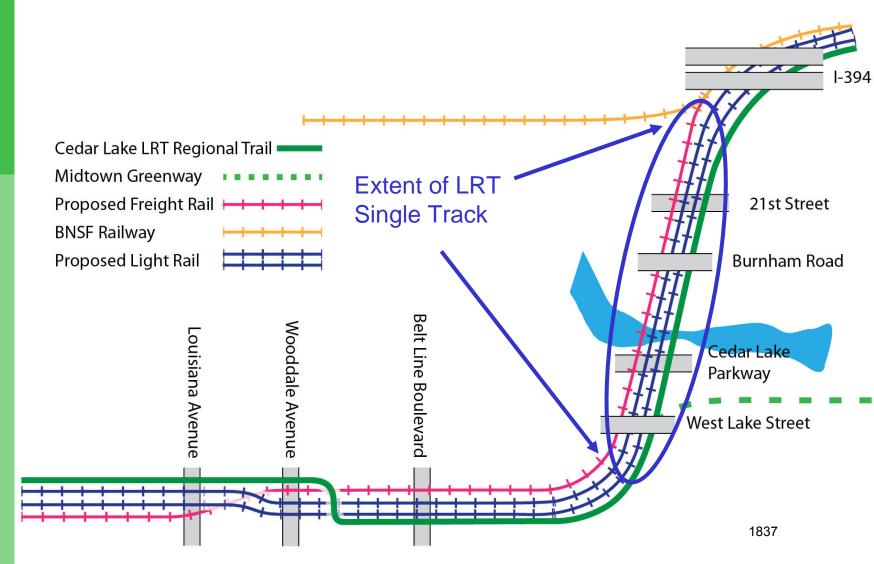
## Scenario #7 – LRT Single Track

#### LRT single track

- Bicycle Trail Remains
- Light Rail Transit Constructed at-grade but with only one track
- Freight Railroad Constructed at-grade

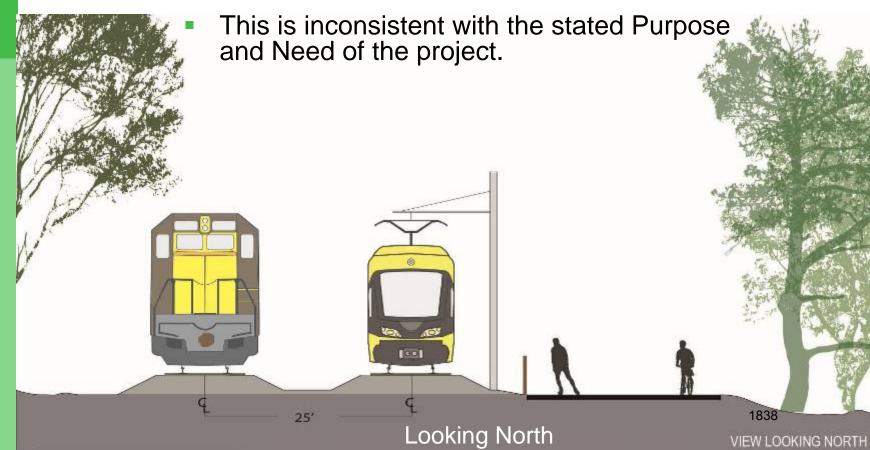


### Scenario # 7 – LRT Single Track



### Scenario #7 – LRT Single Track

 Single Track would subject the LRT line to operating restrictions that would prevent the line from achieving its forecast ridership.



# Scenario # 7 – Summary LRT Single Track

- Sound Engineering
  - Engineering solution is not reasonable.
  - Compromises the LRT project Purpose and Need

- Freight rail operations
  - Freight rail operations unchanged.
- LRT
  - LRT operations impaired.

# Scenario # 7 – Summary LRT Single Track

- Transportation system impacts
  - Functionality of Commuter Bicycle trail maintained.
- Property acquisition
  - No housing units acquired.
- Environmental Issues
  - Potential parkland (4f) impacts to:
    - Park Board property
    - Cedar-Isles channel
    - Cedar Lake Parkway

#### **Presentation Outline**

- Guidelines for evaluating scenarios.
- Existing conditions
- Design Criteria
- Evaluation of Scenarios
  - Scenario 1 All alignments at-grade
  - Scenario 2 Bicycle Trail relocated
  - Scenario 3 Bicycle Trail elevated
  - Scenario 4 LRT elevated
  - Scenario 5 LRT in tunnel
  - Scenario 6 LRT/Freight Rail share track
  - Scenario 7 LRT single track
- Summary

## **Summary**

	1	2	3	4	5	6	7
	All Three At- Grade	Trail Moved	Trail Above	LRT Above	LRT Below	Shared track	LRT Single Track
Sound Engineering	Yes	Yes	No	No	No	No	No
Freight Rail Impacts	Low	Low	Low	Low	Low	No	Low
LRT Impacts	Medium	Medium	Medium	Medium	Medium	Medium	High
Trail Impacts	Low	High	High	Low	Low	Low	Low
Acquisition/Displacement	33-57	117	117	0	0	0	0
Environmental Risk	High	High	High	High	High	Medium	Medium
Cost (Millions)	51- 59	109- 120	71- 88	112- 139	203- 230	35- 43	31- 38

# Implementation Factors Railroads

#### TC&W

- Must agree to track design.
- Must have safe, efficient, economical connection to Saint Paul.

### CP Railway

- Must agree to track design.
- Must agree to design of LRT stations built next to freight tracks.

# Implementation Factors Safety

- Federal Railroad Administration
  - Must approve conditions of shared track use

- State Safety Oversight Board
  - Must approve conditions of operating freight trains next to LRT

## Implementation Factors Southwest LRT Governance

- Federal Transit Administration
- Metropolitan Council

- County Transit Improvements Board
- Hennepin County Regional Rail Authority
- Transit Accessibility and Advisory Committee

# Implementation Factors Commuter Bicycle Trail

- Minneapolis Parks and Recreation Board
- City of Minneapolis
- USDOT
- Cedar Lake Park Association
- Hennepin County Bicycle Advisory Committee
- Other biking associations

# Implementation Factors Other Agencies

- Minneapolis Park Board
- State Historic Preservation Office
- US Army Corps of Engineers
- FHWA/MnDOT
- Minnesota DNR
- Minnesota Pollution Control Agency
- Environmental Protection Agency

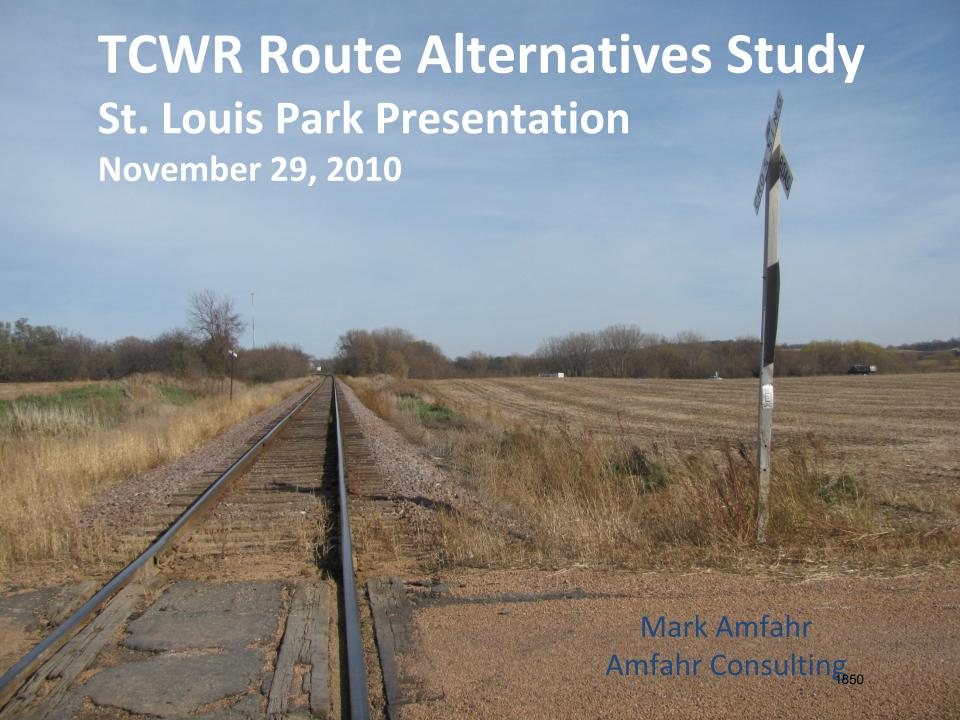
# Implementation Risks Neighboring Jurisdictions

- City of Minneapolis
  - Acquisition of housing units.
  - Commuter bicycle trail system.

### Kenilworth Corridor: Analysis of Freight Rail / LRT Coexistence

Thank You

R.L. BANKS & ASSOCIATES, INC.

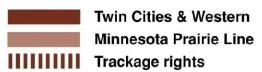


# Study Purpose

- To provide additional information on the Chaska Cut-off, Midtown and Hwy 169 alternatives in response to St. Louis Park City Council Resolutions 10-070 and 10-071.
- To ensure that evaluation measures and cost factors are applied consistently across the alternatives being studied.



### Twin Cities & Western Railroad Company



Miles				
0	30	60		

### **Evaluation Measures**

#### **Sound Engineering**

Grades, curves & clearances to allow for efficient railroad operation.

#### **Freight Rail Operations**

Safe, efficient, & economic connection to St. Paul.

#### **Transportation System Impacts**

Potential impact to roads, trails, and transit.

#### **Acquisitions/Displacements**

Number, type and estimated cost.

#### Estimated Costs (2010\$)

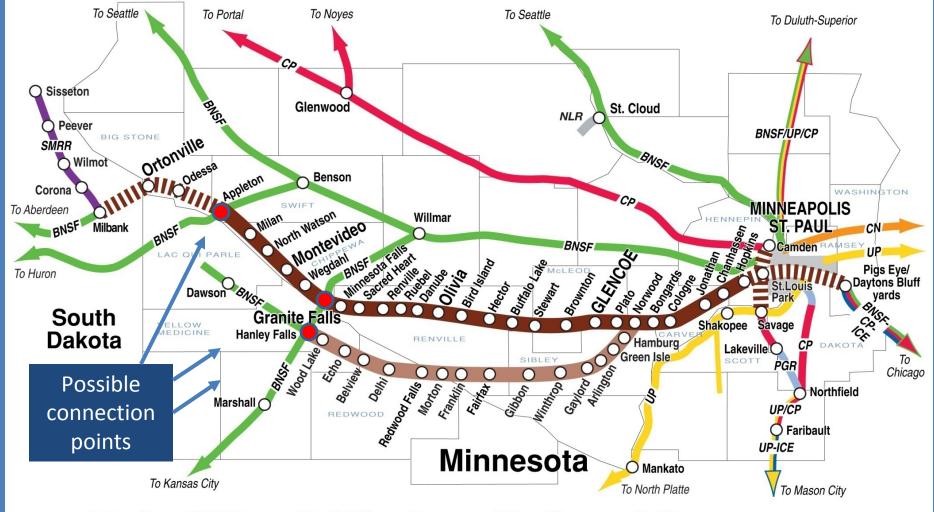
Construction costs including contingency factors.

#### **Potential Environmental Risks**

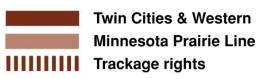
Potential for adverse impacts upon critical environmental resources.

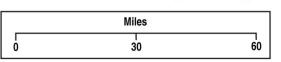
- Elements affecting implementation (agreements, permits, etc).
- Route must be acceptable to TCWR.

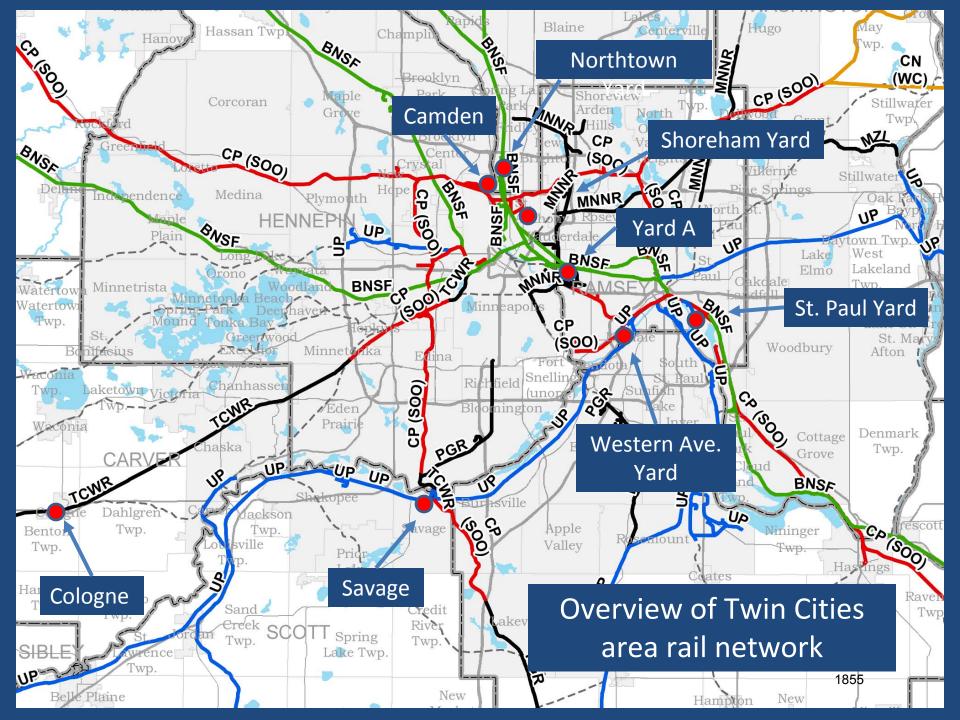
### "Western Connection" options

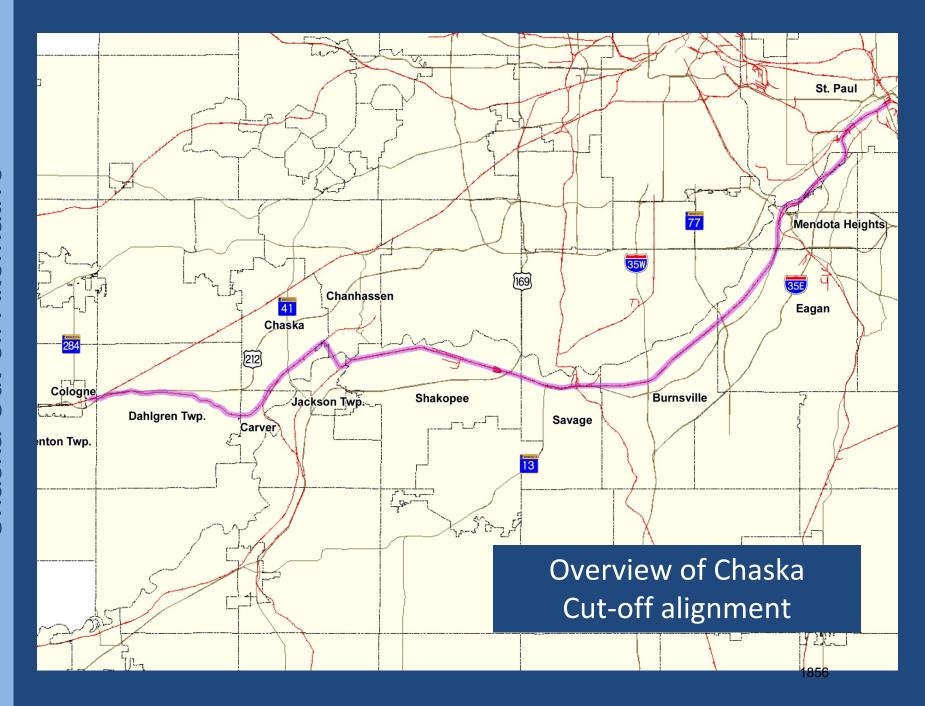


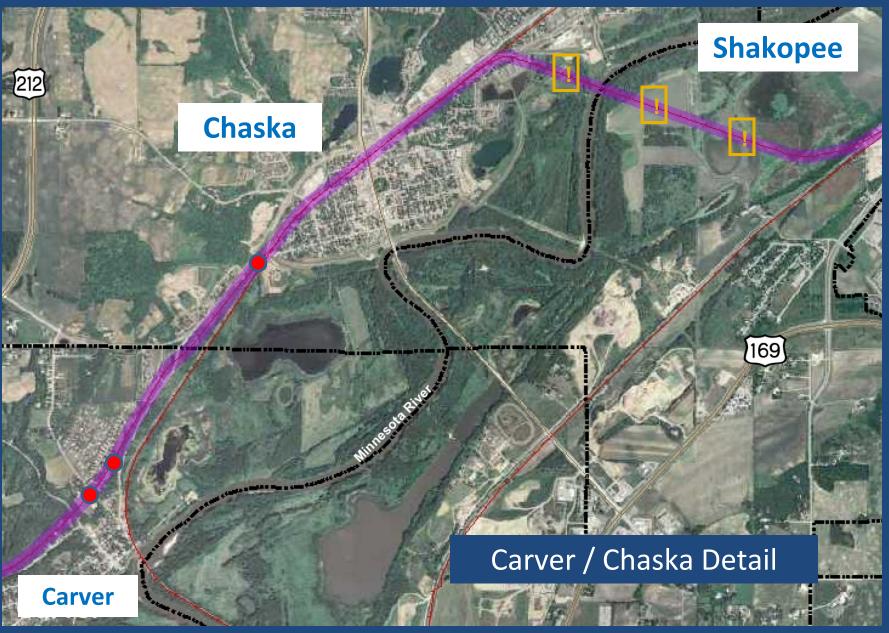
### Twin Cities & Western Railroad Company

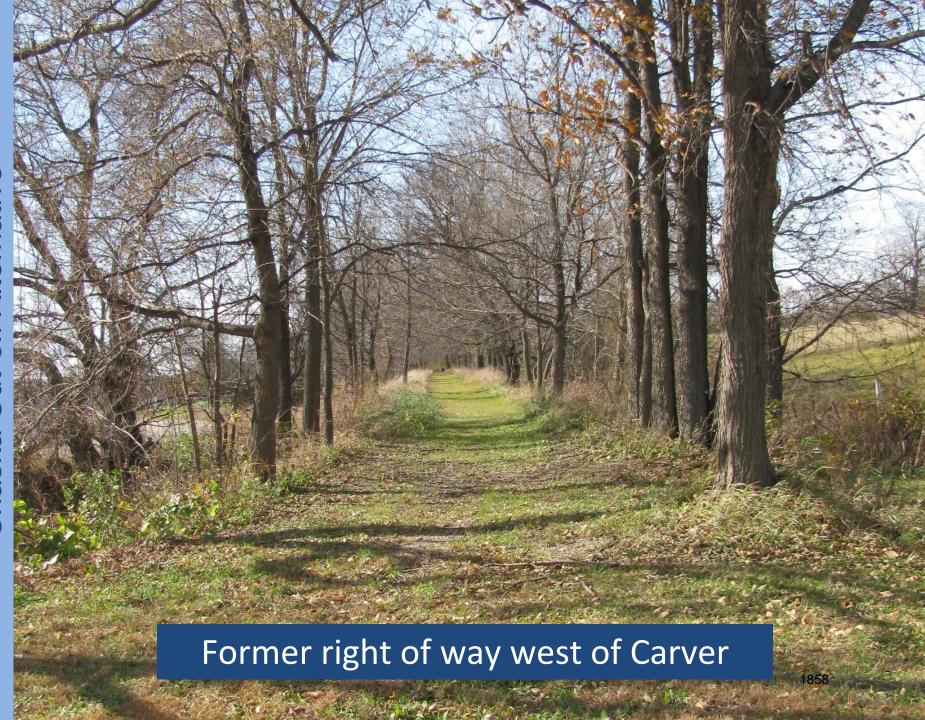


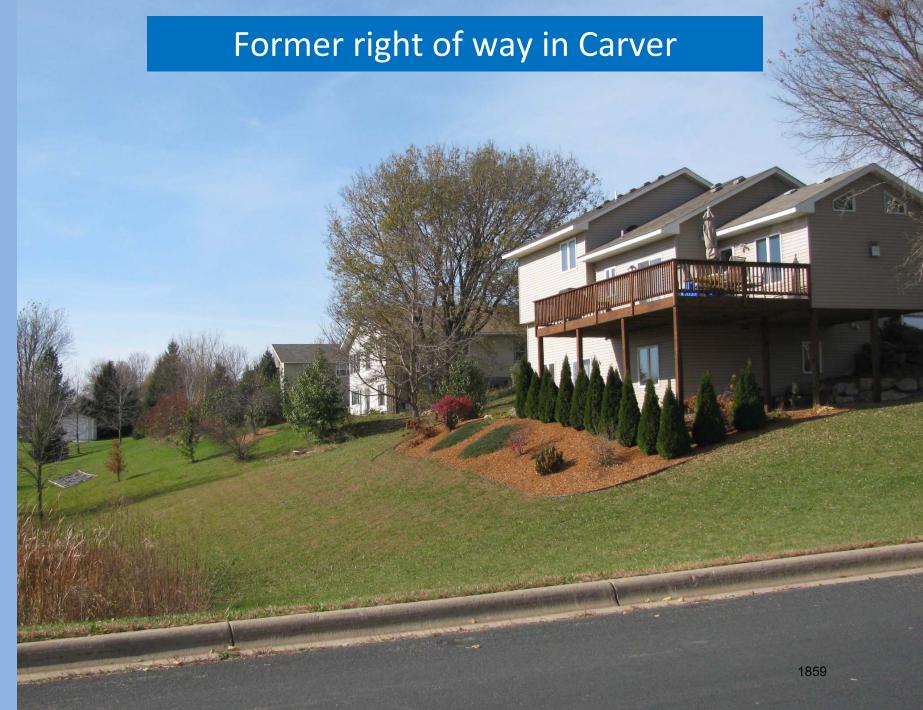






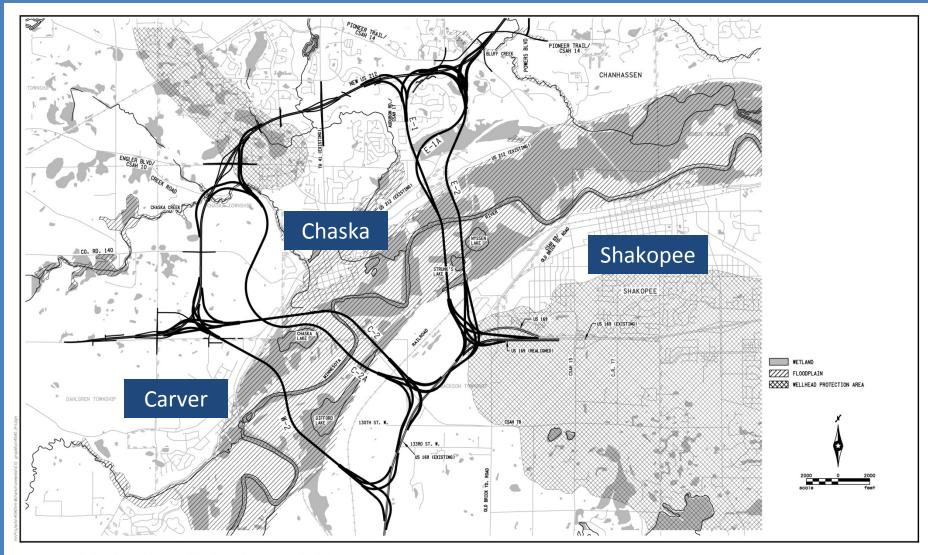








### Minnesota River crossing; MNDOT Hwy 41 Study



FLOODPLAIN, WETLANDS AND WELLHEAD PROTECTION AREAS

Figure 9-11

## Chaska Cut-Off Evaluation

#### **Sound Engineering**

- Route can meet freight rail industry standards for operations.
- Westbound grade would be a limitation for TCWR vs. existing operation.
- Requires 11 miles of new trackage including a new crossing of the MN River.

#### **Freight Rail Operations**

- Additional distance vs. other routes would increase TCWR's operating costs.
- TCWR would have to own & maintain additional trackage.
- TCWR would need to operate over UP trackage.
- TCWR could serve a new customer in Chaska (United Sugars).

#### **Transportation System Impacts**

- 5 new at-grade crossings.
- No impact to trails.
- No impact to existing or planned transitways.

## Chaska Cut-Off Evaluation

### **Acquisitions/Displacements**

- 25 housing units displaced
- Total value of properties = \$9.4 million.

### Estimated Cost (2010\$)

- Total Project Cost = \$129.8 million (includes 30% contingency).
- Major elements include new track, grade-separated crossings, & Minnesota River bridges.

#### **Environmental Issues**

- MN River crossing likely requires an Environmental Impact Statement. Estimated time to complete is 3 to 8 years.
- Existence of wetlands and other protected areas.

## Chaska Cut-Off Evaluation

- Principal constraint is the Minnesota River crossing. Environmental documentation & permitting are significant. Construction would require approvals/permits from the US Army Corps of Eng., FRA, US EPA, US Fish & Wildlife Service, Dept. of Interior, MN DNR, MN PCA, MN SHPO & local watershed districts.
- TCWR must agree to own & maintain new trackage.
- TCWR must obtain trackage rights from UP.
- MnDOT must agree to crossing over TH212.
- Carver County must agree to crossing over CR 40.











# Hwy 169 Evaluation

#### **Sound Engineering**

- Route can meet freight rail industry standards for operations.
- Requires new bridge over Minnehaha Creek and 2.7 miles of new track

#### **Freight Rail Operations**

- TCWR would most likely own & maintain the new track
- TCWR would need additional trackage rights from BNSF
- TCWR would reach Savage via the existing St. Louis Park connection or via a new BNSF connection to the MN&S route.

#### **Transportation System Impacts**

- Would require TH 169 / Excelsior Blvd interchange to be reconfigured.
- 6 new at-grade crossings (2 in Hopkins & 4 in St. Louis Park).
- Requires reconstruction and/or relocation of recreational trail.
- No impact to existing or planned transitways.

# Hwy 169 Evaluation

### **Acquisitions/Displacements**

- 131 housing units displaced
- Total value of properties = \$38.0 million.

#### Estimated Cost (2010\$)

- Total Project Cost = \$121.6 million (includes 30% contingency).
- Major cost elements include significant acquisitions/displacements and the reconfiguration of the Hwy 169 / Excelsior Blvd intersection.

#### **Environmental Issues**

Impact of bridge over Minnehaha Creek would need to be assessed.

# Hwy 169 Evaluation

- TCWR must agree to own and maintain the 2.7 miles of new track.
- TCWR must obtain trackage rights from BNSF on the Wayzata Subdivision.
- MnDOT & FHWA must agree to modifications to Hwy 169.
- Hennepin County must agree to impact to Excelsior Blvd.
- Minnehaha Creek Watershed District must approve bridge construction over Minnehaha Creek.











### **Sound Engineering**

- Route would require significant modifications to meet freight rail industry standards for operations.
- Requires excavation of 6 feet of former rail bed to meet clearance requirement of 23 feet.
- TCWR shifted operations from the Midtown Corridor to Kenilworth in1998, a result of Hiawatha Corridor reconstruction.
- Quality of bridge over Mississippi River is questionable.

#### **Freight Rail Operations**

- TCWR must assume responsibility for ownership & maintenance of 4.4 miles of new track.
- TCWR must secure trackage rights from CP for section from Hiawatha Ave. east to St. Paul.
- TCWR would need to continue using the connection at St. Louis Park and the MN&S route to reach Savage.

### **Transportation System Impacts**

- Would require a reconfiguration of the TH 55/Hiawatha Avenue and 28<sup>th</sup> St. intersection – both routes would be elevated.
- Would result in 4 new at-grade road crossings & closure of the South 5<sup>th</sup> and Humboldt Avenue at-grade crossings.
- Would result in the removal of recently opened Sabo Bridge over TH 55/Hiawatha Avenue.
- Would require reconstruction of the Hiawatha LRT line from 31<sup>st</sup> St. to 26<sup>th</sup> St.
- Both the LRT line and TH 55 would experience closures and/or disruptions during construction, negatively impacting users.
- Freight rail operation in this corridor would directly conflict with the proposed Midtown Streetcar project.

#### **Acquisitions/Displacements**

A single building east of Hwy 55 would be displaced.

### Estimated Cost (2010\$)

Total Project Cost = \$195.6 million (includes 30% contingency).

#### **Environmental Issues**

- Unknown soil and subgrade conditions along the Midtown Corridor.
- Midtown Corridor is on the National Register of Historic Places. | \$4

Dean Parkway & Lake of the Isles bridges are located on parkland.

- TCWR must agree to maintain additional trackage.
- TCWR must obtain trackage rights from CP east of Hiawatha.
- Significant modifications needed to the transportation system at TH 55 / Hiawatha Ave.
- MnDOT & FHWA must agree to reconstruction of TH 55/Hiawatha Ave.
- MPRB or Minneapolis & FHWA must agree to reconstruction or removal of Sabo bridge.
- Met Council & FTA must agree to reconstruction of Hiawatha LRT.

# Comparison of Alternatives

	Route Alternative:		
Evaluation Measures:	Chaska Cut-Off	Midtown Corridor	Hwy 169 Connector
TCWR Operations:			
Round trip route distance	103	78	81
Passes Target Field Station?	No	No	Yes
Route to Savage	direct access?	St. Louis Park	St. Louis Park
Route Characteristics:			
Miles of new construction	10.8	4.4	2.7
No. of structures displaced	19	1	34
No. of housing units displaced	25	0	131
Value of properties	\$ 9.4 million	\$ 2.8 million	\$ 38.0 million
Total no. of grade crossings	45	29	27
No. of new public crossings	5	4	6
No. of St. Louis Park crossings	none	2	4
Estimated Total Cost:	\$ 129.8 million	\$ 195.6 million	\$ 121.6 million
Principal Challenges:	Permitting issues for the	High cost vs. others	Value and number of
	Minnesota River Crossing		housing units impacted.
	TOWN:	Conflict with transit and	-
	TCWR is not in favor of	other development plans	
	this alternative	in the Midtown Corridor	1882



612-348-9260 Fax: 612-348-1842 www.hennepin.us

DATE:

December 10, 2012

TO:

Federal Transit Administration, Region V

FROM:

Hennepin County Regional Railroad Authority

Debra Brisk, Deputy Executive Director

SUBJECT:

Southwest Transitway Draft Environmental Impact Statement

Questions and Responses for Surface Transportation Board

The following are responses to the questions submitted by the Surface Transportation Board to the Federal Transit Administration, Hennepin County Regional Railroad Authority (HCRRA), and Metropolitan Council regarding the Southwest Transitway Draft Environmental Impact Statement (DEIS).

#### Canadian Pacific (CP) Wye Track

1. Is it a switching or wye track?

RESPONSE: The track is a wye track that provides a connection from the Canadian Pacific Railway (CP) Bass Lake Spur to the CP MN&S Spur. As shown and labeled as Skunk Hollow on figure 2.3-2 on page 2-22 of the Southwest Transitway DEIS, the wye track, historically, has been used by the Twin Cities & Western Railroad Company (TC&W) for switching operations in order to facilitate freight movement to the Port of Savage. The wye can be used to access the MN&S route to either the north or the south of the Bass Lake Spur. Additionally, there is one shipper on the wye that occasionally receives shipments by rail.

2. Is the wye or switching track already constructed?

**RESPONSE:** The wye is constructed. See Figures 2.3-1 and 2.3-2 in the Southwest Transitway DEIS, where the wye is identified as Skunk Hollow. The attached Figure 2 provides a closer view of the location of the existing wye.

3. Where on the CP line would/is the wye track located?

**RESPONSE:** See Figures 2.3-1 and 2.3-2 in the Southwest Transitway DEIS. The attached Figure 2 also provides a closer view of the location of the existing wye.

4. Is there a map that shows its location or proposed location?

**RESPONSE:** See Figures 2.3-1 and 2.3-2 in the Southwest Transitway DEIS. The attached Figure 2 also provides a closer view of the location of the existing wye.

5. How is the wye or switching track part of the proposed Southwest Transitway project? What is its purpose?

RESPONSE: The FTA granted approval for the Southwest Light Rail Transit (SWLRT) Project entry into Preliminary Engineering (PE) in a letter dated September 2, 2011. Per this letter, FTA indicated the Project needs to "Analyze the impacts of relocating the Twin Cities & Western freight line, which currently operates on a segment of the planned Southwest LRT route, in the project's Environmental Impact Statement (EIS). Because the freight relocation is necessary for MC {Metropolitan Council} to be able to implement the Southwest LRT project as planned, the cost and scope of the freight line relocation must be included in the Southwest LRT project scope and budget, regardless of the funding sources that may be identified to pay for the work. This must be completed prior to seeking entry into Final Design." Page 2-9 of the Southwest Transitway DEIS discusses the letter and requirement to include the freight rail relocation.

#### **National Lead/Golden Auto Site**

Greater detail is required for the connection over the National Lead/Golden Auto Site:

6. Is this connection part of the MN&S line already? If not, is it a new connection?

**RESPONSE:** The direct connection proposed between the Bass Lake Spur and the MN&S Spur does not currently exist. The current connection is the wye track. See section 1.3.2.3 of the Southwest Transitway DEIS for a description of the connections.

7. Provide a more specific description of the location of the connection?

**RESPONSE:** As seen in the attached Figure 2, the connection will be located in the northwest quadrant where the MN&S Spur crosses over the Bass Lake Spur on a bridge.

8. Are the tracks in existence?

**RESPONSE:** The connection currently in place is the wye track.

9. Are the tracks being utilized?

**RESPONSE:** The CP-owned Bass Lake Spur and CP-owned MN&S Spur tracks are currently in use by TC&W and CP, respectively. The wye has historically been used by TC&W to access the Port of Savage.

10. Are the tracks to be upgraded?

**RESPONSE:** Under the relocation alternative outlined in the Southwest Transitway DEIS, the CP-owned Bass Lake and MN&S Spurs are proposed to be upgraded to accommodate future freight train operations of CP and TC&W, including but not limited to, 136-pound continuously welded rail. See Section 2.3.3.1 of the Southwest Transitway DEIS for further description of freight rail as part of build alternatives LRT 1A, LRT 3A, LRT 3C-1, and LRT 3C-2.

11. It looks like there are 2 trains per week that move over the MN&S line -- but does any traffic travel over the connection at this point?

**RESPONSE:** There currently is no direct connection between the CP-owned Bass Lake and MN&S Spurs. The only connection is the wye track, which has historically been used by the TC&W to access the Port of Savage. See Figures 2.3-1 and 2.3-2 in the Southwest Transitway DEIS. The attached Figure 2 provides a closer view of the location of the current configuration and proposed connection for LRT 1A, LRT 3A, LRT 3C-1, and LRT 3C-2.

#### **FRR Route**

12. Are there any segments of the FRR that currently do not have train traffic (but would have train traffic if the reroute occurs)?

**RESPONSE:** All segments discussed in the Southwest Transitway DEIS, and included as part of the relocation alternative, have existing train traffic. See section 2.3.1.3 of the Southwest Transitway DEIS for a summary of current freight rail operations in the study area. See Table 2.3-2 in the Southwest Transitway DEIS for an estimate from the MN&S Freight Rail Study of existing and projected future freight trains on the MN&S Spur.

13. Please provide a map with a close-up view of the MN&S line (detailed enough to show street names, the Golden Auto Site, and the existing/proposed connection).

**RESPONSE:** See Figure 2.3-1 of the Southwest Transitway DEIS. The attached Figures 1-3 provide a closer view of the location of the MN&S Spur, including the requested information.

14. Please provide a map of the existing freight lines/routes (with names to indicate which rail line is which), and a more detailed map that shows the rail lines that freight would be rerouted over. [The map should show street names and any switching track or connection(s) needed on the MN&S and/or Wayzata lines in order to implement the reroute of freight traffic.]

**RESPONSE:** See Figure 2.3-1 of the Southwest Transitway DEIS. The attached Figure 1 provides a closer view of the location of the MN&S Spur and Wayzata Subdivision, including the requested information.

15. What planned rail line abandonment is part of this proposed project?

**RESPONSE:** It is our understanding that, if freight rail is relocated, the HCRRA will need to abandon the Kenilworth Corridor tracks and CP will need to abandon a portion of their trackage along the Bass Lake Spur. Specific actions and requirements will be developed during the Preliminary Engineering (PE) process, with STB consultation and concurrence.

16. Page 2-46 states: "The Build Alternatives would primarily use HCRRA owned ROW, which is abandoned freight rail property acquired to preserve it for a future transportation use." What is the history of this abandonment? Was the ROW officially abandoned and is there a Board decision regarding this abandonment?

**RESPONSE:** Refer to response to question number 15. In addition, it is our understanding that CP and TC&W will need to abandon their overhead bridge trackage rights in the same area.

On December 6, 1995, the Interstate Commerce Commission (ICC) permitted the Chicago and Northwestern Transportation Company (CNW) to abandon the 3.65-mile track and discontinue service under Docket Number AB-1 (Sub Number 252X). Under the same decision, the ICC exempted HCRRA from obligations under Subtitle IV of United States Code 49 under Finance Docket Number 32816 as the HCRRA acquired the track from CNW.

See Appendix J of the Southwest Transitway DEIS for specific railroad agreements, and Appendix H for further background on rail corridor ownership.

17. Detail required on DEIS: "abandoned Iron Triangle alignment, between West 27th Street and the connection with the BNSF Wayzata Subdivision." (Page 4-136). Are there plans to use this abandoned ROW for freight rail service or for the light rail service?

**RESPONSE:** This alignment is planned for freight rail service only. The track, which existed as a freight rail connection historically, provides a connection from the CP MNS Spur to the BNSF Wayzata Subdivision for the relocation alternative.

18. Is there any additional abandoned or existing ROW that would be used for the project?

**RESPONSE:** The Southwest Transitway DEIS, and information contained within, is based on conceptual engineering drawings. As such, this will be further investigated as part of the PE process and development of 30% Plans and Specifications.

19. Please indicate whether all the necessary ROW for the proposed project is already abandoned? (If so, the Board needs descriptions that include the date that the line was abandoned, the name of the applicant who sought abandonment authority from the Board, and a description of the rail line that was abandoned, including milepost numbers as well as the length of the segment that was abandoned).

**RESPONSE:** All Right-of-Way (ROW) needed for this project has not gone through the abandonment process. During PE, and with STB consultation and concurrence, the need for future freight rail ROW abandonment will be reviewed and addressed.

#### Freight Movement Area

20. If freight traffic is rerouted over the MN&S line, would TC&W be able to serve new markets or new territory?

**RESPONSE:** It is our understanding that there will not be any new markets or territory served because of the reroute. TC&W currently has trackage rights on the CP-owned Bass Lake Spur and the MN&S Spur. By using the reroute, the TC&W would exercise existing rights over the MN&S line.

21. Are there any potential customers located along the re-route that would be serviced under the new alignment, who are currently not being serviced?

**RESPONSE:** At this time, we are not aware of any potential customers along the reroute that could be serviced under this new alignment. The Metropolitan Council, as the local project sponsor for the Southwest LRT project, will continue to coordinate with CP and TCW through PE.

22. If freight traffic is rerouted from CP's Bass Lake and HCRRA's lines to the MN&S and Wayzata lines, it looks like six trains would be the highest number of trains per week that would be rerouted. Is that number correct?

**RESPONSE:** Chapter 2, Section 2.3.1.3 and Table 2.3-2 of the Southwest Transitway DEIS uses information generated by the MN&S Freight Rail report to estimate the existing and future freight rail traffic. This information was developed with input from the freight rail companies.

23. Is freight traffic expected to increase in the next 10 years?

**RESPONSE**: Railroads typically do not share this information since operations are based on changes in the marketplace and other variables (i.e., world and national economy, new customers, new agreements between carriers, new commodity movements, etc.). The project team cannot respond to this question, as increases in freight rail service or service to new markets along routes are established by freight rail companies in conjunction with STB approval. The project team intends to work with the freight rail companies to transition the rerouting of freight from the Kennilworth corridor to the MN&S line.

Copy:

Metropolitan Council (Mark Furhmann, Chris Weyer, Nani Jacobson) HCRRA (Katie Walker, Howard Orenstein)

Figure 1. Relocation Alternative MN&S Spur

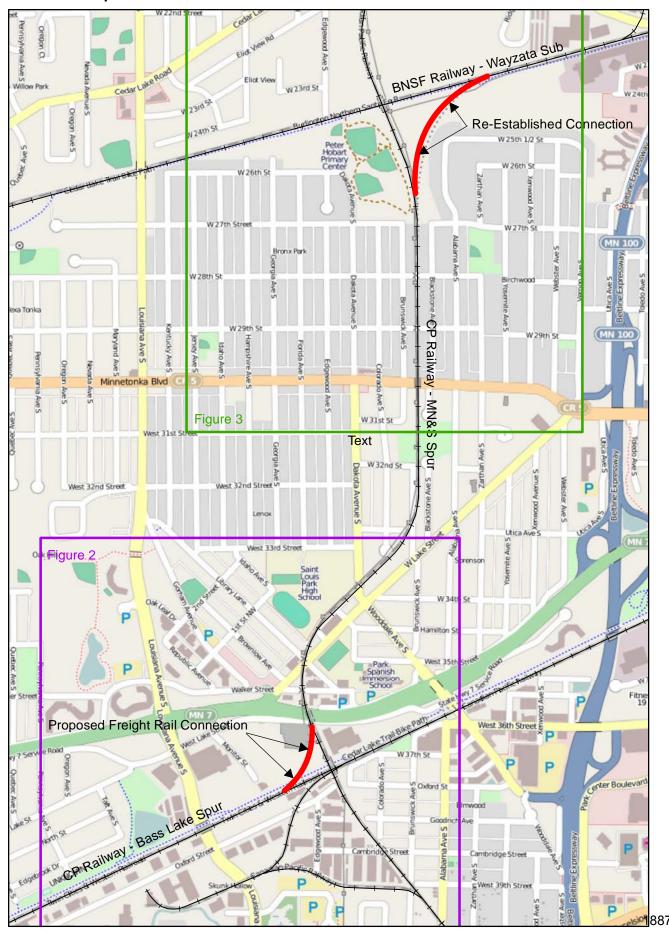


Figure 2. Relocation Alternative Skunk Hollow Wye Track and New Connection - Bass Lake Spur to MN&S Spur

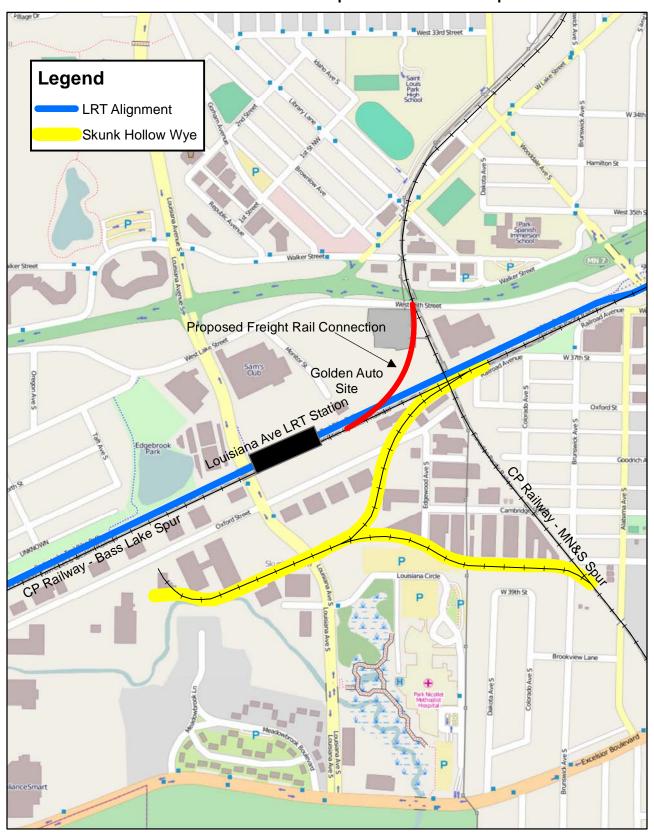


Figure 3. Relocation Alternative Re-Established Connection - MN&S Spur to Wayzata Sub



#### City of St. Louis Park

# Comments on the 12/12/12 DEIS update regarding questions from the Surface Transportation Board

The Surface Transportation Board (STB) is an economic regulatory agency that Congress charged with resolving railroad rate and service disputes and reviewing proposed railroad mergers. The STB is and independent decision-making board, although it is administratively affiliated with the Department of Transportation. The STB serves as both an adjudicatory and a regulatory body. The agency has jurisdiction over railroad rate and service issues and rail restructuring transactions (mergers, line sales, line construction, and line abandonments) plus other transportation issues. The STB accepted an invitation by the FTA to be cooperative agency for the SW LRT project. The freight railroad issues on the SW LRT project may or may not be under the jurisdiction of the STB.

HCRRA on December 10, 2012 answered a series of questions from the STB on the SW LRT DEIS. These questions answers were posted on the project website on December 12, 2012. The City has prepared comments for submittal on December 31, 2012 on the entire SW LRT DEIS and covered many of these issues but they are spread throughout the comments. The following are comments by the City directly related to the STB questions and HCRRA answers.

The December 10, 2012 response by HCRRA to the STB questions and the STB questions missed some critical areas of impacts that have not be adequately study in the DEIS.

- a) The freight railroads (CP and TC&W) have not been actively engaged in the re-route decision process and the proposed re-route has many serious engineering questions regarding grades, curvature and grade crossing safety. The railroads have not agreed to any of the proposed designs
- b) The CP and TC&W have not agreed to accept ownership or maintenance of the new track or bridges.
- c) There have been many mixed messages from agencies and the railroads regarding the exact limits of the Bass Lake Line abandonment. The preferred LRT alignment is located on a substantial portion of the Bass Lake Line right of way.
- d) The DEIS addresses noise and vibration impacts on the MN&S based on the current train characteristics and does not adjust for the larger, longer trains that will operating on the reroute.

The Questions below are from the STB as reported in the HCRRA's memo dated 12/10/12 and posted on the Southwesttransitway.org webpage 12/13/12. City responses are in italic.

#### **Canadian Pacific Wye Track**

1. Is it a switching or wye track?

The Skunk Hollow wye track is a connection between the CP-Bass Lake Line and the CP-MN&S line. Historically, these were separate railroads that were purchased by the CP (Soo Line) over the last 40 years. The MN&S crosses over the Bass Lake line on a grade separated structure. CP and TC&W have access to this wye to connect the two rail lines. TC&W has operating rights on both CP line segments, and currently have a majority of the freight traffic. CP also services one customer located on the wye track.

The proposed new wye across the National Lead/Golden Auto site would provide a more direct access to the north than the existing Skunk Hollow wye. It would not improve the potential movement to the south towards Savage. A new connecting wye to the MN&S southbound would be needed. This improvement along with relocation of the sole customer on the existing switching wye would be needed to remove the existing switching wye. The City supports the concept of complete removal of the Skunk Hollow wye with a direct south wye connection is still inefficient.



- 2. Is the wye or switching track already constructed? *The wye track was constructed in the early 20<sup>th</sup> century.*
- 3. Where on the CP Line would /is the wye track located?

  The existing Skunk Hollow wye track shown will remain in place on all three alternatives drawing plan sets (Appendix F, Parts 1, 2 and 3). The HCCRA figures 1 and 2 show the existing and proposed connections. The new connection will also be a grade separated structure over the Bass Lake Line and the proposed LRT track. The new wye is not accurately drawn on Figures 1 and 2. The actual wye track construction would begin 4,500 feet west of the existing MN&S bridge, climb 35 feet, at a .86% grade, mostly on a bridge structure and then descend 30 feet at a 1.5% grade to match the existing MN&S track. (See pages 30 thru 37 of Appendix F, part 2) Most of this track is an eight degree curve on a bridge, across a remediated super fund



4. Is there a map that shows the location or proposed location? *See Appendix F, part 2.* 

site.

5. How is the wye or switching track part of the SW LRT project? What is its purpose? The LPA locating the SW light rail line through the Kenilworth corridor of Minneapolis was adopted into the Transportation Policy Plan by the Metropolitan Council in 2010 without any analysis of rerouting freight rail. The LPA was chosen with the assumption that even though freight rail existed in Kenilworth then and to this day, that it would be rerouted at some undefined time and by some undefined means. The FTA's September 2, 2011 letter approving entering into the preliminary engineering phase of project development of the New Starts

program said that the Metropolitan Council must analyze the impacts of relocating the TC&W freight line and include relocation in the Southwest LRT project.

#### National Lead/Golden Auto Site

- 6. Is the connection part of the MN&S line already? *No*.
- 7. Provide a more specific description on the location of the connection? *See answer No 3*.
- 8. Are the tracks in existence?

  The track across the National Lead/Golden Auto Site does not exist today.
- 9. Are the tracks being utilized?

  No. The track across the National Lead/Golden Auto Site does not exist today.
- 10. Are the tracks to be upgraded?

  The tracks would be built to mainline standards of the CP.
- 11. It looks like there are **two** [ *this is not accurate*] trains per week that move over the MN&S line but does any traffic travel over the connection at this point?

The CP operates two trains per day, normally four or five days per week on the MN&S track. The existing wye track is used as needed to service customers of the CP and TC&W. the connection across the National Lead/Golden Auto site does not exist today.



#### **FRR Route**

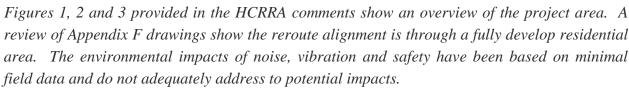
12. Are there segments of the FRR that currently do not have train traffic (but would have train traffic if the reroute occurs)?

The CP traffic on the existing MN&S track currently consists of two trains per day with about 10 cars serving several industries south of St Louis Park or interchanged with a short line in Bloomington MN.

The Bass Lake Line has between four and six trains per day operated by the TC&W. They do not have any local customers in the area. Their trains are interchanged in the Minneapolis and St Paul yards with several Class 1 railroads for delivery to western Minnesota.

The BNSF Railway's Wayzata Subdivision has 15 to 20 trains per day from Wilmar to the Twin Cities. Most of their traffic is long distance through movements.

13. Please provide a map of the project areas.





R2

- 14. Please provide a map of existing freight lines/routes (with names to indicate which rail line is which), and a more detailed map that shows the rail lines that freight would be rerouted over. The map should show street names and any switching track or connection(s) needed on the MN&S and/or Wayzata lines in order to implement the reroute of freight traffic. *See Appendix F*
- 15. What planned rail line abandonments is part of this proposed project?

There are several abandonment actions that will required. The DEIS drawings show the Kenilworth corridor owned by HCRRA and about one mile of the Bass Lake Line owned by the CP. There are several operating and trackage right agreements between CP, TC&W, HCRRA and BNSF that need to revised or canceled. A list of railroad agreements is included in Appendix J but the City does not know if this is complete list. Many of these decisions have been delayed until more engineering work has been completed.



- 16. Page 2-46 states: "The Build Alternative would primarily use HCRRA owned ROW which is abandoned freight rail property acquired to preserve it for future transportation use. What is the history of this abandonment? Was the ROW officially abandoned and is there a Board decision? *The City defers to HCRRA for the details of these transactions.* 
  - C

17. Detail required on DEIS: "abandoned Iron Triangle alignment, between West 27<sup>th</sup> Street and the connection with the BNSF Wayzata Subdivision." (Page 4-136). Are there plans to use this abandoned ROW for freight rail service or for the light rail service?

The abandoned Iron Triangle wye will be reinstalled but will be brought up to mainline standards to allow for the TC&W trains to access the BNSF mainline two miles west form their current connection. As part of the project a new siding will be built paralleling the BNSF mainline track.



The current right of way in owned by the CP, but most of the right of way in surrounded by wetlands or flood plains. The old wye track had a 1.5% grade descending to the east. The proposed reinstallation of the wye would match this grade, but does not meet normal mainline engineering standards. The DEIS does not address how that difference will be resolved. After the track was removed, a new townhome development was developed near the track.



18. Is there any additional abandoned or existing ROW that would be used for the project?

The DEIS does not address this issue.

19. Please indicate whether all the necessary ROW for the proposed project is already abandoned? *The DEIS does not address this issue.* 



#### **Freight Movement Area**

- 20. If freight traffic is rerouted over the MN&S, would TC&W be able to serve new markets or new territory?
  - *No. TC&W does not have origination rights on the MN&S track.*
- 21. Are there any potential customers located on the re-route that would be serviced under the new alignment, who are not currently being serviced?

  No.
- 22. If freight rail is rerouted from the CP Bass Lake and HCRRA lines to the MN&S and Wayzata lines, it looks like 6 trains would be the highest number of trains per week that would be rerouted. Is that number correct?
  - *No. The current TC&W traffic is about 6 trains per day that would be rerouted.*
- 23. Is freight traffic expected to increase in the next 10 years?
  - The Minnesota State Rail Plan developed in 2010 is an extensive document that reviews freight and passenger rail needs for the State. Translating that data to these lines is difficult because market changes, there is capacity with existing TC&W trains to add additional cars and government regulations. The State Rail Plan projects a 25 percent increase in freight rail traffic between 2007 and 2030. The Plan also identified this line as a potential intercity rail operation that could bring passenger train operations to this line.

## **Specific Comments on the DEIS by page**

Page	Reference	Comment	
ES-11	"The implementation of quite zones at all grade- crossings would eliminate severe noise impact throughout the corridor by removing the freight locomotive horn noise."	Adequate and appropriate noise and vibration analysis has not been completed to ascertain whether whistle quiet zones by themselves will eliminate all severe noise impacts.	U
ES-14	Table ES.1 Goal 3 Parklands 1.12 long-term	Does not subtract the .8 that is existing today	
Alternatives considered	LRT 3A (LPA) and LRT 3A-1 (Co-location)	Bias in labeling of these alternatives. Both alternative 3A and 3A-1 use the LPA for SWLRT. There is no "LPA" established for Freight rail.	C
1-5	Regional Authorities	Need to include Bassett Creek Watershed Management Organization	L3
1-11	1.3.2.3 Need to Develop and Maintain a Balanced and Economically Competitive Multimodal Freight System	New goal – this is the first time this goal has been identified; it was not part of the SWLRT planning process Humboldt Yard connection – was not a part of proposed action discussed in the SWLRT LPA process and inappropriate to paint as a rationale for route selection now.	K3
1-14	Goal 6: Support economically competitive freight rail system	New goal – where did this come from; not adopted previously; should not be the basis for route decisions	K3
2-6 & 2-7	Table 2.1-1 Project Goals and Objectives; Table 2.1-2	Goal 6 is not present here. This shows it was newly added. However it illustrates the inconsistency of the DEIS document and creates confusion.	K3
2-9	"HCRRAconducted an evaluation"	<ol> <li>There were several other studies that were contracted by HCRRA including the:</li> <li>TCWR Freight Rail Realignment Study dated October 12, 2009 by TKDA</li> <li>Kenilworth Corridor: Analysis of Freight Rail/LRT Coexistance dated November 2010 by R. L. Banks &amp; Associates</li> <li>TCWR Route Alternatives Study dated November 29, 2010 by Mark Amfahr, Amfahr Consulting</li> <li>MN&amp;S Freight Rail Study Environmental Assessment Worksheet (EAW) that was completed, commented on and subsequently withdrawn, RGU MnDOT, distributed on May 12, 2011.</li> <li>The record should note this information and be clear on the studies and historical process that took place since 2009 regarding freight rail.</li> </ol>	U L4
2-9	"In their (sic) September 2, 2011 letterFTA stated	The quote from the FTA letter is inaccurate. The FTA letter (attached)	

2-19 2-20	the freight rail relocation project <b>should</b> (bold added) be considered as part of the Southwest Transitway project under NEPA to avoid any segmentation concerns."  2.3.1.3 Freight Rail  Reference to figure 2.3-2 in error and missing	states, "the key items MC <b>must</b> (bold added) addressthe impacts of relocating the Twin Cities & Western freight line  There was no equivocation in the FTA requirement to address relocation of the TC&W freight line in the DEIS.  This subject appears out of place and, there is not a discussion of the relocation or colocation alternatives included.  Figure 2.3-2 is referenced in Section 2.3.1.3 which is the "no build" description but the figure is the alternate routes for the freight rail in a build condition. It should be referencing figure 2.3-1 which simply shows	L4 C
2.24.2.20	Figure 2	existing freight rail. There does not appear to be any appropriate reference to figure 2.30-2.  The figure number, title and man are cut off in the printed document.	
2-24, 2-30, 2-33 and others throughout chapter	Figure ?	The figure number, title and map are cut off in the printed document.	U
2-25	Section 2.3.3 Build Alternatives	Numbering appears incorrect throughout this section. There is no numbering related to LRT 3A, LRT 3C-2, LRT 3A-1. Are these items parallel to the other build alternatives?	U
2-26	2.3.3.1 Freight Rail states "LRT 1A, LRT 3A, LRT 3C-1, AND LRT 3C-2 <b>need</b> the relocation of freight rail"	This should state that they "assumed" the relocation of freight rail	U
2-27	"A perpetual easementwas granted by Hennepin County to the City of St. Louis Park"	This statement is in error. The easement was granted by the <u>property</u> <u>owner</u> to the City of St. Louis Park.	U
2-27	Section 2.3.3.1 Implementation of Freight Rail Relocation	In section 2.3.3.1 the two freight rail alternative routes for all the build alternatives are described. After a brief description of the alternative freight rail routes and a table showing no build vs. build train traffic on the MN&S route it jumps to a discussion titled, "Implementation of Freight Rail Relocation" which essentially portrays the routing of trains to the MN&S as a decision previously made, and whose implementation had been "delayed" due to the need to remediate the National Lead Super fund site. It further states that Hennepin County had given the City of St. Louis Park an easement for freight rail connection across the National Lead site. This is an incomplete and inaccurate description of the history and current situation regarding the National Lead site, access across the site and the	L4

		status of the decision to build the connections from the Bass Lake and BNSF tracks to the MN&S and reroute trains to the MN&S. If the decision to build connections and relocate trains had truly been made, why are alternative routes for freight rail part of the SW Transit project and SW Transit DEIS? And since the alternative routes for freight trains are part of the DEIS, why is this material in the document? It is not relevant.	L4 K3
2-28, 2-31,2- 34 and others 2-32 and others	This alternative includes relocation of the existing freight rail serviceas described in more detail in <b>Section 2.3.4.1</b> Table 2.3-3, 2.3-4, 2.3-5, 2-3.6, shows assumed parking spaces for each station area	Section 2.3.4.1 does not exist in the document. Is there a description in another place in the document? This is repeated in all the sections of chapter 2 describing the alternatives. These amounts have not been shown to the city before this document; other amounts have been used in the AA and other documents. Much more work will be needed to determine the appropriate amount of parking and how much will be surface versus structured parking.	U P10
2-37	Alternatives are initially numbered, beginning with "2.3.3.2 LRT 1A"	Alternatives LRT 3A, LRT 3C-2, and others are not numbered, making it confusing to see which alternatives are being considered.	U
2-41	Reference to letter from City of St. Louis Park shown as September, 2008.	The 2008 letter was dated October 14, 2008. In addition to requesting that widening the narrowest part of the Kenilworth corridor to accommodate a co-location alternative be considered, the letter requested that an alternative route for the regional bike trail be considered in order to make a co-location plan more feasible. An alternative involving rerouting the bike trail is not considered in the DEIS and should be. (see attached letter)	U G2

3-1	build analysis was not completed for 3A-1	An analysis of co-location of freight rail was not conducted during the AA or LPA analysis and selection processes.	
3-19	refers to a Figure 3 in a section titled "Community Facilities and Resources Data"	This section is not listed in TOC	U
3-20	"Six separate studies have been completedThese studies concluded the best option for freight rail operations was to relocate"	These studies did <u>not</u> reach this conclusion; AND, the freight rail companies have never said that relocation is the best option for freight rail operations.	С
3-20	3.1.2.7 regarding zoning districts of St. Louis Park	The DEIS states in this section that relocation of TC&W freight rail operations from the CP RR (Kenilworth Corridor) to the existing and	



		currently used MN&S and the BNSF would not conflict with the adopted zoning districts of St. Louis Park; and, that the Land use for the corridor is categorized in the St. Louis Park Comprehensive plan as railroad. This is a misleading, inaccurate and irrelevant statement. First, both the railroad tracks for the 3A (rerouted TC&W trains) and the 3A-1 (co-location in Kenilworth) routes are designated as Railroad on the City's Comprehensive plan. This is in recognition of the existence of railroad tracks in these locations and the fact that cities have no control over where freight rail tracks are located. Second, there is no railroad zoning district in St. Louis Park. None of the railroad tracks, be they the MN&S, the BNS&F or the CP/Bass Lake Spur tracks, are zoned for railroad use. They are zoned the same as the abutting properties which, for the most part, are zoned single family residential land use. The designation of the abutting properties is the more relevant question. The key question is, what is the land use adjacent to the freight rail route, not what is the designation of the track rights of way themselves. The Comprehensive Plan and zoning designation of the properties abutting the railroads is predominantly single-family residential and public land uses like parks and schools along the MN&S. These are not land use or zoning districts compatible with freight rail.	M1 U
3-24	Table 3.1-2 on Page states SLP Comprehensive Plan references study of MN&S alignments and impacts includes goals to minimize impacts of rail operations in SLP and addressing the potential rerouting of freight rail in SLP.	This does not state that the Comp Plan's Freight goal is to work to identify impacts, mitigation to address the potential of freight re-route and that the impacts to neighborhoods need to be considered before a decision is made	
3-26	"Based on the analysis of local and regional plans and studies, it has been determined that LRT 3A (LPA) alternative is the most compatible with local and regional planning."	In fact, the table does not show this conclusion, nor provide any data to support it.	С
3-26-27	"the review only considered the local and regional plans of the project partner cities that were required under the Metropolitan Land Planning Act"	The Hennepin County Sustainable Development Strategy 2011 is listed and notes it is incompatible with 3A-1; however it is not a required plan.	M1
3-34	Section 3.1.5.1	This section of the DEIS overstates the acquisitions needed to accommodate alternative 3A-1, co-location in the Kenilworth corridor. The	M4





		DEIS states that up to 57 townhomes in the Kenilworth corridor would need to be acquired to implement alternative 3A-1. The space that would be created by the removal of all 57 townhomes is well beyond what is needed. In contrast, the DEIS does not include acquisition of 42 homes along the MN&S tracks that would be needed to create an appropriate right of way to accommodate re-routing train traffic and increasing train traffic on the MN&S. In addition the DEIS's statement that a "disturbance to Minneapolis Park Board properties on the east side of Cedar Lake Rd in order to create adequate clearance" ignores the fact that there is no indication that any adjustments to alignments of the trail, LRT and freight rail lines were explored to eliminate use of the park property.
3-39	Table 3.1.8 states that LRT 3A-1 would NOT be compatible with existing land use, however 3A would be.	The land use pattern in 3A is less compatible than 3A-1, as there are more residences that are much closer to freight rail.
3-39	Table 3.1.8 states that LRT 3A-1 would NOT be compatible with planned development, however 3A would be.	There is not any evidence that either 3A or 3A-1 are or are not compatible with planned development. Planned development has already occurred along the SWLRT route even with the presence of freight rail today.
3-39	"No mitigation is necessary or proposed."	The paragraph prior refers to mitigation measures so it is unclear what this sentence means.
3-49	<ul> <li>Neighborhood, Community Services and Community Cohesion Impacts</li> </ul>	Minneapolis neighborhood descriptions start on page but they have a lot more detail than other city's sections with less data on the land use percentages in each neighborhood
3-57	co-location states that maintaining freight train movement in the area would conflict with the LRT stations and their operations creating a number of issues	this was not addressed earlier on page 3-57 in Segment 4 where rail service will operate adjacent to stations in Hopkins. It indicates a lack of equal treatment of the alternatives.
3-58	states significant impacts to traffic not anticipated with LRT service on Segment A	But states nothing about the fact that LRT will run more frequently than Freight.
3-58	Co-location: states the largest disruption in community cohesion would be the acquisition of 60 housing units	Does not discuss acquisition of property needed for all build alternatives except 3A-1 in order to accommodate freight rail re-routing in Segment 4 (page 3-57); nor is it discussed in freight relocation segment on page-3-60. This section should discuss how close these 60 housing units would be to the tracks as it is stated later that 50 feet is the distances used to assess proximity of habitable dwellings or structures (page 3-129.) This section should also discuss how close the freight will be to the single family homes

		as well and compare that to how close single family homes would be on freight realignment segment.	
3-59	the last paragraph on co-location states that co- location has the potential to produce adverse effect to community cohesion	Rerouting freight rail traffic to the MN& should also be stated as adverse to community cohesion on page 3-60.	С
3-60	States relocation would add only a small increase in freight traffic impact to community cohesion would not be anticipated.	The DEIS describes the additional train traffic that would be shifted to MN&S under the re-routing alternative as "only a small increase in freight rail traffic". This is not accurate. The MN&S sees two short trains per day, while Kenilworth corridor sees 4-6 trains per day, all of which would be longer than those on the MN&S. That is a doubling or tripling of trains. Because the TC&W trains are longer than the trains currently on the MN&S, the increase in rail cars is even greater. Based on information provided by TC&W railroad, while the MN&S tracks are experiencing 10 trains of 15 rail cars each, or 150 rail cars in a typical week, the TC&W is handling 1300 to 1500 rail cars in a typical week. This would be as much as a 10 fold increase in rail car traffic for the MN&S tracks. An increase in rail traffic of that volume will have a negative impact on the community cohesion along the MN&S especially since the MN&S is abutted by parks, schools and single family homes for the most part. The low volume rail car traffic on the MN&S today and in recent years means that today's train traffic has limited impact on people crossing the tracks at formal or informal crossings. The noise and vibrations from passing trains are short and rare episodes that only modestly disrupt activity adjacent to the MN&S tracks today, whether it is teaching in the adjacent classrooms, conversations in backyards, activity in adjacent retail businesses, or activities in the parks and trails. Adding 1500 more rail cars per typical week will be a significant increase in disruptions along the MN&S.	С
3-60	states moving freight trains will allow removal of at-grade crossing between Beltline and West Lake which will improve safety.	It does not address the fact that there will still be LRT crossings at these locations which will be much more frequent than freight rail crossings reducing the potential benefit from removing freight trains.	R2
3-60	states mobility and pedestrian movement across track will be improved with removal of freight rail.	It does not address addition freight traffic effects on neighborhoods, commercial areas and the high school on freight line.	C
3-61	states that an impact of co-location would be a narrow ROW corridorforced to accommodate a freight rail line, LRT, and recreation trail creating	The rail and trail already exist. LRT is not anticipated to add a barrier in fact it has been stated earlier that LRT is expected to increase community cohesion. Freight does not run as frequently as rail.	C

	greater barrier to community cohesion		
3-61	Section 3.2.2.7 community cohesion inaccuracies and inconsistencies	This section of the DEIS points out that there would be improvements to community cohesion and safety from the removal of freight trains from the Kenilworth and east Bass Lake Spur areas with implementation of alternative 3A. This is true but it does not acknowledge that the benefits of rerouting freight trains is moderated by the fact that LRT will still be operating in the Kenilworth and east Bass Lake spur corridors. The SWLRT trains, tracks and apparatus will limit movement across the corridor and create some level of disruption for adjacent uses whether freight rail is present or not. Conversely adding these trains to the MN&S tracks will be a quantum jump in disruption and safety concerns for an area experiencing only extremely low train traffic today, on a route that has never had more than one track and was never intended to handle long fast moving trains. The Kenilworth corridor is generally wider than the MN&S. And where the Kenilworth corridor is narrowest, the draft plan is to acquire property to widen the right of way. A critical 1800 to 2000 foot long section of the MN&S's right of way is only 66 feet wide and elevated above the adjoining single family homes. This right away is not proposed to be widened. The existing right of way is inadequate considering the proposed increase in traffic, the elevation of the tracks, the proximity of the abutting single family homes and the need to improve the tracks and smooth the grades. These factors have not been adequately considered in evaluation of community cohesion.	C E1
3-67	Land Use-Community Cohesion states that alternative LRT 3A-1 (co-location) does not increase community cohesion. Specifically it states: "some neighborhoods are concerned about keeping freight rail," and "some neighborhoods are concerned about additional freight rail traffic."	These same or something similar statements need to be identified in all the build alternatives that re-route trains to the MN&S, including alternative 3A. The DEIS needs to address or identify the opposition that exists for all the alternatives.	С
3-67:	Table 3.2-2 the row that lists Stations would improve economic development	This table addresses economic development by asking whether "stations would improve economic development". The table ignores negative impacts of freight rail traffic rerouting completely. The reroute will not only require the acquisition of industrial land in segment 4, but the structure that will need to be built to move trains from the Bass Lake Spur to the MN&S will negatively affect the commercial-industrial area around	С

		the Louisiana Station area as well. Any economic development impacts other than literally the impact at the stations are ignored also. The impact of rerouting trains to the MN&S will increase freight rail traffic through the Walker/Lake street commercial areas along the MN&S. This will negatively affect this commercial-industrial area.  The table acknowledges that the elimination of 57 townhomes in the vicinity of the West Lake station but not the acquisitions needed for rerouting freight rail to the MN&S.  The table says that the presence of freight trains will adversely affect the station but does not acknowledge that other stations, most notably the Blake road station will have freight rail present and no one is saying that the opportunity for economic development is diminished there, why is it the critical issue only for alternative 3A-1?  The table category titled "Community Cohesion Maintained" says yes for alternative 3A but no for alternative 3A-1. The reasoning provided in the table is faulty. It says for alternative 3A-1 that "No: some neighborhoods are concerned about keeping freight rail and some neighborhoods about additional freight rail traffic". If this is indeed a community cohesion issue, the same can be said about all the other build alternatives too, including alternative 3A. Many in the neighborhoods along the MN&S are adamantly opposed to increased freight rail traffic through their neighborhoods; passed their schools and parks and neighborhood commercial areas. The potential adverse impacts of increased freight rail traffic on the MN&S neighborhoods and community cohesion is not acknowledged.	
3-67	Table 3.2-2 the last row: Community cohesion maintained. LRT 3A needs to say no due to effects on neighborhoods with increase in length and amount of trains.	The comment that "Some neighborhoods are concerned about keeping freight rail and some neighborhoods about additional freight rail traffic." Should apply to all the build alternatives, not just 3A-1.	
3-69	3.3-1 Acquisitions footnote states Residential numbers for freight relocation includes 2 residential properties. These 2 residential properties were identified because they are within 50 feet of freight tracks.	How close the 60 housing units on the co-location segment are to tracks should be provided. Could be described on page 3-70.	







3-107	Paragraph 3 discusses the new bridge for the freight realignment and how it would be a visual change at the south end of the corridor.	Mitigation to this new visual change is not discussed.
3-107	Paragraph 4 discusses an increase in the number of trains traveling through the area with freight rail relocation and states "the overall visual character of the area would not changeresidential, businesses, and trail userswould see trains more frequently, but the character of the visual impact would be similar"	The increased length and frequency of trains will effect visual impacts and should be noted. Today not as many trains and many businesses, customers and trail users might not see a train pass at all. Increases in the amount and frequency of trains this will change this for the worse.
Page 3-110, and text Page 3-113	Table 3.6-3	The "Visual Effects by Segment" table and text in the visual impacts analysis fails to adequately acknowledge the impact of the freight rail flyover connecting the Bass Lake Spur to the MN&S tracks and the replacement of the Hwy 7 freight rail bridge. These changes will affect the businesses in the vicinity of the Louisiana station, the motorists on Louisiana Avenue, Hwy 7, and Oxford Street; and, regional trail users. The future of the Louisiana Station area is anticipated to include office, medical and residential uses that would be sensitive to visual impacts. This is not considered or discussed.  The Visual impact analysis of segment A fails to acknowledge that a new 2 mile long siding track will be added in the BNSF right of way increasing the presence of freight rail trains for Cedar Lake Trail users and residents along the BNSF east of the MN&S tracks. This means that there will be the potential for two trains to be in this right of way at once. The resulting increase in moving trains in this corridor and the addition of stopped trains to the corridor will detract from the visual experience for trail users quantitatively. The last point is true in part because trains will need to wait on siding for access to the mainline track for undetermined lengths of time.
3-121	paragraph 7 states the visual impact at the commercial and industrial properties obstructed by the high embankment south of TH 7 are generally not considered to be sensitive because the activity in generally confined to indoors.	It should take into consideration employees or those trying to find the commercial properties that will be obstructed by the high embankment.

3-121	Freight Rail Relocation: Visual impacts where the proposed overpass is located are substantial.	Should be stated that there will be substantial impacts as it includes a large bridge and retaining walls. It also states that impacts on single and multi-
	proposed overpass is located are substantial.	family development areas would not be substantial because of mature
		vegetation buffers. This section should include that same sentence that is
		on page 3-117 (Segment A co-location) which states "Visual impacts may
		be substantial where the alignment is not screened by vegetation."
3-125.	Paragraph 4 identifies that co-location would	The paragraph above it should then include discussion on the fact that the
	involve an additional bridge over the channel.	freight realignment would involve a new bridge. Paragraph 3 should also
		include discussion on the freight realignment visual impacts
3-129	Section 3.7.1.2 minimum separation of property	A standard of 50 foot separation between habitable building space and the
	from center line of freight rail tracks	center line of freight rail tracks is proposed in this section. No minimum
		standard for freight rail right of way or separation from private property,
		especially single family lots, is provided. A minimum 50 feet separation
		between the center line of freight rail tracks and a single family lot should
		be established for the relocation of freight rail traffic. This is especially
		critical in St. Louis Park where single family home lots are small and the
		adjacent freight rail tracks are elevated. Without a minimum 50 feet
		separation between the centerline of freight rail tracks and single family
		homes in St. Louis Park, the safety buffer area for freight trains will be
		people's backyards.
		An appropriate right of way for freight rail should be 100 feet minimum.
		Today much of the MN&S right of way is only 66 feet.
3-130	Section 3.7.2.1 Dakota Park and Hobart school not	The existing conditions described in this section do not acknowledge the
	acknowledged	existence of Dakota Park and Hobart Elementary school along the MN&S
		tracks. Other important uses along the MN&S are not acknowledged and
		considered in the safety analysis either. The DEIS acknowledges the
		Spanish Immersion Elementary school but it does not acknowledge the
		school is housed in the Central Community Center which also includes
		early childhood and aquatics programs, and the community clinic among
		other programs oriented toward kids, families and education. The St. Louis
		Park Emergency Program (STEP) is also along the MN&S but not
		acknowledged. This is a food shelf and social service provider for the
		community. The St. Louis Park Housing Authority also owns several homes
		either abutting the MN&S right or way or in the surrounding

		neighborhoods. The impact on these uses from increased freight rail traffic on the MN&S needs to be considered.
3-131 & 3- 132	Section 3.7.3.3 co-location of freight rail, LRT and trail for all build alternatives not acknowledged	Only alternative 3A-1 is acknowledged to include the co-location of freight rail, light rail and the regional trail as part of the project in this subsection of the DEIS. All of the alternatives will include co-location of freight rail, light rail and the regional trail in segment 4, west of the MN&S tracks in St. Louis Park and Hopkins. The DEIS also does not acknowledge any safety concerns for the addition of a siding track on the BNSF adjacent to the Cedar Lake Regional Trail for the build alternatives 1A, 3A, 3C-1 and 3C-2.
3-132 & 3- 133	Section 3.7.3.5 safety risks associated with additional trains by St. Louis Park Schools under stated.	This section understates the safety risks associated with the steep grades and tight curves presented by the design for re-routing freight rail traffic to the MN&S from the Bass Lake Spur. It does not acknowledge or include in the evaluation of the safety risks of the re-route to the MN&S and the impacts of increased freight rail traffic at the three public schools, three parks and the seven at-grade pedestrian/vehicle crossings along the MN&S.
3-134	Table 3.7-1: LRT 3A-1 has 4* dwellings within 50 feet. The footnote * states that: the number of dwelling that would remain within 50 feet of freight rail co-location with LRT and the trail cannot be exactly determined until PE is complete.	This table summarizing potential safety and security impacts is incorrect. "LRT near active freight rail lines" applies to all five alternatives listed on the table. All of the alternatives include LRT operating adjacent to freight rail west of the MN&S tracks along the Bass Lake Spur in segment 4. The number of "parks near freight rail" is undecipherable. It appears to only acknowledge Roxbury and Keystone parks along the MN&S route. It does not include Dakota Park also located along the MN&S route. That would increase the number of parks along the re-route alternatives, 1A, 3A, 3C-1 and 3C-2, to three. In addition all five of the alternatives will have "parks near freight rail" west of the MN&S tracks along the Bass Lake Spur. Overpass Skate Park in Hopkins, Edgebrook Park in St. Louis Park and Isaac Walton League/Creekside park in St. Louis Park are all near freight rail no matter which alternative is chosen. The number of parks near freight rail for alternative 3A-1 also does not appear to be correct. The table is inaccurate with regards to "trails near freight rail". The table acknowledges only the Kenilworth Corridor trail. All the alternatives will have trails near freight rail west of the MN&S tracks in St. Louis Park and

		Hopkins. Similarly all the re-routing alternatives 1A, 3A, 3C-1 and 3C-2 will see a two mile long siding track added on the BNSF along the Cedar Lake Regional trail.  The table is inaccurate and incomplete regarding "trails near LRT". The table notes that LRT will be near the Midtown Greenway for alternatives for alternatives 3C-1 and 3C-2 but does not acknowledge that LRT will be near the Kenilworth trail for all the other alternatives (1A, 3A, 3A-1) nor does it acknowledge that LRT will be near trails for all of the build alternatives for virtually all of segment 4.	P9
3-135	Section 3.7.5.2 regarding acquisition of ROW	The need to acquire additional right of way along the MN&S tracks is acknowledged but under represents the need. Expansion of the right of way or publicly held land along the MN&S tracks to provide a 100 foot wide right of way should be part of the re-route alternatives.	С
3-135 & 3- 136	Quiet zones are discussed and it is stated that there will be consultation with the City and other stakeholders regarding additional feasible and effective safety mitigation in the vicinity of the High School, including a HAWK signal.	Quiet Zones themselves will not adequately address all the noise impact issues for residents and businesses, and public uses along the MN&S route.	С

Page	Reference	Comment	
6	General Assumptions	Traffic used 2030 volumes but the train counts used 2012	
	_	volumes with no future increase.	
6-37	Queuing Analysis	Text and Table 6.2.8 data to not match regarding train	
		lengths and speeds.	$\sqcup$ U $\sqcup$
6-38	Section 6.2.2.2	The evaluation of queuing and traffic circulation along the	
		MN&S for the re-routing alternatives does not adequately	
		consider the potential that multiple streets could be	
		blocked by a train at the same time. The combination of	
		the curving MN&S route and the shifting street grid in the	
		Walker Street/Lake Street/Library Lane/Dakota Avenue	
		area makes the potential for traffic and pedestrian	
		congestion greater than would otherwise be the case. The	





		potential impacts of multiple streets blocked by trains simultaneously needs to be analyzed in greater detail. It should also be noted that the Hwy 7/Lake Street access will be closed prior to the construction of the SWLRT project.	
6-48	Quiet Zone as mitigation measures	No discussion on ownership and maintenance of fences and other pedestrian mitigation improvements is provided and is an important issue.	P9
6-56	6.3.2.2	No discussion of tight curves or steep grades needed for reroute.	С
6-61	6.3.3.2	Construction outage time limits are unacceptable to the railroads.	
6-62	6.3.3.3	There is no reason to connect the freight and light rail tracks. The freight tracks would be built before the LRT construction begins.	С
11-10	11.2.3 (1st bullet)	"slight increase in freight rail traffic". Freight rail increase from 2 per day to 6 or 8 per day	C
11-10	11.2.3 (1st bullet)	No data to support "sporadic traffic queues"	P4
11-10	11.2.3 (2 <sup>nd</sup> bullet)	Assumes that severe noise can be mitigated through Quiet Zones. Quiet Zones are not automatic and with many pedestrians around the high school the QZ may not be	C
11-11	11.2.3 (1st bullet)	effective.  Assumes that the direct connection is an improvement to the north. No discussion about rail traffic to the south.	С
11-11	11.2.3 (1st bullet)	There are no discussions about the impact of increased trains north of the BNSF mainline. Also assumes that the TC&W wants to go to Humboldt Yard, which is a questionable assumption.	С
11-11	11.2.4	Assumes freight rail reroute identical to Alternative 3A	$\parallel$ C $\parallel$
11-12	11.2.5 (3 <sup>rd</sup> bullet)	It is not clear which properties are 4f impacted. Cedar Lake Park contains old railroad right of way that parallels	S2

			S2
		the HCRRA property. There is no indication on how wide	<u> </u>
		the proposed impact is and if the DEIS attempted to	$\square$ ( ) $\square$
		adjust the alignment to minimize the impacts.	
11-12	11.2.5 (4 <sup>th</sup> bullet)	Alternative 3 LPA would require this maneuver to go	
		south to Savage.	
11-12	11.2.5 (5 <sup>th</sup> bullet)	High construction costs assumption is not supported. The	
		Co-location construction is less complex than the Re-route	C
		alternative.	
11-12	11.2.5 (8 <sup>th</sup> bullet)	The DEIS does not address the accurately the number of	M4
		homes that need to be acquired to provide a proper right	
		of way.	
11-12	11.2.5 (9th bullet)	The reroute increases the divide in the St Louis Park	1   C
		neighborhoods	
11.12	11.2.5 (10 <sup>th</sup> bullet)	The reroute has not been shown to be feasible	
11.13	11.2.6 (2 <sup>nd</sup> bullet)	Why would you reroute if the LRT would not use the	
	,	Kenilworth Corridor?	
11-14	11.2.7 (2 <sup>nd</sup> bullet)	Why would you reroute if the LRT would not use the	
		Kenilworth Corridor?	C
11-15	11.3 (2 <sup>nd</sup> paragraph)	"improves regional freight rail network consistent with	
		the Minnesota Comprehensive Statewide Freight and	
		Passenger Rail Plan. The State Rail Plan recognizes the	
		challenges of the reroute but does not recommend the	
		reroute (page 4-18) and it outlines concerns about any	
		reroutes (page 4-23). The DEIS does not include the State	
		Rail Plan in the Appendix.	
		Louisiana and 7 as a related action	

December 26, 2012

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Hennepin County
Housing, Community Works & Transit
Attn: Southwest Transitway
701 Fourth Avenue South, Suite 400
Minneapolis, MN 55415

RE: Response to the Southwest Transitway Draft Environmental Impact Statement

To Whom It May Concern:

The Twin Cities & Western Railroad (TC&W) appreciates the opportunity to review and respond to the Draft Environmental Impact Statement (DEIS) for the Southwest Light Rail Transitway (SLRT) Project. We recognize the effort that the authors have put into the study.

TC&W is a regional freight rail system that utilizes the tracks in St. Louis Park and the Kenilworth Corridor to transport a variety of products to and from south-central Minnesota and eastern South Dakota. The economical freight transportation offered by TC&W has enabled the communities we serve to create jobs, expand existing businesses and create new businesses in the region. Over the past 20 years, this economic footprint has generated over \$500 million in cumulative private sector investment in businesses, facilities and infrastructure in those communities.

TC&W takes very seriously its role as a force for economic development and job growth in Minnesota and South Dakota. We work closely with economic development agencies, chambers of commerce and governmental entities to ensure that our operations provide optimal benefit to the communities and customers we serve.

While the freight rail relocation recommended in the DEIS may seem as simple as removing a barn from the path of a new freeway, in reality the issue is much more complicated.

To configure rail tracks in a way that provides the safest and most efficient movement of freight requires special attention to the engineering and safety guidelines involved in the operation of trains that can exceed 7,200 feet in length and 10,000 tons in weight. TC&W believes that the reroute design described in the DEIS fails to meet recognized standards of engineering and safety.

TC&W's customers, cities and counties that we serve share our concerns about the safety and efficiency of the proposed reroute (see Appendixes F-H). Under federal regulations, these concerns must be addressed before any changes to existing freight rail tracks are approved. If the freight rail line and its shippers object on the grounds that proposed changes have the potential to negatively impact the availability, safety, efficiency and cost of existing freight rail service, the federal government is likely to deny the proposed reroute.

In addition to these considerations, the environmental implications of these changes must also be addressed. Moving freight by rail is one of the most fuel-efficient ways of transport. Our trains move a ton of freight 435 miles on a gallon of fuel, making us anywhere from four to ten times more fuel-efficient than the average truck. Any changes that increase our fuel usage, require the use of additional locomotives, or otherwise diminish our fuel efficiency are environmentally harmful as well as economically detrimental.

TC&W supports and shares the goals of the SLRT project—creating jobs, growing our economy and reducing greenhouse gas emissions. We are committed to working constructively with Hennepin County, and other jurisdictions, to find a route that enables us to meet all of these goals without sacrificing one to achieve another.

Toward that end, TC&W's response on the DEIS will address the specific problems inherent in the recommended re-route. We hope for a revised SLRT plan that does not sacrifice the safe, cost effective and fuel efficient freight rail transportation so important to Minnesota and South Dakota communities today and in the future.

In the attached document you will find an Executive Summary intended to summarize our response to the DEIS. We have also included our response to each of the 12 Chapters in the DEIS along with several appendices to provide validation, history and support to our response.

Sincerely,

Mark Wegner

President

Twin Cities & Western Railroad

much Wegner

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Enclosures

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### **EXECUTIVE SUMMARY**

The design of the MN&S re-route proposed in the Southwest Light Rail Transitway (SLRT) Draft Environmental Impact Statement (DEIS) would impose significant negative impacts on Twin Cities & Western Railroad Company (TC&W) to the detriment of the communities it serves in south central Minnesota and eastern South Dakota. It would also create significant public safety risks, as well as intense noise and vibration that would adversely affect residents of St. Louis Park.



TC&W supports the SLRT project so long as it is implemented in a way that preserves our ability to provide our customers with safe and efficient service at the same costs they now pay. Whether that means co-locating TC&W operations in the Kenilworth Corridor along with passenger rail or creating a re-route onto and off of the MN&S rail line, the costs for TC&W to safely and efficiently transport freight to and from St. Paul must be no greater than they are today.



As explained in detail in this response, the re-route design in the DEIS is defective:



- It contravenes accepted railroad engineering standards for curves and grades;
- It creates risks of derailments and crossing accidents, severe safety risks for pedestrians, motorists, residents of St. Louis Park, and railroad workers;
- It generates intense train noise and vibration where now there is little or none;
- It imposes increased operating costs on TC&W due to limits on train speed and the need for additional crew time, fuel, and equipment;
- It requires unusually large expenses for frequent rail and tie replacement and resurfacing;
- It eliminates side tracks used by TC&W for its daily operations of car staging, sorting, switching, and storage and the design does not contain any plan to replace that track space;
- It assumes erroneously that TC&W will not continue to use the Skunk Hollow Wye to serve customers in Savage;
- It entails a track "outage" which would impermissibly interfere with TC&W's federal common carrier obligations.

TC&W has raised these issues several times, as has CP.

In September 2011, the Federal Transit Administration (FTA) approved the SLRT project entering preliminary engineering. The FTA letter required the Met Council to address certain issues, including:



- In consultation with the federal railroad administration (FRA), determine the design requirements for adequate safety features for street-grade crossings between the Southwest LRT line and existing freight rail tracks.
- Analyze the impacts of relocating the Twin Cities & Western freight line, which currently operates on a segment of the planed SLRT route, in the project's Environmental Impact Statement (EIS). Because the freight relocation is necessary for MC to be able to implement the Southwest LRT project as planned, the cost and scope of the freight line relocation must be included in the Southwest LRT project scope and budget, regardless of the funding sources that may be identified to pay for the work.
- Analyze the reconfiguration of the Canadian Pacific Railroad's freight tracks
  where they will be elevated over the Southwest LRT line and include the
  analysis in the Southwest LRT project's EIS and cost and scope. The planned
  flyover, as currently designed by MC, shows sharp curvature, steep grades, and
  insufficient clearances.

In a February 2012 meeting, Met Council staff said that the FTA letter had cleaned the slate of past discussions of freight rail options and that the Met Council was directed to study both co–existence of freight and light rail in the Kenilworth Corridor and a re-route of freight rail traffic onto the MN&S.

Despite the passage of sixteen months, the DEIS does not satisfy the FTA's directions. No changes have been made in the design. The DEIS contains the same deficient design first proposed over two years ago.

The consideration of the co-location alternative in the DEIS is perfunctory and incomplete, as there has been no explanation of a substantial reason for rejecting co-location and no meaningful analysis of the costs.

L4

In the absence of a re-route design that is safe and in accord with accepted railroad engineering standards, and which does not harm TC&W's operations and

competitiveness, TC&W cannot support the required discontinuance proceeding before the United States Surface Transportation Board, which would be necessary to terminate TC&W's trackage rights over the Kenilworth Corridor.



TC&W's full response to the DEIS, which includes letters of support from a range of interested parties, is available online at <a href="www.tcwr.net/ResponsetoDEIS">www.tcwr.net/ResponsetoDEIS</a>. Questions can be directed to TC&W president Mark Wegner at 320-864-7204.

### INTRODUCTION: WHO IS TC&W?

Twin Cities & Western Railroad Company (TC&W) is a Minnesota-based freight railroad company that utilizes tracks in St. Louis Park and the Kenilworth Corridor to transport a wide variety of products to and from south central Minnesota and eastern South Dakota on a six and sometimes seven day a week basis. TC&W currently is the sole user of the freight rail tracks in the Kenilworth Corridor. In St. Paul, TC&W exchanges freight shipments with all four large North American railroads that serve the Twin Cities: Canadian Pacific (CP); Union Pacific (UP); Burlington Northern Railway (BNSF); and Canadian National (CN), and also with the Minnesota Commercial Railway (MNNR). Because of the connections with these other railroads, TC&W customers can access markets virtually anywhere in North America and the rest of the world, moving their products greater distances at less cost and using less fuel than would be the case using over-the-road trucks. We consider our railroad to be our customers' "Gateway to the World Markets".

The reach of shipments made via TC&W, by its customers, is extensive. For example, in the last two years, TC&W customers have shipped or received products to or from no less than thirty-nine U.S. states, seven Canadian provinces, and four Mexican states. Further, many tons of products shipped via TC&W ultimately are exported to locations around the world. When shipping via railroad, less fuel is used than with trucks. On average, a train is four times as fuel-efficient as a truck, which means rail provides a substantial benefit in terms of lower greenhouse gas emissions. Since a single train can carry the freight of several hundred trucks (a 110-car train is the equivalent of 440 trucks), a competitive TC&W helps reduce truck emissions, as well as highway congestion, wear and tear on highway infrastructure, road maintenance costs and highway accidents.

We are a regional freight rail system serving communities in Minnesota and South Dakota. TC&W has grown from 30 employees in 1991 to over 70 today. The communities TC&W serves have been able to create jobs, expand existing businesses and create new businesses because of the economical freight transportation TC&W offers. The economic footprint has led to a cumulative investment of private dollars in new businesses, expanding existing businesses and investment in freight infrastructure in the communities TC&W serves in excess of \$500 million dollars over the past 20 years.

TC&W takes its role of promoting economic development and job growth in Minnesota and South Dakota very seriously. TC&W works with economic development agencies,

chambers of commerce and governmental entities to promote job growth and has demonstrated success by preserving existing industries and fostering creation of new industries in Minnesota and South Dakota.

The rural areas TC&W serves provide jobs and economic vitality to a region that has traditionally been challenged. Recent private rail investments include:

- Granite Falls (MN)
  - o Ethanol plant recently completed a loop track to increase its shipping capacity. This facility will load as many as 116 cars per unit train.
- Unit Grain Train Facilities built by farmer cooperatives:
  - Buffalo Lake (MN) and Brownton (MN)
    - It is conservatively estimated that these facilities will ship over 70 unit grain trains annually, consisting of 110 cars each. These trains will traverse the TC&W line westbound to be loaded and then eastbound to St. Paul, where the grain will be transferred to other railroads for delivery to markets and export facilities across the U.S., Canada and Mexico.

The proposed re-route is not solely an issue for TC&W. Rail shipments handled by TC&W move to and from a large number of domestic and international locations, but are not initiated by TC&W. These shipments are made by TC&W's customers. In TC&W's rural service territory, most shipments are made to and from cooperative agricultural facilities owned by Minnesota citizens numbering in the thousands. TC&W has a positive economic impact on Minnesota citizens, businesses and communities. Our railroad annually hauls hundreds of millions of dollars' worth of agricultural products, such as corn, soybeans, wheat, sugar, vegetables and ethanol from numerous locations all over the Midwest. In addition to these agriculture products, we haul non-farm hard goods, such as crushed rock, metals, plastics, fuel oil, machinery and lumber.

Whether they are shipping farm or non-farm goods, our customers' ability to remain competitive in the global market depends on our ability to maintain our existing cost and price structure. Keeping those customers competitive is absolutely essential to maintaining jobs, growth and economic vitality in the rural communities where they are located.

We believe the goal is to create a path for SLRT that does not sacrifice the cost and fuel-efficient rail freight transportation system for the communities that we serve. We likewise believe that the proposed re-route must not degrade safety for railroad workers and people in the communities TC&W serves.

The locally preferred alternative to re-route TC&W traffic, as designed in the DEIS, negatively impacts the communities along TC&W's railroad by increasing operating costs that would be passed on to our customers, jeopardizing their economic viability and negatively affecting the economic health of the communities where they operate. To prevent economic harm, TC&W's costs to operate and maintain its route to St. Paul must be maintained where they are today. This is crucial to the communities in Minnesota and South Dakota because they depend on a cost and fuel-efficient freight rail system today, tomorrow and into the future. In addition to the adverse impact the proposed re-route would have on our operating and maintenance costs, the engineering flaws in the planned route would also negatively affect the safety profile of TC&W's operations in the affected area, which will impose significant and unacceptable societal costs on TC&W, our customers and the local communities through which we operate.

